APPENDIX B: PROJECT DESCRIPTION

PROJECT DESCRIPTION

CLEAN UP OF THE BROUGHTON ISLAND (FOX-5) DEW LINE SITE

Prepared on behalf of the Director General Environment Department of National Defence

Project Management Office DEW Line Clean Up Defence Construction Canada

October 2000

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BACKGROUND INFORMATION

Proponent Identification Information

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Lead Authorising Agencies

The lead agency for this project is the Department of National Defence, represented by the Director General Environment. The management of this project is being provided by Defence Construction Canada. These agencies will be responsible for obtaining permits except in those cases where the clean up contractor is required to do so by legislation.

List Of Approvals, Permits And Licences Required

The following is a list of permits required for the clean up of the FOX-5 Broughton Island site:

1. Land Use Permit

As per the *Territorial Land Use Act* and *Territorial Land Use Regulations*, a Class A permit, issued by the Department of Indian and Northern Affairs, will be required for the activities associated with the clean up the Broughton Island FOX-5 DEW Line site.

contact: Department of Indian and Northern Affairs, Land Administration, Yellowknife NT, (867) 669-2671

2. Quarry Permit

As per the *Territorial Land Use Act* and *Territorial Quarrying Regulations*, a Quarry Permit(s), issued by the Department of Indian and Northern Affairs, will be required for the extraction of granular material required for the clean up.

contact: Department of Indian and Northern Affairs, Land Administration,

Yellowknife, NT, (867) 669-2671

In addition, a number of permits or licences may be required by the successful contractor. These permits or licences pertain to the operation and maintenance of the contractors camp or owing to his/her status as an employer. Examples of these permits include those related to the possession of firearms, day to day camp operation and federal/territorial labour codes.

There is no requirement anticipated for either the project management office nor the contractor to obtain the following permits or licences:

- Quarry permits for existing DND gravel sources located within the existing DND reserves;
- Water licences, as existing on-site or commercial sources will be used; and
- Research or archaeological permits, as scientific or archaeological research activities in support of the clean up requiring such permits has been completed.

List Of Previous Environmental Assessments

As a federal proponent, the Department of National Defence is required to conduct an environmental assessment for the clean up of each DEW Line site. As an early planning tool, these assessments were drafted in 1994 by the Department of National Defence under the auspices of the *Environmental Review Process Guidelines Order* (Environmental Screening Report for the Cleanup of 21 DEW Line Sites, November 1994). These assessments have been preceded by extensive on-site environmental and engineering investigations completed by the Environmental Sciences Group at Royal Military College and UMA Engineering Limited. The initial investigations, which took place from 1989 to 1994 were used to provide a baseline study of the existing environment (both biological and physical) and ecological pathways and possible transport mechanisms that will exist during the clean up. As well, studies of socio-economic aspects, in particular an archaeological survey of the sites, were completed during this time.

Subsequent changes to overall project planning have been assessed from time to time and the assessment document updated. The Environmental Screening Report was updated for 14 of the 15 DEW Line sites in Nunavut (Project Management Officer DEW Line Clean Up, 1998). This report was submitted with the Project Description of the Fifteen DEW Line site in the Nunavut Settlement Area to the Nunavut Impact Review Board (NIRB) in June 1998 (Project Management Office DEW Line Clean Up, 1998b).

In 1998 further investigations were conducted to delineate contaminated areas and obtain environmental and engineering information required to finalized the clean up plans. This information has been reviewed and the environmental screening report updated to include relevant new information (Project Management Office DEW Line Clean Up, 2000).

Environmental Assessment Process

The environmental assessment undertaken in support of this project, under EARPGO, and updated in accordance with the requirements of CEAA, has used a process in which potential environmental impacts have been assessed on Valued Ecosystem Components identified during an initial scoping exercise.

The following sections provide a summary of the activities that were undertaken in conducting this environmental assessment:

Scoping

As a self directed environmental assessment, the initial step taken was to conduct a series of social and ecological scoping exercises designed to:

- Determine the temporal and spatial boundaries of the assessment; and
- Focus the analysis on the environmental issues directly related to the clean up project itself (i.e. identification of Valued Ecosystem Components).

In scoping the project, clean up activities to be assessed were identified. Possible additional activities were examined using the Canadian Environmental Assessment Agency's "Principal Project/Accessory" test, which is used to determine if other activities demonstrate an interdependence, linkage and/or geographical/ecological proximity with the primary clean up.

The assessment scope included a determination of the environmental effects to be assessed and the effects that are to be considered in making decisions regarding the project. The following chart outline the scope of the project and of the assessment:

Scope of the Project:

Project: Clean Up of the FOX-5 Broughton Island DEW Line Site

EA Trigger: Funding from Department of National Defence

Scope of the project:

Principal Project: physical clean up of the FOX-5 Broughton Island DEW Line site, including demolition of surplus infrastructure.

Accessory physical works: Transportation of waste (including hazardous) materials, debris disposal, mobilisation and demobilisation of contractors equipment and personnel Other undertakings in relation to the physical work: None.

Scope of the Assessment:

Project: Clean Up of the FOX-5 Broughton Island DEW Line Site

EA Trigger: Funding from Department of National Defence

Scope of the assessment:

The environmental assessment is to consider the effects of all project related activities (i.e. those related to the clean up of the site) and associated physical works on both biophysical (terrestrial, aquatic) and socio-economic assessment factors.

As a result of scoping, the following factors were identified for assessment:

- The need to evaluate environmental effects of the project, including those relating to cumulative effects that are likely to result from carrying out this project.
- Project undertakings performed in conjunction with other off site projects/activities that have been or will be carried out.
- The relative levels of significance.
- Public comments.
- Mitigation measures deemed to be technically and economically feasible.

Interested parties were identified and consulted during the development of the project definition process including:

- 'Expert' federal departments (Environment Canada, GNWT Natural Resources, GNWT Health, DIAND);
- 'Other' federal departments (DND, Defence Construction Canada, Parks Canada);
- Aboriginal organisations (Nunavut Tunngavik Incorporated, Nunavut Planning Commission); and
- The community leadership of the various eastern Arctic hamlets, including elders from Qitiktarjuaq, and the general public.

Refer to Description of Public Consultation section for details of the public consultation process.

Assessment of Environmental Effects

The initial step following the scoping exercise was to undertake a determination of the possible environmental effects of the project. This assessment involves providing a detailed overview of the project, a description of the existing environment (including inventories and ecological processes) and, finally, the identification of project-environment interactions.

The aim of describing the project was to clearly outline the constituent components and activities that were to occur on each of the DEW Line sites. Activities include mobilisation, project layout and design, plans and scheduling, specifics related to each of the activities (i.e., how would contaminated soil be identified, excavated, transported and disposed of), operating procedures, control procedures and demobilisation plans. Detailed data concerning each of the activities (i.e., material volumes) was included with this description.

During the scientific studies described above, the site teams collected all relevant information concerning the existing environment components of the study area. This information included a description of the physical, biological and social characteristics of the study area.

Using the information that was obtained on the project and the existing environmental setting, the assessment study determined interactive links between these two components. Particular concern was focused on the location, sensitivity, seasonal presence and abundance of these

components. In general, these interactions were shown using a matrix table which are shown in the environmental assessment reports that accompany this submission.

Also included in the assessment of environmental effects were possible impacts relating to socioeconomic factors (heritage, culture, archaeological, employment and business opportunities), land use and human health.

During the assessment stage, conclusions were made as to the type of impact (i.e. level of adversity) and its level of significance, based on scientific judgement and comments received during public consultation sessions.

Identification of mitigation options

The third stage of the assessment process was to undertake the identification of mitigation measures that would result in a reduction or elimination of likely environmental effects associated with the clean up of each of the sites. In the case of this project, all potential adverse effects were addressed and not simply those deemed to be significantly adverse, the minimum required by assessment legislation. Mitigative actions now form part of the overall project design and planning documentation, which resulted in the Environmental Protection Plan (Annex A). The requirement for on-site personnel to adhere to these mitigative measures is contractual in nature as the Environmental Protection Plan forms part of the clean up contract.

PROJECT DESCRIPTION

Project Title

The clean up of the former FOX-5 Broughton Island DEW Line Site

Type of Activity

Construction activities in support of the environmental clean up of the former FOX-5 Broughton Island DND DEW Line Site.

Summary of Operation

From 1955 to 1993, the Distant Early Warning System - the DEW Line - provided radar surveillance of the northern approaches to the North American continent. This now inactive chain of radar stations, at approximately 70 degrees latitude, stretches several thousand kilometres across the breadth of the Arctic. The DEW Line originally consisted, in Canada, of 42 sites but was reduced to half this number in 1963. The 21 sites (6 in the Inuvialuit Settlement Region and 15 in the Nunavut Settlement Area), which were decommissioned in the 1960's, are now the responsibility of the Department of Indian Affairs and Northern Development (DIAND).

In March 1985, Canada and the United States agreed to modernise the North American Air Defence System by closing the remaining 21 DND DEW sites and building the North Warning System (NWS). The DEW Line Clean Up (DLCU) focuses on closing out the former DEW Line sites, including the remediation of chemically contaminated soils, the stabilisation of landfill areas and the demolition/disposal of surplus infrastructure and debris. A monitoring program will be carried out after the clean up has been completed.

Preferred Options

Rationale for the project and primary goals

The process of biomagnification, which is defined as positively sloped variation in concentrations through increasingly higher tropic levels of the food chain, is a well-documented phenomenon. The process of biomagnification is a particularly important phenomenon in Arctic organisms, where, as a result of their dependency on a high fat content in their diets, are extremely sensitive to contamination inputs, especially chlorinated contaminants such as PCBs. Given the nature of the Arctic ecosystems, it is important that past anthropogenic activities, such as the operation of the DEW Line, not continue to cause any significantly adverse affects on any one level of the Arctic food chain. Specifically:

- The limited availability of species at any given trophic level leaves little opportunity for another species to offset the effects of the loss of another.
- Negative biological effects (i.e. plant loss) may lead to physical disturbances, such as damage to permafrost.

 These unmanned sites pose a risk to human and animal health and safety through the presence of physical hazards.

The aim of the DEW Line Clean Up Project is to decommission those facilities used by the former DEW Line which have been declared surplus to the requirements of the new North Warning System and to restore the sites to an environmentally safe condition. Environmental restoration includes the setting of remediation objectives that are designed to preclude the continued migration of contamination (and hence biomagnification) into the Arctic ecosystem/food chain. To accomplish this, remediation will include:

- The excavation of soils in cases where parameters exceed those that have been set for the
 project (i.e. believed to cause significant input into the lower levels of the food chain, for
 example, higher plants and detritus); and
- The remediation of landfills which may serve as a source of water contamination and may enter the lower levels of the marine food chain (i.e. algae).

In anticipation of the close out of the existing DEW Line system, DND sponsored a five year environmental and engineering study of the 15 DND DEW Line sites in Nunavut (UMA, 1991 and ESG, 1991). The purpose of this study was to ascertain the baseline condition and to propose realistic clean up objectives and strategies. The protection of the food chain from DEW Line contaminants was established as the aim of the clean up. These studies confirmed that physical restoration would involve considerable quantities of materials, including limited quantities of hazardous materials such as waste oil, batteries and asbestos. Conclusions reached by independent analyses indicated that inorganic elements (principally copper, lead and zinc) and polychlorinated biphenyls (PCB's) pose the greatest threat to the biophysical environment. The clean up approach is general towards removing these contaminants from contact with the environment.

Evaluation of Alternatives to the Project

The DEW Line facilities at these locations no longer required by the Department of National Defence. Therefore, they pose both a safety hazard and a potential long term source of contaminant input to the sensitive Arctic environment and, as such, must undergo a clean up process that will preclude further input into the environment, in general, and, specifically, the food chain.

As a project strictly dedicated to the clean up of these military establishments, the range of alternatives to this project are limited in nature. Two alternatives to the clean up of these sites that can be identified have been rejected or implemented in a limited fashion based on either military operational requirements and/or environmental reasons. These two alternatives were as follows:

<u>Commercial or other Government use of the facilities</u>. This alternative involves the sale of those facilities no longer required by the Department of National Defence to commercial interests. Two possibilities are present, namely on-site commercial development or sale of these

capital assets themselves and movement off-site. The federal government's continuing operational requirements of these sites (i.e. most sites remain part of the North Warning System) preclude the on-site option from being followed.

No clean up action (Null alternative). The second alternative involved examining the environmental impact of maintaining the status quo at the sites. It was quickly realised that failure to address the environmental problems identified during the site investigations could lead to the following:

- Placing the Arctic environment/food chain at risk;
- Possible future legal liabilities for the federal government; and
- Greater clean up costs in the future.

Project Location

FOX-5 Broughton Island is one of the 21 DND DEW Line sites to be cleaned up under the DEW Line Clean Up Project. Refer to Table 1. Of the 21 DEW Line sites, 6 are located in the Inuvialuit Settlement Region (ISR) and 15 are located in the Nunavut Settlement Area (NSA). FOX-5 (67° 33' N, 63° 49' W) is located in the Baffin District of Nunavut. The site is near the eastern edge of Broughton Island, a small island off the east coast of the Cumberland Peninsula area of northeastern Baffin Island. Refer to Figure 1.

The upper site is situated on a high point overlooking Davis Strait and is connected by a 9 km road to the community of Qitiktarjuaq (formerly Broughton Island), which is on the western shore of the island. The lower site is located at a beaching area southwest of the community. Refer to enclosed drawing H-B233/1-9101-101 for a layout of the overall site.

The former DEW Line site is located on a DND reserve on federal Crown lands under the administrative control of Indian and Northern Affairs.

Enclosed with this submission are NTS Maps 16M & 16N and 26P, scale 1:250,000 and 16M/12 and 26P/9, scale 1:50,000.

Schedule

The clean up of the FOX-5 Broughton Island DEW Line site is scheduled from 2001 to 2003.

- The contractor will mobilize to the site by barge in 2001.
- Clean up activities will begin in 2001, once the contractor has mobilized to the site and set up camp. Clean up activities are expected to continue through to 2003, depending on the contractor's schedule.
- The expected duration of annual clean up activities on site will be from July to October.
 During the winter months, work will cease and equipment and facilities on site will be winterized.

- Completion of the clean up and demobilization of the contractor's facilities and equipment is anticipated for September 2003.
- Long term monitoring of the landfills will begin in the year following completion of the clean up (2004) and will continue for a 25 year period. After 25 years, monitoring requirements will be evaluated.

Operations Plan

Initial Investigations and Planning

During the radar upgrade program in the early 1990's, prior to the start of the DEW Line Clean up, a number of environmental and engineering investigations were conducted at the DEW Line sites. The objectives of these studies were as follows:

- to identify the nature and extent of chemical contamination at the sites;
- to determine the possible impact of these contaminants on the Arctic ecosystem in general and the food chain in particular; and
- to develop practical environmental clean up strategies appropriate for the Arctic.

These investigations included:

- i. An initial environmental clean up study of the DEW Line sites in Canada carried out by a Canadian consultant consortium, led by UMA Engineering Limited on behalf of the United States Air Force. The objectives for this study included identifying and investigating areas impacted by past waste disposal practices and spills; and determining and evaluating remediation alternatives for these waste disposal and spill areas; and for developing disposal options for debris arising from the demolition of facilities no longer required. This study provided information on the presence hazardous materials, the biophysical environment, the details of the facilities, and the landfills.
- ii. An environmental study of ten of the 21 sites carried out in 1989/90 by the Environmental Sciences Group (ESG) at Royal Roads Military College for the Canadian Department of National Defence. This study provided a detailed physical and chemical inventory of the stations and considered the impact of chemical contaminants on the Arctic ecosystem. This study provided information on the debris found on site, contents of landfills, fuel spills and patterns of contaminant dispersal and impact from use of 45 gallon drums.
- iii. Two studies designed to assess the impact of the historically common practice of disposing debris into the ocean through the ice were carried out in 1994 and 1995 by a consortium of several Canadian government departments. These studies concluded that there were no significant chemical effects arising from its presence of debris on the ocean floor.

During the final site investigations conducted in 1996 at Tuktoyaktuk and Cape Parry (two former DEW Line site in the Inuvialuit Settlement Region), the DND investigation team

discovered that the paint on many of the buildings contained PCBs in excess of 50 ppm. Materials containing such concentrations of PCBs are regulated under the *Canadian Environmental Protection Act*. Currently, this material cannot be landfilled. Studies have indicated that PCB's do not leach out of the paint and that PCBs in paint are common throughout the world. DND therefore requested that Environment Canada review these scientific studies and consider revising the regulatory definition of a PCB solid in order to permit the landfilling of construction debris that contains PCB paint. Environment Canada is examining the issue with the Canadian Council of Ministers of Environment (CCME) and is expected to make a decision by February 2001. Pending a decision, this type of material from completed or on-going clean ups of DEW Line sites is being stored temporarily at the clean up sites in accordance with the *Storage of PCB Materials Regulations*.

DEW Line Clean Up Protocol

The purpose of the DEW Line Clean Up project is to:

- Demolish and remove existing facilities that are not required for the operation of the North Warning System;
- Remove contaminated soils from the sensitive Arctic food chain;
- Stabilize existing landfills;
- Clean up surface debris; and
- Physically restore the unused portion of the site to as natural a state as possible.

In cooperation with several federal departments (Environment Canada, Fisheries and Oceans, Indian and Northern Affairs) and the Government of the Northwest Territories (Renewable Resources and Health departments), DND initially drafted the *General Protocol for DEW Line Clean Up* in 1991. This protocol served as the basis for the DND/NTI Agreement on environmental provisions for the clean up of these sites (Annex B). As there are no established standards for the Arctic, existing federal guidelines, such as the CCME Interim Canadian Environmental Quality Criteria for Contaminated Sites (1991), have been modified to account for the unique northern environment. These adjustments to existing guidelines reflect both the sensitivity of the Arctic food chain to ecological processes such as biomagnification and the close dependence of the Inuit on the land for food. In addition, a secondary, barrel specific, protocol has been promulgated. The barrel protocol outlines the process for dealing with barrels and barrel contents found on the DEW Line sites.

The protocol outlined in the DND/NTI Agreement (Annex B) was developed from the conclusions and recommendations resulting from the biophysical, socio-economic, and engineering site assessments (mediated through the DND/NTI EWG). The end result of the protocol development process is the documenting of contaminant clean up criteria and specific physical actions that are to be undertaken, if required at a particular site. These criteria have been developed based on existing federal and provincial criteria in conjunction with studies that show the functional relationships and/or pathways for biological uptake from soil. The resulting protocol defines two concentration tiers of soil contamination (see Appendix E of Annex B). Soil substrates containing Tier I concentrations may be placed in appropriate on-site landfills

while those soils in excess of the Tier II standard are to be disposed of in a manner that provides additional measures to permanently segregate these contaminants from the Arctic ecosystem. Soils exceeding federal legislative limits (i.e., Canadian Environmental Protection Act and Chlorobiphenyl Regulations) will be disposed of off-site at a licensed disposal or destruction facility. A Barrel Protocol has also been established for the disposal of waste materials from barrels. On-site containment measures are discussed below.

Tier II Soil Disposal Facilities

Based on engineering field surveys conducted at the sites in 1992 and 1993, it became apparent that a potentially large volume of Tier II contaminated soil at the 21 DEW Line sites (estimated at 30,000 m³ total) would require segregation in a manner which precludes their continued contact with the Arctic ecosystem. A number of disposal options/technologies were considered by the DEW Line Cleanup Project team; of these, the most environmentally and economically viable was determined to be the development of engineered Tier II soil disposal facilities at specific sites. These facilities utilise a double containment system, using permafrost and synthetic liners to limit leachate generation and prevent contaminant migration.

The Tier II soil disposal facilities are designed to provide a contained facility for the disposal of Tier II contaminated soil. One of the major concerns with respect to the facilities is the possible leakage of contaminants from soils placed in the facility and the potential impact on the surrounding ecosystem and nearby communities. The double containment system developed for the Tier II soil disposal facilities is designed to prevent contents from leaking and migrating into the surrounding environment. The design has been based on the characterisation of the contaminants in the soils and the geothermal properties of the permafrost. Permafrost will provide the primary containment barrier in which the frozen substrate will advance (freeze-back) and encapsulate the contents in the facility. Extensive geothermal analysis on the time required for freeze-back, thermal regime in the ground surrounding the facilities and the depth of the active layer in the cover material, has been used to determine the thickness of both the cover and base as well as the time required to provide adequate permafrost encapsulation. Synthetic liners provide secondary containment. A HDPE (high density polyethylene) liner will be placed at the base and side slopes of the facility; this liner is chemically compatible with the contaminated soils (i.e. not adversely affected by exposure to hydrocarbons), and will prevent the potential movement of moisture during the period required for permafrost aggradation. The second liner, a geocomposite clay liner (GCL), is to be installed in the cover of the facility, which will prevent drainage from percolating down through the cover fill which might otherwise impact the time required for permafrost freeze-back. The geocomposite clay liner provides the required flexibility for accommodating settlement or disturbance. The GCL consists of a sandwiched composite of geotextiles and bentonite clay.

Careful consideration has also been given to the characterization of waste soils being placed in the Tier II soil disposal facilities. Contaminated soils, which contain levels of contaminants in violation of the *Canadian Environmental Protection Act* (CEPA) and associated regulations, are considered hazardous material and will not be placed in the Tier II soil disposal facilities. These

Project Design - Engineering

Refer to enclosed drawings for details of the clean up.

Landfill Development

Non-hazardous Landfill – This landfill is to be located in the station area approximately off the northwest corner of the exting module train. Demolition debris and scattered debris from the Station Area will be placed in this landfill. Following placement and compacting of the debris, a minimum of 1 metre of fill material will be placed over the landfill. Groundwater monitoring wells will be installed around the landfill to facilitate monitoring.

New Tier II Disposal Facility – This facility is to be located adjacent to the access road approximately halfway between the airstrip and station areas. The facility will consist of saturated berms around the perimeter of the landfill, a synthetic liner incorporated along the base and side slopes, and sufficient granular fill material, as determined through geothermal analyses, to cover the facility to ensure permafrost aggradation of the contents. Monitoring of the thermal regime and the quality of the active layer water will be accomplished through the use of thermistors and monitoring wells, as specified in the DND/NTI Agreement.

Propose PCB Amended Painted Material Landfill – This landfill would be used for the disposal of demolition debris pained with PCB amended paint (PAP materials). It would be located at the Station Area, approximately 250m northwest of the existing module train. The landfill would involve excavation of the ground to a depth of 1m, construction of berms, a geomembrane cover and base and granular cover. Long term monitoring, designed to evaluate the performance of the landfill, includes visual monitoring, thermal monitoring and environmental sampling and analysis (soil and water). If a timely decision from CCME/Environment Canada regarding the disposal PAP materials is not received, these materials will be temporarily stored in accordance with the *Storage of PCB Regulations* under CEPA with the until a decision is reached as to their ultimate disposal.

Landfill Closure

Two landfills requiring closure were identified at FOX-5, Broughton Island.

Main Landfill:

- Located approximately one kilometre northwest of the Station Area, north of the access road from the Station to the airstrip, in a broad valley; encompasses an area of approximately five hectares; existing cover material - 0.6 metre depth of wet gravel and sand with some cobbles.
- Leachate has been detected in the area down gradient of the landfill; the cleanup protocol
 for this landfill specifies a leachate containment system; drainage will be diverted away
 from the landfill and erosion protection will be provided on the landfill surface; Tier I

- contaminated soil would be excavated from the surface of this landfill and placed in new Non-hazardous landfill.
- Prior to closure, scattered debris from the surrounding area and some of the demolition debris will be placed and compacted in the landfill.
- Monitoring of the performance of the containment system for this landfill will be accomplished through the use of thermistors and monitoring wells, as specified in DND/NTI Agreement.

Airstrip Landfill:

- The existing Airstrip Landfill is located adjacent to the shoreline approximately 100 metres southwest of the south end of the airstrip, and covers an area of less than half a hectare.
- Loose debris to be removed.
- This landfill will be excavated; testing of soil and waste materials will be required to
 determine disposal requirements; excavation will be in an appropriate sequence to allow
 classification testing to be carried out; the surface area will be regraded/reshaped as
 required.
- Confirmatory testing will be carried out to confirm all contaminated materials have been removed.
- No monitoring is required.

Disposal of Site Debris

- All site debris to be disposed of in accordance with the DND/NTI Agreement.
- All materials to be sorted into hazardous and non-hazardous debris hazardous materials to be removed from the site; non-hazardous materials to be placed in new Non-hazardous Station Area Landfill or Lower Site Landfill. Site debris containing PCB amended painted materials will be segragated and disposed of as per PCB painted material.
- Debris areas have been identified at the Station Area, along road to Water Supply Lake, Main Landfill, Airstrip Area and Beach Area. Debris consists of barrels, metal, wood, cable, cement bags, rebar, culverts, tin cans, etc.
- Total volume of loose debris has been estimated at 200 m³.

Disposal of Contaminated Soils

Delineation investigation conducted in 1998 identified contaminated soil in following locations:

- Module Train
- Dormitory Train
- Sewage Outfall
- Station POL area
- Garage
- MOGAS Area
- Main Landfill
- Beach POL
- Heated Vehicle Storage Area

Airstrip Landfill

Disposal of contaminated soil is as follows:

665 m ³	to be landfilled on site
1850 m^3	to be placed in Tier II facility
235 m^3	to be landfilled on site
1800 m ³ (minimum)	on-site treatment (landfarm)
1900 m^3	to be landfilled on site
205 m^3	to be placed in Tier II facility
800 m^3	to be placed in Tier II facility
	1850 m ³ 235 m ³ 1800 m ³ (minimum) 1900 m ³ 205 m ³

The locations of contaminated soil are shown on enclosed drawings (H-B233/1-9101-103 to H-B233/1-9101-106). The fuel oil contamination at the Beach POL appears to be extensive (Type B). It is appears the fuel oil is in contact with the ocean.

Removal of Hazardous Materials

All hazardous materials, as designated under territorial or federal legislation, are to be shipped off-site to a licensed hazardous material facility for disposal. The exceptions to this are asbestos and creosote treated wood. Asbestos will be double-bagged and disposed in the new Non-hazardous Landfill. The location of the asbestos within the landfill will be marked on "as-built" drawings. Creosote-treated wood wrapped in plastic and placed in the Non-hazardous Landfill.

The paint on many of the building materials contains PCBs in access of 50 ppm. These construction materials will be collected using suitable equipment for the task. The disposal requirements for this material is to be confirmed. The option include:

- Containerize and transport off-site for disposal; or
- Landfilled in the PAP Materials Landfill

Any temporary storage on-site will be in accordance with the *Storage of PCB Material Regulations* under CEPA.

Demolition of Facilities

All DEW facilities not required for NWS SRR operations will be demolished to top of concrete foundations, sorted into non-hazardous and hazardous components and treated as described above, and that portion of the site restored.

Hazardous materials that may be encountered during demolition include:

- asbestos in insulated buildings;
- creosote-treated timbers;
- sludge from cleaning of fuel tanks;
- · painted building materials containing lead and PCBs; and
- other small amounts from various electronic equipment.

Station Area:

- Seven buildings, including module train, dormitory buildings, warehouse, garage;
- Antenna; five air ground antenna, one TV antenna and five additional unidentified antennae;
- Two communication dishes;
- Two communication billboards;
- · Radome, antenna, waveguides and support structures;
- · POL line; from the beach to the upper site;
- Power cable; from the airstrip to the upper site and distribution lines are upper site;
- Sewer line;
- Two 65,000 gallon diesel tanks, two 6,000 gallon mogas tanks, one unidentified capacity diesel tank, fuel pumphouse and distribution lines; and
- Four water tanks, 14,600 gallon capacity.

Airstrip and Beaching Area:

- Heated vehicle storage building at the airstrip (to be confirmed) and storage shed at the beaching area.
- Two 65,000 gallon diesel tanks, two 6,000 gallon mogas tanks and two 18,300 gallon diesel tanks at the beaching area; and one 18,300 gallon diesel tank at the airstrip.

General Site Grading

Areas include:

- Two existing landfills to be closed.
- Two new landfills to be developed and properly closed.
- Tier II Disposal Facility.
- Locations in Station, Beach and Landfill Areas disturbed during demolition.
- Debris and contaminated soil excavation areas.
- Borrow areas for granular materials.
- Locations disturbed by contractor during establishment and operation of cleanup camp and equipment storage facilities.
- Hydrocarbon treatment areas ie. landfarm (these requirements for these areas are to be confirmed).

Development of Borrow Sources

Approximately 170,000 m³ of granular material is required for the clean up. A contingency of 40% was used for the DIAND Quarry permit.

Granular fill is required for closure of landfills, upgrading of the access road to the main site from the airstrip, backfill contaminated soil areas and general site grading purposes. Additional granular fill is required for the development of the new Non-hazardous Landfill, Tier II Disposal Facility and the PAP Landfill. Amount to be quantified upon the completion of the final design.

Five borrow areas have been identified at the site:

- #1 located near the water supply lake
- #2 located along access road (northwest of Station Area)
- #3 located along access road (closest to and northwest of Station Area)
- #4 located southwest from the abandoned construction camp area.
- #5 located along the access road between #3 and #2

Contractor Support Activities

- A potential Beach Landing Area, located at the POL Sealist Receiving Area on the shoreline approximately one kilometre south of the south end of the airstrip, is available to the Contractor. This area was used for beach landing support when the site was in operation, and is accessible from the Station.
- Potential equipment storage areas include: the area adjacent to the Beach Landing Area described above; a granular area in the vehicle storage area; and, a granular pad east of the module train at the Station Area.
- Potential cleanup camp areas are located in the granular areas at the Vehicle Storage Area and Station Area.
- Sewage from the camp will be handled with, at minimum, primary treatment (settling tank)
 and discharged to ground surface. Sewage treatment and disposal will be in accordance with
 the Land Use Permit.
- Domestic waste to be disposed (as is, or incinerated as specified by the Land Use Permit) in a landfill on-site.
- Vehicle traffic to work areas is to be supported by the existing access roads that traverse the site. Access to the Upper site is via the access road from the Airstrip to the Station area.
- Labour and equipment requirements are anticipated to include 35- 45 personnel, 20 pieces of heavy construction equipment and 6 support vehicles.
- Duration of work is anticipated to be approximately 4 months, not including winter shutdown period, over a period of two years.
- Site decommissioning activities will involve the demobilisation of all contractor equipment, camp infrastructure (if used) and materials no longer required at the site. The requirement for the contractor to undertake these decommissioning activities will be a contractual obligation written into the project specifications.

Future activities

As an environmental clean up project, there are no future uses/activities associated with this project, outside of the ongoing environmental monitoring program agreed to in the DND/NTI Agreement (Appendix H and I of Annex B).

Site Access and Transportation Methods

Off site activities in support of this project will be in the form of transportation (sea and air) associated with the transport of materials, equipment and personnel to the site. These two activities are described below:

- Air transport most transportation by air is expected to utilise existing commercial and
 charter services in and out of each site. Depending on the contractor's schedule, minimal use
 of chartered aircraft will occur at remote sites (i.e., one flight per week using Twin Otter).
 No rotary wing flying activity directly to the site by the clean up contractor is anticipated.
- Sealift transport it is anticipated that contractors will utilise sea lift support to transport bulk
 materials and equipment (vehicles, heavy equipment, etc) to the sealift beach. This would
 potentially result in the increase in sealift traffic by one or two sailings per year (one early
 and one late summer), only if a specific, dedicated trip is made for DEW Line Clean Up
 purposes. Otherwise, no additional vessel traffic is anticipated.

Hazardous materials are to be placed in environmental containers at an approved storage facility on-site and removed by air or sealift, in accordance with the *Transportation of Dangerous Goods Act*.

Environmental Protection and Contingency Plans

Environmental Protection Plan

The main focus of the project environmental management program during the clean up is based upon-site specific Environmental Protection Plans and the associated North Warning System spill response plan (Annex D). The requirements outlined in these plans are the end result of the EARPGO/CEAA environmental assessment process, and include those mitigative measures designed to reduce or eliminate potential effects. Disposal methods for solid, liquid or gaseous wastes are shown in this plan.

Contingency Plans

Contingency plans associated with the clean up of each site are to be outlined in site-specific Environmental Protection Plans. One section of these plans outline generic contingency plans for the prescribed course of action to be followed in the event of fuel or chemical spills, potentially dangerous wildlife encounter and the discovery of heritage resources. These plans will enable persons that encounter a particular contingency situation to maximise the effectiveness of the environmental protection response and meet regulatory requirements for reporting to the appropriate agencies. Associated with this document is the detailed spill response plan for the North Warning System, which has operational control of the site. This spill response plan also forms part of the contractual obligations of the successful contractor.

DESCRIPTION OF THE ENVIRONMENT

Environmental conditions at FOX-5 were documented by UMA (1991) and RRMC (1991). Those environmental components potentially impacted by or influencing cleanup operations are described below.

Area Ecology

The 15 DEW Line sites in the Nunavut Settlement Area, including Broughton Island (FOX-5) are located within the Arctic Archipelago ecozone. This ecozone, which covers the northern mainland coast of Nunavut (including Boothia Peninsula) as well as the islands to the north of the mainland (i.e., Victoria Island, Jenny Lind Island, King William Island). Biologically, this ecozone is further subdivided into two ecoprovinces, five ecoregions and 21 ecodistricts.

General Geography and Geology

Refer to Figure 2 for details of the geology of the site.

The landscape at Broughton Island is consists of:

- raised marine sediments which form bench-like terrain that slopes gently toward the sea along the east and west coasts;
- glacial U-shaped valleys and broad, gently sub-rounded hills in the interior; and
- boulder covered uplands bound, partly, by sheer cliff walls along the southeast coast.

Some of the more prominent periglacial and frost features include extensive patterned ground, evident particularly within the valley; till sheets; and frost shattered bedrock common at high elevation. Surface materials include till, bedrock, fluvial deposits, colluvial deposits and raised marine deposits.

The station area is within an area of bedrock, characterized by numerous boulders. Station facilities are built on granular pads. Drainage is generally radial and surface materials are pervious and standing water and saturated soils are rare, with the exception of the area near the sewage outfall.

The airstrip and beach areas are located in an area of raised marine deposits. The terrain in this area is generally level and slopes very gently towards the sea. Surface materials are generally pervious, but wet or saturated areas are common throughout.

The area between the lower and upper sites consists of U-shaped valleys. Surface materials include mainly sands and gravels with variable amounts of fine materials and are highly to moderately pervious, although wet or saturated areas are found in the valley bottoms.

Steep terrain can be found around the station area and down the road towards the beach area. Surface materials are typically pervious and drainage channels range from poorly to well developed.

Flora

Vegetation is more sparse than that normally found in the region. Disturbed areas are almost entirely devoid of vegetation and the surrounding terrain consist of up to 5% vegetation cover. Species present include saxifrage (Saxifraga sp.), mountain avens (Dryas sp.), willow (Salix sp.), kobresia (Kobresia sp.), sedges (Carex spp.) and Arctic poppy (Papaver radicatum).

Vegetation is slightly more abundant at the Beaching Area, with up to 15% vegetation cover. Dominant species include sedges (*Carex* spp.) and cotton grass (*Eriophorum* sp.).

Fauna

Terrestrial Mammals

Terrestrial wildlife biodiversity is considered low to moderate. The proximity of the lower site to a commercial airstrip and corresponding disturbance limits use of area by wildlife. Wildlife is more likely at upper site.

Potentially Barren-ground caribou (Rangifer tarandus greonlandicus), although none observed or reported during site visits. Information from EWG indicate that Caribou may occur it the area.

Broughton Island is found within known or suspected polar bear (*Ursus maritimus*) denning and wintering areas. An important summering area is located approximately 150 km to the north and a major denning area is located 120 km to the southeast. Polar bears have been observed at the municipal dump

Other terrestrial animals that are likely present include Arctic fox and lemming.

Marine Mammals

Marine mammals that may be found off the coast of Baffin Island include:

- Beluga whales (*Delphinapterus leucas*) One of the populations occurs in Cumberland Sound region and belugas frequent coastal areas during the summer period of July to late August.
- Narwhal (Monodon monoceros) During the fall they migrate along the east coast of Baffin Island to overwintering grounds in Davis Strait and west Greenland.
- Bowhead whale (Balaena mysticetus) They migrate south along the east coast of Baffin Island to Cumberland Sound region. A major summering area is located approximately 200 km north of the station.
- Killer whale (Orcinus orca) May be found in Davis Strait in late summer.

- Harp seal (*Phoca groenlandica*) Migrate along the east coast of Baffin Island, north in the summer and south in September/October.
- Harbour seal (*Phoca vitulina*) They occur in small numbers in the summer along the east coast of Baffin Island.
- Bearded seal (Cystophora cristata) Are year round residents of the eastern Arctic.
- Ringed seal (Phoca hispida) Are abundant throughout the arctic and are resident year round.
- Hooded seals (Cystophora cristata) Davis Strait is an important breeding and migration area.

The local community has indicated that seals, narwhal and walrus populations occur year round in Davis Strait and Broughton Channel. The receiving waters of Davis Strait are a known harvest area supporting diverse marine life.

Birds

Potentially Snowy Owl (*Nyctea scandiaca*); Peregrine Falcon (*Falco peregrinus*), Gyrfalcon (*Falco rusticolus*), and Rough-legged Hawk (*Buteo lagopus*) are known to occur in the region, although none have been observed on site.

The largest population of Fulmar (Fulmarus glacialis) is located 50 km south of the station at Cape Searle. Other colonies include Exeter Sound and Scott Inlet.

Unidentified gulls (Larus hyperboreus or L. argentatus or L. thayeri or Xema sabini) have been observed at site.

Fish

Anadromous Arctic char (Salvelinus alpinus) are known to occur throughout southeastern Baffin Island. Large populations of both land-locked and sea-run Arctic char constitute a significant food source for domestic and commercial use. Fishing for Arctic Char occurs off the coast. Limited numbers of Atlantic salmon (Salmo salar) occur in late summer.

Heritage Resources

Several historical sites have previously been recorded on Broughton Channel. None of these sites occur within the station area.

One new site was recorded on the west side of Broughton Island southeast of the summit station in 1990. It is a small Inuit site, possibly late Thule in affiliation. The site includes two areas. One area includes a grave marker, three tent rings, two caches, one shelter and two set of possible kayak rests. The other area includes two shelters, a hearth and a cache. The archaeological site is well removed from the station and is not expected to be impacted by cleanup activities.

Socio-Economic Setting

The Hamlet of Qitiktarjuaq (formerly Broughton Island) is located adjacent to the site. The Broughton Island airstrip provides regular scheduled air links to the south, west and north, with Iqaluit being the main hub of the area. A wide range of other commercial and public services are available in the village.

It is expected that, for the short term, a significant number of person-years of employment will be generated in the local community as a result of this project. Additionally, further enhancement of the area's economy is expected resulting from increased local purchases and use of local businesses.

Optimization of Inuit involvement in the clean up is the subject on on-going negotiations between NTI and DND, and will include minimum levels in the contract for Inuit labour and business participation. This agreement, which will meet the requirements under the Nunavut Land Claims Agreement, is expected to be completed in the fall of 2000.

Native Land Use

It is recognised that hunting and the relationship to the land are of profound cultural and spiritual importance to the Inuit. Hunting itself provides a means for linking modern day lifestyles and culture with the past. Hunting is valued by the Inuit as it contributes to both independence and community well-being. Renewable resources provide Inuit with food and other needs such as clothing. The main terrestrial mammals used for food and other applications are polar bears, caribou and muskoxen. People from Qitiktarjuak hunt and fish throughout the general area. The many fiords, inlets and bays from Broughton Island, south to Cape Dyer are used by the residents of the community for hunting marine mammals. Across Broughton Channel, on Baffin Island, residents of Qitiktarjuaq will hunt for caribou.

Residents are known to visit the upper site, but the duration of the stay is limited.

Government Land Use

The Broughton Island (FOX-5) site is used exclusively for the purposes of operating a military radar station, which includes on-site operation and maintenance of infrastructure and off-site transportation by air and sealift. Currently an unmanned North Warning System Short Range Radar is located at the site.

Arctic Airports operates an airport adjacent to the Lower Site.

Valued Ecosystem Components

Valued Ecosystem Components (VEC's) are detailed in the environmental screening report included with this submission and include:

Biological

- Tundra provides feeding and/or denning habitat for lemming, Arctic hare, fox and potentially caribou.
- Marine mammals off coast.

Social / Economic

- Traditional land use fishing off coast
- · Regional employment/business/training opportunities.
- Archaeological sites identified in site vicinity.
- Aesthetic value
- Human health and safety.

Physical

- Protection of permafrost soils
- Surface water quality.

DESCRIPTION OF THE PUBLIC CONSULTATION PROCESS

As part of the DEW Line Clean Up project, a public consultation program has been carried out in communities across the north since August of 1992. In 1992 and 1993 teams from the Department of National Defence and other federal departments conducted broad range public consultation sessions to consult the local residents about the project and to obtain input regarding specific concerns about the work.

In 1998, during the pre-construction delineation investigations at Broughton Island (FOX-5) a community meeting was held to update the residents on the status of the clean up and to exchange information with technical personnel involved with the delineation investigations.

Initial Public Consultation

During the public consultation process, meetings were held in those communities in the vicinity of DEW Line sites. Briefings to government officials in Iqaluit, Cambridge Bay and Yellowknife were also held. Advertisements, information packages and translation services were provided in English as well as Inuktitut. Minutes were recorded at each of the meetings and action items passed on to the responsible agencies.

For the DEW Line Clean Up project, DND has sought to integrate the views of all interested stakeholders, including individuals or groups, into the decision making process undertaken by the Department of National Defence. For this project, the approach to public involvement in environmental assessments includes two major elements:

- adequate public notification; and
- appropriate public consultation.

For DEW Line Clean Up, public notification has been used as a secondary source of public consultation, using a one-way exchange of information with the public. The purpose of this particular process is to provide notification of report preparation, decisions that are made and actions that have been or are planned to be taken. For this project, this particular methodology has not been considered 'participation'. Public notification has been used mainly for notifying the public of the results of previous environmental assessments.

Public consultation has been used to involve the public in the environmental assessment process through dialogue between northern residents and the project representatives. This dialogue has proved useful in identifying public concerns, needs and values before final decisions on courses of action were made.

1992 Program

Nine communities were visited in 1992:

Broughton Island

- Clyde River
- Igloolik
- Hall Beach
- Taloyoak (Spence Bay)
- Pelly Bay
- Gjoa Haven
- Kugluktuk (Coppermine)
- Cambridge Bay

The main goals in 1992 were to present the base clean up protocol and plan as well as hear suggestions and ideas from the public. The objectives of the initial meetings included the following:

- a. Provide general information to the community regarding the status and schedule for the project;
- b. Provide information regarding the process for closure and cleanup of the DEW Line;
- Present environmental information regarding the DEW Line Clean Up (DLCU) Protocol adopted for the project;
- d. Provide general information regarding the demolition/disposal of facilities;
- e. Obtain information regarding public concerns through discussions at the meetings and through questionnaires; and
- f. Obtain information regarding local labour and contracting capabilities to assist in developing implementation strategies.

A report prepared by the project management team outlined the information provided to the public and summarised questions/concerns which arose during the meetings.

Many questions and concerns were raised regarding various aspects of the project and almost half of these dealt with two main areas: employment opportunities and environmental impact and protection. There is a serious desire among the people in the communities to obtain training and to be involved in the clean up of the sites. The second major issue of environmental impact and protection was expressed as concern about the short and long-term impact on the food chain. Perhaps the most serious concerns expressed centred on previous disposal practices, particularly ocean dumping.

The appearance of the sites, particularly those adjacent to communities, was a concern. The proposed cleanup protocol was generally accepted to be the most practical. Some details related to performance of long term monitoring were yet to be worked out. This will be addressed with the site specific monitoring plan.

In general, the meetings were well attended, the project team was well received and discussions were wide ranging and lively. People seemed to appreciate the initiative taken by DND to inform the communities regarding DLCU and the public provided valuable insights into the project. In some cases people have unrealistic expectations regarding the project and it was important to

correct these. In this region of high unemployment it is important to be truthful and not be too optimistic concerning the economic impact of a one time project such as this clean up.

1993 Program

The same nine communities in the Nunavut Settlement Area were visited in May and June 1993. The objectives for this second round of meetings were as follows:

- a. Update the communities on the current status of the project;
- b. Present information on the site investigations and the 80% Design Submission for ten DND DEW Line sites studied in 1992;
- Provide clean up protocol information on the remaining 11 DND DEW Line sites surveyed in 1993;
- d. Present information on the plans for the 21 DIAND DEW Line sites; and
- e. Request suggestions and ideas regarding community concerns with the cleanup plans.

Questions and concerns were raised by the public regarding a variety of aspects of this project. While the majority of concerns were in regards to socio-economic effects and benefits (employment opportunities) there was also a concern over the environmental protection measures that were to be employed during the clean up. The residents of these communites have expressed a desire to obtain job training and to be involved with the clean up of these sites. With respect to environmental protection, concern was expressed as to how the clean up of these sites would impact the food chain over the short and long terms. There were a number of concerns over how previous disposal practices, particularly ocean dumping, was conducted and what the effects will be. Another aspect of environmental protection raised by the public was that of aesthetics. Questions were asked about how the sites would look like at the end of the clean up. No major concerns about the effect of the clean up operations were raised.

The issues outlined above were addressed through discussions during the meetings and concerns were alleviated through these consultation sessions. Refer to Annex E for excerpts related to the 1993 public consultation in Broughton Island.

1994 Program

In 1994, public consultation focused on involvement of both the territorial (GNWT) government and recently formed Inuit organisations. Two meetings were held in late 1994 with Nunavut officials in Cambridge Bay (Kitikmeot Inuit Association/Nunavut Tunngavik Incorporated joint meeting and Nunavut Planning Commission).

1996 Program

In 1996, the DEW Line Clean Up project resumed its public consultation program by holding public meetings at those communities that would be closest to those sites undergoing clean up in 1996. Within the Nunavut Settlement Area, the communities of Broughton Island and Clyde River were invited to participate in a public meeting discussing upcoming DEW Line Clean Up

activities at the FOX-4 (Cape Hooper) DEW Line site, located approximately 160 km northwest of Broughton Island.

1997 Program

The DEW Line Clean Up project office followed up on the 1996 community visits in cases where there was local interest to do so. Both Clyde River and Broughton Island hosted a public information session. These meetings focused on providing planning details as to the upcoming work at the FOX-4 site. Community interest continued to be high, especially in the area of employment opportunities, environmental protection and salvage opportunities.

Pre-Construction Public Consultation

In August 1998, during the delineation investigations for Broughton Island (FOX-5) further consultation was conducted to ensure local knowledge was collected and incorporated into the final delineation investigations. Local knowledge is important for uncovering location(s) of contamination that had not been previously assessed and for completing the Landfill Risk Evaluation Matrix for each landfill site. Involvement of the local community and Inuit representation (Nunavut Tunngavik Incorporated (NTI) technical representative) included:

- interview of elders, conducted by the NTI technical representative;
- a community meeting on August 10th, 1998; and
- site visit by NTI technical representative with a local community representative.

Interviews were conducted with the local NTI representative who was a resident of Broughton Island and had worked on the DEW Line for approximately 15 years. He passed on information from his discussion of the clean up with other local people to the NTI technical representative and the DND investigation team. He also assisted with translation during an interview with an elder.

The community meeting was held on August 10th, 1998. Approximately 15 people attended. Concerns and comments were gathered and incorporated into the delineation investigation plans and the clean up plans. These included contaminated areas not previously assessed, information on past disposal practices, and current site and building use.

The NTI technical representative and the local representative were on site for 3 days during the delineation work. During this time the NTI technical representative was able to observe the site and note any technical concerns that may have been overlooked by the DND investigation team.

Refer to Annex F for further details outlined in the NTI technical representative report to NTI.

Future Public Consultation

A community information briefing is planned for late fall or early winter (to be scheduled) in Qitiktarjuaq. The aim of this meeting will be to provide community residents with an overview

of the project in general and of the final details concerning the clean up of the Broughton Island (FOX-5) site.

The community will be invited to form a joint advisory committee with DND. The purpose of this committee, which is expected to typically include the two community representatives and the DND on-site representatives from the project, is to serve as a forum for addressing local concerns and questions about the clean up during the period when actual activity is taking place. It is expected that this committee will meet monthly during the summer periods.

DND/NTI Project Review Committee

As part of the Agreement between the Department of National Defence and Nunavut Tunngavik Incorporated (Annex B), there are to be regularly scheduled meetings between these two organisations. These meetings, which will involve senior management from both organisations, are designed to provide a regular forum to discuss the clean up program within the Nunavut Settlement Area and to resolve concerns relating to environmental and/or socio-economic issues. This Review Committee can be accessed by the local community through NTI or the Regional Inuit Associations.

IDENTIFICATION OF ENVIRONMENTAL EFFECTS

An environmental assessment of the clean up of the Broughton Island (FOX-5) DEW Line site has been completed. As part of this assessment, potential interactions between the project components and the environment were identified. Particular concern was focussed on the location, sensitivity, seasonal presence and abundance of these components (i.e. bird nesting areas). Through this assessment Valued Ecosystem Components were identified. For the purposes of this environmental assessment, Valued Ecosystem Components can be physical, biological, socio-economic, historical or cultural in nature.

Environmental impacts were identified for the clean up of the Broughton Island (FOX-5) DND DEW Line site, as outlined in enclosed environmental screening report (Project Management Office DEW Line Clean Up, 2000).

Biophysical Environmental Effects

Value Ecosystem Components vs Project Components

The following summarize the interaction and potential impacts between Valued Ecosystem Components and the various activities associated with the clean up.

VEC	Activity	Description of Impact
Re Si Be	Hazardous Materials Removal	The removal of the contaminated soil from the environment will reduce the risk of impacting air quality.
	Site Grading / Borrow Source Development	The extractions of granular materials and grading activities have the potential to create dust and impact air quality.
Soil Quality	Landfill Development/ Landfill Closure	The migration of leachate from the new landfills and the Main Landfill has the potential to degrade soil quality.
Contaminated Soil Disposal / Hazardous Materials Removal Removal and Transport of Hazardous Material, Fuel and Contaminated Soil Contractor Support	The removal of the contaminated soil from the environment will improve soil quality.	
	The potential exists for accidental release of hazardous materials (including contaminated soil). An accidental release would impact the local environment, including soil and water quality.	
	The operation of the construction camp will include treatment and disposal of waste. The potential exists for waste to impact the environment, including soil quality.	

VEC	Activity	Description of Impact
Water Quality	Landfill Development/ Landfill Closure	The migration of leachate from the new landfills and the Main Landfill has the potential to degrade water quality, both surface and ground water.
	Contaminated Soil Disposal / Hazardous Materials Removal	The removal of the contaminated soil and hazardous materials from the environment will reduce the risk of contamination of water (both surface and groundwater) quality.
	Removal and Transport of Hazardous Material, Fuel and Contaminated Soil	The potential exists for accidental release of hazardous materials (including contaminated soil). An accidental release could impact the local environment, including water quality.
	Site Grading/ Borrow Source Development	Erosion and sedimentation of waterbodies during grading and gravel extraction activities has the potential to impact water quality.
	Contractor Support	The operation of the construction camp will include treatment and disposal of waste. The potential exists for waste to impact the environment, specifically soil and water quality.
Terrain	Landfill Development	Excavation required for the development or closure the landfills has the potential to degrade permafrost.
	Landfill Closure / Site Debris Disposal	The development of the landfills and removal of site debris has the potential to disturb the existing terrain at the landfill locations.
	Site Regrading	Terrain and drainage to be improved as a result of grading disturbed areas.
	Borrow Source Development	The extraction of granular material will alter the terrain of the borrow area.
	Contractor Support	Movement of contractor's equipment and personnel around the site has the potential to disturb the tundra.
Surface Water	Landfill Development/ Landfill Closure	The development and closure of the landfills has the potential to disrupt drainage at the site.

VEC	Activity	Description of Impact
Surface Water	Site Regrading	Terrain and drainage to be improved as a result of grading disturbed areas.
	Borrow Source Development	The extraction of granular material will alter the terrain of the borrow area and has the potential to disturb drainage.
Noise – Terrestrial Animals	General Clean Up Activities	The use of heavy equipment in various aspects of the clean up including, landfill development and closure, demolition, grading and transportation, will increase noise levels, which has the potential to disturb wildlife. Marine transportation to and from the site has the potential to disturb marine mammals.
Terrestrial Animals	Contaminated Soil Disposal/ Hazardous Materials Removal	The removal of hazardous materials and contaminated soil from the environment reduces the risk of exposure of terrestrial animals.
Terrestrial Habitat	Landfill Development	Loss of habitat, specifically vegetation, as a result of the development of the new landfills in previously undisturbed areas.
	Facility Demolition	The existing facilities may be used by wildlife as habitat (ie. nests in structures). The demolition of these facilities has the potential to impact availability of habitat.
	Borrow Source Development	The extraction of granular material will require the disturbance of the ground has the potential to impact terrestrial habitat (including vegetation).
Site Born Dev Con Disp Haz	Landfill Closure	The proximity of the airstrip landfill to the marine environment has the potential to impact aquatic habitat due to sediment or hazardous materials entering the water. The potential would then exist for impacts on aquatic animals.
	Site Regrading/ Borrow Source Development	The extraction of granular material and grading adjacent to waterbodies (both fresh and marine) has the potential to impact aquatic habitat due to sediment entering the water. The potential would then exist for impacts on aquatic animals.
	Contaminated Soil Disposal/ Hazardous Materials Removal	The removal of contaminated soil and other hazardous materials from areas close to waterbodies, reduces the risk of exposure to aquatic animals.

VEC	Activity	Description of Impact
Aquatic habitat and animals	Removal and Transport of Hazardous Material, Fuel and Contaminated Soil	The excavation of contaminated from the airstrip and beach area has the potential to degrade the aquatic environment and impact aquatic animals due to close proximity to the marine environment.
	Contractor Support	The transportation to/from the site has the potential to disturb aquatic animals.
Health and Safety	Landfill Closure/ Site Debris Disposal/ Facility Demolition/ Removal and Transport of Hazardous Material, Fuel and Contaminated Soil	The excavation of potential hazardous materials from the landfills, the collection and disposal of potential hazardous debris, the removal of hazardous materials from the facilities and the general handling of hazardous materials has the potential to impact health and safety of workers.
	Contaminated Soil Disposal/ Hazardous Materials Removal	The removal of contaminated soil and other hazardous materials from the environment reduces the risk of exposure of people.
Archaeological	General Clean Up Activities	The presence and movement of people around the site and Broughton Island has the potential to disturb archaeological resources in the area.

Impact of the Environment on Project

The implementation of a clean up project, such as the clean up of FOX-5, in an Arctic environment brings with its unique logistical issues. The potential exists for delays in the clean up associated with bad weather. These delays may include work stoppage on-site or delays in the transportation to and from the site of personnel and supplies. Conditions related to the Arctic climate, such as ice and frozen ground may also delay clean up activities. Ice may delay marine transport to and from the site. Clean up activities which are best completed at maximum thaw may be delayed depending on seasonal climate changes.

Social, Cultural and Economic Effects

As part of the environmental assessment of the clean up of FOX-5, the interaction of the project components with socio-economic VECs was assessed. The following summarizes the potential impacts.

VEC	Activity	Description of Impact
Land Use	General Clean Up Activities	Clean up activities may disturb traditional land use, ie. hunting and fishing activities that would occur during the summer months.
Aesthetics	General Clean Up Activities	Generally, the clean up, specifically landfill closure, collection of site debris, site grading and demolition of old facilities will improve the aesthetics of the site by removing unsightly debris and restoring the site to a more natural state.
Economy	Contractor Support	The contractor will be required to have a minimum Inuit content in the workforce and subcontractors for the clean up. This will provide employment benefits and related economic benefits.
	General Clean Up Activities	Although, the NTI/DND Co-operation Agreement (economic provisions) have not been finalized, it is likely there will be requirements for training and employment that will benefit the local community.

The Department of National Defence (DND) and Nunavut Tunngavik Incorporated (NTI) are currently in negotiation for the economic provisions of the DND/NTI Agreement for the Clean Up and Restoration of the DEW Line Sites within the Nunavut Settlement Area. It is anticipated that this agreement will include a Minimum Inuit Content (MIC) for the clean up contract and requirements for training, specifically related to the clean up activities. Generally, the contracts for the clean up of DEW Line site include clauses requiring the contractor to maximize Inuit involvement. Inuit involvement in the clean up will include both employment and business (contracting) opportunities.

Typically, labour required for the clean up includes heavy equipment operators and general labourers, as well as environmental and engineering specialists. Other opportunities include cleaning and cooking staff and transportation.

Effects from the clean up will be felt primarily by the community of Qitiktarjuak. During the clean up there will likely be increased employment and business opportunities for members of the community. As the contract for the clean up of FOX-5 has not been awarded, the requirements of the community are not confirmed.

It is likely that a self-sufficient temporary construction camp will be established at the site to accommodate contractor and other personnel.

IDENTIFICATION OF CUMULATIVE ENVIRONMENTAL EFFECTS

Cumulative effects have been defined as changes to the biophysical, social, cultural or economic environments caused by a project component in combination with any on-going, past or future activities. Cumulative effects can occur as interactions between project components (either from the same or more than one site) and/or between environmental components. Effects can occur in one of four ways:

- Physical or chemical transport mechanisms;
- "Nibbling loss" (i.e., gradual disturbance);
- Spatial or temporal crowding;
- Growth induction initiated by the project.

An analysis of cumulative environmental effects has been undertaken for this project. In doing so, four steps have been undertaken to date:

1. Scoping.

Scoping for cumulative impacts includes identifying issues of potential concern, Valued Ecosystem Components (VEC's) that could be affected and setting of boundaries.

The activities considered included the operation of the FOX-5 North Warning System Short Range Radar site and existing Hamlet operations.

The spatial boundaries included impacts over a larger (regional) area including the crossing of jurisdictional boundaries. As the landfills will remain on site, temporal boundaries extended beyond the time frame required to complete the clean up work.

2. Analysis of effects

The analysis included an evaluation of baseline data and possible effects on VEC's. The combined interactions between the clean up activities and future land use and those Valued Ecosystem Components (VECs) which are similar were identified.

Mitigation Measures

Mitigation measures were identified for project-environment interactions.

4. Significance

The interaction were then defined as having a low (L), moderate (M) or high (H) probability of occurring. The next step was to determine the likelihood of significant adverse effects, taking into account appropriate mitigation measures.

According to discussions with the Hamlet SAO, there are no major projects planned or underway which need to be considered for cumulative effects. The only activity expected to contribute to the assessment of cumulative impacts is the on-going operations and maintenance of the FOX-5 Short Range Radar Site.

Operation of FOX-5 North Warning System Short Range Radar (SRR)

In general, impacts will be limited to upper site where the SRR is located. However, there are fuel storage tanks located at the beach area. Activities associated with the operation of the SRR include:

- handling and storage of POL and other hazardous materials
- aircraft transportation
- gravel extraction
- · wastewater disposal

Air, Soil and Water Quality

The operation of the SRR requires the use and storage of POL and other hazardous materials. The potential exists for accidental release of hazardous substance to degrade air, soil and water quality. Mitigation measures related to accidental release have been identified by NWSO in a detailed Environmental Protection Plan. Significant impacts are not likely provided identified mitigation measures for DEW Line clean up and operation of NWS SRR are implemented.

Terrestrial Habitat and Aquatic Habitat

Extraction of granular material for maintenance of roads, helipads, etc. has the potential to disturb terrestrial habitat and degrade aquatic habitat (sedimentation). Mitigation measures related to gravel borrow have been identified by NWSO in a detailed Environmental Protection Plan. Significant impacts are not likely provided identified mitigation measures for DEW Line clean up and operation of NWS SRR are implemented.

Terrestrial Animals and Aquatic Animals

Operations at the site may disturb wildlife. Mitigation measures related with wildlife are addressed in the NWSO Environmental Protection Plan. Significant impacts not likely provided mitigation measures for DEW Line clean up and operation of NWS SRR are implemented.

IDENTIFICATION OF MITIGATION MEASURES AND RESIDUAL IMPACTS

Mitigation measures were identified that would result in a reduction or elimination of likely environmental effects associated with the clean up. All potential adverse effects were considered. Mitigation measures are outlined in the DEW Line clean up Environmental Protection Plan (EPP) for FOX-5 (Annex A). The EPP forms part of the contract documents and requires all on-site personnel to adhere to the mitigation measures outlined.

The following summarizes the mitigation measures identified for the potential adverse environmental impacts detailed above. Taking into account the mitigation measures, the significance or anticipated residual impacts were identified for all potential adverse impacts.

Impact	Mitigation Measure	Significance
The extractions of granular materials and grading activities have the potential to create dust and impact air quality.	Implement dust control measures.	Not significant.
The migration of leachate from the new landfills and the Main Landfill has the potential to degrade soil and water quality.	New facilities will not include hazardous materials. Main landfill, Tier II and PCB facilities will incorporate leachate containment, which includes synthetic liner and freezeback of permafrost. Grade cover to promote surface run-off. Site facilities away from natural drainages.	Not significant due to design criteria for landfill development, landfill closure and monitoring.

Impact	Mitigation Measure	Significance
The potential exists for accidental release of hazardous materials (including contaminated soil). An accidental release would impact the local environment, including soil and water quality.	Implement proper handling, storage and transportation procedures for hazardous materials. All workers to be trained in proper handling procedures for all hazardous materials. Do not store hazardous materials, including fuel, on beach. Prepare spill contingency plans. Ensure all materials and equipment to implement contingency plans are available on-site. Handle all fuel in accordance with EPP Section 4.2.3.	Significant impacts are not likely provided mitigation measures are implemented.
The operation of the construction camp will include treatment and disposal of waste. The potential exists for waste to impact the environment, including soil and water quality.	Do not dispose of hazardous materials in camp waste system. Disposal of all sewage to be in accordance with applicable regulations and guidelines. Dispose of domestic waste as per Section 2.2.3.4 of the EPP.	Not significant.
Erosion and sedimentation of waterbodies during grading and gravel extraction activities has the potential to impact water quality.	Prevent siltation by use of berms or silt fences. Do not operate equipment in waterways. Disturbed areas adjacent to water to be re-stabilized and revegetated.	Significant effects not likely provided mitigation measures are implemented.
Excavation required for the development or closure of landfills has the potential to degrade permafrost.	Minimize time permafrost is exposed. Minimize surface area of exposed permafrost or active zone.	Not significant.

Impact	Mitigation Measure	Significance
Disturbance of the terrain and drainage due to extraction of granular material, the development and closure of the landfills, movement of contractor's equipment and personnel around the site and removal of site debris.	Regrade and reshape disturbed areas to match existing terrain and drainage paths. Use existing roads for movement around the site.	Not significant provided mitigation measures are implemented.
The use of heavy equipment in various aspects of the clean up including, landfill development and closure, demolition, grading and transportation, will increase noise levels, which has the potential to disturb wildlife. Marine transportation to and from the site has the potential to disturb marine mammals.	Survey for wildlife concentrations. Avoid known wildlife colonies or bird nesting areas. Employ minimum distance/height restrictions for transportation activities.	Not significant due to rare occurrences of wildlife on site. Mitigation measures to be implemented to minimize noise impacts in event of wildlife on site.
Loss of habitat, specifically vegetation as a result of the development of the new landfills and the extraction of granular material in previously undisturbed areas.	Regrade and reshape the disturbed areas to match existing terrain to facilitate recovery of ecosystem components. Re-vegetate where required.	Not signiciant.
The existing facilities may be used by wildlife as habitat (ie. nests in structures). The demolition of these facilities has the potential to impact availability of habitat.	Inspect facilities prior to demolition for use by wildlife. Do not demolish while birds are nesting. Contact appropriate wildlife officer for additional guidance to ensure disturbance of wildlife is minimized.	Not significant.

Impact	Mitigation Measure	Significance
Impact on aquatic habitat due to sediment and/or hazardous materials entering an aquatic environment from activities such as closure of airstrip landfill, the extraction of granular material, grading and handling of contaminated soil and other hazardous materials The potential would then exist for impacts on aquatic animals.	Visually inspect aquatic habitat for fish and marine mammals prior to work beginning. Avoid work during periods of wildlife concentrations. Implement mitigation measures to prevent deleterious substances from entering the aquatic environment.	Significant effects not likely provided mitigation measures are implemented.
The transportation to/from the site has the potential to disturb aquatic animals.	Obtain information regarding for wildlife concentrations in work areas. Cease transportation activities during periods of wildlife concentrations. Transportation of any hazardous materials to be in accordance with Transportation of Dangerous Goods Regulations. Follow designated routes for shipping activities.	Significant effects not likely provided mitigation measures are implemented.
The excavation of hazardous materials from the landfills, the collection and disposal of hazardous debris and the removal of hazardous materials from the facilities and general handling of hazardous materials has the potential to impact health and safety of workers.	Develop and implement a comprehensive health and safety plan. Workers are to wear and use appropriate personal protective equipment. Workers to be trained in use of personal protective equipment and proper handling procedure for hazardous materials. Proper procedures for working around heavy equipment to be implemented.	Significant effects not likely provided mitigation measures are implemented.
The presence and movement of people around the site and Broughton Island has the potential to disturb archaeological resource in the area.	Clearly mark archaeological resources. Avoid resources. Contact authorities in the event new resources are discovered or a known resource is disturbed.	Not significant.

Impact	Mitigation Measure	Significance
Clean up activities may disturb traditional land use, hunting and fishing activities that would occur during the summer months	Contact local hunters and trapper organization to coordinate clean up activities and traditional land use.	Not significant.

ABANDONMENT AND DECOMMISSIONING PLAN

The contract documents for the DEW Line Clean Up Project will require that the contractor clean up and remediate the area in which their activities took place. Following the completion of clean up activities, all vehicles and equipment, remaining fuel, supplies, personnel, and the construction camp are to be removed from the site by the contractor. The construction specifications provide for a percentage of the payment for mobilisation/demobilisation to be withheld pending a satisfactory withdrawal from the site.

Demobilisation will coincide with the annual sealift. The contractor will be required to arrange for this sealift. All provisions of the Environmental Protection Plan will be strictly adhered to until the demobilisation is complete.

MONITORING AND MAINTENANCE PLANS

For the purposes of this project, monitoring is being conducted for two reasons:

Monitoring in relation to the environmental assessment

This monitoring involves a continual on-site review of impact predictions made during the environmental assessment process. The purpose of this monitoring is two fold:

- to confirm the accuracy of impact predictions made if, and when, they occur on-site and to ensure that mitigative action taken is appropriate; and
- to be able to identify impacts that occur on-site that may not have been identified during the assessment process but, none the less, require an appropriate mitigative response.

The results of on-site this assessment of will be reviewed on an annual basis as part of the project quality assurance program. Assessment areas and impact predictions requiring adjustment or reevaluation are identified at this point and an action plan promulgated.

Monitoring in relation to environmental objectives

As part of the overall DEW Line Clean Up program, DND will undertake an extensive multiple year post clean up monitoring program at each site. This monitoring program is contained in the DND/NTI Agreement. The purpose of this program will be to ensure that environmental objectives, particularly those related to landfill remediation, continue to be met. The specific tasks related to the monitoring of each landfill are based on the associated risk. Refer to Annex G for details of the DEW Line Clean Up Landfill Monitoring Plan. A site specific monitoring plan will be developed upon completion of the clean up.

The Environmental Working Group will review the results of each monitoring event and provide recommendations to the Steering Committee. In those cases where remediation standards are not being maintained, an engineering and/or other solution will be implemented to rectify the situation.

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- Φ'ως (Balaena mysticetus) ΔΥΥςθις Σ΄ Ο ΙΘΟΙ ΨΡΕΟΣ΄ ΤΙΡΝΟ ΠΔΙΡΑΝΤ
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- ▶せん (Cystophora cristata) トアトン・で、トアトルでもでもでいる。
- a^c∩^c (Phoca hispida) ▷P▷^aC^a)Γ aσ)Δa^a>^c ▷P▷ a^cc^a (d^b\▷^bC^a)^c
- Φ<Δ^c (Cystophora cristata) ΥΡΥĆ
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4ペュΓኦርΔና ቴኦኦኣቴበኄና ቴበLኦና 1997. ኣጔ^ւLቴኣቴርኦበጎጔዮ ኦፌቴን፥ኣΔና Δσኄና - ጋራኂ ኦԺቴራ-ፈቴ. በኣ^ւ>ሊ 1997.

ለল. 4ህ 4Γ 4ν 4Γν 4

UMA. 2000. \triangleright ልርቴንካላልና ላቴዮርኄና ኣጔኒኒቴኣቴር▷ታላናታህታና FOX-5- Γ Δታ▷ላቴ 'የዖቴርጎላባ \triangleright ▷ልርቴንካላልና ላኆ Γ ▷ርኔና ኣ>ኄታላየበኄና, \triangleright ነንበታላህላቴ, UMA Δ ላኄታታላይ Δ ላይ Δ ር Δ 000.

ኖጎር. 1998 FOX-5-Γ $\Delta \sigma$ >ላቴ ካጋኒኒቴኒበር>ላቴ, ካፈታ>ኄፕሮቴላር $\Delta \sigma$ ህና ላቴየር>ላቴኒቴርህ $\Delta \sigma$ ን ግንህልነሪ የባኔጋ Δ ንህር $\Delta \sigma$ ን ግንህልነሪ $\Delta \sigma$ ር $\Delta \sigma$

CORRECTED