NUNAVUT WATER BOARD

AGNICO EAGLE MINES LTD. (AEM) MELIADINE GOLD PROJECT

APPLICATION FOR A

TYPE "A" WATER LICENCE (WL) 2AM-MEL---

PUBLIC HEARING

VOLUME 2

Rankin Inlet, Nunavut February 11, 2016

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1	Proceedings taken at	Rankin Inlet, Nunavut
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3	February 11, 2016	
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5	NUNAVUT WATER BOARD	
6	L. Toomasie	Chair of Hearing
7	M. Nartok	Panel Member
8	C. Adjun	Panel Member
9		
10	NUNAVUT WATER BOARD S	TAFF
11	C. Kieu	Legal Counsel
12	S. Autut	Executive Director
13	D. Hohnstein	Director of Technical Services
14	K. Kharatyan	Senior Technical Advisor/
15		Acting Manager of Licencing
16	B. Kogvik	Board Secretary
17	R. Ikkutisluk	Licencing Administrator
18		
19	APPLICANT AGNICO EAGL	E MINES LIMITED
20	C. Kowbel	Legal Counsel
21	S. Robert	Manager of Regulatory Affairs
22		
23	INTERVENORS	
24		
25		
26		

1	KIVALLIQ INUIT ASSOCIATIO	N
2	K. Gilson	Legal Counsel
3	L. Manzo	Director of Lands
4		
5	ENVIRONMENT AND CLIMATE C	HANGE CANADA
6	M. Pinto	Environmental Assessment
7		Coordinator
8	A. Wilson	Water Quality Experts Support
9	L. Wilson	Environmental Effects
10		Monitoring
11		
12	INDIGENOUS AND NORTHERN A	FFAIRS CANADA
13	K. Costello	Director Resource Management
14	I. Parsons	Regional Coordinator, Water
15		Resources
16	T. Carroll	Legal Counsel
17		
18	HAMLET OF RANKIN INLET	
19	J. Kaludjak	Hamlet Foreman
20	J. Merritt	Representative
21		
22	BAKER LAKE	
23	J. Seeteenak	HTO Representative
24	E. Elytook	Elder Representative
25		
26		

1	CHESTERFIELD INLET	
2	H. Aggark	Representative
3	T. Amauyak	HTO Representative
4	R. Aggark	Youth Representative
5	P. Kadjuk	Elder Representative
6		
7	INTERPRETERS/TRANSLATORS	5
8	B. Kogvik	Inuktitut Translator
9	M.R. Angoshadluk	Inuktitut Translator
10		
11	J. Macdonald, CSR(A)	Official Court Reporter
12		
13	R. Dempster	Sound Technician
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- 1 (PROCEEDINGS COMMENCED AT 10:41 AM)
- 2 Opening Remarks by Nunavut Water Board Chairman
- 3 THE CHAIR: Good morning. Good morning.
- 4 Welcome back to the Public Hearing, Application Number
- 5 2A-MEL Agnico Eagle application. We're going to
- 6 continue on.
- Just before we begin, I would like to ask Eva from
- 8 Baker Lake to do the opening prayer.
- 9 (OPENING PRAYER)
- 10 THE CHAIR: Thank you, Eva.
- We're going to continue on. We have KIA,
- 12 Kivalliq, and the Intervenors are here. We're going to
- 13 start with KIA.
- 14 Cindy, do we need them sworn in? No, okay.
- 15 Sorry. You may go ahead, KIA.
- 16 Submissions by Kivalliq Inuit Association
- 17 MS. GILSON: Thank you, Mr. Chair. Good
- 18 morning. Kimberly Gilson on behalf of the Kivalliq
- 19 Inuit Association. With the Board's permission, I'd
- 20 like to speak to two issues this morning that we
- 21 mentioned yesterday and said we would come back to you
- 22 concerning the water compensation agreement for the
- 23 project as well as the proposed security management
- 24 agreement.
- 25 I'll speak first, if I could, to the water
- 26 compensation agreement.

- 1 As we know, a water compensation agreement is
- 2 required to be entered into between the Applicant and
- 3 the Inuit Association. Agnico Eagle Mines and Kivalliq
- 4 Inuit Association have reached a consensus on the terms
- of a water compensation agreement. We had hoped to be
- 6 able to come to you this morning with confirmation that
- 7 it had been signed. Unfortunately, we were advised
- 8 this morning that the agreement has --
- 9 THE CHAIR: Can you stop for a moment?
- 10 There's a -- translation's not available, I guess. The
- 11 Elders, they don't have a -- some of the Elders don't
- 12 have headsets.
- 13 (ADJOURNMENT)
- 14 THE CHAIR: Can we start again? Continue.
- 15 The translation equipment's all set up now. Go ahead.
- 16 MS. GILSON: Thank you, Mr. Chair.
- 17 Kimberly Gilson, Kivalliq Inuit Association.
- 18 We had committed to the Board that we would
- 19 address, this morning, the water compensation agreement
- 20 that is to be entered into between the Applicant and
- 21 Kivalliq Inuit Association. We were advised this
- 22 morning that the water compensation agreement has not
- 23 been translated and needs to go to translation and
- 24 submitted to the KIA Executive Committee for formal
- 25 approval.
- We can tell the Board that we have a consensus on

- 1 the terms of the water compensation agreement, and we
- 2 apologize to the Board. We do understand the
- 3 significance of not being in a position to present to
- 4 you confirmation of signature, but, unfortunately, this
- 5 is something, as I say, that we were just advised this
- 6 morning needs to occur before we can give you formal
- 7 confirmation that the compensation agreement has been
- 8 signed.
- 9 We are hopeful that that can be done very quickly.
- 10 We are concerned about the weather and the travel. The
- 11 Executive is not in the community, and for that reason,
- 12 we're going to suggest that Friday, February 19th would
- 13 be the date by which we could submit to you the
- 14 confirmation which we are expecting that the
- 15 compensation agreement with Agnico Eagle has been
- 16 signed.
- 17 We leave it to the Board to decide whether you
- 18 would need to leave the record open for that purpose or
- 19 whether you could close the record and accept that
- 20 written confirmation following the closure of the
- 21 record. We do understand that the water compensation
- 22 agreement is an agreement between the two parties,
- 23 which would not normally be disclosed to the public in
- 24 any event, and, so, we -- we just point that out for
- 25 the Board's thought in considering whether or not the
- 26 record needs to be kept open.

- 1 Unless there are questions on the water
- 2 compensation agreement, I will speak to the security
- 3 management agreement, with your permission.
- 4 Okay. Thank you.
- 5 As the Board heard yesterday, the three parties --
- 6 being INAC, the federal government; Agnico Eagle Mines;
- 7 and the Kivalliq Inuit Association -- have reached
- 8 consensus on the terms of a security management
- 9 agreement. This has been a long time in the making.
- 10 It's been outstanding for many years, and we know it's
- 11 something that the Board has encouraged the parties to
- 12 investigate and hopefully achieve, and we believe that
- 13 we have done so.
- We are in the, again, unfortunate position of
- 15 having to tell the Board that although we have a
- 16 consensus amongst the parties on the terms of the
- 17 security management agreement, we are not in a position
- 18 to present an executed or signed agreement. It also is
- 19 going to translation and formal approval through all
- 20 parties, so we are suggesting that that agreement may
- 21 also be available for the Board by Friday the 19th of
- 22 February.
- It is not our view that that is something that
- 24 would require the Board to consider keeping the record
- 25 open, but, of course, we leave that to the Board's
- 26 discretion as to what would be appropriate.

- 1 If I could, I would like to speak to a couple of
- 2 the points in the security management agreement because
- 3 they will be critical to the Board's decision, we
- 4 submit, in terms of what might be appropriate should
- 5 the Board determine to issue a licence, and, so, I'm
- 6 going to very briefly summarize -- not the whole
- 7 agreement, but the basic principles upon which the
- 8 agreement is based, and, again, these -- these are
- 9 agreements in principle that the parties are prepared
- 10 to recommend to their principals.
- 11 Many of them are points that the Board would, in
- 12 the normal course, include in their considerations and
- 13 as licence conditions, but, if I could, the licence, we
- 14 would suggest, and the security management is premised
- on there being a reclamation plan that includes a
- 16 reclamation cost estimate of the measures needed to
- 17 prevent, counteract, mitigate, and remedy adverse
- 18 effects on persons, property, and the environment; that
- 19 the Applicant furnish and maintain security of a
- 20 specified amount, form, and nature, and subject to
- 21 specified conditions sufficient to provide for the
- 22 reclamation cost estimate with respect to land and
- 23 water.
- And as this Board heard yesterday, the parties
- 25 have reached an agreement on a security amount that's
- estimated, approximately 49 and-a-half million.

- Further conditions would be that the security be 1 2 furnished and maintained, half of it with the Minister,
- and half of it with the Kivallig Inuit Association.
- 4 We would ask that the Board take into account the
- 5 fact of this agreement, that under Subsection 76.1(3)
- 6 of the Act, when it determines the security, that it
- may require to be furnished and maintained with the
- 8 Minister, should the licence be issued; that the
- 9 Applicant will not perform work in respect of which
- 10 security has not been maintained; that the Applicant be
- required to provide evidence to the Water Board and to 11
- 12 the Minister within 10 days after it provides security
- to the Kivalliq Inuit Association showing the amount, 13
- form, nature, and conditions of the security, and that 14
- 15 it has been received by the Kivalliq Inuit Association;
- that the Proponent or the Applicant provide evidence to 16
- the Water Board and to the Kivalliq Inuit Association 17
- 18 within 10 days after furnishing security to the
- Minister showing the amount, form, nature, and 19
- conditions of the security, and that it has been 20
- 21 received by the Minister; and, finally, that there be a
- periodic review of the security which would take into 22
- 23 account material changes to the project or the risk of
- 24 environmental damage and the adjustment of the amount
- of security as a result. 25

3

26 And with respect to the adjustment, the parties

- 1 have reached an understanding that the periodic review
- of the security be -- occur -- would occur as often as,
- 3 first of all, one year following commencement of
- 4 commercial production of the Meliadine project, and
- 5 there is a definition of "commercial production", which
- 6 means that it will be deemed to have commenced when the
- 7 Applicant declares the date that operating levels at
- 8 the Meliadine project, as intended by Agnico Eagle
- 9 Mines' management at the project, have been reached,
- 10 including operational commissioning of major mine and
- 11 plant components and the achievement of operating
- 12 results consistently for 30 days, continuous days of
- 13 production.
- 14 Secondly, it may be reviewed at the time of
- 15 approval by this Board of the final closure plan for
- 16 the project; and, finally, that it be reviewed at the
- 17 time this Board approves any amendment to the Type "A"
- 18 Water Licence.
- 19 I thank you for your indulgence in having me go
- 20 through those points, but in the absence of an
- 21 agreement sitting before you for your consideration, we
- thought it would be important that you had an
- 23 understanding of the basic terms of the agreement.
- It is our intention to provide the Board with a
- 25 signed copy once -- once it has been signed, and absent
- 26 any questions or need to, you know, provide any further

- 1 information on the security management agreement
- 2 itself, I think those are all the comments that I would
- 3 make.
- 4 Thank you, Mr. Chair.
- 5 THE CHAIR: Thank you.
- 6 I think we should take a short break. We'll get
- 7 back to you after we take a short break. Thank you.
- 8 (ADJOURNMENT)
- 9 THE CHAIR: Thank you. Okay. Back to the
- 10 table.
- Okay. We have heard from KIA with respect to the
- 12 issues of water compensation agreement and security. I
- 13 would like to hear from INAC, then application -- then
- 14 Applicant, sorry. I would also open the floor to hear
- 15 from any other parties on the two issues, water
- 16 compensation and security, and, specifically, I want to
- 17 hear from parties on the issue of whether the Applicant
- 18 have entered into an agreement with the Kivalliq Inuit
- 19 Association to pay compensation for any loss or damage
- 20 that may be caused as a result of the proposed Water
- 21 Licence Application.
- 22 Once I have heard from the parties, I will call a
- 23 recess so the Board can consider the parties'
- 24 submissions. Thank you.
- So, INAC, can you take over the floor?
- 26 Submissions by Indigenous and Northern Affairs Canada

- 1 MS. COSTELLO: Thank you, Mr. Chair.
- 2 Further to your question regarding the water
- 3 compensation agreement, Indigenous and Northern Affairs
- 4 Canada is not a party to that agreement, so we will
- 5 leave it to the Kivalliq Inuit Association and Agnico
- 6 Eagle to speak to that. We know it's something that
- 7 the Board looks for information on as part of the
- 8 water-licencing process, so we'll limit our comment
- 9 accordingly.
- I was wondering if I could get confirmation from
- 11 you, sir, if you would like us to speak to the
- 12 reclamation security at this time, or if you would like
- 13 to go to the Applicant for further comments on the
- 14 water compensation agreement so that we can close off
- 15 that file?
- 16 THE CHAIR: Thank you, INAC.
- 17 Okay. Do we need to -- sorry. Just hold on.
- 18 Thank you. I have our legal counsel to give us a
- 19 hand on this. So the two issues outstanding are
- 20 compensation and security. Can we get those? Thank
- 21 you.
- 22 MS. COSTELLO: Thank you, Mr. Chair, for that
- 23 clarification. Karen Costello from Indigenous and
- 24 Northern Affairs Canada. I apologize. I forgot to
- 25 state my name for the record earlier.
- I'd like to take this opportunity, as we had

- 1 requested on Day 1 of this hearing, to speak to the
- 2 issue of reclamation security and the reclamation cost
- 3 estimate.
- 4 I'd like to go into a little bit of detail about
- 5 the work that the Department has conducted as part of
- 6 this application process with regard to the issue of
- 7 the reclamation cost estimates, our reviews, and then
- 8 getting to the issue of the security.
- 9 The Department filed, with the Nunavut Water Board
- 10 on October 6, a technical memo from ARCADIS covering a
- 11 preliminary review of the Applicant's closure cost
- 12 estimate and Agnico Eagle's responses to questions and
- 13 requests for clarification. Based on this review, INAC
- 14 is satisfied with the proposed closure and reclamation
- 15 plan that has been brought forward as part of the
- 16 application.
- 17 The Department made another submission on October
- 9th, 2015, which included an independent closure cost
- 19 estimate using reclaim that had been developed by
- 20 ARCADIS, our engineering experts that we had retained
- 21 to support or work on this process. This version of
- the Meliadine reclaim cost estimate is based on
- 23 information collected during a September geotechnical
- 24 site review of the proposed works. This review was
- 25 conducted by the author of the report from ARCADIS,
- 26 Mr. Charles Gravelle. It also included information

- 1 provided in the application. This was Agnico Eagle's
- 2 preliminary closure and reclamation plan dated April
- 3 2015, Agnico Eagle's reclamate -- reclaim cost estimate
- 4 also from April 2015, and the Type "A" Water Licence
- 5 Application and all the related plans that was
- 6 submitted in May 2015. The cost estimate also
- 7 considered the INAC 2002 Mine Site Reclamation Policy
- 8 for Nunavut and the INAC 2007 document Mine Site
- 9 Reclamation Guidelines for the Northwest Territories.
- 10 Overall, the difference between the estimate
- 11 presented by Indigenous and Northern Affairs Canada
- 12 compared very well with that of the Applicant. The
- 13 difference being less than -- I think it was around 5
- 14 percent, and the difference can be attributed to the
- 15 fact that additional engineering, other indirect costs,
- 16 and contingency had to be accounted for, because in the
- 17 event that we have to reclaim the site, we have to
- 18 assume it will be a third party. The value of this
- 19 estimate is the number we have previously reported,
- which is around 49.5 million.
- In our October 9th submission, we indicated that
- 22 estimation reclamation costs were apportioned as 45
- 23 percent related to water reclamation and 55 percent
- land-related. So that's what we've submitted so far.
- 25 As you have heard from both Agnico and from
- 26 Kivallig Inuit Association, we have held discussions

- 1 following the technical meeting held here in October of
- 2 last year, and the parties agreed that the 49.5
- 3 reclamation value presented by INAC was an acceptable
- 4 estimate at this point. This was conveyed to the
- 5 Nunavut Water Board as part of final technical
- 6 comments.
- 7 You've also heard over the last day and-a-half
- 8 from the Applicant, from Kivalliq Inuit Association,
- 9 and us that we have been in discussions on a proposed
- 10 approach for the management of reclamation security for
- 11 the Meliadine Gold Project, a proposed project on
- 12 Inuit-owned lands, so I'd like to -- to help kind of go
- 13 back to basics about what the context was of these
- 14 discussions.
- What is mining reclamation security in Nunavut?
- 16 Well, reclamation security is financial assurance to
- 17 guarantee the reclamation of any adverse effects of the
- 18 mine to property, people, and the environment, as you
- 19 heard Kivallig Inuit Association touch on earlier, if
- 20 ever there is a default of reclamation obligations for
- 21 any reason, including insolvency.
- 22 Reclamation security supports the Polluter Pays
- 23 Principle, and for mining projects on Inuit-owned lands
- in Nunavut, there are two different governance
- 25 entities. There's the Nunavut Lands Claim Agreement, a
- 26 grants fee-simple title interest to the Inuit, and the

- 1 Crown holds the responsibility for water, so
- 2 reclamation security is provided by an operator to the
- 3 Crown as a condition to obtain authorization to use
- 4 water resources per the Nunavut Waters and Nunavut
- 5 Surface Rights Tribunal Act, in other words, the water
- 6 licence security.
- 7 But reclamation security is also provided by an
- 8 operator to the Inuit landowner to obtain authorization
- 9 to develop a mine on Inuit-owned land, and this is a
- 10 form of security through their various leases,
- 11 commercial lease, operational lease.
- 12 Why did we look at this approach, this
- 13 co-management approach for security? We did it because
- 14 of overbonding. So overbonding occurs when the
- 15 combined reclamation security required from the
- 16 operator, that is to be provided to the Crown in the
- 17 water licence and to the Inuit landowner in their
- 18 lease, exceeds the total global reclamation cost
- 19 estimate for the project. The Nunavut Water Board,
- 20 Indigenous and Northern Affairs Canada, and various
- 21 other parties, including Nunavut Tunngavik
- 22 Incorporated, representatives from the three regional
- 23 Inuit Associations, had worked a few years ago as part
- 24 of what's call the Nunavut Securities Working Group on
- 25 reaching consensus on a key principle to help ground
- 26 future work on security issues. This was that there

- 1 would be -- for one project, there would be one
- 2 agreed-upon reclamation plan and one agreed-upon
- 3 reclamation cost estimate, and we have achieved that
- 4 for this, for this project.
- As a department, we are supportive of the proposed
- 6 Meliadine security management agreement. It's oriented
- 7 towards joint reclamation and a co-funding approach.
- 8 It would allow both the Kivalliq Inuit Association and
- 9 the Crown to collaborate on reclamation, if we were
- 10 ever put in a position where we had to undertake it.
- 11 It would also allow us to jointly fund any needed
- 12 reclamation while not fettering the Minister's
- 13 discretion under the water legislation.
- It is important to note that the Minister's
- 15 authority over any reclamation security amount held in
- 16 the water licence cannot be fettered, and, therefore,
- 17 any agreement where her independent decision-making is
- 18 constrained by the agreement is not possible.
- 19 The key feature of the proposed agreement is that
- 20 it would split the reclamation cost estimate for the
- 21 undertaking, which is currently estimated at
- 22 49,554,666 -- 667 dollars, so approximately 49.5
- 23 million. It would split it 50 percent with the
- 24 Minister under the water licence and 50 percent with
- 25 the Kivalliq Inuit Association under their production
- lease.

- 1 We've been working on this a long time. There has
- 2 been an incredible amount of diligence by all three
- 3 parties in an effort to finalize this agreement, but as
- 4 our colleagues from the Kivalliq Inuit Association
- 5 stated, we do not have a signed agreement to present at
- 6 this time.
- 7 All parties are supportive of this approach, and
- 8 I'll leave it to Agnico to speak to their support.
- 9 I'd also like to touch on something I mentioned
- 10 yesterday. We know all parties, including you, the
- 11 Board, has struggled in the past with the apportioning
- 12 of security. The premise of this agreement, what we
- 13 are proposing, is that -- or that we are negotiating is
- 14 shared accountability through a sharing of financial
- 15 assurance.
- 16 The Nunavut Waters and Nunavut Surface Rights
- 17 Tribunal Act does make reference to allowing agreements
- 18 outside the water licence, provided such agreements are
- 19 presented to the Board, and the Act says that the Board
- 20 must take agreements into account in determining the
- 21 amount of security to assign under a water licence.
- 22 So Indigenous and Northern Affairs Canada is
- 23 recommending to the Nunavut Water Board that 50 percent
- of the agreed-upon reclamation cost estimate of 49.5
- 25 million be determined as the security requirements
- 26 under the licence, should the Board issue a licence.

- 1 This recommendation has already been expressed by
- 2 the parties who have all agreed that 50 percent is
- 3 appropriate for the water licence. This approach is
- 4 consistent with the security management agreement,
- 5 should it be finalized, which is the clear intention of
- 6 all parties.
- 7 The Department does acknowledge that the Board has
- 8 discretion on the amount of security it can determine
- 9 to be required under a water licence, while the
- 10 Minister has the final say on the form of the security.
- 11 Like I said, we had hoped to have -- to let you
- 12 know that we had the agreement signed, but we don't,
- 13 but as an organization, Indigenous and Northern Affairs
- 14 is committed to this approach, and we have worked with
- 15 the parties, and the outcome of the work that we were
- 16 doing, we will report back to the Board either way.
- 17 Thank you.
- 18 THE CHAIR: Thank you. Thank you.
- 19 I'd like to hear from the Applicant.
- 20 Submissions by Agnico Eagle Mines Limited
- 21 MS. KOWBEL: Thank you, Mr. Chair.
- 22 Christine Kowbel, legal counsel for Agnico Eagle.
- Our remarks will be relatively brief. Agnico
- 24 agrees and supports both, both INAC and KIA's
- 25 submissions.
- On the water compensation agreement, Agnico agrees

- 1 with KIA, that we have reached consensus on the water
- 2 compensation agreement.
- For Agnico, they've signed the final agreement,
- 4 and as we heard from KIA, we're waiting for final
- 5 approvals from the KIA board, but we're confident we
- 6 have reached consensus.
- 7 On the security management agreement, again, we're
- 8 very confident that an agreement will be executed next
- 9 week, and we have every expectation that that will
- 10 occur, and we're also -- I think Stephane will speak
- 11 further to this in his closing remarks, but the company
- 12 is very appreciative of everyone's efforts to avoid the
- 13 historic devil-broadening problems in Nunavut and water
- 14 licencing, so thank you to everybody for that.
- 15 Agnico would ask -- would ask the Board to
- 16 consider including a similar condition to licence -- a
- 17 condition that is included in the Meadowbank licence,
- 18 and I'll just read it in for the Board's reference.
- 19 That's Licence Number 2AM-MEA-1525, Part C, Item 2, and
- 20 that is in the unlikely event that an agreement is not
- 21 filed with the Board, Part C, Item 2 says that, (as
- 22 read):
- 23 Upon the licencee filing evidence in writing
- with the Board, and with notice to the
- 25 Minister and Kivalliq Inuit Association, that
- the licencee has furnished and maintains

1	security with Kivalliq Inuit Association in
2	an amount that the Kivalliq Inuit Association
3	confirms is sufficient to secure the mine
4	closure and reclamation costs, including
5	cumulative and legacy liabilities estimated
6	to be required for the portion of the project
7	located on Inuit-owned lands. The Board may
8	reduce the amount of security required to be
9	held under Part C, Item 1.
10	And Part C, Item 1 is, of course, the global security
11	amount. (As read):
12	The Board shall ensure the reduced amount of
13	security furnished under Part C, Item 1 is
14	equal to the estimated anticipated mine
15	closure and reclamation costs, including
16	cumulative and legacy liabilities for the
17	portion of the project located on Crown-owned
18	lands.
19	I've just been asked to slow down. My apologies. It's
20	hard when you're reading it.
21	And, so, that that's just would permit the
22	Board flexibility in future to acknowledge, in the
23	event there were double bonding, which we don't believe
24	will occur on this project as a result of the
25	arrangements the parties have reached agreement on.
26	Thank you. Those are our submissions.

- 1 THE CHAIR: Thank you, Applicant.
- Now, I would like to hear from other parties who
- 3 would like to speak up, as well. Any other parties who
- 4 wish to speak up to issues here this morning?
- 5 Okay. There is no -- I didn't see any response to
- 6 that, so we'll take a recess so that the Board Panel is
- 7 considering this, this morning. We will take a recess.
- 8 (ADJOURNMENT)
- 9 THE CHAIR: Okay. Thank you. Get back to
- 10 your table. So we'll have our Staff, legal counsel,
- 11 take the floor for a minute. Cindy.
- 12 Submissions by the Nunavut Water Board
- 13 MS. KIEU: Thank you, Mr. Chair.
- 14 Cindy Kieu, legal counsel for the Board. Before
- 15 we took our break for the recess, we were facing a
- 16 unique situation where the parties, specifically --
- 17 thank you -- where the parties, specifically KIA and
- 18 the Applicant had indicated that the parties have
- 19 consensus on the terms of the water licence. That's
- 20 the situation before the Board. As the parties
- 21 understand Section 63(1)(a) of the Nunavut Waters and
- 22 Nunavut Surface Fights Tribunal Act provides that the
- 23 Board shall not issue a licence in respect of a use of
- 24 waters or a deposit of waste that may substantially
- 25 affect the quality and quantity or flow of waters
- 26 flowing through Inuit-owned land unless the Applicant

- 1 has entered into an agreement with the designated Inuit
- 2 organization to pay compensation for any loss or damage
- 3 that may be caused by the change.
- 4 As the parties can appreciate where we are with
- 5 respect to the public hearing process at this point in
- 6 time, the Board will need to consider whether or not to
- 7 close the record based on the evidence as provided by
- 8 the party in regard to 63(1)(a), on the other hand, to
- 9 keep the record open for the narrow purpose of
- 10 receiving submissions from the Applicant and the
- 11 designated Inuit organization with respect to 63(1)(a).
- 12 At this time the Board would like to hear
- 13 submissions from the parties with respect to your
- 14 position. Thank you.
- 15 THE CHAIR: Thank you. Go ahead.
- 16 Submissions by Kivallig Inuit Association
- 17 MS. GILSON: Thank you, Mr. Chair.
- 18 Kimberly Gilson, legal counsel for KIA.
- 19 Once again, we do appreciate the difficult place
- 20 we've put the Board as to the fact that we've been
- 21 unable to present you with a signed water compensation
- 22 agreement. As I mentioned this morning, we take our
- 23 direction from Article 20 of the Nunavut Land Claims
- 24 Agreement. It is, but in substance and in terms of the
- 25 direction to the Board, very much the same as Section
- 26 63(1)(a) of the Act insofar as they both contemplate

- 1 that the Board is unable to issue a licence until it
- 2 has evidence of an agreement on water compensation.
- 3 If the question is, is there sufficient evidence
- 4 for the purposes of those tests, whether you're looking
- 5 to the NLCA or the legislation, it is my view that the
- 6 Board does not have sufficient evidence because the
- 7 Board does not have evidence that there has been an
- 8 agreement entered into. Notwithstanding our belief
- 9 that we have a consensus, you do not have evidence
- 10 sufficient for the purposes of the test you are to
- 11 meet.
- I will say, though, however, with respect, that in
- 13 my view, that is the wrong question. The question, in
- 14 my mind, is does the Board have the authority to close
- 15 the record without having the evidence before it?
- 16 The test, as I said, is you need to be able to
- 17 have the evidence before you to issue the licence. If
- 18 we look at what I think the question for the Board is,
- 19 it's is it open to the Board to close the record and
- then receive confirmation post-closing?
- 21 So if we imagine how that would work, you could
- 22 close the record today if you felt it appropriate and
- 23 receive the water compensation agreement, evidence that
- 24 it has been signed, after the closing of the record,
- 25 but before the Board considers whether or not it would
- 26 issue the water licence, because, as I say, it simply

- 1 says that you cannot -- you cannot issue the licence or
- 2 you can't approve the application unless there is a
- 3 licence, so with -- in my respectful view, we would
- 4 suggest that the Board does have the authority to close
- 5 the record, to receive evidence from the Proponent and
- 6 the Applicant and KIA after the closing of the record,
- 7 but before you make your decision.
- If, however, the Board does not accept that view
- 9 and feels that it needs the water compensation
- 10 agreement as part of the evidence at the formal
- 11 hearing, then we would suggest that the Board would
- 12 keep the record open for the very limited purpose of
- 13 receiving the water compensation agreement.
- 14 It is not our intention to use this as an
- 15 opportunity to leave it open for any other parties or
- 16 Intervenors to provide additional information that
- 17 would affect the Board's decision, with the exception
- 18 that we've mentioned this morning, the security
- 19 management agreement, which may be helpful in guiding
- 20 the Board's decision with respect to how the security
- 21 might be handled.
- 22 So subject to any questions, I -- I hope I've
- answered the Board's question, and I'll leave my
- 24 comments at that. Thank you.
- 25 THE CHAIR: Thank you.
- 26 Applicant, go ahead.

- 1 Submissions by Agnico Eagle Mines Limited
- 2 MS. KOWBEL: Thank you, Mr. Chair.
- 3 Christine Kowbel, legal counsel for Agnico Eagle.
- 4 Yes, we're generally in support of the statements
- 5 that KIA has made. As you heard this morning, Agnico
- 6 has executed the water compensation agreement. Of
- 7 course there is no agreement until KIA has also
- 8 executed that agreement, but it is expected that will
- 9 be coming soon.
- 10 We're very focused, as well, on the language of
- 11 NLCA and of 63(1)(a) that says the Board shall not
- 12 issue a licence without the evidence of the agreement
- 13 that it was reached, but we share the view that the
- 14 record of this hearing can be closed, and the Board can
- 15 take into account the follow-up filing which confirms
- 16 an agreement has been entered into before it makes a
- 17 decision to issue a licence as reflected in Section 63.
- 18 That confirmation could be placed on the Water Board
- 19 Public Registry, so it would be a public acknowledgment
- 20 of that information, and, so, that is our submission.
- 21 Should the Board think that that's an appropriate
- 22 view, that that would be a good approach to take to
- 23 this issue. Should the Board determine that the record
- 24 should be kept open to deal with the water compensation
- 25 agreement, our submission would be that it be kept open
- 26 only for the very limited purpose of accepting evidence

- 1 that a water compensation agreement has been entered
- 2 into.
- 3 Thank you, Mr. Chair.
- 4 THE CHAIR: Thank you.
- Now, we will take a recess. We need to get some
- 6 ideas. We will have another recess.
- 7 (ADJOURNMENT)
- 8 THE CHAIR: We'll take a lunch break right
- 9 now. We'll come back at 2:00. I didn't realize the
- 10 time has gone so far. It's already almost 1:00, so
- 11 take a lunch break right now. Come back here at 2:00.
- 12 (LUNCHEON ADJOURNMENT AT 12:50 PM)
- 13 (PROCEEDINGS RECONVENED AT 2:21 PM)
- 14 Ruling
- 15 THE CHAIR: Thanks, everyone. During
- 16 lunch break, we're going to be finishing up with these.
- 17 I'll be reading them in English.
- 18 The Board is faced with a unique situation where
- 19 the Applicant and KIA submitted that while the parties
- 20 have reached a consensus on the terms of the water
- 21 compensation agreement, KIA does not have formal
- 22 approval and, therefore, cannot confirm that they have
- 23 entered into the water compensation agreement pursuant
- 24 to the requirements of the Nunavut Land Claims
- 25 Agreement and Nunavut Waters and Nunavut Surface Rights
- 26 Tribunal Act. However, KIA submitted that they will

- 1 obtain formal approval by February 19th, 2016.
- 2 Additional, the Board also heard from KIA, INAC,
- 3 and Applicant that they have negotiated an agreement
- 4 with respect to reclamation security, but they are
- 5 awaiting final approval from the Minister of INAC. As
- 6 indicated by INAC, this agreement is, first, an
- 7 important milestone in outlining the mutual consensus
- 8 of the parties on the form and nature of security as
- 9 well as the process for ongoing review.
- 10 INAC indicated that they expect to obtain formal
- 11 approval by the Minister of INAC shortly after today.
- 12 With outstanding information as discussed above,
- 13 the issue before the Board is whether or not to close
- 14 the record of this public hearing today and commence
- 15 deliberation on whether or not to issue the proposed
- 16 water licence to the Applicant within 30 to 45 days.
- 17 The Board has heard the views of the parties in
- 18 relation to the Board's authority over the public
- 19 hearing process, and in particular its authority to
- 20 close the record without evidence that KIA and
- 21 Applicant have entered into a water compensation
- 22 agreement and that the Minister of INAC has approved
- 23 the agreement on reclamation security that have been
- 24 negotiated by KIA, INAC, and AEM.
- 25 In considering whether or not to close the record
- 26 today, the Board is of the view that the outstanding

- 1 information is relevant and may greatly assist the
- 2 Board's decision-making process to fully consider the
- 3 application and whether to issue the proposed licence;
- 4 therefore, the Board will keep the record open until 3
- 5 PM Mountain Standard Time on Friday, February 19, 2016,
- 6 in order for the parties to file the following
- 7 additional information material: evidence that KIA and
- 8 AEM have entered into agreement with respect to water
- 9 compensation; evidence consisting of the agreement
- 10 between INAC, KIA, and AEM with respect to reclamation
- 11 security.
- 12 Please note that the Board is keeping the record
- open to receive the above information mentioned,
- 14 additional evidence only.
- Once the Board has received and had opportunity to
- 16 review the additional materials, the Board will provide
- 17 further written direction to the parties in relation to
- 18 whether the record is closed or -- or, sorry -- and
- 19 whether the application is being remitted to the Panel
- 20 for decision-making.
- 21 The Board appreciates the parties for your
- 22 patience, and thank you for your contribution towards
- 23 respecting and maintaining the integrating of the
- 24 Board's public hearing process. Given the delay, I
- 25 will ask the parties to provide a very brief closing
- 26 remark.

- 1 I'll start with KIA.
- 2 Final Submissions by the Kivalliq Inuit Association
- 3 MR. MANZO: Thank you, Mr. Chairman. Luis
- 4 Manzo, Director of Lands, Kivalliq Inuit Association.
- 5 First of all, I would like to thank the Board for
- 6 the well-organized hearings during this water licence
- 7 final hearings. I also would like to thank the
- 8 Intervenors for their contribution and cooperation over
- 9 the last eight months in the making and also the full
- 10 cooperation of Agnico Eagle Mines. That was
- 11 well-consulted with KIA on many of the issues, and KIA
- 12 has been put a lot of higher standards in the review of
- 13 this project, and we are technically and satisfactional
- 14 with the outcomes today, and I would like to thank the
- 15 public during the community meetings and the
- 16 interventions in the community meetings, and, also, we
- 17 would like to thank the legal counsels for their
- 18 advice. Sometimes an engineer can't know, see, and
- 19 more importantly, all the members of the public who has
- 20 contributed to us in these hearings. Thank you,
- 21 Mr. Chairman.
- 22 THE CHAIR: Thank you.
- 23 And then INAC, please.
- 24 Final Submissions by Indigenous and Northern Affairs
- 25 Canada
- 26 MS. COSTELLO: Thank you, Mr. Chair.

- Thanks to everyone who has supported the work on this application process, the Board Staff for ensuring
- 3 that the process was followed, and for keeping the
- 4 record, to Kivalliq Inuit Association for the dialogue
- 5 that we have had with them throughout this process, to
- 6 Agnico Eagle and their team of consultants who have
- 7 made themselves available to engage both within this
- 8 process and in bylats (phonetic) that we then reported
- 9 to the Board. This type of open dialogue to resolve
- 10 issues is very important. It's been very beneficial
- 11 during this process through our technical meetings in
- 12 October and the ongoing discussions in this form.
- 13 I would like to restate that we're satisfied with
- 14 the commitment that the Applicant, Agnico Eagle Mines,
- 15 has made in response to the issues and concerns and
- 16 recommendations brought forward by Indigenous and
- 17 Northern Affairs Canada. I'd also like to state that
- 18 we have no issue with the proposed term of licence as
- 19 included in the application. The term of licence being
- 20 requested is 15 years.
- 21 An event like this does not run on its own.
- 22 There's a lot of people who provide support to make it
- 23 work efficiently from the community members and the
- 24 community that gives up its hall so that we could host
- 25 this meeting to the folks from PIDO who make sure we
- 26 have the equipment so that we can not only communicate

- 1 with each other, but we can learn and listen. To Ben
- 2 and Mary, our interpreters, thank you. Catering Staff,
- 3 the cookies were yummy, and to the community members
- 4 who brought forward their knowledge, their voice to
- 5 this process, thank you.
- 6 We look forward to continued work with the Board
- 7 throughout this licencing process, and should the
- 8 licence be issued, both the Board and KIA and Agnico
- 9 Eagle and the community can look forward to Indigenous
- 10 and Northern Affairs being very much a part of the
- 11 ongoing monitoring and inspection of this project.
- 12 Thank you.
- 13 THE CHAIR: Thank you.
- 14 The next party, I'd like to call Environment and
- 15 Climate Change Canada for a closing prayer -- sorry,
- 16 closing statement.
- 17 Final Submissions by Environment and Climate Change
- 18 Canada
- 19 MS. PINTO: Thank you, Mr. Chair. Melissa
- 20 Pinto, Environment and Climate Change Canada. We would
- 21 like to reiterate that all of Environment and Climate
- 22 Change Canada's concerns that have arisen during this
- 23 water-licence process have been addressed by Agnico
- 24 Eagle through the water-licence process.
- 25 Environment and Climate Change Canada would like
- 26 to thank the Nunavut Water Board for the opportunity to

- 1 participate in this Type "A" Water Licence process for
- 2 the Meliadine Gold Project.
- 3 Environment and Climate Change Canada would also
- 4 like to thank the Board Staff for running an efficient
- 5 process and for the parties and the community for
- 6 participating during this hearing process, as well.
- 7 Thank you.
- 8 THE CHAIR: Thank you.
- 9 And then Applicant, Agnico Eagle Mines Limited.
- 10 Thank you.
- 11 Final Submissions by Agnico Eagle Mines Limited
- 12 MR. ROBERT: Stephane Robert from Agnico
- 13 Eagle. Thank you, Mr. Chair, members of the Panel. On
- 14 behalf of Agnico Eagle, I would like to start the
- 15 closing remark by thanking all the organization and
- 16 individuals who have contributed to the review of the
- 17 project.
- We would like to thank the Elders for sharing
- 19 their knowledge with us. We would like to thank the
- 20 Board Staff for administer -- administering the hearing
- 21 and the community of Rankin Inlet for being gracious
- 22 hosts. We appreciate all the meaningful input from all
- 23 the community representatives that delegate to -- that
- 24 have flown here from Chesterfield Inlet and Baker Lake.
- 25 We want to thank the Kivalliq Inuit Association,
- 26 Environment Canada and Climate Change, and Indigenous

- 1 and Northern Affairs.
- In particular, we wish to commend KIA and INAC for
- 3 their achievement in working to -- the work, the final
- 4 security management agreement. We know that this
- 5 process has required a great amount of effort and
- 6 careful thought by many people.
- 7 We are pleased that we have reached consensus on
- 8 the compensation agreement with the KIA.
- 9 As the Board heard, all participants in this
- 10 process have worked very hard to build consensus on the
- 11 technical issues. We do not believe that there are any
- 12 technical issues which are outstanding.
- We believe the result will be a strong project
- 14 that is protective of the water resources of Nunavut
- 15 which will benefit Inuit and the company for many years
- 16 to come.
- 17 I can speak for all the Agnico Eagle team and its
- 18 consultants that we look forward to continuing the
- 19 positive working relationship that we have with all
- 20 these parties moving forward to production of the
- 21 Meliadine Gold Project.
- 22 Thank you, Mr. Chair.
- 23 Closing Remarks by the Nunavut Water Board Chair
- 24 THE CHAIR: Thank you.
- 25 The Board will take this opportunity to thank the
- 26 parties, especially the Applicant, Agnico Eagle Mines

	Limited; Intervenors; Indigenous and Northern Affairs
	Canada; Environment and Climate Change Canada, and
	Kivalliq Inuit Association; the NWB Staff and legal
	counsel; interpreters, Ben Kogvik and Mary Rose
	Angoshadluk; court reporter, Julie Macdonald; PIDO
	Production, Ryan Dempster; all the community members
	including from Chesterfield Inlet and Baker Lake, and
	the Elders for their valued participation in the
	hearing; also to the caterers and the Hamlet of Rankin
)	Inlet for their outstanding hospitality and their
	patience with the Board.
	The hearing is now closed.
	Can I have a closing prayer? I would like to ask
	Eva, once again, for a closing prayer.
	(CLOSING PRAYER)
	PROCEEDINGS ADJOURNED
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1	CERTIFICATE OF TRANSCRIPT:
2	
3	I, Julie Macdonald, certify that the foregoing
4	pages are a complete and accurate transcript of the
5	proceedings, taken down by me in shorthand and
6	transcribed from my shorthand notes to the best of my
7	skill and ability.
8	Dated at the City of Calgary, Province of Alberta,
9	this 22nd day of February 2016.
10	
11	E. O.
12	
13	Macdonald
14	Julie Macdonald, CSR(A)
15	Official Court Reporter
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