

## SCREENING DECISION REPORT NIRB FILE NO.: 08EN034

INAC Land Use Permit: N2008C0015 KIA Land Use Permit: KTL105C009 NWB Water License: 2BE-YAV0507

May 28, 2008

Honourable Chuck Strahl Minister of Indian and Northern Affairs Canada Gatineau, QC

Via email: <a href="mailto:strahl.c@parl.gc.ca">strahl.c@parl.gc.ca</a>

Re: Screening Decision for Savant Explorations Ltd.'s "Retort Lake – Yava Property Mining Exploration", NIRB File No. 08EN034

Dear Honourable Chuck Strahl:

The primary objectives of the Nunavut Land Claims Agreement (NLCA) are set out in section 12.2.5 of the Land Claims Agreement. This section reads:

In carrying out its functions, the primary objectives of the Nunavut Impact Review Board (NIRB or Board) shall be at all times to protect and promote the existing and future well-being of the residents and communities of the Nunavut Settlement Area, and to protect the ecosystemic integrity of the Nunavut Settlement Area. NIRB shall take into account the well-being of the residents of Canada outside the Nunavut Settlement Area.

#### Section 12.4.4 of the NLCA states:

Upon receipt of a project proposal, NIRB shall screen the proposal and indicate to the Minister in writing that:

- a) the proposal may be processed without a review under Part 5 or 6; NIRB may recommend specific terms and conditions to be attached to any approval, reflecting the primary objectives set out in Section 12.2.5;
- b) the proposal requires review under Part 5 or 6; NIRB shall identify particular issues or concerns which should be considered in such a review;
- c) the proposal is insufficiently developed to permit proper screening, and should be returned to the proponent for clarification; or
- d) the potential adverse impacts of the proposal are so unacceptable that it should be modified or abandoned.

#### NIRB Assessment and Decision

After a thorough assessment of all material provided to the Board (please see *Procedural History* and *Project Activities* in **Appendix A**), in accordance with the principles identified within Section 12.4.2 of the NLCA, the decision of the Board as per Section 12.4.4 of the NLCA is:

**12.4.4** (a): the proposal may be processed without a review under Part 5 or 6; NIRB may recommend specific terms and conditions to be attached to any approval, reflecting the primary objectives set out in Section 12.2.5.

Recommended Project-Specific Terms and Conditions, pursuant to Section 12.4.4(a) of the NLCA

The Board is recommending the following or similar project-specific terms and conditions be imposed upon the Proponent through all relevant legislation:

#### General

- 1. Savant Explorations Ltd. (the Proponent) shall maintain a copy of the Project Terms and Conditions at the site of operation at all times.
- 2. The NIRB shall be notified of any changes in operating plans or conditions associated with the project prior to any such change.
- 3. The Proponent shall operate in accordance with all commitments stated in correspondence provided to NIRB (NIRB Part 1 Form and PSIR Form, received April 21, 2008) and Indian and Northern Affairs Canada (Application received March 28, 2008).
- 4. The Proponent shall operate the site in accordance with all applicable Acts, Regulations and Guidelines.

#### Water

- 5. The Proponent shall ensure that all water intake hoses are equipped with a screen with an appropriate mesh size to ensure that there is no entrapment of fish.
- 6. The Proponent shall not use water, including constructing or disturbing any stream, lakebed or the banks of any definable water course unless approved by the Nunavut Water Board.

#### Waste

- 7. The Proponent shall incinerate all combustible wastes daily and remove the ash from incineration activities and non-combustible wastes from the project site to an approved facility for disposal. The proponent should make determined efforts to achieve compliance with the Canada-wide Standards for dioxins and furans and the Canada-wide Standard for Mercury.
- 8. The Proponent shall keep all garbage and debris in bags placed in a covered metal container or equivalent until disposed of. All wastes should be kept inaccessible to wildlife at all times.

## **Fuel and Chemical Storage**

- 9. The Proponent shall locate all fuel and other hazardous materials a minimum of thirty (30) metres away from the high water mark of any water body and in such a manner as to prevent their release into the environment.
- 10. The Proponent shall store all chemicals in such a manner that they are inaccessible to wildlife.

11. The Proponent shall report all spills of fuel, or other deleterious materials immediately to the 24 hour Spill Line at (867) 920-8130.

#### Wildlife

- 12. The Proponent shall ensure that there is no damage to wildlife habitat in conducting this operation.
- 13. The Proponent shall not harass wildlife. This includes persistently worrying or chasing animals, or disturbing large groups of animals. Deliberate feeding of any wildlife is absolutely prohibited. The Proponent shall not hunt or fish, unless proper Nunavut authorizations have been acquired.
- 14. The Proponent shall not touch, feed or entice wildlife to approach by holding out or setting out decoys or any such devices, foodstuffs or bait of any kind.
- 15. The Proponent shall restrict aircraft/helicopter activity related to the project to a minimum altitude of 610 metres above ground level unless there is a specific requirement for low-level flying, which does not disturb wildlife.
- 16. The Proponent shall ensure that aircraft maintain a vertical distance of 1000 metres and a horizontal distance of 1500 metres from any observed groups (colonies) of migratory birds.
- 17. The Proponent shall ensure that aircraft/helicopter do not, unless for emergency, touch-down in areas where wildlife are present.
- 18. The Proponent shall avoid raptor nesting sites and concentrations of nesting or moulting waterfowl by aircraft/helicopter at all times and ensure that there is minimal disturbance to any nesting birds, migratory birds and wildlife in the area.
- 19. If nests containing eggs or young are encountered, the Proponent should avoid these areas until nesting is complete and the young have left the nest.
- 20. The Proponent shall cease activities that may interfere with migration or calving of caribou or muskox, until the caribou or muskox have passed or left the area. During the period from May 15 to July 15, if caribou with calves are observed in the project area the Proponent shall suspend all operations until the caribou have vacated the area.
- 21. The Proponent shall follow procedures outlined in the "Safety in Bear Country Manual", and should contact the Regional Biologist or the Wildlife manager for information and advice on measures which should be taken to minimize the possibility of conflicts/interactions with bears and other carnivores. Consideration should be given to setting up an electric fence around the camp.

#### **Physical Environment**

- 22. The Proponent shall not move any equipment or vehicles unless the ground surface is in a state capable of fully supporting the equipment or vehicles without rutting or gouging. The Proponent shall suspend overland travel of equipment or vehicles if rutting occurs.
- 23. The Proponent shall ensure all drill holes are backfilled or capped, and sumps properly closed out at the end of project. The sumps should only be used for inert drilling fluids, not any other materials or substances.
- 24. The Proponent shall ensure that the land use area is kept clean and tidy at all times, and shall remove all garbage, fuel and equipment upon abandonment.
- 25. The Proponent shall complete all clean-up and restoration of the lands used prior to the expiry date of the permit.

## **Monitoring and Reporting**

- 26. The Proponent shall maintain a record of wildlife observations while operating within the project area. This record should include locations (i.e., latitude and longitude), species, number of animals, a description of the animal activity, and a description of the gender and age of animals if possible. Prior to conducting project activities, the Proponent should map the location of any sensitive wildlife sites such as denning sites, calving areas, caribou crossing sites, and raptor nests in the project area, and identify the timing of critical life history events (i.e., calving, mating, denning and nesting). Additionally, the Proponent should indicate potential impacts from the project, and ensure that operational activities are managed and modified to avoid impacts on wildlife and sensitive sites. A copy of this wildlife record or report should be submitted annually to the following Government of Nunavut contacts:
  - a. Manager, Wildlife Shane Sather, (867) 983-4167, ssather@gov.nu.ca
  - b. Conservation Officer, Kitikmeot Region Allen Niptanatiak (867) 982-7451, kugwildlife2@qiniq.com
  - c. Regional Biologist Mathieu Dumond, (867) 982-7444, mdumond@gov.nu.ca
- 27. The Proponent shall forward copies of all permits obtained and required for this project, including any authorizations under the Navigable Waters Protection Act (NWPA), to the Nunavut Impact Review Board (NIRB) prior to the commencement of the project.
- 28. The Proponent shall update its Spill Contingency Plan to reflect recommendations provided by the Government of Nunavut Department of Environment (correspondence dated May 16, 2008).

#### Other

29. The Proponent should, to the extent possible, hire local people and to consult with local residents regarding their activities in the region.

## Regulatory Requirements

The Proponent is also advised that the following legislation may apply to the project:

- 1. The Proponent shall ensure compliance with the *Fisheries Act* (<a href="http://laws.justice.gc.ca/en/showtdm/cs/F-14///en">http://laws.justice.gc.ca/en/showtdm/cs/F-14///en</a>). Section 35(1) of the *Fisheries Act* specifies that unless authorized by federal regulation, no person shall carry on any work or undertaking that results in the harmful alteration, disruption or destruction of fish habitat. Section 36(3) of the *Fisheries Act* specifies that unless authorized by federal regulation, no person shall deposit or permit the deposit of a deleterious substance in any type in water frequented by fish or in any place under any conditions where the deleterious substance may enter such a water body.
- 2. The Proponent shall ensure compliance with the *Nunavut Waters and Nunavut Surface Rights Tribunal Act* which states that "no person shall use, or permit the use of, waters in Nunavut except in accordance with the conditions of a licence," and "no person shall deposit or permit the deposit of waste (a) in waters in Nunavut; or (b) in any other place in Nunavut under conditions in which the waste, or any other waste that results from the deposit of that waste, may enter waters in Nunavut" (http://www.canlii.org/ca/sta/n-28.8/whole.html).
- 3. The *Migratory Birds Convention Act* and *Migratory Birds Regulations* which state that no person disturb or destroy the nests or eggs of migratory birds, and that no person shall deposit or permit to be

deposited oil, oil wastes or any other substance harmful to migratory birds in any waters or any area frequented by migratory birds (<a href="http://laws.justice.gc.ca/en/showtdm/cs/M-7.01">http://laws.justice.gc.ca/en/showtdm/cs/M-7.01</a>)

- 4. The Species at Risk Act (<a href="http://laws.justice.gc.ca/en/showtdm/cs/S-15.3">httached in Appendix B</a> is a list of Species at Risk in Nunavut. The Proponent should consult the Species at Risk Public Registry (<a href="http://www.sararegistry.gc.ca/">http://www.sararegistry.gc.ca/</a>) to identify any Species at Risk within the project location. Further, the Proponent shall develop monitoring plans for each relevant Species at Risk in accordance with any applicable status reports, recovery strategies, action plans, and management plans posted on the Species at Risk Public Registry and in consultation with the Government Organization with Primary Management Responsibility. Monitoring plans should record the locations and frequency of observing species of special concern and note any actions taken to avoid contact or cause disturbance to the species, its residence, or its critical habitat.
- 5. The *Nunavut Act* (<a href="http://laws.justice.gc.ca/en/showtdm/cs/N-28.6">http://laws.justice.gc.ca/en/showtdm/cs/N-28.6</a>) which requires that no person alter or disturb any archaeological or palaeontological sites in Nunavut unless permission is first granted through the permitting process. If any archaeological or palaeontological sites are found they should remain undisturbed and their location should be reported to the Government of Nunavut Department of Culture, Language, Elders and Youth. The Proponent must comply with the proposed terms and conditions listed in the attached **Appendix C.**
- 6. The *Nunavut Wildlife Act* contains provisions to protect and conserve wildlife and wildlife habitat, including specific protection measures for wildlife habitat and species at risk.
- 7. The Navigable Waters Protection Act (NWPA) <a href="http://www.tc.gc.ca/marinesafety/oep/nwpp/menu.htm">http://www.tc.gc.ca/marinesafety/oep/nwpp/menu.htm</a>
  All proponents must deal with the Navigable Waters Protection Program under Transport Canada for any work(s) to be built or placed in, on, over, under, through, or across any navigable water. The proponent will need to submit formal applications to the NWPP in order to obtain NWPP's approval, promulgation, or exemption for each specific work. The proponent shall also inform the NWPP of any design, construction, or operational changes accordingly. If the proponent is uncertain of the NWPP's requirements as they pertain to an application for specific work, please refer to the NWPP Internet site or contact the NWPP office.

## **Validity of Land Claims Agreement**

Section 2.12.2

Where there is any inconsistency or conflict between any federal, territorial and local government laws, and the Agreement, the Agreement shall prevail to the extent of the inconsistency or conflict.

Lucassie Arragutainaq, A/Chair	

Dated May 28, 2008 at Sanikiluaq, NU.

# Appendix A Procedural History and Project Activities

## **Procedural History**

On March 28, 2008 the Nunavut Impact Review Board (NIRB or Board) received Savant Explorations Ltd.'s (Savant's) "Retort Lake – Yava Property Mining Exploration" project proposal from Indian and Northern Affairs Canada (INAC). The NIRB assigned this project proposal file number **08EN034**.

Following a preliminary completeness check of this project proposal, on April 4, 2008 the NIRB requested additional information from Savant, to be submitted by April 25, 2008. The NIRB received the requested information on April 21, 2008.

This application was distributed to the communities of Kugluktuk, Cambridge Bay and Bathurst Inlet, and to interested Federal and Territorial Agencies, and Inuit Organizations. NIRB requested that interested Parties review the application and provide NIRB with comments by May 16, 2008 regarding:

- Whether the project proposal is likely to arouse significant public concern; and if so, why;
- Whether the project proposal is likely to cause significant adverse eco-systemic and socioeconomic effects; and if so, why;
- Whether the project is of a type where the potential adverse effects are highly predictable and mitigable with known technology, (please provide any recommended mitigation measures); and
- Any matter of importance to the Party related to the project proposal.

On or before May 16, 2008, the NIRB received comments from the following interested Parties:

- Transport Canada
- Nunavut Water Board
- Government of Nunavut Department of Environment

All comments provided to NIRB regarding this project proposal can be viewed on NIRB's ftp-site, at the following location: http://ftp.nirb.ca/SCREENINGS/COMPLETED%20SCREENINGS/

## **Project Activities**

Exploration activities conducted on the Yava property (by Pacifica Resources Ltd.) were previously screened by the NIRB in 2005 under NIRB File No. **05EN027**. The proposed project is located in the Kitikmeot Region, approximately 125 km SSW of the community of Kingoak (Bathurst Inlet). Savant Explorations Ltd. proposes to conduct exploration activities from June 15 to September 5, 2008 and from June 1 to May 31, 2009.

The proposed project activities include:

- Establish a 12 person, 9 wall tent temporary exploration camp
- Temporary pier construction for docking of float plane
- Diamond drilling program with 10+ targets (2000-2500 m total)
- Helicopter support for drill rig and personnel movements
- Fuel storage at camp site

## Appendix B SPECIES AT RISK IN NUNAVUT

This list includes species listed on one of the Schedules of SARA (*Species at Risk Act*) and under consideration for listing on Schedule 1 of SARA. These species have been designated as at risk by COSEWIC (Committee on the Status of Endangered Wildlife in Canada). This list may not include all species identified as at risk by the Territorial Government.

- Schedule 1 is the official legal list of Species at Risk for SARA. SARA applies to all species on Schedule 1. The term "listed" species refers to species on Schedule 1.
- Schedule 2 and 3 of SARA identify species that were designated at risk by the COSEWIC prior to October 1999 and must be reassessed using revised criteria before they can be considered for addition to Schedule 1.
- Some species identified at risk by COSEWIC are "pending" addition to Schedule 1 of SARA. These species are under consideration for addition to Schedule 1, subject to further consultation or assessment.

Schedules of SARA are amended on a regular basis so it is important to periodically check the SARA registry (www.sararegistry.gc.ca) to get the current status of a species.

Updated: January 3, 2007

	COSEWIC		Government Organization with Lead Management
Species at Risk	Designation	Schedule of SARA	Responsibility <sup>1</sup>
Eskimo Curlew	Endangered	Schedule 1	EC
Ivory Gull	Endangered <sup>2</sup>	Schedule 1	EC
Peregrine Falcon (subspecies anatum)	Threatened	Schedule 1	Government of Nunavut
Ross's Gull	Threatened	Schedule 1	EC
Harlequin Duck (Eastern population)	Special Concern	Schedule 1	EC
Felt-leaf Willow	Special Concern	Schedule 1	Government of Nunavut
Peregrine Falcon (subspecies tundrius)	Special Concern	Schedule 3	Government of Nunavut
Short-eared Owl	Special Concern	Schedule 3	Government of Nunavut
Fourhorn Sculpin	Special Concern	Schedule 3	DFO
Peary Caribou	Endangered <sup>3</sup>	Pending	Government of Nunavut
Beluga Whale (Eastern Hudson Bay population)	Endangered	Pending	DFO
Beluga Whale (Cumberland Sound population)	Threatened	Pending	DFO
Beluga Whale (Western Hudson Bay population)	Special Concern	Pending	DFO
Beluga Whale	Special Concern	Pending	DFO

(T)	1	1	1
(Eastern High Arctic –			
Baffin Bay population)			
Bowhead Whale	Threatened 4	Pending	DFO
(Hudson Bay-Foxe Basin			
population)			
Bowhead Whale	Threatened 4	Pending	DFO
(Davis Strait-Baffin Bay			
population)			
Porsild's Bryum	Threatened	Pending	Government of Nunavut
Atlantic Walrus	Special Concern	Pending	DFO
Narwhal	Special Concern	Pending	DFO
Rusty Blackbird	Special Concern	Pending	Government of Nunavut
Barren-ground Caribou	Special Concern <sup>3</sup>	Pending	Government of Nunavut
(Dolphin and Union			
population)			
Grizzly Bear	Special Concern	Pending	Government of Nunavut
Polar Bear	Special Concern	Pending	Government of Nunavut
Wolverine (Western	Special Concern	Pending	Government of Nunavut
Population)			

<sup>&</sup>lt;sup>1</sup> Environment Canada has a national role to play in the conservation and recovery of Species at Risk in Canada, as well as responsibility for management of birds described in the Migratory Birds Convention Act (MBCA). Day-to-day management of terrestrial species not covered in the MBCA is the responsibility of the Territorial Government. Populations that exist in National Parks are also managed under the authority of the Parks Canada Agency. EC = Environment Canada, DFO = Department of Fisheries and Oceans

<sup>&</sup>lt;sup>2</sup> Designated as Endangered by COSEWIC in April 2006 and it is expected that the category of concern in SARA will also be changed from Special Concern to Endangered.

<sup>&</sup>lt;sup>3</sup> Peary Caribou was split into three separate populations in 1991: Banks Island (Endangered), High Arctic (Endangered) and Low Arctic (Threatened) populations. The Low Arctic population also included the Barren-ground Caribou - Dolphin and Union population. In May 2004 all three population designations were de-activated, and the Peary Caribou, Rangifer tarandus pearyi, was assessed separately from the Barren-ground Caribou (Dolphin and Union population), Rangifer tarandus groenlandicus. The subspecies pearyi is composed of a portion of the former "Low Arctic population" and all of the former "High Arctic" and "Banks Island" populations, and it was designated Endangered in May 2004. Although SARA lists Peary Caribou on Schedule 2 as three separate populations, the most current designation is the COSEWIC designation of the subspecies pearyi as Endangered.

<sup>&</sup>lt;sup>4</sup> The "Eastern and Western Arctic populations" of Bowhead Whale were given a single designation of Endangered in April 1980 by COSEWIC. These were split into two populations to allow separate designations in April 1986. The Eastern population was not re-evaluated in April 1986, but retained the Endangered status of the original "Eastern and Western Arctic populations". The Eastern Arctic population was further split into two populations (Hudson Bay-Foxe Basin population and Davis Strait-Baffin Bay population) in May 2005, and both these populations were designated as Threatened. Both these populations are under consideration for addition to Schedule 1. Although SARA lists the Eastern Arctic population as Endangered (Schedule 2), the most current designation is the COSEWIC designations of the Hudson Bay-Foxe Basin and Davis Strait-Baffin Bay populations as Threatened.

## Appendix C

Archaeological and Palaeontological Resources Terms and Conditions for Land Use Permit Holders



## BACKGROUND: Archaeology

As stated in Article 33 of the Nunavut Land Claims Agreement:

The archaeological record of the Inuit of Nunavut is a record of Inuit use and occupancy of lands and resources through time. The evidence associated with their use and occupancy represents a cultural, historical and ethnographic heritage of Inuit society and, as such, Government recognizes that Inuit have a special relationship with such evidence, which shall be expressed in terms of special rights and responsibilities. [33.2.1]

The archaeological record of Nunavut is of spiritual, cultural, religious and educational importance to Inuit. Accordingly, the identification, protection and conservation of archaeological sites and specimens and the interpretation of the archaeological record is of primary importance to Inuit and their involvement is both desirable and necessary. [33.2.2]

In recognition of the cultural, spiritual and religious importance of certain areas in Nunavut to Inuit, Inuit have special rights and interests in these areas as defined by Article 33 of the Nunavut Land Claims Agreement. [33.2.5]

## BACKGROUND: Palaeontology

Under the Nunavut Act1, the federal Government can make regulations for the protection, care and preservation of palaeontological sites and specimens in Nunavut. Under the *Nunavut Archaeological and Palaeontological Sites Regulations*2, it is illegal to alter or disturb any palaeontological site in Nunavut unless permission is first granted through the permitting process.

	Definitions
1 s. 51(1) 2 P.C. 2001-1111 14 June, 2001	

As defined in the *Nunavut Archaeological and Palaeontological Sites Regulations*, the following definitions apply:

"archaeological site" means a place where an archaeological artifact is found.

"archaeological artifact" means any tangible evidence of human activity that is more than 50 years old and in respect of which an unbroken chain of possession or regular pattern of usage cannot be demonstrated, and includes a Denesuline archaeological specimen referred to in section 40.4.9 of the Nunavut Land Claims Agreement.

"palaeontological site" means a site where a fossil is found.

"fossil" includes:

- (a) natural casts
- (b) preserved tracks, coprolites and plant remains; and
- (c) the preserved shells and exoskeletons of invertebrates and the eggs, teeth and bones of vertebrates.

#### Terms and Conditions

- 1) The permittee shall not operate any vehicle over a known or suspected archaeological or palaeontological site.
- 2) The permittee shall not remove, disturb, or displace any archaeological artifact or site, or any fossil or palaeontological site.
- 3) The permittee shall immediately contact the Department of Culture, Language, Elders and Youth (867) 934-2046 or (867) 975-5500 or 1 (866) 934-2035 should an archaeological site or specimen, or a palaeontological site or fossil be encountered or disturbed by any land use activity.
- 4) The permittee shall immediately cease any activity that disturbs an archaeological or palaeontological site encountered during the course of a land use operation, until permitted to proceed with the authorization of the Department of Culture, Language, Elders and Youth, Government of Nunavut.
- 5) The permittee shall follow the direction of the Department of Culture, Language, Elders and Youth and DIAND in restoring disturbed archaeological or palaeontological sites to an acceptable condition.
- 6) The permittee shall provide all information requested by the Department of Culture, Language, Elders and Youth concerning all archaeological sites or artifacts and all palaeontological sites and fossils encountered in the course of any land use activity.
- 7) The permittee shall make best efforts to ensure that all persons working under authority of the permit are aware of these conditions concerning archaeological sites and artifacts, and palaeontological sites and fossils.
- 8) The permittee shall avoid the known archaeological and/or palaeontological sites listed in Attachment 1.

- 9) The permittee shall have an archaeologist or palaeontologist perform the following functions, as required by the Department of Culture, Language, Elders and Youth:
  - a. survey
  - b. inventory and documentation of the archaeological or palaeontological resources of the land use area
  - c. assessment of potential for damage to archaeological or palaeontological sites
  - d. mitigation
  - e. marking boundaries of archaeological or palaeontological sites
  - f. site restoration

The Department of Culture, Language, Elders and Youth shall authorize by way of a Nunavut Archaeologist Permit or a Nunavut Palaeontologist Permit, all procedures subsumed under the above operations.