



Environment
Canada

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March 15, 2013

EC file: 4517 000 014
NWB file: 1BR-MAC0712

Phyllis Beaulieu
Manager of Licensing
Nunavut Water Board
PO Box 119
Gjoa Haven, NU X0B 1J0

Via email: licensing@nunavutwaterboard.org

Attention: Ms. Beaulieu

RE: 130214: 1BR-MAC0712 Renewal – Defence Construction Canada – Qikiqtani region

Environment Canada (EC) has reviewed the information supporting the water license renewal and amendment application submitted to the Nunavut Water Board (NWB). The following specialist advice has been provided pursuant to the *Canadian Environmental Protection Act 1999*, the pollution prevention provisions of the *Fisheries Act*, the *Migratory Birds Convention Act*, and the *Species at Risk Act*.

AECOM Canada Ltd., on behalf of Defense Construction Canada and the Department of National Defense, is applying to the NWB to renew and amend water license 1BR-MAC0712 for a term of 24 years. The license is to support on-going monitoring and site remediation activities.

Based on a review of the proposed amendment and renewal, EC provides the following comments for the NWB's consideration:

General

- Subsection 36(3) of the *Fisheries Act* specifies that, unless authorized by federal regulation, no person shall deposit or permit the deposit of deleterious substances of any type in water frequented by fish, or in any place under any conditions where the deleterious substance, or any other deleterious substance that results from the deposit of the deleterious substance, may enter any such water. The definition of deleterious substance (Subsection 34(1) of the *Fisheries Act*) includes "any water that contains a substance in such quantity or concentration, or that has been so treated, processed or changed, by heat or other means, from a natural state that it would, if added to any other water, degrade or alter or form part of a process of degradation or alteration of the quality of that water so that it is rendered or is likely to be rendered deleterious to fish or fish habitat or to the use by man of fish that frequent that water." Subsection 36(3) makes no allowance for a mixing or dilution zone at the point of deposit.
- All sumps, spill basins, and fuel caches should be located in such a manner as to ensure that their contents do not enter any water body, and are to be backfilled and re-contoured to their pre-disturbance condition when they are no longer required.
- All mitigation measures identified by the proponent, and the additional measures suggested herein, should be strictly adhered to in conducting project activities. This will require awareness on the part of the proponent's representatives (including contractors) conducting operations in the field. EC recommends that all field operations staff be made aware of the

proponent's commitments to these mitigation measures and provided with appropriate advice / training on how to implement these measures.

Spill Contingency Planning

- Refuelling should not take place below the high water mark of any water body and shall be done in such a manner as to prevent any hydrocarbons from entering any water body frequented by fish. EC recommends that spill prevention measures, such as drip pans, should be used when refuelling equipment.
- A spill kit, including shovels, barrels, absorbents, etc., should be readily available at all locations where fuel is being stored or transferred in order to provide immediate response in the event of a spill and should accommodate 110% of the capacity of the largest fuel storage container.
- Please note that according to the Aboriginal Affairs and Northern Development Canada's "Guidelines for Spill Contingency Planning" (April 2007), available at <http://www.aadnc-aandc.gc.ca/eng/1100100024236/1100100024253>, all releases of harmful substances, **regardless of quantity** are to be reported to the NWT / NU 24-hour Spill Line, (867) 920-8130 if the release is near or into a water body, is near or into a designated sensitive environment or sensitive wildlife habitat, poses imminent threat to human health or safety, poses imminent threat to a listed species at risk or its critical habitat, or is uncontrollable.
- EC recommends the use of secondary containment, such as self-supporting insta-berms, for storage of all barreled fuel rather than relying on natural depressions to contain spills.
- EC recommends that a 24 Hour NWT-NU Spill Response Form be attached to the Plan.

Wildlife and Species at Risk

- Paragraph 6(a) of the *Migratory Birds Regulations* states that no one shall disturb or destroy the nests or eggs of migratory birds. If active nests are encountered during project activities, the nesting area should be avoided until nesting is complete (i.e., the young have left the vicinity of the nest). The Proponent should consult the fact sheet "Planning Ahead to Reduce Risks to Migratory Bird Nests" available at: <http://www.ec.gc.ca/paom-itmb/>
- EC recommends that food, domestic wastes, and petroleum-based chemicals (e.g., greases, gasoline, glycol-based antifreeze) be made inaccessible to wildlife at all times. Such items can attract predators of migratory birds such as foxes, ravens, gulls, and bears. Although these animals may initially be attracted to the novel food sources, they often will also eat eggs and young birds in the area. These predators can have significant negative effects on the local bird populations.
- Section 5.1 of the *Migratory Birds Convention Act* prohibits persons from depositing substances harmful to migratory birds in waters or areas frequented by migratory birds or in a place from which the substance may enter such waters or such an area.
- In order to reduce aircraft disturbance to migratory birds, EC recommends the following, safety permitting:
 - Fly at times when few birds are present (e.g., early spring, late fall, winter)
 - If flights cannot be scheduled when few birds are present, plan flight paths that minimize flights over habitat likely to have birds and maintain a minimum flight altitude of 650 m (2100 feet).
 - Minimize flights during periods when birds are particularly sensitive to disturbance such as migration, nesting, and moulting.
 - Plan flight paths to avoid known concentrations of birds (e.g., bird colonies, moulting areas) by a lateral distance of at least 1.5 km. If avoidance is not possible, maintain a minimum flight altitude of 1100 m (3500 feet) over areas where birds are known to concentrate.
 - Avoid the seaward side of seabird colonies and areas used by flocks of migrating waterfowl by 3 km.
 - Avoid excessive hovering or circling over areas likely to have birds.
 - Inform pilots of these recommendations and areas known to have birds.
- Subsection 79(2) of the *Species at Risk Act* (SARA) states that during an assessment of effects of a project, the adverse effects of the project on listed wildlife species and its critical habitat must be identified, that measures are taken to avoid or lessen those effects, and that the effects need to be monitored. This section applies to all species listed on Schedule 1 of

SARA. However, as a matter of best practice, EC suggests that species on other Schedules of SARA and under consideration for listing on SARA, including those designated as at risk by the Committee on the Status of Endangered Wildlife in Canada (COSEWIC), be considered during an environmental assessment in a similar manner. The Table below lists species that may be encountered in the project area that have been assessed by COSEWIC as well as their current listing on Schedules 1-3 of SARA (and designation if different from that of COSEWIC). Project impacts could include species disturbance, attraction to operations and destruction of habitat.

Terrestrial Species at Risk potentially within project area ¹	COSEWIC Designation	Schedule of SARA	Government Organization with Primary Management Responsibility ²
Peregrine Falcon	Special Concern (<i>anatum-tundrius</i> complex ³)	Schedule 1	Government of Nunavut
Polar Bear	Special Concern	Schedule 1	Government of Nunavut
Wolverine (Western population)	Special Concern	Pending	Government of Nunavut

¹ The Department of Fisheries and Oceans has responsibility for aquatic species.

² EC has a national role to play in the conservation and recovery of Species at Risk in Canada, as well as responsibility for management of birds described in the *Migratory Birds Convention Act* (MBCA). Day-to-day management of terrestrial species not covered in the MBCA is the responsibility of the Territorial Government. Thus, for species within their responsibility, the Territorial Government is best suited to provide detailed advice and information on potential adverse effects, mitigation measures, and monitoring.

³ The *anatum* and *tundrius* subspecies of Peregrine Falcon were reassessed by COSEWIC in 2007 and combined into one subpopulation complex. This subpopulation complex was assessed by COSEWIC as Special Concern, and was added to Schedule 1 of SARA in July 2012.

- For any Species at Risk that could be encountered or affected by the project, the proponent should note any potential adverse effects of the project to the species, its habitat, and/or its residence. All direct, indirect, and cumulative effects should be considered. Refer to species status reports and other information on the Species at Risk registry at <http://www.sararegistry.gc.ca> for more information on specific species.
- If Species at Risk are encountered or affected, the primary mitigation measure should be avoidance. The proponent should avoid contact with or disturbance to each species, its habitat and/or its residence.
- Monitoring should be undertaken by the proponent to determine the effectiveness of mitigation and/or identify where further mitigation is required. As a minimum, this monitoring should include recording the locations and dates of any observations of Species at Risk, behaviour or actions taken by the animals when project activities were encountered, and any actions taken by the proponent to avoid contact or disturbance to the species, its habitat, and/or its residence. This information should be submitted to the appropriate regulators and organizations with management responsibility for that species, as requested.
- For species primarily managed by the Territorial Government, the Territorial Government should be consulted to identify other appropriate mitigation and/or monitoring measures to minimize effects to these species from the project.
- Mitigation and monitoring measures must be taken in a way that is consistent with applicable recovery strategies and action/management plans.
- Implementation of these measures may help to reduce or eliminate some effects of the project on migratory birds and Species at Risk, but will not necessarily ensure that the proponent remains in compliance with the *Migratory Birds Convention Act*, *Migratory Birds Regulations*, and the *Species at Risk Act*. The proponent must ensure they remain in compliance during all phases and in all undertakings related to the project.

If there are any changes to the project EC should be notified, as further review may be necessary. Comments previously submitted on behalf of EC on May 31, 2007 regarding this

license would still apply (as attached). Please do not hesitate to contact the undersigned at (867) 975-4631 or Paula.C.Smith@ec.gc.ca.

Regards,

A handwritten signature in blue ink, appearing to be 'PS' followed by a horizontal line.

Paula C. Smith
Environmental Assessment Coordinator

cc: Carey Ogilvie, Head, EA-North, EA and Marine Programs, EC



Environmental Protection Operations Directorate
Suite 301, 5204 - 50th Avenue
Yellowknife, NT, X1A 1E2

May 31, 2007

Our file:

Manager of Licensing
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Via Email: licensing@nunavutwaterboard.org

RE: 1BR-MAC - CAM-5 DEWLine Cleanup, Macker Inlet – Type “B” Land Use Permit Application
Proponent - Defense Construction Canada

CAM-5 underwent detailed site investigations in 2000 and 2002 and is scheduled for cleanup as part of the DewLine Cleanup Project (DLCU) by 2010. Proposed major activities include the mobilization of heavy equipment, camp setup and operations including greywater and sewage disposal, excavation and off-site removal of any metals or PCB contaminated soils, excavation and treatment of PHC contaminated soils in a landfarming facility, demolition of existing facilities, remediation of the existing landfills, construction of two new landfills, removal of surface debris around the site and grading and restoration of the site.

Environment Canada recommends that the following general condition be applied throughout all stages of the project:

1. Meeting the requirements of the *Fisheries Act* is mandatory, irrespective of any other regulatory or permitting system. Section 36(3) of the *Fisheries Act* specifies that unless authorized by federal regulation, no person shall deposit or permit the deposit of deleterious substances of any type in water frequented by fish, or in any place under any conditions where the deleterious substance, or any other deleterious substance that results from the deposit of the deleterious substance, may enter any such water. The legal definition of deleterious substance provided in subsection 34(1) of the *Fisheries Act*, in conjunction with court rulings, provides a very broad interpretation of deleterious and includes any substance with a potentially harmful chemical, physical or biological effect on fish or fish habitat.
2. The proponent shall not store materials on the surface ice of lakes or streams, except that which is for immediate use.

If road construction/maintenance and quarrying activities are to be carried out, please note the following:

3. The proponent shall not deposit, nor permit the deposit of sediment into any water body. It is recommended that an undisturbed buffer zone of at least 100 metres be maintained between any proposed quarry operation and the normal high water mark of any water body.

Once a contractor is identified, information regarding the up-grading and remediation of roadways, such as scarification or revegetation, should be submitted for review.

4. Stream crossings shall be located to minimize approach grades. Bank disturbance is to be avoided, and mechanized clearing should not be done immediately adjacent to any watercourse.
5. Spill kits should be located along all transportation routes. Vehicles used in transporting fuel and chemicals should also be equipped with portable spill kits to allow for the efficient and expeditious response to spills.

With respect to fuel storage, please note the following:

6. Secondary containment or a surface liner (drip pans, fold-a-tanks, etc) should be placed under all

container or vehicle fuel tank inlet and outlet points, hose connections and hose ends during fuel or hazardous substance transfers. Secondary containment should be of adequate size and volume to contain and hold fluids for the purpose of preventing spills (the worst-case scenario).

7. Appropriate spill response equipment and clean-up materials (absorbents, containment devices, etc) must be on hand during any transfer of fuel or hazardous substances and at vehicle maintenance areas.
8. All releases of harmful substances, regardless of quantity, are immediately reportable where the release is near or into a water body;
 - is near or into a designated sensitive environment or sensitive wildlife habitat;
 - poses an imminent threat to human health or safety; or
 - poses an imminent threat to a listed species at risk or its critical habitat.
- The Spill Contingency Plan should include Jimmy Noble, Environment Canada's Enforcement Officer. Mr. Noble can be contacted at (867) 975-4644.

With respect to waste management please note the following:

9. Environment Canada recognizes that timely disposal of camp waste - specifically food waste - is of critical importance to minimize safety risks associated with wildlife attraction. Timely disposal is usually achieved through burning. However, burning of waste products releases numerous contaminants to the air, many of them persistent, bioaccumulative and toxic (e.g. polycyclic aromatic hydrocarbons - PAH's - heavy metals, chlorinated organics – dioxins and furans). These contaminants can result in serious impacts to human and wildlife health through direct inhalation and they can also be deposited to land and water, where they bioaccumulate through food chains affecting wildlife and country foods. Therefore, burning should only be considered after all other alternatives for waste disposal have been explored.
10. A variety of incineration devices are available and selection of the most appropriate will depend on considerations of technical and economical feasibility for each situation. For large, permanent camps and/or operational facilities (e.g. diamond mines), installation of an incineration device capable of meeting the emission limits established under the Canada-wide Standards (CWS) for Dioxins and Furans and the CWS for Mercury Emissions is required (both the Government of Canada and the Government of the Nunavut are signatories to these Standards and are required to implement them according to their respective jurisdictional responsibility). For small, temporary camps the use of a modified burn barrel may be acceptable. The proponent should review the incineration options available and provide justification for the selected device to the regulatory authority.
11. If burning is the only alternative available, the proponent should ensure that the waste is burned in a device that promotes efficient combustion and reduction of emissions, and that the amount of waste burned is reduced as much as possible. The use of appropriate waste incineration technology should be combined with a comprehensive waste management strategy (especially waste segregation) that is designed to reduce and control the volumes of wastes produced, transported, and disposed of.
12. Any **Waste Management Plan** should consider and include the following:
 - Purchasing policies that focus on reduced packaging;
 - On-site diversion and segregation programs (i.e. the separation of non-food waste items suitable for storage and subsequent transport and disposal or recycling);
 - If incineration is required, ensure diligent operation and maintenance of the incineration device and ensure appropriate training is provided to the personnel operating and maintaining the incinerator.
 - The objective should be to ensure that only food waste and food-contaminated waste is burned (the use of paper, cardboard and clean wood as supplementary fuel is acceptable).
 - Used absorbent materials, oily or greasy rags, and equipment servicing wastes (such as used engine oil, antifreeze, hydraulic oil, lead acid batteries, brake fluid and other lubricants) should be safely stored and transported in sealed containers (odor free to prevent animal attraction)

and safely transported to a facility that is authorized for the treatment and disposal of industrial hazardous wastes.

Many of the following recommendations relative to design, siting, operation, monitoring, sampling and analytical methods, decommissioning and closure as well as record keeping and reporting recommendations reference the following guidance documents and can be provided if the proponent wishes.

- ***Federal Guidelines for Landfarming Petroleum Hydrocarbon Contaminated Soils.*** SAIC Canada (Science Applications International Corporation), December 2005
- ***Bioremediation of Petroleum Hydrocarbons in Soil and Groundwater Under Cold Climate Conditions: A Review, Implications for Applications in Canada*** , Dale Van Stempvoort and Pamela Grande, National Water Research Institute in Burlington, December 2005
- ***Cold Climate Bioremediation: A Review of Field Case Histories.*** Pamela Rogers, Research Assistant, Department of Civil & Environmental Engineering, University of Alberta, July 2005

13. Environment Canada urges the proponent to follow environmental site assessment steps as established by the following standards:

- **Canadian Council of Ministers of the Environment (CCME) *Canada-Wide Standard for Petroleum Hydrocarbons in Soil* (CWS-PHC) (CCME, 2001);**
- **Canadian Standards Association (CSA) Environmental Site Assessment Standards Z768-01 (2001) and Z769-00 (2000), for Phase 1 and Phase 2; and,**
- ***Subsurface Assessment Handbook for Contaminated Sites* (CCME, 1994).**

As these documents are updated periodically, please consult the CCME and CSA for the most recent versions.

14. The characterization of the contaminants and contaminant levels in the soil determined during the environmental site assessment may be used to determine landfarming applicability. An evaluation of the type and degree of contamination helps to exclude soil material that might be toxic to certain species of microorganisms and also helps to determine if landfarming would be the appropriate remediation technology to be employed for the contaminants of concern. Although landfarming is recommended for petroleum hydrocarbon contaminated soils only, it is understood that other contaminants may also be present. **Table 1** indicates, through shaded selections, the type of analyses recommended for contaminated soil characterization.

Table 1 Recommended Analyses Based on Suspected Soil Contaminationⁱ

[illegible]

petroleum solvents									
crude oils, hydraulic fluids									
waste petroleum products									

Please note that if any of the levels detected exceed these maximums, the contaminated soil should be considered hazardous waste and handled accordingly. Landfarming is not recommended for such contaminated soils.

- Total petroleum hydrocarbon (TPH) or total extractable hydrocarbons (TEH) < 3% (Yukon, 2004a and 2004b);
- total heavy metal concentrations < 2500 mg/L (USEPA, 1994)¹;
- electrical conductivity (EC) < 4 dS/m; and
- sodium adsorption ratio (SAR) < 6 (Alberta EUB, 1996).

Site Characterization

Given the circumstances of landfarm construction (i.e., an immediate reaction to a spill), no site characterization was carried out. This is important in order to determine the following parameters:

- groundwater flow, direction and baseline chemical analysis;
- native soil hydraulic conductivity determination;
- Microbial identification determination and population.
- A landfarm should be sited greater than 500 m from a permanent surface water body. This restriction applies to both potable and non-potable surface waters. The full nature of surface water flow at the site should be known.
- A landfarm should be sited greater than 500 m from a potable groundwater well.
- The geology of the site needs to be considered (e.g. thickness of underlying soil, the presence of bedrock, degree of fracturing) to determine the need a liner/barrier. It is recommended that at landfarm sites with less than 5 m of low hydraulic conductivity ($<10^{-6}$ cm/s) native underlying soil, a liner/barrier be used. It is important to determine if there is fractured bedrock at this site as fractured bedrock could make the investigation of groundwater flow, direction etc very problematic.
- The landfarm should be sited at a location with a natural slope of less than 5 %; otherwise the site will require grading.
- The landfarm should be sited where the groundwater table is greater than 3 m from the surface. When there is a need to excavate during landfarm construction, cultivation no closer than 3 m above the groundwater table must be ensured. Using groundwater flow direction and rate data, the landfarm should be sited such that groundwater contamination is avoided (otherwise, a barrier to groundwater flow is necessary).
- A landfarm should not be sited on land within a 50 year floodplain.
- Environment Canada has some concerns relative to the availability of adequate volumes of topsoil at the site that may be required to effectively manage and operate this facility.

Prior to landfarm design, an evaluation of the soil characteristics provided in **Table 2** will ensure that the contaminated soil is well-suited to landfarming.

Table 2: Optimal Soil Characteristics for Landfarming

Landfarming Parameter	Optimal Characteristics
Microbial population density:	For landfarming to be effective, the minimum heterotrophic plate count should be 10^3 CFU/g (colony forming units/gram). Below this minimum, landfarming may still be effective provided the existing bacteria are stimulated using nutrients or the soil is amended to

Landfarming Parameter	Optimal Characteristics
	increase the bacteria population (USEPA. 1994) In the latter case, adding non-indigenous bacteria to a site has had limited success in enhancing degradation of petroleum hydrocarbons. There are also regulatory restrictions associated with the addition of bacteria to sites.
Soil pH:	To support bacterial growth, soil pH should be between 6 and 8. Outside this range, landfarming may still be effective through soil amendments.
Moisture content:	Bacterial growth requires moisture, optimally between 40-85% of field capacity ² (USEPA, 1994) Periodically, moisture may be added to landfarmed soil to maintain this moisture level. Excess moisture due to periods of high precipitation, during spring thaw or due to poor site drainage may need to be addressed. Site drainage may be improved through landfarm design, but uncontrollable influx of moisture may simply mean that longer operating times will be required for the landfarm.
Nutrient concentration:	For proper growth, micro-organisms require inorganic nutrients that may be naturally-occurring in the soil. Nitrogen and phosphorous may be added in the form of commercial fertilizer. For effective biodegradation, carbon:nitrogen:phosphorus ratios need to be between 100:10:1 and 100:1:0.5 (USEPA. 1994). This ratio may be calculated from the soil bulk density and the total hydrocarbon concentration.
Soil Type:	Clayey soils hamper biodegradation because of difficulties in aeration and the distribution of nutrients and moisture. Soil amendments such as gypsum and bulking agents such as sawdust, may be required. Clumpy soils may also require pre-treatment in the form of shredding, in order for landfarming to be effective. Very coarse soils are not suitable to landfarming as they do not retain moisture and nutrients (University of Saskatchewan, 2002). Volatile compounds will also volatilize more readily from coarse-grain soils than from fine grain soils. Typically, large diameter soil particles have a low contamination concentration due to their low surface area. As such, these particles can be screened out prior to placing soils in the landfarm.

Once a landfarm is operating, generic or site-specific remediation limits as per the CCME Environmental Quality Guidelines (EQGs) or CWS-PHC should be used to monitor the extent to which the soil has been remediated to acceptable levels. The parameters analyzed during the environmental site assessment should be evaluated using these guidelines to determine chemicals of concern (CoCs) and those identified should be tracked during the remediation process.

Leachate Control

Groundwater sampling and analysis should adhere to the CCME sampling procedures (CCME 1993). Leachate monitoring performed during the landfarm operations is primarily for characterization purposes only, as leachate is often recirculated over the landfarm as a means of irrigation (or stored in a tank in the event that irrigation may be required at some point in the landfarming season). If this tank is discharged into the environment, the CCME EQGs apply as a standard.

² The most reliable measure of moisture content is expressed as a percent of field capacity (also referred to as "soil capacity"). Field capacity itself is the maximum %-weight of moisture the unconfined, gravity-drained soil can retain. An example would be a sandy soil with a field capacity of 25%, meaning a maximum of 250 grams of water retained in 1,000 grams (dry wt.) of unconfined soil. Typically the target moisture content is expressed as a percent of the field capacity; for example, 50% of field capacity for the above sandy soil would be 125 grams water per 1,000 grams dry soil.

A means to collect and treat run-off from the landfarm may be necessary. A leachate control system capable of handling a 24 hour duration, 1:10 year frequency storm is required in such a case. Leachate may be recirculated over the landfarm soil surface as a means of irrigation to maintain optimal biodegradation rates, or discharged if surface water analyses indicate contaminant levels are within CCME EQGs. **Environment Canada strongly recommends a containment system where all leachate from the facility is fully controlled.**

Barriers/Liners

When native soils at the landfarm site have high conductivity, a barrier or liner having a maximum seepage rate equivalent to clay liner under 0.3 m head of water or a 10^{-7} cm/s hydraulic conductivity at a thickness of 0.6 m, should be used beneath the soil to be treated.

Placement of Soil in Landfarm

A contaminated soil depth less than 0.5 m within cell(s) or in windrows is recommended. However, the type of equipment available for tilling, as well as the land availability, will dictate soil depth. Typically, landfarming is practiced with soil depths between 0.30 and 0.45 m. Contaminated soil should not be applied on a continuous layer of snow or ice or when the existing soil base is saturated with moisture.

Landfarm Design/Operational Requirements

Land Availability

Please note that the expected landfarm soil depth of between 0.30 and 0.45 m and a maximum soil thickness of 0.5 m is recommended. Therefore, a single plot or multiple plots may be required. Additional area surrounding the plot(s) for berms and leachate control should be considered.

Microbial Population Density Monitoring

If microbial amendments are being considered, the user should be aware that products containing microorganisms, biochemicals (such as enzymes) or biopolymers, are "biotechnology products" and may be subject to the New Substances Notification (NSN) Regulations, pursuant to the Canadian Environmental Protection Act, 1999 (CEPA, 1999). (Contact the New Substances Division of Environment Canada and http://www.ec.gc.ca/substances/nsb/eng/index_e.htm for more information.)

Although a few petroleum hydrocarbon-degradable micro-organisms have been found to be active at temperatures below 0°C (Whyte and Greer, 1999; Whyte, *et al.* 2001 and 2003; Rike, *et al.* (2003)), most biodegradation occurs above freezing. Research has shown appreciable biodegradation may occur after one summer season, additional biodegradation over a second season is usually required. Therefore, it is recommended that the landfarm should operate for a minimum between 6 months to 2 years. This operation period assumes optimal conditions are maintained (i.e. regular tilling; moisture control; nutrient amendment, if required). Please note that soil sampling and analyses are required to confirm remediation progress and completion.

pH Maintenance

The optimal pH for landfarming operations is between 6 and 8. The soil pH may be increased with the addition of lime and decreased with the addition of elemental sulphur.

Moisture Content Monitoring

The amount of moisture in the landfarm soil impacts biodegradation and, therefore, should be monitored and adjusted if possible and necessary. If moisture levels are too high, the movement of air through the soil is restricted thereby reducing oxygen availability. Effective moisture levels are 40 - 85 % of water-holding capacity in the soil, but 20 - 85 % will support microbes. Water spraying is often needed during summer months, particularly prior to tilling, in order to reduce wind erosion. Soil may be amended with organic matter to increase moisture retention. A rule of thumb is the soil should be moist, not dry and dusty or dripping wet.

Nutrient Amendments Requirements

Biodegradation requires that micro-organisms are meeting nutritional requirements. The optimal range of carbon:nitrogen:phosphorus (C:N:P) is 100:10:1 to 100:1:0.5. If the available nutrients are not sufficient, soil amendment in the form of commercial fertilizers, is required. Note that the addition of nitrogen may inadvertently lower the pH. Nutrients can be supplied to the soil in either liquid or solid form. Solid nutrients can be added directly to the soil when the soil is mixed prior to placement in the landfarm or during tilling events once the landfarm is operational. Liquid nutrient can be added to watering or irrigation systems. The frequency of nutrient addition can be reduced by using slow release nutrients.

Tilling

Tilling, with a rototiller or turning over the soil with a backhoe or other similar equipment, is a means of aerating the soil. This provides oxygen for the micro-organisms as well as distributes nutrients and moisture in the soil, thereby aiding biodegradation. Tilling is recommended once per month during the operating season of the landfarm, provided the soil is uniformly moist but not saturated. Tilling when soil is excessively wet is unproductive, whereas tilling while the soil is excessively dry may erode the soil and cause wind-blown dust problems. Tilling must be carefully carried-out by an experienced operator, since it is possible to disturb or damage the liner placed under the contaminated soil.

System Maintenance

Maintenance of the landfarm is essential in ensuring its effectiveness. At some appropriate point during landfarm construction, inspection of the synthetic liner(s) should be conducted to ensure that the seams and joints are tight, and that there is an absence of punctures, blisters or tears. Imperfections (e.g. lenses, cracks, channels) can occur in soil and clay liners. Weekly, during landfarm operations, and immediately after a major storm or catastrophic event, inspections should be conducted on the:

- (i) drainage control systems for evidence of deterioration, malfunction, leaks or improper operation, and
- (ii) leachate collection systems to ensure proper functioning and to determine if leachate is being generated or is accumulating.

If any defects or malfunctioning works are detected, immediate repair is required to maintain the integrity of all works.

The drainage control system should be inspected as necessary/required during periods of precipitation or spring thaw to ensure control measures are taken if the system is approaching its capacity.

Closure Procedures

During the system design phase, it is important to determine the requirements for closing the site once remediation is complete. By laying out the closure procedures at this time, the responsible party or site sponsor can review and endorse them prior to proceeding with the system construction. This closure plan should be consistent with the current land use and will need to recognize how future land use changes or ownership will be taken into consideration after landfarm closure.

Monitoring and Record Keeping Requirements

For the purpose of monitoring the performance of the land treatment process, soil samples should be taken no less frequently than once every four months, during the period of active land treatment to monitor contamination levels until analytical results are below acceptable levels as set forth in the CCME's Canadian Soil Quality Guidelines (CSQG). The once a month sampling program as described by MHBL is adequate.

For the purpose of monitoring for potential impact of the facility on groundwater quality in the active layer, groundwater samples should be taken from the down gradient monitoring wells no less frequently than twice per year and analyzed for indicators of petroleum hydrocarbon contamination. Should analytical results indicate

groundwater contamination associated with the land treatment facility, corrective action should be taken as soon as possible.

A sampling plan should include sampling methods (grid, composite) and frequency (number of samples per surface area). Since the landfarmed material is relatively thinly applied and homogenized through tilling, only one depth of sample collection is required. The samples should then be analyzed for the contaminants of interest and compared with the remediation guidelines presented in the CCME EQG and the CWS-PHC documentation. These protocols are recommended for the landfarm soils to determine at which point the soils have been remediated and the landfarm can be closed. Monitoring of contaminant levels in the leachate is only required prior to discharge to the environment; during recirculation, testing may be done for purposes of tracking remediation progress. It is also recommended that groundwater on-site be monitored and compared to the appropriate CCME EQGs. **Table 3** summarizes the criteria that should be used for the various media involved in landfarming operations.

The landfarm soils may be considered remediated once analyses confirms these soils are within the CCME EQGs or CWS-PHC for the particular land use of the property. The remediated soil may then be used in a manner that is consistent and appropriate with the site use. If other contaminant levels (such as heavy metals, PCBs, etc.) exceed CCME EQGs, the landfarmed materials should be then further remediated using an alternative remediation technique.

Accurate records should be maintained by the owner/operator which contain the following information:

- A detailed description of the size and location of the land treatment facility
- Quantitative and qualitative data on the soil treated at the site
- Monitoring data as set forth above
- The final destination of the treated soil and its intended use.

Table 3: Summary of Landfarming Standards for Federal Contaminated Sites

Media Monitored	Criteria
Landfarm soil and soil remaining at the delineated (excavation) site	Canada Wide Standard for Petroleum Hydrocarbons (CWS-PHC) (CCME, 2003)
	Canadian Soil Quality Guidelines for the Protection of Environmental and Human Health (CCME, 2003)
Groundwater	Non-potable - none; as per <i>A Federal Approach to Contaminated Sites</i> (CSMWG, 1999) whereby provincial/territorial guidelines are recommended. Potable - Guidelines for Canadian Drinking Water Quality (Health Canada, 1996)
Leachate	For recirculation – none (operations monitoring only) For discharge to environment <ul style="list-style-type: none"> ▪ Into surface water: CCME Environmental Quality Standard (EQS) for Freshwater Aquatic Life (CCME, 2003) for surface water reception; and ▪ Into groundwater: none, as per <i>A Federal Approach to Contaminated Sites</i> (CSMWG, 1999) whereby provincial/territorial guidelines are recommended
Surface Water	CCME Environmental Quality Standard (EQS) for Freshwater Aquatic Life (CCME, 2003) or, for potable water, the Guidelines for Canadian Drinking Water Quality (Health Canada, 1996)
Ambient Air	Canadian National Ambient Air Quality Objectives: Process and Status (CCME, 2003)

The Canadian Wildlife Service (CWS) of Environment Canada has reviewed the above-mentioned submission and makes the following comments and recommendations pursuant to the *Migratory Birds Convention Act* (the *Act*) and *Migratory Birds Regulations* (the *Regulations*), and the *Species at Risk Act* (SARA).

15. Section 6 (a) of the *Migratory Birds Regulations* states that no one shall disturb or destroy the nests or eggs of migratory birds. Therefore, Environment Canada recommends that all activities in which there is a risk of disturbing or destroying nests or eggs be conducted outside the migratory bird breeding season, which extends from approximately May 15 to July 31. These dates are approximate, and if active nests (i.e. nests containing eggs or young) are encountered outside of these dates the proponent should avoid the area until nesting is complete (i.e. the young have left the vicinity of the nest).
16. For activities permitted to occur during the breeding season, Environment Canada recommends that the proponent confirm there are no active nests (i.e. nests containing eggs or young) in the vicinity of their operations before activities commence. If active nests of migratory birds are discovered, the proponent should halt all activities in the nesting area until nesting is completed (i.e. the young have left the vicinity of the nest).
17. In order to reduce disturbance to nesting birds, Environment Canada recommends that aircraft used in conducting project activities maintain a flight altitude of at least 610 m during horizontal (point to point) flight unless safety or cloud ceiling do not permit.
18. In order to reduce disturbance to resting, feeding, or moulting birds, Environment Canada recommends that aircraft used in conducting project activities maintain a vertical distance of 1000 m and minimum horizontal distance of 1500 m from any observed concentrations (flocks / groups) of birds.
19. Environment Canada recommends that camp waste be made inaccessible to wildlife at all times. Camp waste can attract predators of migratory birds (e.g., foxes and ravens) to an area if not disposed of properly.
20. Section 35 of the *Migratory Birds Regulations* states that no person shall deposit or permit to be deposited, oil, oil wastes or any other substance harmful to migratory birds in any waters or any area frequented by migratory birds.
21. All mitigation measures identified by the proponent, and the additional measures suggested herein, should be strictly adhered to in conducting project activities. This will require awareness on the part of the proponents' representatives (including contractors) conducting operations in the field. Environment Canada recommends that all field operations staff be made aware of the proponents' commitments to these mitigation measures and provided with appropriate advice / training on how to implement these measures.
22. Implementation of these measures may help to reduce or eliminate some effects of the project on migratory birds, but will not necessarily ensure that the proponent remains in compliance with the *Migratory Birds Convention Act* (the *Act*) and *Migratory Birds Regulations* (the *Regulations*). The proponent must ensure they remain in compliance with the *Act* and *Regulations* during all phases and in all undertakings related to the project.
23. The following comments are pursuant to the *Species at Risk Act* (SARA), which came into full effect on June 1, 2004. Section 79 (2) of SARA, states that during an assessment of effects of a project, the adverse effects of the project on listed wildlife species and its critical habitat must be identified, that measures are taken to avoid or lessen those effects, and that the effects need to be monitored. This section applies to all species listed on Schedule 1 of SARA. However, as a matter of best practice, Environment Canada suggests that species on other Schedules of SARA and under consideration for listing on SARA, including those designated as at risk by the Committee on the Status of Endangered Wildlife in Canada (COSEWIC), be considered during an environmental assessment in a similar manner.

Species at Risk that may be encountered	COSEWIC Designation	Schedule of SARA	Government Organization with Primary Management Responsibility ¹
Peregrine Falcon	Special Concern	Schedule 3	Government of Nunavut

(subspecies tundrius)			
Wolverine (Western Population)	Special Concern	Pending	Government of Nunavut
Polar Bear	Special Concern	Pending	Government of Nunavut

ⁱ Environment Canada has a national role to play in the conservation and recovery of Species at Risk in Canada, as well as responsibility for management of birds described in the *Migratory Birds Convention Act* (MBCA). Day-to-day management of terrestrial species not covered in the MBCA is the responsibility of the Territorial Government. Thus, for species within their responsibility, the Territorial Government is best suited to provide detailed advice and information on potential adverse effects, mitigation measures, and monitoring.

Impacts could be disturbance and attraction to operations.

Environment Canada recommends:

- Species at Risk that could be encountered or affected by the project should be identified and any potential adverse effects of the project to the species, its habitat, and/or its residence noted. Refer to species status reports and other information on the Species at Risk registry at www.sararegistry.gc.ca for information on specific species.
- If Species at Risk are encountered or affected, the primary mitigation measure should be avoidance. The proponent should avoid contact with or disturbance to each species, its habitat and/or its residence.
- The proponent should record the locations and frequency of any observations of Species at Risk and note any actions taken to avoid contact or disturbance to the species.
- For species under the responsibility of the Territorial Government, the Territorial Government should be consulted to identify other appropriate mitigation and/or monitoring measures to minimize effects to these species from the project.

Mitigation and monitoring measures must be taken in a way that is consistent with applicable recovery strategies and action/management plans.

If there are any changes in the proposed project, EC should be notified, as further review may be necessary. Please do not hesitate to contact me with any questions or comments with regards to the foregoing at (867) 669-4708 or by email at ivy.stone@ec.gc.ca.

Sincerely,

Original signed by

Ivy Stone
Environmental Assessment / Contaminated Sites

CC: Mike Fournier (Northern EA Coordinator, EPOD, Environment Canada, Yellowknife, NT)
Miles Constable (Risk Assessment Specialist, EPOD, Environment Canada, Edmonton, AB)
Myra Robertson (EA Coordinator, CWS, Environmental Stewardship Branch)

ⁱ Modified from: Environment Canada. 1993. "Appendix 3: Guidelines on the Ex-Situ Bioremediation of Petroleum Hydrocarbon Contaminated Soils on Federal Crown Land" in the *Study on the Use of Landfarming and Surface Impoundments in the Management of Hazardous and Non-Hazardous Waste*. Conservation and Protection. June 23, 1993.

ⁱⁱ Heavy metal analyses required to determine if constituents are not present at levels toxic to micro-organisms (>2500 mg/L) (USEPA. 1994). (Soils with heavy metal concentrations below this level but above remediation criteria, will have to undergo further treatment following landfarming to reduce heavy metal concentrations.)