

# SCREENING DECISION REPORT NIRB FILE NO.: 10YN041

NRI Licence No.: 01-035-09R-M

PCSP: 634-10

May 28, 2010

Honourable Jim Prentice Minister of Environment Ottawa, ON

Via email: Prentice.J@parl.gc.ca

Re: Screening Decision for Reinhard Pienitz' "Paleoclimates and Limnology of the Foxe Basin and Surrounding Regions" Project Proposal, NIRB File No.: 10YN041

#### Dear Honourable Prentice:

The primary objectives of the Nunavut Impact Review Board (NIRB) are set out in Section 12.2.5 of the Nunavut Land Claims Agreement (NLCA) as follows:

In carrying out its functions, the primary objectives of NIRB shall be at all times to protect and promote the existing and future well-being of the residents and communities of the Nunavut Settlement Area, and to protect the ecosystemic integrity of the Nunavut Settlement Area. NIRB shall take into account the well-being of the residents of Canada outside the Nunavut Settlement Area.

#### Section 12.4.4 of the NLCA states:

Upon receipt of a project proposal, NIRB shall screen the proposal and indicate to the Minister in writing that:

- a) the proposal may be processed without a review under Part 5 or 6; NIRB may recommend specific terms and conditions to be attached to any approval, reflecting the primary objectives set out in Section 12.2.5;
- b) the proposal requires review under Part 5 or 6; NIRB shall identify particular issues or concerns which should be considered in such a review;
- c) the proposal is insufficiently developed to permit proper screening, and should be returned to the proponent for clarification; or
- d) the potential adverse impacts of the proposal are so unacceptable that it should be modified or abandoned.

#### NIRB ASSESSMENT AND DECISION

After a thorough assessment of all material provided to the Board (please see *Procedural History* and *Project Activities* in **Appendix A**), in accordance with the principles identified within Section 12.4.2 of the NLCA, the decision of the Board as per Section 12.4.4 of the NLCA is:

**12.4.4** (a): the proposal may be processed without a review under Part 5 or 6; NIRB may recommend specific terms and conditions to be attached to any approval, reflecting the primary objectives set out in Section 12.2.5.

# RECOMMENDED PROJECT-SPECIFIC TERMS AND CONDITIONS (pursuant to Section 12.4.4(a) of the NLCA)

The Board is recommending that the following or similar project-specific terms and conditions be imposed upon the Proponent through all relevant legislation:

#### General

- 1. Reinhard Pienitz (the Proponent) shall maintain a copy of the Project Terms and Conditions at the site of operation at all times.
- 2. The Proponent shall forward copies of all permits obtained and required for this project to the Nunavut Impact Review Board (NIRB) prior to the commencement of the project.
- 3. The Proponent shall operate the site in accordance with all applicable Acts, Regulations and Guidelines.

#### Water

4. The Proponent shall not use water, including constructing or disturbing any stream, lakebed or the banks of any definable water course unless approved by the Nunavut Water Board.

#### Waste

- 5. The Proponent shall incinerate all combustible wastes daily, and remove the ash from incineration activities and non-combustible wastes from the project site to approved facilities for disposal at the end of the field season.
- 6. The Proponent shall keep all garbage and debris in bags placed in a covered metal container or equivalent until disposed of. All wastes shall be kept inaccessible to wildlife at all times.
- 7. The Proponent shall ensure that an export manifest or the appropriate transportation of dangerous goods (TDG) documentation accompany all potential hazardous samples and/or materials that are transported off site.

## **Fuel and Chemical Storage**

- 8. The Proponent shall locate all fuel and other hazardous materials a minimum of thirty-one (31) metres away from the high water mark of any water body and in such a manner as to prevent their release into the environment.
- 9. The Proponent shall store all fuel and chemicals in such a manner that they are inaccessible to wildlife

#### Wildlife

- 10. The Proponent shall ensure that there is no damage to wildlife habitat in conducting this operation.
- 11. The Proponent shall not harass wildlife. This includes persistently worrying or chasing animals, or disturbing large groups of animals. The Proponent shall not hunt or fish, unless proper Nunavut authorizations have been acquired.
- 12. The Proponent shall restrict aircraft/helicopter activity related to the project to a minimum altitude of 610 metres above ground level unless there is a specific requirement for low-level flying, which does not disturb wildlife and migratory birds.
- 13. The Proponent shall ensure that aircraft maintain a vertical distance of 1000 metres and a horizontal distance of 1500 metres from any observed groups (colonies) of migratory birds.
- 14. The Proponent shall ensure that aircraft/helicopter do not, unless for emergency, touch-down in areas where wildlife are present.
- 15. The Proponent shall not disturb or destroy the nests or eggs of any birds. If active nests of any birds are discovered (i.e. with eggs or young), the Proponent shall avoid these areas until nesting is complete and the young have left the nest.
- 16. The Proponent shall cease activities that may interfere with migration or calving of caribou or muskox, until the caribou or muskox have passed or left the area.
- 17. The Proponent shall not block or cause any diversion to caribou migration, and shall cease activities likely to interfere with migration such as sampling or movement of equipment or personnel until such time as the caribou have passed.
- 18. When caribou are observed within the project area, the Proponent shall suspend all operations, particularly over flights and personnel pickup and drop off, and the use of motorized vehicles outside the immediate vicinity of the camp.
- 19. The Proponent shall ensure all project staff are trained in appropriate bear/carnivore detection and deterrent techniques.

#### **Physical Environment**

- 20. The Proponent shall ensure that the land use area is kept clean and tidy at all times.
- 21. The Proponent shall complete all clean-up and restoration of the lands used prior to the expiry date of the permit.

## Camp

- 22. The Proponent shall ensure that all camps are located on gravel, sand or other durable land.
- 23. The Proponent shall not erect camps or store material on the surface ice of lakes or streams.

#### Other

24. The Proponent should, to the extent possible, hire local people and consult with local residents regarding their activities in the region.

### Monitoring and Reporting Requirements

In addition, the Board is recommending the following:

1. The Proponent shall maintain a record of wildlife observations while operating within the project area. The reports should include locations (i.e., latitude and longitude), species, number of animals, a description of the animal activity, and a description of the gender and age of animals if possible. Prior to conducting project activities, the Proponent should map the location of any sensitive wildlife sites such as denning sites, calving areas, caribou crossing sites, and raptor nests in the project area, and identify the timing of critical life history events (i.e., calving, mating, denning and nesting). Additionally, the Proponent should indicate potential impacts from the project, and ensure that operational activities are managed and modified to avoid impacts on wildlife and sensitive sites.

A copy of this wildlife record or report should be submitted annually at the end of the operational season to the following Government of Nunavut contacts:

- a. Seeglook Akeeagok; Regional Manager, Wildlife; (867) 975-7800, sakeeagok@gov.nu.ca
- b. Debbie Jenkins; Biologist, Baffin Region; (867) 899-8876, pondbiologist@qiniq.com
- c. Sarah Medill; Wildlife Deterrent Specialist; (867) 934-4335, smedill@gov.nu.ca

#### Other NIRB Concerns and Recommendations

In addition to the project-specific terms and conditions, the Board is recommending the following:

- 1. The Proponent review the bear/carnivore detection and deterrent techniques outlined in "Safety in Grizzly and Black Bear Country" which can be down-loaded from this link: <a href="http://www.nwtwildlife.com/Publications/safetyinbearcountry/safety.htm">http://www.nwtwildlife.com/Publications/safetyinbearcountry/safety.htm</a>. Note that some recommendations in this manual are also relevant to polar bears. There is a DVD about polar bears and safety available from Nunavut Parks at the following link <a href="http://www.nunavutparks.com/english/visitor-information/suggested-resources.html">http://www.nunavutparks.com/english/visitor-information/suggested-resources.html</a> and a "Safety in Polar Bear Country" pamphlet from Parks Canada at the following link <a href="http://www.pc.gc.ca/pn-np/nu/auyuittuq/pdf/PolarBearEnglish2007final.pdf">http://www.pc.gc.ca/pn-np/nu/auyuittuq/pdf/PolarBearEnglish2007final.pdf</a>.
- 2. Any problem wildlife or any interaction with carnivores should be reported immediately by the Proponent to the local Government of Nunavut, Department of Environment Conservation Office.
- 3. The Proponent review Environment Canada's "Environmental Assessment Best Practice Guide for *Wildlife at Risk in Canada*", available at the following link: <a href="http://www.cws-scf.ec.gc.ca/publications/eval/index\_e.cfm">http://www.cws-scf.ec.gc.ca/publications/eval/index\_e.cfm</a>. The guide provides information to the Proponent on what is required when Wildlife at Risk, including *Species at Risk*, are encountered or affected by the project.

## General

1. All Authorizing Agencies shall notify the NIRB of any changes in operating plans or conditions associated with this project prior to any such change.

### Regulatory Requirements

The Proponent is also advised that the following legislation may apply to the project:

- 1. The Fisheries Act (http://laws.justice.gc.ca/en/showtdm/cs/F-14///en).
- 2. The *Nunavut Waters and Nunavut Surface Rights Tribunal Act* (http://www.canlii.org/ca/sta/n-28.8/whole.html).
- 3. The *Migratory Birds Convention Act* and *Migratory Birds Regulations* (http://laws.justice.gc.ca/en/showtdm/cs/M-7.01).
- 4. The *Species at Risk Act* (<a href="http://laws.justice.gc.ca/en/showtdm/cs/S-15.3">http://laws.justice.gc.ca/en/showtdm/cs/S-15.3</a>). Attached in **Appendix B** is a list of Species at Risk in Nunavut.
- 5. The *Nunavut Wildlife Act* which contains provisions to protect and conserve wildlife and wildlife habitat, including specific protection measures for wildlife habitat and species at risk.
- 6. The *Nunavut Act* (<a href="http://laws.justice.gc.ca/en/showtdm/cs/N-28.6">http://laws.justice.gc.ca/en/showtdm/cs/N-28.6</a>). The Proponent must comply with the proposed terms and conditions listed in the attached **Appendix C**.
- 7. The *Transportation of Dangerous Goods Regulations*, *Transportation of Dangerous Goods Act* (<a href="http://www.tc.gc.ca/tdg/menu.htm">http://www.tc.gc.ca/tdg/menu.htm</a>), and the *Environmental Protection Act* (<a href="http://laws.justice.gc.ca/en/C-15.31/text.html">http://laws.justice.gc.ca/en/C-15.31/text.html</a>) The Proponent must ensure that proper shipping documents accompany all movements of dangerous goods. The Proponent must register with the GN-DOE Manager of Pollution Control and Air Quality at 867-975-7748.

## **Validity of Land Claims Agreement**

## *Section 2.12.2*

Where there is any inconsistency or conflict between any federal, territorial and local government laws, and the Agreement, the Agreement shall prevail to the extent of the inconsistency or conflict.

Dated: May 28, 2010 at Sanikiluaq, NU.

Lucassie Arragutainaq, Chairperson

Attachments: Appendix A: Procedural History and Past Activities

Appendix B: Species at Risk in Nunavut

Appendix C: Archaeological and Palaeontological Resources Terms and Conditions for Land Use

Permit Holders.

# Appendix A Procedural History and Project Activities

## **Procedural History**

On April 21, 2010 the Nunavut Impact Review Board (NIRB or Board) received Reinhard Pienitz's "Paleoclimates and Limnology of the Foxe Basin and Surrounding Regions" project proposal from the Canadian Wildlife Service. No conformity determination was required from the Nunavut Planning Commission because the project is located in an area with no approved land use plan. The NIRB assigned this project proposal file number 10YN041.

This project proposal was distributed to relevant federal and territorial government agencies, and Inuit organizations. The NIRB requested that interested parties review the proposal and the NIRB's *proposed* project-specific terms and conditions, and provide the Board with any comments or concerns by May 17, 2010 regarding:

- Whether the project proposal is likely to arouse significant public concern; and if so, why;
- Whether the project proposal is likely to cause significant adverse eco-systemic and socio-economic effects; and if so, why;
- Whether the project is of a type where the potential adverse effects are highly predictable and mitigable with known technology, (providing any recommended mitigation measures); and
- Any matter of importance to the Party related to the project proposal.

On or before May 17, 2010, the NIRB received comments from the following interested parties:

- Government of Nunavut Department of Environment
- Nunavut Water Board

All comments provided to NIRB regarding this project proposal can be viewed on NIRB's ftpsite, at the following

location: http://ftp.nirb.ca/SCREENINGS/COMPLETED%20SCREENINGS/

### **Project Activities**

The proposed project is located within the South Baffin Region approximately 250 kilometres north east of Cape Dorset and approximately 280 kilometres west of Pangnirtung. The program is proposed to take place from July 30 to August 3, 2010 with the objective of reconstructing past climates through sediment sampling from a series of lakes in the Foxe Basin (located in the vicinity of Koukdjuak, Nikko Island) to determine the potential responses of northern lakes and their watersheds to past climate changes in order to predict future impacts of climate change.

The activities/components associated with this proposal include:

- Research activities will be based out of existing Canadian Wildlife Service (CWS) camp at Nikko Island:
- 7 researchers will be involved in the proposed project;

- Collection of lake sediment samples using 1 m long sediment corers;
- Collection of lake water samples (1 litre sample bottles);
- Use of Echosounder ("fish finder") to explore lake depth characteristics;
- Installation of a permanent automated meteorological station (1.5 m² x 2 m high) on Nikko Island;
- Use of inflatable zodiac for travel on lakes; and,
- Use of helicopter for personnel pick up and drop-offs from sample lakes.

P.O. Box 1360 Cambridge Bay, NU X0B 0C0 Phone: (867) 983-4600 Fax: (867) 983-2594

# Appendix B Species at Risk in Nunavut

This list includes species listed on one of the Schedules of SARA (*Species at Risk Act*) and under consideration for listing on Schedule 1 of SARA. These species have been designated as at risk by COSEWIC (Committee on the Status of Endangered Wildlife in Canada). This list may not include all species identified as at risk by the Territorial Government.

- Schedule 1 is the official legal list of Species at Risk for SARA. SARA applies to all species on Schedule 1. The term "listed" species refers to species on Schedule 1.
- Schedule 2 and 3 of SARA identify species that were designated at risk by the COSEWIC prior to October 1999 and must be reassessed using revised criteria before they can be considered for addition to Schedule 1.
- Some species identified at risk by COSEWIC are "pending" addition to Schedule 1 of SARA. These species are under consideration for addition to Schedule 1, subject to further consultation or assessment.

Schedules of SARA are amended on a regular basis so it is important to periodically check the SARA registry (www.sararegistry.gc.ca) to get the current status of a species.

Updated: August 4, 2009

Species at Risk	COSEWIC Designation	Schedule of SARA	Government Organization with Lead Management Responsibility <sup>1</sup>
Eskimo Curlew	Endangered	Schedule 1	EC
Ivory Gull	Endangered	Schedule 1	EC
Ross's Gull	Threatened	Schedule 1	EC
Harlequin Duck (Eastern population)	Special Concern	Schedule 1	EC
Rusty Blackbird	Special Concern	Schedule 1	Government of Nunavut
Felt-leaf Willow	Special Concern	Schedule 1	Government of Nunavut
Peregrine Falcon (anatum- tundrius complex)	Special Concern	Schedule 1 (anatum) Schedule 3 (tundrius)	Government of Nunavut
Short-eared Owl	Special Concern	Schedule 3	Government of Nunavut
Peary Caribou	Endangered	Pending	Government of Nunavut
Beluga Whale (Eastern Hudson Bay population)	Endangered	Pending	DFO
Red Knot (rufa subspecies)	Endangered	Pending	EC

Beluga Whale	Threatened	Pending	DFO	
(Cumberland Sound population)				
Atlantic Cod (Arctic population)	Special Concern	Pending	DFO	
Beluga Whale	Special Concern	Pending	DFO	
(Western Hudson Bay				
population)				
Beluga Whale	Special Concern	Pending	DFO	
(Eastern High Arctic – Baffin				
Bay population)				
Bowhead Whale	Special Concern	Pending	DFO	
(Eastern Canada – West				
Greenland population)				
Killer Whale (Northwest Atlantic	Special Concern	Pending	DFO	
/ Eastern Arctic populations)				
Porsild's Bryum	Threatened	Pending	Government of	
			Nunavut	
Atlantic Walrus	Special Concern	Pending	DFO	
Narwhal	Special Concern	Pending	DFO	
Red Knot (islandica subspecies)	Special Concern	Pending	EC	
Horned Grebe (Western	Special Concern	Pending	EC	
population)				
Barren-ground Caribou (Dolphin	Special Concern	Pending	Government of	
and Union population)			Nunavut	
Grizzly Bear	Special Concern	Pending	Government of	
			Nunavut	
Polar Bear	Special Concern	Pending	Government of	
			Nunavut	
Wolverine (Western Population)	Special Concern	Pending	Government of	
			Nunavut	

<sup>&</sup>lt;sup>1</sup> Environment Canada (EC) has a national role to play in the conservation and recovery of Species at Risk in Canada, as well as responsibility for management of birds described in the Migratory Birds Convention Act (MBCA). Day-to-day management of terrestrial species not covered in the MBCA is the responsibility of the Territorial Government. Populations that exist in National Parks are also managed under the authority of the Parks Canada Agency. The Department of Fisheries and Oceans (DFO) has responsibility for management of aquatic species.

## Appendix C

# Archaeological and Palaeontological Resources Terms and Conditions for Land Use Permit Holders



## BACKGROUND: Archaeology

As stated in Article 33 of the Nunavut Land Claims Agreement:

The archaeological record of the Inuit of Nunavut is a record of Inuit use and occupancy of lands and resources through time. The evidence associated with their use and occupancy represents a cultural, historical and ethnographic heritage of Inuit society and, as such, Government recognizes that Inuit have a special relationship with such evidence, which shall be expressed in terms of special rights and responsibilities. [33.2.1]

The archaeological record of Nunavut is of spiritual, cultural, religious and educational importance to Inuit. Accordingly, the identification, protection and conservation of archaeological sites and specimens and the interpretation of the archaeological record is of primary importance to Inuit and their involvement is both desirable and necessary. [33.2.2]

In recognition of the cultural, spiritual and religious importance of certain areas in Nunavut to Inuit, Inuit have special rights and interests in these areas as defined by Article 33 of the Nunavut Land Claims Agreement. [33.2.5]

## BACKGROUND: Palaeontology

Under the Nunavut Act1, the federal Government can make regulations for the protection, care and preservation of palaeontological sites and specimens in Nunavut. Under the *Nunavut Archaeological and Palaeontological Sites Regulations*2, it is illegal to alter or disturb any palaeontological site in Nunavut unless permission is first granted through the permitting process.

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	Definitions		
1 s. 51(1) 2 P.C. 2001-1111 14 June, 2001			

As defined in the *Nunavut Archaeological and Palaeontological Sites Regulations*, the following definitions apply:

"archaeological site" means a place where an archaeological artifact is found.

"archaeological artifact" means any tangible evidence of human activity that is more than 50 years old and in respect of which an unbroken chain of possession or regular pattern of usage cannot be demonstrated, and includes a Denesuline archaeological specimen referred to in section 40.4.9 of the Nunavut Land Claims Agreement.

"palaeontological site" means a site where a fossil is found.

"fossil" includes:

- (a) natural casts
- (b) preserved tracks, coprolites and plant remains; and
- (c) the preserved shells and exoskeletons of invertebrates and the eggs, teeth and bones of vertebrates.

#### Terms and Conditions

- 1) The permittee shall not operate any vehicle over a known or suspected archaeological or palaeontological site.
- 2) The permittee shall not remove, disturb, or displace any archaeological artifact or site, or any fossil or palaeontological site.
- 3) The permittee shall immediately contact the Department of Culture, Language, Elders and Youth (867) 934-2046 or (867) 975-5500 or 1 (866) 934-2035 should an archaeological site or specimen, or a palaeontological site or fossil be encountered or disturbed by any land use activity.
- 4) The permittee shall immediately cease any activity that disturbs an archaeological or palaeontological site encountered during the course of a land use operation, until permitted to proceed with the authorization of the Department of Culture, Language, Elders and Youth, Government of Nunavut.
- 5) The permittee shall follow the direction of the Department of Culture, Language, Elders and Youth and DIAND in restoring disturbed archaeological or palaeontological sites to an acceptable condition.
- 6) The permittee shall provide all information requested by the Department of Culture, Language, Elders and Youth concerning all archaeological sites or artifacts and all palaeontological sites and fossils encountered in the course of any land use activity.

- 7) The permittee shall make best efforts to ensure that all persons working under authority of the permit are aware of these conditions concerning archaeological sites and artifacts, and palaeontological sites and fossils.
- 8) The permittee shall avoid the known archaeological and/or palaeontological sites listed in Attachment 1.
- 9) The permittee shall have an archaeologist or palaeontologist perform the following functions, as required by the Department of Culture, Language, Elders and Youth:
  - a. survey
  - b. inventory and documentation of the archaeological or palaeontological resources of the land use area
  - c. assessment of potential for damage to archaeological or palaeontological sites
  - d. mitigation
  - e. marking boundaries of archaeological or palaeontological sites
  - f. site restoration

The Department of Culture, Language, Elders and Youth shall authorize by way of a Nunavut Archaeologist Permit or a Nunavut Palaeontologist Permit, all procedures subsumed under the above operations.