WASTE MANAGEMENT PLAN

ARCADIA BAY PROPERTY

Coronation Gulf Area, NU

Prepared by:

Effective Date: 1 June 2017

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1. INTRODUCTION

This Waste Management Plan (WMP) applies to mineral exploration activities conducted by Transition Metals Corp. and Nunavut Resources Corporation (the Companies) on the Arcadia Bay Property (the Property), Nunavut, Canada.

This WMP will come into effect 1 June 2017, pending approval. Copies and updates to this plan may be obtained via Transition Metals Corp. (Transition) or APEX Geoscience Ltd. (APEX). The WMP will be replaced, upon approval, if there are any significant changes to the activities outlined in the existing permits which warrant changes to the WMP. Minor changes will be submitted as an addendum to the WMP and submitted to the distribution list as required.

1.1 Contact Details

Transition Metals Corp.	**Nunavut Resources Corp.**	**APEX Geoscience Ltd.**
#5 – 410 Falconbridge Road	Box 18	110-8429-24 Street NW
Sudbury, ON P3A 4S4	Cambridge Bay, NU X0B 0C0	Edmonton, AB T6P 1L3
Tel: (705) 669-1777	Tel: (867) 983-2458	Tel: (780) 467-3532
Fax: (705) 669-1100	Fax: (867) 983-2701	Fax: (780) 467-4025
www.transitionmetalscorp.com	www.nunavutrc.com	www.apexgeoscience.com

1.2 Purpose and Scope

The primary objective of the Arcadia Bay Property WMP is to provide employees and contractors with operational guidelines to minimize the generation of wastes and facilitate the collection, storage, transportation, and disposal of wastes while minimizing adverse effects on the environment. The WMP includes the following:

- A summary of regulatory requirements.
- Potential waste minimization, recycling, and reuse options.
- Methods for collection, storage, and disposal of hazardous and non-hazardous wastes.
- Ways to minimize environmental impacts.
- Training, inspection, and monitoring efforts.

1.3 Environmental Policy

Transition places high priority on its responsibility for the environment and for the health and safety of the communities in which it operates or proposes to operate. As a mineral exploration company active in searching for new resources Transition believes that it has an important role to play in the promotion of sound environmental management. Transition (along with its subsidiaries) affirms its commitment to the environment by ensuring that environmental issues are reviewed as appropriate by its board of directors, and that all employees, consultants, and business partners are aware of their environmental responsibilities.

Transition believes in following best practices for responsible exploration. The company is a member of the Prospectors and Developers Association of Canada who has worked with industry, scientist and government agencies to develop a framework referred to as “E3”, to assist its member companies identify and advance best practices. The purpose of the E3 program is to integrate social, environmental and health and safety values into their decisions and operations in an accountable and transparent manner. Effectively applied, the guidance tools provided by E3 assist the company to:

- Assessing and reducing risks
- Minimizing negative impacts (social and environmental) and
- Optimizing the benefits to all involved – local communities, the host country, investors and the company.

Transition is committed to fully comply with all existing laws and regulations to help ensure the protection of the environment. Transition ensures that all employees, contractors and consultants are fully informed on all procedures established to help protect the environment. Transition cooperates with other groups committed to protecting the environment and ensures that employees, consultants, contractors, government, and the public is informed on the procedures followed to help protect the environment.

1.4 Applicable Legislation and Guidelines

Acts, regulations and guidelines that relate to waste management in Nunavut include, but are not limited to, the following:

1.4.1 Federal

- Canadian Centre for Occupational Health and Safety Act
- Canadian Environmental Protection Act
- Fisheries Act
- Nunavut Waters and Nunavut Surface Rights Tribunal Act
- Transportation of Dangerous Goods Act
- National Fire Code of Canada
- Northern Land Use Guidelines
- Workplace Hazardous Materials Information System
- CCME Environmental Codes of Practice for Aboveground and Underground Storage Tank Systems Containing Petroleum and Allied Petroleum Products
- Storage Tank Systems for Petroleum Products and Allied Petroleum Products Regulations
- Guidelines for Spill Contingency Planning

1.4.2 Territorial

- Fire Prevention Act
- Environmental Protection Act
- Mine Health and Safety Act and Regulations
- Public Health Act
- Safety Act
- Nunavut Occupational Health and Safety Regulations
- Environmental Guideline for the General Management of Hazardous Waste

1.5 Other Plans

The WMP should be considered as a part of the Property wide management system. Other management plans in place at the Arcadia Bay Property include:

- Abandonment and Restoration Plan (ARP)
- Emergency Response Plan (ERP)
- Environmental Management Plan (EMP)
- Spill Contingency and Fuel Management Plan (SCFMP)

1.6 Property and Camp Description

The Arcadia Bay Property is a gold mineral exploration property located within the Kitikmeot region of Nunavut, within the 1:50,000 National Topographic System (NTS) map sheet 076M11. The Property, composed of Inuit-Owned Land (IOL) Parcel CO-31, is located on the shore of Arcadia Bay, on the Coronation Gulf, approximately 160 kilometres (km) east of Kugluktuk, 200 km west of Hope Bay, and 305 km southwest of Cambridge Bay. The Property is centred at approximately 67°42'21.6"N and 111°32'13.2"W or, using the Universal Transverse Mercator (UTM) conformal projection, 483608 E/7510147 N, North American Datum (nad) 83 zone 12. The land parcel measures approximately 7.5 km north-south by 4.5 km east-west covering 2,696 hectares (Appendix 1).

Float or ski-equipped fixed wing aircraft access to the Property is via Salt Lake, located on the northern perimeter of the Property. Alternatively, an airstrip associated with the Ulu deposit is located approximately 95 km to the south or there is also an airstrip at the Tree River Lodge, located approximately 20 km to the west, which can also be utilized. A helicopter will remain onsite to move personnel and equipment around the project area. A barge landing site, located at the north end of the Property may also be utilized. Barge service is available on the Coronation Gulf for a short season in mid to late summer.

The proposed 2017 exploration activities on the project will include a 12 hole diamond drill program, totaling approximately 2,500 metres (m). A small (12-person) seasonal camp will be required to support the exploration activities at the project. The camp will be located approximately 2 km south of the barge landing, at a historic site used by Orofino Resources Ltd. in the late 1980's. The approximate location of the camp is 67°43'12.9" N and 111°23'6.9" W or 483701E/7511726N UTM NAD 83 Zone 12. The camp structures are expected to include 1 office tent (12X16'), 3 sleeping tents (12X16' each), 1 first aid tent (12X16'), 1 dry (16X20'), 1 generator/storage shack or Weatherhaven tent (14X16'), and 1 core logging/sample storage shack (16X20'). The majority of the structures will be insulated Weatherhaven tents, or similar, with plywood floors.

A fuel cache will be established on stable ground near the camp, primarily to store diesel (to a maximum of 100-205 litre (L) drums) and jet fuel (to a maximum of 50-205 L drums). Small quantities of gasoline (to a maximum of 10-205 L drums) and propane (to a maximum of 50-100 pound (lb) cylinders) will also be stored. Small temporary fuel caches (totaling less than 4,000 L) may also be required to support the exploration activities, such as staking, prospecting, geological sampling and geophysics at the Property.

2. WASTE MANAGEMENT

2.1 Definition of Wastes

Waste at the Arcadia Bay Property is considered to be any material or substance that can no longer be used for its intended purpose, and is destined for recycling, disposal, or storage. Hazardous wastes are broadly defined by the Nunavut Department of Environment's Environmental Guideline for the General Management of Hazardous Waste as being "any unwanted material or products that can cause illness or death to people, plants and animals". Hazardous wastes may include waste petroleum products, solvents, paints, waste chemicals, batteries, and any combination of hazardous and non-hazardous materials (i.e. mixed waste).

The responsibility for proper waste management rests with the waste generator and should be budgeted for accordingly, as a cost of doing business.

2.2 Waste Sources

Tables 2.1 and 2.2 provide a summary of the expected types of hazardous and non-hazardous (inert) wastes to be generated at the Arcadia Bay Property.

Table 2.1: Non -hazardous (Inert) Wastes

Waste Type	Examples	Estimated Quantity Generated	Treatment/Disposal Method
Sewage	Human waste	12 people	Latrine (lime); alternatively Pacto toilet system with waste incinerated
Camp greywater	Water from kitchen and sinks, showers)	~ 2 (m^3/day)	Sump located adjacent to camp; allowed to percolate into overburden; minimum distance of 31 m from normal high water mark of any water source
Combustible solid waste	Food wastes, paper, untreated wood	Variable	Incinerated with Environment Canada-approved batch waste, controlled air, dual chamber incinerator
Incinerator ash	Ash from the incinerator	negligible	Stored in sealed containers, removed and taken to approved disposal site
Non-combustible solid waste, bulky items, scrap metal	Scrap metal (ie. empty drums, nails/screws), glass (ie. bottles, jars), rubber products (ie. tires, floor mats), plastics (ie. bottles, packaging, bags), non-hydrocarbon contaminated equipment (ie. motors, fans, heaters, pumps, screens)	Variable	Stored in sealed containers, removed and taken to approved recycling or disposal site
Hazardous waste or oil	Used oil	Minimal to negligible	Stored in sealed containers within Arctic Insta-Berms or similar, then removed and taken to approved disposal site

Contaminated soil/water	Hydrocarbons	Variable/ negligible	Stored in sealed 205 L drums within hazardous waste storage area, then removed and taken to registered hazardous waste receiver
Drilling Greywater	Drill cuttings & water	~ 40 m^3/day per drill	Sump located adjacent to drillhole; allowed to percolate into overburden; minimum distance of 31 m from normal high water mark of any water source

Table 2.2: Hazardous Wastes and Pollutants

Waste Type	Examples
Petrochemicals	Diesel, jet fuel, gasoline, various oils
Solvents	Varsol, cleaning products
Contaminated soil	Contaminated soil/snow/water
Electronics	Computer parts, circuit boards, transformers
Fluorescent tubes	Regular and compact fluorescent tubes
Batteries	Dry cell batteries, button batteries, lead-acid based batteries

2.3 Waste Management Activities

Waste management operations at the Arcadia Bay Property comprise a number of activities with the common goal of reducing the amount of waste generated on-site and to ensure that any wastes created are reused, recycled, or disposed of in a responsible manner. Wastes will be separated at the source into a number of categories including: organics (food wastes) and other materials for incineration, inert recyclables, inert non-combustible materials, and various hazardous materials. Materials that cannot be incinerated will be stored in appropriate containers until they can be removed from site for treatment and/or disposal at an accredited facility.

2.4 Waste Recovery and Reuse

Recovery and reuse options at the Arcadia Bay Property are limited due to the site's remote location, and are restricted largely by the technology and equipment available on the Property. However, any available opportunity for waste recovery and reuse will be taken. Table 2.3 lists several potential waste recovery and reuse opportunities for the Arcadia Bay Property.

Table 2.3: Waste Recovery and Reuse Opportunities

Waste Type	Process
Used oil	Collected, filtered, and used in an authorized waste oil burner
Hydraulic oils	Filtered and cleaned for reuse
Waste fuel	Collected, filtered, and used in an authorized waste fuel burner

Metal	Suitable pieces repurposed
Wood	Suitable pieces repurposed

3. WASTE CLASSIFICATION AND DISPOSAL PLAN

3.1 Hazardous Wastes

All opportunities will be taken to reuse or recycle hazardous waste materials. All hazardous wastes will be placed in sealed containers and stored within "Arctic Insta-Berms", or similar, for secondary containment until they can be reused or backhauled for recycling or disposal. A hazardous waste storage area will be established adjacent to the main fuel cache.

3.1.1 Used Oil

Waste lubricating oils, from vehicles, generators, pumps, or other equipment will be collected and stored in labeled 205 L steel drums and then backhauled to a registered hazardous waste receiver.

3.1.2 Hydraulic Fluid

Waste hydraulic fluid will be sealed in labeled 205 L steel drums and stored in the hazardous waste storage area until the product can be backhauled to a registered hazardous waste receiver.

3.1.3 Contaminated or Expired Fuels

Contaminated or expired fuels, such as Jet B aviation fuel will remain clearly labeled and tightly sealed in their original containers within the fuel storage area. The fuels will be moved to the hazardous waste storage area for backhaul to a registered hazardous waste receiver.

3.1.4 Solvents

Whenever possible, non-toxic alternatives will be used in place of petroleum based solvents. Excess or waste solvents will be packaged in clearly labeled, original, tightly sealed containers, or manufactured containers designed for solvent transport. Waste solvents will be stored in the hazardous waste storage area until backhauled to a registered hazardous waste receiver.

3.1.5 Contaminated Soil, Snow, and Ice

Any contaminated soil, snow, or ice will be cleaned up immediately in accordance with the Arcadia Bay Property SCFMP. All contaminated soil, snow, and ice will be sealed in 205 L steel drums and stored in the hazardous waste storage area to await backhaul to a registered hazardous waste receiver.

3.1.6 Used Rags and Sorbents

Used rags and sorbents will be placed in clearly labeled, tightly sealed containers, such as 205 L steel drums, and stored in the hazardous waste storage area until disposal or backhaul is possible.

3.1.7 Empty Hazardous Material Containers and Drums

Empty containers will be stored in a designated area and returned to the supplier. Drums may alternatively be drained, air dried, backhauled to a recycling facility. Any residual fuels drained will be consolidated into drums and backhauled to a registered hazardous waste receiver.

3.1.8 Waste Batteries

Generation of waste batteries will be reduced by properly maintaining batteries to prolong life and by replacing non-rechargeable batteries with rechargeable alternatives whenever possible. Even with proper maintenance, all batteries will eventually deteriorate and reach the end of their useful life. Waste batteries must be properly handled to avoid spillage of corrosive materials and the release of metals into the environment.

Dry cell batteries are used in equipment such as hand-held radios and GPS units, flashlights, and cameras. Some of these types of devices utilize rechargeable battery packs, but others use general dry cell battery types such as AAA to D cells, 6 or 9 volt consumer batteries, and button batteries. Specific containers will be set up in the office, common spaces, and drill sites to collect dry cell batteries. The batteries will be placed in appropriate shipping containers and backhauled to an off-site recycling facility.

Waste lead acid batteries and rechargeable batteries will be temporarily stored in a 205 L plastic drum, within the hazardous waste storage area. These types of batteries can only be stored in this manner in quantities of 1,000 kilograms or less and for periods of less than 180 days. All waste lead acid and rechargeable batteries will be backhauled from site as necessary to conform to regulations.

3.1.9 Aerosol Cans

Use of aerosol cans at the Arcadia Bay Property will be limited. Whenever possible, alternatives, such as spray bottles, will be used in place of aerosol cans. Any waste aerosol cans will be collected in specific containers around camp and at drill sites. The cans will be stored in the hazardous waste storage area until backhauled for disposal.

3.1.10 Fluorescent Bulbs and Tubes

Waste fluorescent bulbs and tubes will be packaged in their original (or equivalent) containers and stored in a watertight enclosure in the hazardous waste storage area until backhauled to a hazardous waste recycling or disposal company. Fluorescent bulbs and tubes are considered hazardous waste if broken, and should be handled accordingly.

3.2 Inert Non-Combustible Solid Wastes

Labeled bins will be provided at various locations around camp and at drill sites for each type of waste listed below. Effort will be taken to reuse or repurpose any materials before disposal is considered.

3.2.1 Tires and Other Rubber Materials

Waste tires, hoses, and other rubber materials that cannot be repaired or repurposed will be backhauled for recycling or disposal.

3.2.2 Scrap Metal and Glass

Scrap metal and glass will be repurposed for alternative uses whenever possible. Any residual metal or glass that cannot be reused will be placed in 205 L steel drums and backhauled for recycling.

3.2.3 Electronics

Electronics and electrical equipment will be collected and stored in sealed containers within the hazardous waste storage area and removed from site for recycling or disposal.

3.2.4 Vehicles and Other Mechanical Equipment

Vehicles and other mechanical equipment, such as generators, that are no longer usable, will be removed from site for refurbishment or recycling/disposal. Vehicles and equipment awaiting backhaul will be stored in a specially designated, bermed area.

3.3 Inert Combustible Solid Wastes

Inert combustible solid wastes will be incinerated with a batch feed dual-chamber controlled air incinerator in accordance with applicable federal and territorial regulations and the Nunavut Department of Environment Guideline for the Burning and Incineration of Solid Waste.

3.3.1 Food Waste and Packaging

Dedicated steel bins, lined with plastic garbage bags, will be provided for the collection of food waste and packaging at a number of locations throughout camp and at drill sites. The bins will be secured in place and use locking lids to avoid interference by wildlife. Food waste and combustible packaging will be incinerated daily to minimize the attraction of wildlife. Waste oil and grease collected from the kitchen will be stored in sealed plastic pails, and remain in the kitchen until transferred to the incinerator for immediate disposal.

3.3.2 Paper and Cardboard

Use of electronic methods for communication will be encouraged at the Arcadia Bay Property to minimize the amount of paper used. Effort will be taken to restrict the amount of corrugated cardboard coming to site, and waste cardboard will be reused as needed, possibly as packaging for backhauled materials. Specific containers, located throughout camp, will be used to collect paper and cardboard. Waste paper and cardboard will be incinerated.

3.3.3 Waste Lumber

Whenever possible, lumber will be reused at the Arcadia Bay Property. Excess waste lumber will be stored in appropriate areas and either backhauled or burned when the camp is completely removed. The open burning of structures will only occur after approval from the KIA and NWB. A request letter will be submitted to the regulating authorities, which will include the characteristic and volume of material to be burned.

3.4 Sewage

The Arcadia Bay Property camp may utilize privy pits (outhouses), which will be located at least 31 m away from the normal high water mark of any water body. To control sewage pathogens, outhouses will be periodically treated with lime. When full, the pits will be covered with at least 30 centimetres (cm) of compacted soil. As an alternative to privy pits, a pacto system may be utilized and the waste incinerated.

4. SITE FACILITIES

4.1 Hazardous Waste Storage Area

The hazardous waste storage area will be located adjacent to the main fuel cache, away from any structures and a minimum of 31 m from the normal high water mark of any water body. It

will be used for storage of any hazardous wastes until they can be backhauled for recycling or disposal. All hazardous wastes will be sealed in appropriate, clearly labeled, watertight containers, such as 205 L steel or plastic drums.

All containers housing hazardous waste will be stored within “Arctic Insta-Berms”, or similar, for secondary containment. These types of berms utilize chemical and fire resistant fabric (generally polyurethane coated nylon or vinyl coated polyester material) designed for extreme arctic temperatures and puncture resistance. “RainDrain” or similar hydrocarbon filtration systems will be used to safely remove any water collected inside the berms, and as a safeguard against any potential overflows of contaminated water.

All waste storage areas will be clearly marked and labeled with appropriate signage. Within the storage area, wastes will be segregated by type, and labeled to ensure safety for handlers and appropriate disposal.

4.2 Incinerator

The Property will utilize an Environment Canada-approved batch feed dual-chamber controlled air incinerator to dispose of combustible solid wastes. These types of incinerators typically produce the highest quality burn, with the least amount of ash and airborne particles.

All combustible wastes will be incinerated in accordance with applicable federal and territorial regulations and the Nunavut Department of Environment Guideline for the Burning and Incineration of Solid Waste.

5. TRAINING

All on site management and any personnel required to handle hazardous wastes will have at a minimum valid First Aid, Workplace Hazardous Materials Information System (WHMIS), and Transportation of Dangerous Goods (TDG) training. Site and job-specific training will be provided to all personnel who are required to handle waste materials. All employees and contractors will receive training in emergency response and spill response, as outlined in the Arcadia Bay Property ERP and SCFMP, respectively.

Personnel responsible for operating or maintaining the incinerator will receive hands on training to ensure the equipment is operated safely and efficiently.

6 INSPECTION AND MONITORING

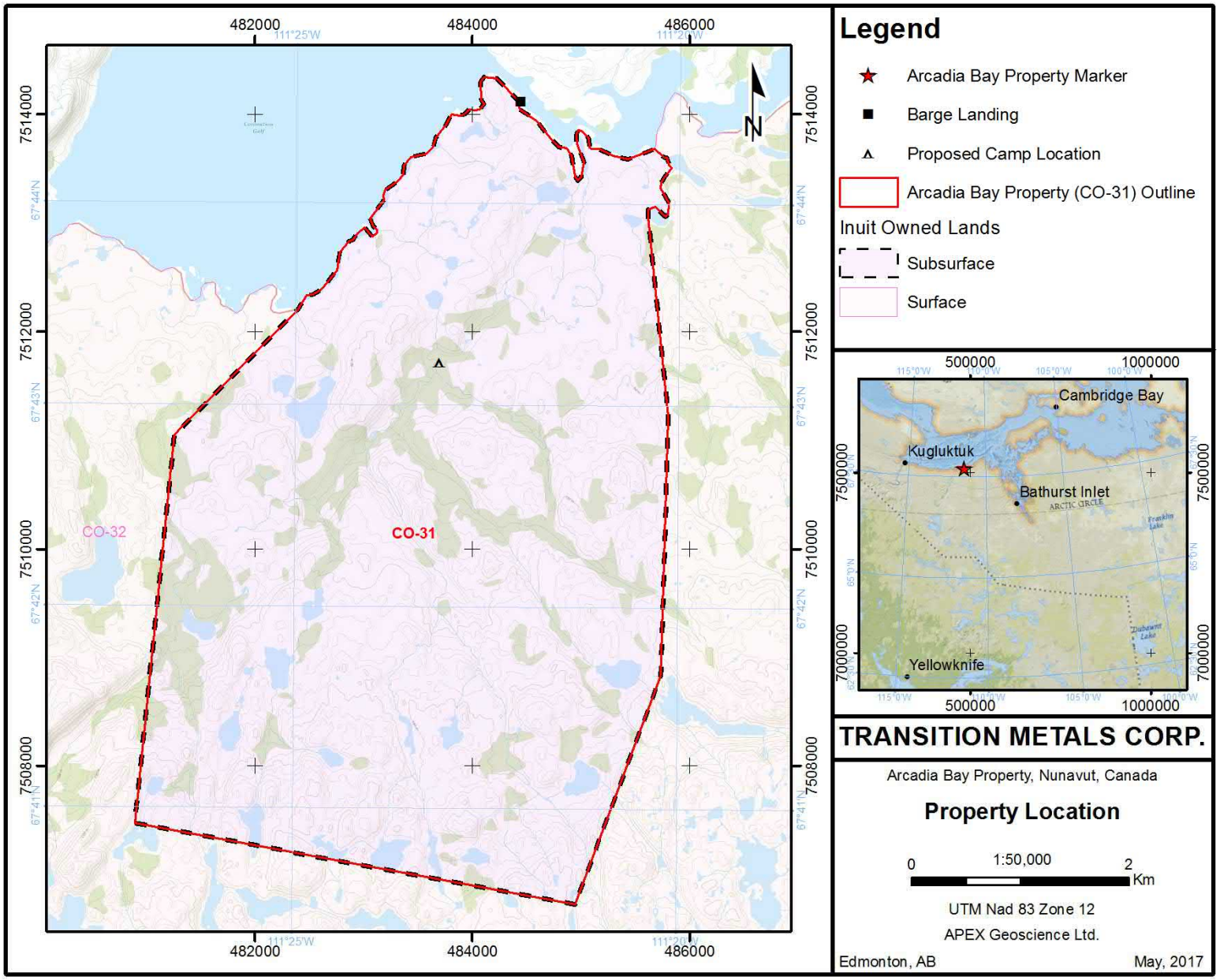
Inspections of the hazardous waste storage area and other waste storage facilities will be conducted daily. Daily inspections will include an assessment of the condition of waste receptacles and storage containers, checking for any damaged or leaking containers or berms, and ensuring that waste is collected and stored in the correct containers and storage areas. More detailed weekly inspections will be conducted to ensure the hazardous waste inventory is up to date, secondary containment is in place and in good condition, and spill kits are fully stocked and available. These inspections will be completed in conjunction with those outlined in the Arcadia Bay Property FMP. An example of a daily/ weekly Inert and Hazardous Waste Containment Inspection form is attached in Appendix 2. Any leaks or spills will be treated as outlined in the SCFMP.

The Project Supervisor is responsible for supervising the monitoring and inspection program, and keeping a detailed inventory of all hazardous wastes on site.

Appendix 1

Arcadia Bay Property

Figures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7510000
7508000
67°44'N
67°43'N
67°42'N
67°41'N
N
CO-32
CO-31
Legend
Arcadia Bay Property Marker
Barge Landing
Proposed Camp Location
Arcadia Bay Property (CO-31) Outline
Inuit Owned Lands
Subsurface
Surface
500000
1000000
7500000
7000000
Cambridge Bay
Kugluktuk
Bathurst Inlet
ARCTIC CIRCLE
Yellowknife
TRANSITION METALS CORP.
Arcadia Bay Property, Nunavut, Canada
Property Location
0
1:50,000
2
Km
UTM Nad 83 Zone 12
APEX Geoscience Ltd.
Edmonton, AB
May, 2017

Appendix 2

Arcadia Bay Property

Example Daily/weekly Hazardous Waste

Containment Inspection Record

Inert and Hazardous Waste Container Storage Inspection Checklist

Each Day/week, place a "Yes" next to all inspection items that meet the Committee Bay Property WMP rules. Place a "No" next to all inspection items that do not meet the rules.
Please provide specific comments on all "No-marked"items. When inspection is completed, inspector must initial at the bottom of the table.
Report all No-marked items to appropriate supervisor immediately.

Inert Wastes

Name and Location of Waste Storage Area:

Inspection Item	Mon	Tue	Wed	Thur	Fri	Sat	Sun	Inspector	Comments on Inspected Item
Wastes Segregated by Type (ie. food, recyclable, combustible, etc)									
Number of Containers in Unit									
Containers Marked/Labeled Properly									
Containers Dated Properly									
Containers Observed with Closed Tops or Bungs									
Containers Observed to be free of leaks/staining									
Containers Observed to be free of Dents or Corrosion									
Area Clean and Safe									
Emergency equipment available									
Emergency equipment in good condition									

General Comments:

Hazardous Wastes

Name and Location of Waste Storage Area:

Inspection Item	Mon	Tue	Wed	Thur	Fri	Sat	Sun	Inspector	Comments on Inspected Item
Number of Containers in Unit									
Containers Marked/Labeled Properly									
Containers Dated Properly									
Containers Observed with Closed Tops or Bungs									
Containers Observed to be free of leaks/staining									
Containers Observed to be free of Dents or Corrosion									
Containers in Secondary Containment System									
Secondary Containment System free of Water or Other Liquids									
Secondary Containment System free of Leaks/Holes/Tears									
Area Clean and Safe									
Emergency equipment available									
Emergency equipment in good condition									

General Comments:

Appendix 3

Arcadia Bay Property

Government of Nunavut, Department of Environment
Environmental Guideline for the Burning and Incineration of Solid Waste

Environmental Guideline for the
Burning and Incineration of Solid Waste

Department of Environment
Government of Nunavut

GUIDELINE: BURNING AND INCINERATION OF SOLID WASTE

Original: October 2010
Revised: January 2012

This Guideline has been prepared by the Department of Environment's Environmental Protection Division and approved by the Minister of Environment under the authority of Section 2.2 of the *Environmental Protection Act*.

This Guideline is not an official statement of the law and is provided for guidance only. Its intent is to increase the awareness and understanding of the risks, hazards and best management practices associated with the burning and incineration of solid waste. This Guideline does not replace the need for the owner or person in charge, management or control of a solid waste to comply with all applicable legislation and to consult with Nunavut's Department of Environment, other regulatory authorities and qualified persons with expertise in the management of solid waste.

Copies of this Guideline are available upon request from:

Department of Environment
Government of Nunavut
P.O. Box 1000, Station 1360, Iqaluit, NU, X0A 0H0
Electronic version of the Guideline is available at http://env.gov.nu.ca/programareas/environmentprotection

Cover Photos: Nunavut Department of Environment (left and bottom right), Aboriginal Affairs and Northern Development Canada (top right)

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Appendices

Introduction

People living and working in Nunavut often have limited options available for cost effective and environmentally sound management of household and other solid waste. The widespread presence of permafrost, lack of adequate cover material and remote locations make open burning and incineration a common and widespread practice to reduce the volume of solid waste and make it less of an attractant to wildlife. A wide variety of combustion methods are used ranging from open burning on the ground to high temperature dual-chamber commercial incinerators. Generally, high temperature incinerators are more expensive to purchase and operate and cause less pollution than do the less expensive and lower temperature methods. However, high temperature incinerators can safely dispose of a wider variety of waste than can the lower temperature open burning methods.

The Guideline for the Burning and Incineration of Solid Waste (the Guideline) is not intended to promote or endorse the burning and incineration of solid waste. It is intended to be a resource for traditional, field and commercial camp operators, communities and others considering burning and incineration as an element of their solid waste management program. It examines waste burning and incineration methods that are used in Nunavut, their hazards and risks and outlines best management practices that can reduce impacts on the environment, reduce human-wildlife interactions and ensure worker and public health and safety. This Guideline does not address incineration of biomedical waste, hazardous waste and sewage sludge. The management of these wastes requires specific equipment, operational controls and training that are beyond the scope of the current document.

The *Environmental Protection Act* enables the Government of Nunavut to implement measures to preserve, protect and enhance the quality of the environment. Section 2.2 of the *Act* provides the Minister with authority to develop, coordinate, and administer the Guideline.

The Guideline is not an official statement of the law. For further information and guidance, the owner or person in charge, management or control of a solid waste is encouraged to review all applicable legislation and consult the Department of Environment, other regulatory agencies or qualified persons with expertise in the management of solid waste.

1.1 Definitions

Biomedical Waste	Any solid or liquid waste which may present a threat of infection to humans including non-liquid tissue, body parts, blood or blood products and body fluids, laboratory and veterinary waste which contains human disease-causing agents, and discarded sharps (i.e. syringes, needles, scalpel blades).
Bottom Ash	The course non-combustible and unburned material which remains at the burn site after burning is complete. This includes materials remaining in the burn chamber, exhaust piping and pollution control devices where such devices are used.
Burn Box	A large metal box used to burn solid waste. Combustion air is usually supplied passively through vents or holes cut above the bottom of the box. An exhaust pipe or stack may or may not be attached.

Commercial Camp	A temporary, seasonal or multi-year facility with a capacity greater than 15 people and which has been established for research, commercial or industrial purposes. A commercial camp does not include a traditional camp or field camp.
Commissioner's Land	Lands that have been transferred by Order-in-Council to the Government of Nunavut. This includes roadways and land subject to block land transfers. Most Commissioner's Land is located within municipalities.
Contaminant	Any noise, heat, vibration or substance and includes such other substance as the Minister may prescribe that, where discharged into the environment, (a) endangers the health, safety or welfare of persons, (b) interferes or is likely to interfere with the normal enjoyment of life or property, (c) endangers the health of animal life, or (d) causes or is likely to cause damage to plant life or to property.
Determined Effort	The ongoing review of opportunities for reductions and the implementation of changes or emission control upgrades that are technically and economically feasible and which result in on-going reductions in emissions. Determined efforts include the development and implementation of waste management planning which is focussed on pollution prevention.
De Novo Synthesis	The creation of complex molecules from simple molecules.
Environment	The components of the Earth and includes (a) air, land and water, (b) all layers of the atmosphere, (c) all organic and inorganic matter and living organisms, and (d) the interacting natural systems that include components referred to in paragraphs (a) to (c) above.
Field Camp	A temporary, seasonal or multi-year facility consisting of tents or other similar temporary structures with a capacity of 15 people or less and which has been established for research, commercial or industrial purposes. A field camp does not include a traditional camp or commercial camp.
Fly Ash	Unburned material that is emitted into the air in the form of smoke or fine particulate matter during the burning process.
Hazardous Waste	A contaminant that is a dangerous good and is no longer wanted or is unusable for its original intended purpose and is intended for storage, recycling, treatment or disposal.
Incineration	A treatment technology involving the destruction of waste by controlled burning at high temperatures.

Incinerator	A device or structure intended primarily to incinerate waste for the purpose of reducing its volume, destroying a hazardous substance in the waste or destroying an infectious substance in the waste. An incinerator has means to control the burning and ventilation processes.
Inspector	A person appointed under subsection 3(2) of the *Environmental Protection Act* and includes the Chief Environmental Protection Officer.
Modified Burn Barrel	A metal drum used to burn waste that has been affixed with devices or features which provide limited increased heat generation, heat retention and holding time.
Open Burning	Burning of waste with limited or no control of the burn process. For clarity, open burning includes burning on the open ground or using a burn box or unmodified or modified burn barrel.
Qualified Person	A person who has an appropriate level of knowledge and experience in all relevant aspects of waste management.
Responsible Party	The owner or person in charge, management or control of the waste.
Smoke	The gases, particulate matter and all other products of combustion emitted into the atmosphere when a substance or material is burned including dust, sparks, ash, soot, cinders and fumes.
Solid Waste	Unwanted solid materials discarded from a household (i.e. single or multiple residential dwellings, other similar permanent or temporary dwellings), institutional (i.e. schools, government facilities, hospitals and health centres), commercial (i.e. stores, restaurants) or industrial (i.e. mineral, oil and gas exploration and development) facility. For clarity, solid waste does not include biomedical waste, hazardous waste or sewage sludge.
Traditional Camp	A temporary or seasonal camp used primarily for camping, hunting, fishing or other traditional or cultural activities. A traditional camp does not include a field camp or commercial camp.
Unmodified Burn Barrel	A metal drum used to burn waste that has not been affixed with devices or features which provide for enhanced heat generation, heat retention and holding time.
Untreated Wood	Wood that has not been chemically impregnated, painted or similarly modified to improve resistance to insects or weathering.
Waste Audit	An inventory or study of the amount and type of waste that is produced at a location.

1.2 Roles and Responsibilities

1.2.1 Department of Environment

The Environmental Protection Division is the key environmental agency responsible for ensuring the proper management and disposal of solid waste and other contaminants on Commissioner's Land. Authority is derived from the *Environmental Protection Act*, which prohibits the discharge of contaminants to the environment and enables the Minister to undertake actions to ensure appropriate management measures are in place. Although programs and services are applied primarily to activities taking place on Commissioner's and municipal lands and to Government of Nunavut undertakings, the *Environmental Protection Act* may be applied to the whole of the territory where other controlling legislation, standards and guidelines do not exist. A complete listing of relevant legislation and guidelines can be obtained by contacting the Department of Environment or by visiting the web site at:

http://env.gov.nu.ca/programareas/environmentprotection.

The Wildlife Management Division is responsible for managing wildlife in Nunavut. Section 90 of the *Wildlife Act* prohibits the intentional feeding of wildlife and the placement of any food or garbage where there is a reasonable likelihood that it would attract wildlife. Once wildlife has been 'conditioned' to obtaining food associated with human activities, it can become dangerous and often will have to be destroyed. Further information on ways to reduce contact between wildlife and humans can be obtained by contacting the local Conservation Officer or by visiting the web site at:

http://env.gov.nu.ca/programareas/wildlife.

The Department of Environment will provide advice and guidance on the burning and incineration of solid waste. However, it remains the responsibility of the owner or person in charge, management or control of the solid waste to ensure continued compliance with all applicable statutes, regulations, standards, guidelines and local by-laws.

1.2.2 Generators of Solid Waste

The generator, or responsible party, is the owner or person in charge, management or control of the solid waste at the time it is produced or of the facility that produces the waste. The responsible party must ensure the waste is properly and safely managed from the time it is generated to its final disposal. This is referred to as managing the waste from cradle-to-grave.

Contractors may manage solid waste on behalf of the responsible party. However, the responsible party remains liable for ensuring the method of management complies with all applicable statutes, regulations, standards, guidelines and local by-laws. If the contractor does not comply with the requirements of the *Environmental Protection Act* or *Wildlife Act* and is charged with a violation while managing the waste, the responsible party may also be charged.

1.2.3 Other Regulatory Agencies

Other regulatory agencies may have to be consulted regarding the burning and incineration of solid waste as there may be other environmental or public and worker health and safety issues to consider.

Workers' Safety and Compensation Commission

The Workers' Safety and Compensation Commission is responsible for promoting and regulating worker and workplace health and safety in Nunavut. The Commission derives its authority from the *Workers' Compensation Act* and *Safety Act* which require an employer to maintain a safe workplace and ensure the safety and well being of workers.

Department of Community and Government Services

The Department of Community and Government Services is responsible under the *Commissioners' Lands Act* for the issuance of land leases, reserves, licenses and permits on Commissioner's Lands. The Department, in cooperation with communities, is also responsible for the planning and funding of municipal solid waste and sewage disposal facilities in most Nunavut communities.

The Office of the Fire Marshal is responsible for delivering fire and life safety programs including reviewing plans to ensure incinerators and other heating devices comply with all legislation, codes and standards. The Office of the Fire Marshal derives its authority from the *Fire Prevention Act*, *National Fire Code* and *National Building Code*.

Department of Health and Social Services

Activities related to the burning and incineration of solid waste may have an impact on public health. The Office of the Chief Medical Officer of Health and Regional Environmental Health Officers should be consulted regarding legislated requirements under the *Public Health Act.*

Environment Canada

Environment Canada is responsible for administering the *Canadian Environmental Protection Act* (CEPA) and Canada's Toxic Substances Management Policy. Many pollutants that are released into the atmosphere from the incomplete combustion of unsegregated, or mixed, solid waste are listed as Toxic Substances in Schedule I of CEPA, or are targeted for phase-out through the Toxic Substances Management Policy. Environment Canada is also responsible for administering the pollution prevention provisions of the federal *Fisheries Act* and for regulating the international and interprovincial movement of solid and liquid hazardous waste under the *Interprovincial Movement of Hazardous Waste Regulations* and *Export and Import of Hazardous Waste and Hazardous Recyclable Material Regulations*.

The Air Quality Research Division of Environment Canada is responsible for conducting research into atmospheric releases of chemicals in commercial use in Canada, measuring exhaust emissions from stationary and mobile sources and undertaking ambient air quality monitoring in partnership with provinces and territories.

Aboriginal Affairs and Northern Development Canada

Aboriginal Affairs and Northern Development Canada is responsible under the *Territorial Lands Act* and *Nunavut Waters and Nunavut Surface Rights Tribunal Act* for the management of federal lands and waters, including the impact solid waste may have on the quality of these lands and waters.

Local Municipal Governments

The role of municipal governments is important in the proper local management of solid waste. Under the Nunavut Land Claims Agreement, municipalities are entitled to control their own municipal disposal sites. Local environmental and safety standards are determined, in part, by how the land is designated under municipal government development plans (i.e. land use zoning). Solid waste may be deposited into municipal landfill sites only with the consent of the local government. The local fire department may also be called upon if a fire or other public safety issue is identified.

Co-management Boards and Agencies

Co-management boards and agencies established under the Nunavut Land Claims Agreement have broad authority for land use planning, environmental impact assessment and the administration of land and water. Activities involving the burning and incineration of solid waste may be controlled through the setting of terms and conditions in plans, permits and licenses issued by the Nunavut Water Board and other co-management boards and agencies.

Waste Burning and Incineration

2.1 The Combustion Process

The combustion, or burning, of solid waste proceeds through a series of stages. Water is first driven from the unburned waste by heat produced from material burning nearby or from an auxiliary burner. As the waste heats up, carbon and other substances are released and converted into burnable gases. This is referred to as gasification. These gases are then able to mix with oxygen. If the temperature inside the burn chamber is high enough and maintained for a long enough period of time, the hot gases are completely converted into water vapour and carbon dioxide, which is then released into the air. If the temperature inside the burn chamber is not high enough and the burn time is too short, complete conversion of the burnable gases does not occur and visible smoke is released into the air. Another result of burning at low temperatures is the creation of pollutants that were not originally present in the waste. This process is known as *de novo* synthesis. Dioxins, furans and other complex chemical pollutants can be formed through this process.

Ash produced from combustion takes the form of either fly ash or bottom ash. Fly ash is the fine particles carried away in the form of smoke while bottom ash is the course non-combustible and unburned material that remains after the burn is complete. The type and amount of pollutants in the fly and bottom ash depend upon what waste is burned and completeness of the combustion process.

The completeness of combustion is determined by all of the following factors:

Temperature

The temperature generated is a function of the heating value of the waste and auxiliary fuel, incinerator or burn unit design, air supply and combustion control. Complete combustion requires high temperatures. Generally, temperatures that exceed 650°C with a holding time of 1-2 seconds will cause complete combustion of most food and other common household waste. Segregation of waste is required when using methods that don't routinely achieve these temperatures. Dual chamber incinerators, which are designed to burn complex mixtures of waste, hazardous waste and biomedical waste, must provide a temperature higher than 1000°C and a holding time of at least one second to ensure complete combustion and minimize dioxin and furan emissions. When these high temperatures and holding times are achieved, waste will be completely burned and ash, smoke and pollutant concentrations will be minimized.

Because exhaust gas temperatures vary from ambient to greater than 1000°C each time a batch waste incinerator is used, optional air pollution control systems with evaporative cooling towers and scrubbers are seldom recommended. However, it may be necessary to employ these systems with large continuous feed incinerators if additional cleaning of exhaust gas is required by regulatory authorities.

Holding Time

Complete combustion takes time. Holding time, otherwise known as retention or residence time, is the length of time available to ensure the complete mixing of air and fuel, and thus the complete burning of waste. Low temperatures, low heating values of the waste and reduced turbulence require that the holding time be increased to complete the combustion process.

Turbulence

The turbulent mixing of burnable gases with sufficient oxygen is needed to promote good contact between the burning waste and incoming air. This will help in achieving the high temperatures at which waste can be completely burned. The amount of mixing is influenced by the shape and size of the burn chamber and how the air is injected. Passive under-fire ventilation achieved during open burning does not result in sufficient turbulence for the burning of a wide variety of waste. Also, it is important not to overfill the burn chamber as airflow may be blocked and the amount of turbulence further reduced. The more advanced incineration designs provide effective turbulence through the forced introduction of air directly into hot zones.

Composition of the Waste

The heating value, wetness and chemical properties of the waste affect the combustion process and the pollutants that are contained in the resulting smoke and ash. The higher the burn temperature, holding time and turbulence that are achieved, the less effect the composition of the waste has on completeness of the burn.

2.2 Pollutants of Concern

Extreme care must be exercised when burning or incinerating solid waste. Open burning and the improper incineration of solid waste can result in environmental, health and safety hazards from the pollutants found in smoke and exhaust gases and in the bottom ash. These pollutants may either be found in the original waste itself, or may be created through *de novo* synthesis if sufficient temperature, holding time and turbulence is not achieved in the burn chamber.

Many different types of pollutants can be released during burning and incineration. A few of these pollutants include acid gases, trace metals, fine particulates, volatile organic compounds and semi-volatile organic compounds. Acid gases such as hydrogen chloride and sulphur oxides result from burning waste that has high levels of chlorine and sulphur (i.e. plastics). Mercury, lead and cadmium are examples of trace metals found in both fly and bottom ash when batteries, used lubricating oil and other metal-containing wastes are burned. Fine particulates are the very small particles found in smoke created by incomplete combustion and can cause respiratory irritation in humans and wildlife.

Dioxins and furans are pollutants that have drawn much attention in recent years because they have been linked to certain types of cancers, liver problems, impairment of the immune, endocrine and reproductive systems and effects on the fetal nervous system. These pollutants persist in the environment for long periods of time, bioaccumulate in plants and animals, result predominantly from human activity and have been identified for 'virtual elimination' in Canada under the federal Toxic Substances Management Policy. The incineration of solid waste accounts for almost 25% of the dioxin and furan emissions in Canada each year. They are formed in trace amounts by *de novo* synthesis during the low temperature burning of waste containing organic compounds and chlorine (i.e. chlorinated plastic, PVC pipe, marine driftwood).

The most effective way to reduce or minimize the release of pollutants is to segregate the waste before burning and achieve sufficiently high temperature, holding time and turbulence in the burn chamber. Open burning produces more smoke and pollutants, including dioxins and furans, than does an incinerator capable of achieving complete combustion.

2.3 Burning and Incineration Methods

The burning and incineration method used is a major factor in determining what type of waste can be safely and effectively disposed of. The methods commonly used in Nunavut include open burning on the ground, unmodified burn barrels and various mechanical incineration systems. Other useful methods include the use of burn boxes and modified burn barrels. Each method is discussed separately in the following sections.

2.3.1 Open Burning

Open burning means the burning of waste where limited or no control of the combustion process can be exercised by the operator. This method includes burning solid waste directly on the open ground or in burn boxes or burn barrels and often does not achieve the temperatures or holding time needed for complete combustion of the waste to occur. This results in the formation of potentially hazardous pollutants and ash, which are likely to impact nearby land and water. Food waste that is not completely burned through open burning can also be a powerful attractant for animals.

The various open burning methods can also present a risk of uncontrolled vegetation and tundra fires through the release of hot sparks or embers. The level of fire risk depends upon the type of open burning used, its location, the skill of the operator and the environmental conditions that exist at the time (i.e. dryness of the surrounding vegetation, wind).

The open burning of solid waste remains a common practice in Nunavut. It is the policy of the Department of Environment to eliminate or minimize open burning of mixed solid waste to the extent practicable and to encourage more acceptable methods of disposal and incineration.

Open Burning on the Ground

Open burning on the ground involves burning solid waste that has been piled directly on the surface of the ground or placed in a small open pit. Many large and small communities and camp operators in Nunavut continue to practice open burning on the ground as a means of reducing the volume of solid waste that must ultimately be disposed of. In general, open burning on the ground results in the incomplete combustion of waste and the release of various harmful pollutants to the air, can cause vegetation or tundra fires through the uncontrolled release of hot sparks and embers, and is actively discouraged by the Nunavut Department of Environment as a method for disposing of unsegregated or mixed solid waste.

Figure 1 – Open Burning on the Ground
Photo courtesy of Aboriginal Affairs and Northern Development Canada

Burn Boxes

There are two basic types of burn boxes. The *enclosed burn box* is constructed using heavy sheets of steel or other metal while the *open burn box* is constructed using expanded metal grating. The latter type is commonly referred to as a *burn cage*. These devices are not commercially-available in Nunavut, but can be constructed using locally available materials. For example, the enclosed metal burn box shown in Figure 2 is made from a dump truck bed and steel plating.

Figure 2 – Enclosed Metal Burn Box
Photo courtesy of Alaska Department of Environmental Conservation

Burn boxes are considered a modification of open burning. Combustion air is provided passively using a natural draft making electricity unnecessary. Burn boxes are single chambered units. Waste is raised off the bottom of the box by placing it on grates inside the unit. Unburned bottom ash falls through the grate during burning making removal easier once a sufficient amount has accumulated. Combustion air in enclosed burn boxes is typically provided by cutting holes near the bottom of the box allowing for better mixing with the burning waste.

Open burn boxes, or burn cages, are an improvement over enclosed burn boxes as the waste is exposed to natural drafts through the metal grating on all surfaces including the bottom. This enables air to better mix with burning waste and promotes more efficient combustion throughout the burning period. Both types of burn boxes are constructed with hinged tops to enable easier loading and cleaning.

Unlike open burning on the ground, burn boxes help to contain the burning waste within a specific location reducing the risk of fire spreading to other disposal areas or surrounding tundra, while still enabling moderate amounts of solid waste to be burned.

Figure 3 – Open Metal Burn Box
Photo courtesy of Alaska Department of Environmental Conservation

Burn Barrels

There are two basic types of burn barrels – the unmodified burn barrel and modified burn barrel.

The *unmodified burn barrel* is normally a 45 gallon, or 205 litre, metal fuel or oil drum with the top removed. These devices typically operate at a low temperature resulting in incomplete combustion of the waste and production of large volumes of smoke and fly ash.

A *modified burn barrel* is a 45 gallon metal fuel or oil drum that has been affixed with devices or features which result in higher burn temperatures, better mixing of the air and a longer holding time. These modifications include a 'metal mesh basket' insert or grate designed to suspend the burning waste. Evenly spaced vents or holes cut above the bottom of the barrel supply combustion air. These features provide for enhanced passive under-fire ventilation and promote better contact between the waste being burned and incoming air. The basket insert is topped with a hinged lid and a chimney port for attachment of an exhaust pipe or stack. The lid helps to increase heat retention and holding time inside the barrel while also allowing for easier loading and mixing of the waste. The removable mesh basket enables access to the unburned bottom ash.

Figure 4 – Modified Burn Barrel

Modified burn barrels can be built using commonly available materials. They can either be pre-built locally or transported to the site for assembly. Detailed construction plans are provided in Appendix 2.

Although modified burn barrels are designed to create an advantage over open burning on the ground, burn boxes and unmodified burn barrels through achieving higher burn temperatures and increased turbulence and holding time, incomplete combustion of waste and the release of pollutants to the atmosphere are still likely. In fact, emissions testing by Environment Canada on a modified burn barrel in April 2011 suggest that these devices do not provide any improvement over open burning on the ground in terms of emissions quality, particularly if wet food waste is added to the waste mixture. Other common problems include easily overfilling the unit and loading waste that should not be burned (refer to section 3.2). Wet or frozen masses of waste are particularly difficult to burn and the resulting partly burned food waste may still attract animals. The proper operation of modified burn barrels is critical to achieving the most efficient burn possible. Basic operating instructions are provided in section 4.1.

Burn barrels are capable of burning only small volumes of solid waste. Like burn boxes, they reduce the risk of fire spreading to vegetation and tundra by containing the burning waste to a specific location.

2.3.2 Incineration

Solid waste incinerators are engineered systems that are capable of routinely achieving burn temperatures in excess of 1000°C and a holding time of at least one second. Properly designed and operated incinerators are able to effectively and safely destroy a wide range of waste. Only incinerators designed for burning mixed municipal solid waste are discussed in the guideline. The incineration of

hazardous and biomedical waste and sewage sludge requires specific equipment, operational controls and training that are beyond the scope of the current document.

There are four basic types of incinerators. They vary based upon the number of burn chambers they have, the amount of air provided to each chamber and how waste is fed into the primary burn chamber.

Dual-Chamber Starved Air System	The primary burn chamber receives less air than is needed to achieve full combustion. Gases from this incomplete combustion then pass into a second burn chamber where sufficient air is injected and complete combustion is achieved.
Single Chamber Excess Air System	More than a sufficient amount of air (as much as 50% more than the amount of air needed) is injected into the single burn chamber to achieve complete combustion of the waste.
Continuous Feed Incinerator	An incineration process that is in a continuous burn cycle. A continuous feed incinerator operates without interruption throughout the operating hours of the facility by having waste continually added to the primary burn chamber.
Batch Feed Incinerator	An incineration process that is not in a continuous or mass burning cycle. A batch feed incinerator is charged with a discrete quantity or single load of waste at the beginning of the burn cycle.

Batch feed dual-chamber controlled air incinerators currently operate at several remote industrial locations in northern Canada and Alaska. Although they are generally considered to have the highest qualities of all the incinerators and open burning methods mentioned, they must be designed for the type and quantity of waste to be burned. Too little heat and holding time will not allow waste to burn properly; too much heat will damage the incinerator.

Figure 5 illustrates the design of a typical batch feed dual-chamber controlled air incinerator. The main features of this type of incinerator are:

- Batch operation allows greater control of temperature and air throughout the burn process.
- Air turbulence can be reduced in the primary chamber so fewer particulates are released into the air from the stack.
- Although a wide range of wastes can be destroyed, waste may have to be segregated and remixed in order to achieve a uniform heating value close to the design point of the incinerator.
- Externally supplied fuel and electricity are needed for the burners and forced air ventilation.
- A properly operating dual-chamber controlled air system will reduce problems with animal attraction as the production of bottom and fly ash and smoke is minimized.

Section 2.3.2 is intended to provide the reader with a brief introduction to incinerators. It is not intended to provide information suitable for the design, selection or operation of an incineration system. Any person considering the purchase of an incineration system should first consult the system's manufacturer or other qualified persons with expertise in the incineration of solid waste.

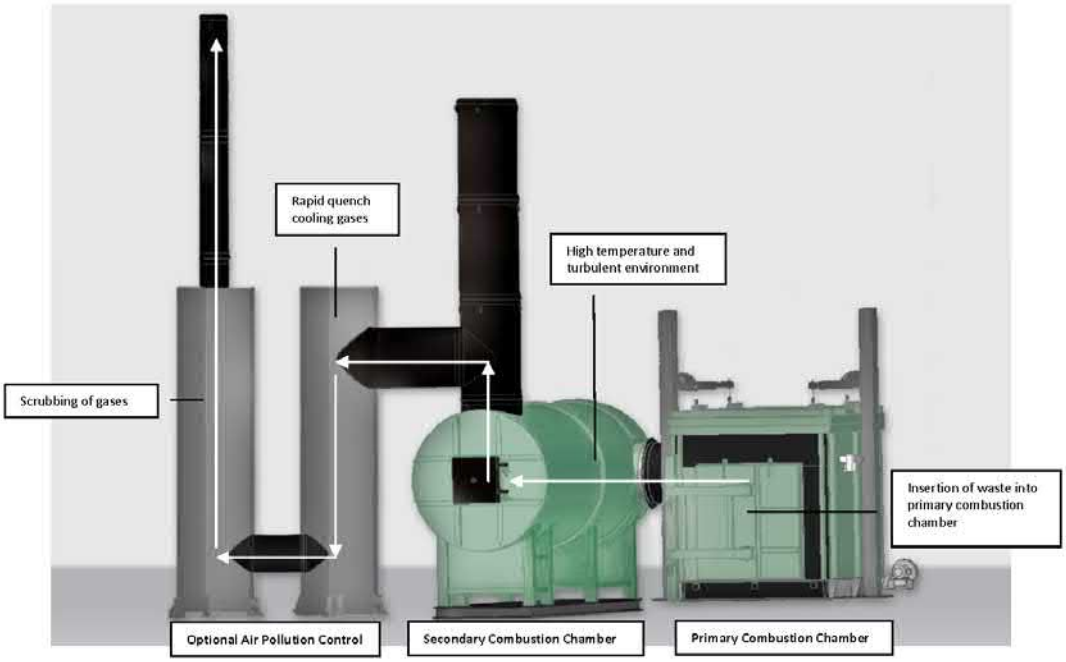

Figure 5 – Typical Batch Feed Dual-Chamber Controlled Air Incinerator with Optional Air Pollution Controls
Illustration courtesy of Eco Waste Solutions

2.4 Environmental Standards

2.4.1 Air Emissions

Air emission standards establish limits on the amount of contaminants that can be released into the atmosphere. These standards are expressed as a concentration in the exhaust gases leaving the stack and are capable of being achieved using generally available incineration technology and waste diversion practices. The following emission standards[1] apply to existing, new or expanding solid waste incinerators operating in Nunavut and have been adopted from the Canadian Council of Ministers of the Environment (CCME) Canada-Wide Standards for Dioxins and Furans and Mercury Emissions, respectively. Similar standards for the open burning of solid waste have not been established.

[1] Stack concentrations are always corrected to 11% oxygen content for reporting purposes.

Table 1. Air Emission Standards for Solid Waste Incinerators

Parameter	Numeric Standard	Explanation
Dioxins and Furans	80 pg I-TEQ/cubic metre	Unit of measure is picograms of International Toxicity Equivalents per cubic metre of air
Mercury	20 µg/Rcubic metre	Unit of measure is micrograms per Reference cubic metre (the volume of gas adjusted to 25°C and 101.3 kilopascals)

Opacity is the degree to which the exhaust gases reduce the transmission of light and obscure the view of any object in the background. It is expressed as a percentage representing the extent to which an object viewed through the gases is obscured. Although not an emission standard, opacity provides an indication of the general performance of the incinerator during normal operation[2]. Opacity in the incinerator stack should not exceed 5%. While it is not anticipated that opacity levels would exceed 1% to 2% under normal operation, values greater than 5% indicate the incinerator is not performing properly and additional performance evaluation and adjustment is required.

Less than 5% Opacity | 20%-30% Opacity | 90%-100% Opacity

Figure 6 - Examples of Smoke Opacity Ratings
The opacity ratings are estimates and are provided for illustrative purposes only
Centre and right photos courtesy of GNWT Department of Environment and Natural Resources

2.4.2 Bottom Ash

The *Environmental Guideline for Industrial Waste Discharges into Municipal Solid Waste and Sewage Treatment Facilities* establishes criteria for determining whether process residuals[3] are suitable for disposal in landfill sites in Nunavut. For the purpose of this Guideline, process residuals include bottom ash from industrial and commercial incinerators. The Toxicity Characteristic Leaching Procedure Test method 1311 (US EPA) is the preferred method to analyze the residuals as this test is designed to simulate the processes a material would be subjected to if placed in a landfill.

Refer to the *Environmental Guideline for Industrial Waste Discharges into Municipal Solid Waste and Sewage Treatment Facilities* for additional information on the management of process residuals.

[2] The time during which optimum designed temperature is maintained in the burn chamber, and excludes 'startup' and 'cool down' operations.
[3] Process residuals are the solid, semi-solid or sludge waste resulting from industrial operations.

Best Management Practices

Best management practices are methods and techniques that have been shown to be effective in preventing or reducing pollution. They include policies, prohibitions of practices, maintenance and monitoring procedures and other practices adopted by the responsible party. Implementing best management practices together with using best available technology is an effective means of reducing costs, reducing pollution and reducing a parties' legal liabilities.

3.1 Waste Management Planning

The generator of a waste is responsible for its safe management from cradle-to-grave. Using raw materials efficiently and reducing the amount of waste generated is the most important step in waste management planning. For example, through improved waste management planning, it may be possible to reduce or eliminate the need to burn or incinerate waste altogether. Undertaking a waste audit will help to identify the type and amount of waste being generated, the costs of current management options and examine opportunities for better managing the waste. This information will also enable the generator to implement a waste management regime that is tailored to its own unique needs, location and circumstances.

Even with improved waste reduction measures in place there will be waste generated. Waste by its nature is usually a mixture of different unwanted materials. The segregation and diversion of different types of waste is an effective way to reduce the amount of waste requiring costly handling, storage, treatment and disposal. Segregation also enables the reuse of certain types of waste for a different purpose. Reuse activities may be undertaken either on-site or off-site.

Treatment and disposal is the last step in effective waste management and should be undertaken only after all other practical reduction and reuse options have been examined. A wide variety of treatment and disposal options exist and each must be examined before deciding on a final method, regardless of whether waste is to be treated and disposed of on-site or off-site. If burning and incineration is the method of choice, equipment must be designed and sized accordingly to accommodate the type and quantity of waste being produced. As described in the following section, open burning is capable of safely destroying a limited number of types of waste. While incinerators are capable of safely destroying a wider range of waste, many types of waste must still be diverted. Because of this, on-site segregation remains a critical component of any waste management plan.

Overall, the following principles should be used to guide responsible solid waste management planning:

- Know your waste by conducting a waste audit.
- Reduce the amount of solid waste produced by implementing strategic purchasing policies that focus on the substitution or reduction of purchased products as well as product design, composition and durability.
- Reuse waste where different purposes can be identified.
- Segregate and divert mixed waste streams enabling waste to be reused or recycled, thereby reducing the amount of waste to be disposed of.
- All practical disposal methods should be examined. Burning and incineration of waste should be considered only where other practical methods do not exist.

- If burning and incineration is used, the equipment chosen should be designed and sized to accommodate the waste produced, minimize fire hazard and result in the complete combustion of the waste.

3.2 Wastes That Can be Burned or Incinerated

Complete combustion converts waste into inert bottom ash with minimal creation of smoke, fly ash and hazardous gases. Several factors influence this process including the heating value, wetness and chemical composition of the waste itself, operating conditions in the burn chamber (i.e. temperature, holding time and turbulence) and operator skill.

The method used is important in determining what can safely be burned. Certain wastes can only be incinerated using equipment that has been specifically designed and equipped with sufficient air pollution controls and that achieve specific air emission standards. For example, waste containing chlorinated compounds (i.e. chlorinated solvents and plastics, PVC piping, wood treated with pentachlorophenol or PCB-amended paint, marine driftwood) must be separated from other waste as their burning will result in the *de novo* creation and emission of various dioxin and furan compounds. Waste containing mercury (i.e. batteries, thermostats and fluorescent light bulbs) and other heavy metals (i.e. lead acid batteries, wood treated with lead paint) should not be burned as the mercury and heavy metals will not be destroyed. Other waste that should not be burned unless using specially designed incinerators include used lubricating oil, hydrocarbon contaminated soil, biomedical waste, sewage sludge or any other waste specifically prohibited by the Department of Environment.

Table 2 provides a listing of common wastes that can be burned and those that require special consideration and treatment. Note that open burning and incineration are identified as separate columns in the table and that different restrictions apply depending upon which method is used. In general, more restrictions apply to the various methods of open burning because of the incomplete combustion achieved. Fewer restrictions apply to incineration because of the operator's ability to control the combustion process.

Non-combustible materials such as metal and glass do not burn and will rob heat away from waste that can be destroyed by burning. Combustible waste should always be separated from non-combustible waste before being loaded into the burn chamber.

3.3 Keeping Waste Dry

Typical mixed garbage has a moisture content of less than 20% while the moisture content of food wastes can range up to 80%. Anything that can be done to reduce the moisture of waste burned will decrease the amount of smoke produced and increase the completeness of combustion. Waste should be covered or stored inside sheds or other secure buildings to keep rain and snow out of the waste. This will also lessen the opportunity for wildlife to access the waste. If wet waste must be burned, the wet waste should be mixed or layered with dry waste to reduce the overall moisture content of the waste burned. Mixing or layering waste in this manner is particularly important when loading wet solid waste into a burn box or modified burn barrel.

Table 2. Waste That Can be Burned or Incinerated

Waste Type	Method	
	Open Burning[4]	Dual-Chamber Incinerator
Paper products	✓	✓
Paperboard packing including boxboard and cardboard	✓	✓
Untreated wood including lumber and plywood	✓	✓
Food waste		✓
Food packaging		✓
Natural fiber textiles	✓	✓
Plastic and Styrofoam except plastic containing chlorine[5]		✓
Painted wood except wood painted with lead or PCB-amended paint		✓
Wood treated with creosote or tar oil		✓
Hydrocarbon spill absorbents		✓
Animal carcasses except those affected by disease-causing agents		✓

The following waste requires special consideration. It is not to be burned or incinerated unless the equipment used has sufficient air pollution controls, meets specific air emission standards and has been specifically designed to safely incinerate the waste product.

Hydrocarbon contaminated soil
Radioactive waste including smoke detectors
Organic compounds containing chlorine including plastics, solvents, PVC piping and marine driftwood
Pesticides
Items containing mercury, lead or other heavy metals including paint, computer equipment and fluorescent bulbs
Batteries
Explosives
Pressurized cans, cylinders or other containers that may explode when heated
Synthetic fiber textiles
Biomedical waste and animal carcasses affected by disease-causing agents
Wood treated with pentachlorophenol, inorganic preservatives, lead paint or PCB-amended paint
Sewage sludge
Rubber tires
Used lubricating oil
Waste fuel except limited quantities used solely as a starting fuel
Construction and demolition waste including roofing materials, electrical wire and insulation

3.4 Locating the Facility

Distance from sensitive areas (i.e. camp, work site, drinking water supply) and prevailing wind direction are important factors to consider when locating any facility that burns waste. The facility should be kept

[4] Includes open burning on the ground and the use of burn boxes, unmodified burn barrels and modified burn barrels.
[5] Chlorinated plastic materials are identified by the number "3" associated with the mobius loop symbol.

at least 100 metres from any surface water body. Although the objective is to minimize pollutants being released to the air, the site should be selected so that any resulting emissions are adequately dispersed. This includes locating the structure or facility away from areas or features that may trap smoke close to the ground (i.e. located in a valley). Avoid burning waste if people will be living or working within the plume of smoke. The facility should be located on stable and level ground. A gravel, rocky outcrop or other area free of combustible materials and vegetation should be chosen to avoid accidently starting a vegetation or tundra fire.

3.5 Maximizing Combustion Efficiency

More smoke and other pollutants are released into the air during the 'start-up' and 'cool down' phases of the burn cycle than during the 'full burn phase' when high temperatures are maintained. Low temperature smoldering fires should be avoided. Burn only dry feedstock and periodically add additional waste to the fire in order to maintain high burn temperatures until all waste has been destroyed. If waste is to be open burned on the ground, the use of deep or steep-walled 'pits' should be avoided as this will prevent the necessary turbulent mixing of oxygen with the burnable gases.

Desired operating temperature should be achieved as quickly as possible when operating any burning or incineration device. A rapid 'start-up' can be achieved by first loosely loading dry paper, paperboard packing and untreated wood into the bottom of the device. Dry, loosely loaded material will ignite more quickly and burn more evenly than a wet, tightly packed load. Wet waste should only be added after the fire is actively burning. Overfilling the burn chamber will prevent the turbulent mixing of burnable gases and oxygen, and should be avoided.

Modern batch feed incinerators are designed with primary and auxiliary burners to achieve and maintain the necessary high burn temperatures. Additional waste should only be added to these incinerators once the 'cool down' phase has been completed and it is safe to do so.

3.6 Ash Management

The management of bottom ash and other unburned residue is an integral part of sound waste management and the ash will need to be disposed of. Extreme care must be exercised when handling ash because of its physical (i.e. glass, nails) and chemical hazards. Use closed or covered containers when moving or transporting bottom ash from the burning device or incinerator to the approved disposal site. This will minimize physical contact with the ash and the release of fine ash particles to the environment.

Avoid handling bottom ash until it is completely cool. Hot ash and embers can cause painful skin burns and should never be buried or landfilled as they could cause unburned waste in the disposal area to catch fire.

Bottom ash from the open burning of paper, paperboard packing, untreated wood waste and natural fiber textiles is suitable for burial in a designated pit or municipal landfill. Because incinerators can be used to destroy a wide variety of waste and the subsequent ash may contain a wide variety of toxic residues, bottom ash from an incinerator is suitable for burial only where it meets the criteria set out in Table 1 of the *Environmental Guideline for Industrial Waste Discharges into Municipal Solid Waste and Sewage Treatment Facilities*. Waste originating from outside a municipality and meeting the criteria may be deposited in municipal landfills only with the consent of the local government. Any bottom ash

not meeting the criteria set out in the *Environmental Guideline for Industrial Waste Discharges into Municipal Solid Waste and Sewage Treatment Facilities* is considered to be a hazardous waste. This ash is not suitable for landfilling and its management must comply with the *Environmental Guideline for the General Management of Hazardous Waste.*

3.7 Monitoring and Record Keeping

Burn boxes, burn barrels and incinerators should be inspected for signs of damage, corrosion or other physical defects before each burn cycle. Repairs must be completed before the equipment is used again to ensure the health and safety of the operator, nearby people and the environment.

The various open burning methods tend to produce large quantities of smoke. Burning dry waste, high burn temperatures and sufficient air mixing with the burnable gases will reduce, but not eliminate, the amount of smoke and other pollutants that are generated. Large quantities of dark smoke indicate problems and inefficiencies with the combustion process and the generation of pollutants. Keep records of when, how much and what waste was burned, how the waste was loaded into the burning device or incinerator, the amount of smoke and bottom ash generated, how the fire was started and any other information that would help remind the operator of what worked well, and what didn't. These records would also assist the operator, Department of Environment and other regulatory agencies if complaints of nuisance smoke were to be received.

The operation of incinerators should be monitored using on-line instruments capable of continuously measuring the combustion process and stack emissions. The most basic measurement associated with the combustion process is temperature in both the primary and secondary burn chambers. Temperature readings outside of the normal range can warn the operator that the system is not working properly. In-stack monitoring provides the operator with additional information on the combustion process and on pollutants that may be released to the environment. A continuous opacity or particulate monitor should be installed in the incinerator stack to monitor emissions quantity. Additional combustion chamber and in-stack sampling and monitoring may be required depending upon the type and quantity of waste being incinerated. Each process and in-stack monitor should be equipped with visible and audible alarms to warn operators of poor incinerator operation. Refer to section 4.2 for additional information on incinerator monitoring requirements.

Written records should be kept by incinerator operators of what waste is burned, when and how much. Other record keeping requirements for incinerators may include:

- Operating data including readings from the process and emissions monitoring instruments.
- Weather conditions (i.e. air temperature and wind speed) at the time the incinerator is being operated.
- Repairs and maintenance performed on the incinerator and monitoring instruments.
- Major changes in operation.
- Quantity, condition and disposal location of the collected bottom ash.
- Operator training.

Records should be maintained on-site throughout the operational life of the facility and be made available to inspectors and other regulatory officials upon request.

3.8 Operator Training

The cornerstone of ensuring proper and safe operation of any equipment is adequate operator training. Facility owners must ensure qualified operators are available and have been properly trained to operate the equipment under both normal and emergency conditions. This will help to ensure the continued operation and maintenance of the equipment and facility, protection of the environment and the continued health and safety of the operator and nearby people. In particular, operators of incinerators should be trained in the following areas:

- Physical and mechanical features of the equipment and facility.
- Operation and trouble-shooting procedures.
- Environmental and safety concerns related to operation of the facility.
- Spill and fire emergency response procedures.
- Emergency and accident reporting procedures including use of the NWT/Nunavut 24-Hour Spill Report Line at (867) 920-8130.

Every incinerator manufacturer has its own approach to designing and building incinerators. Operators should be qualified and trained to safely operate the specific make and model of incinerator they are expected to operate.

The Application of Open Burning and Incineration

The Department of Environment does not promote or endorse the burning and incineration of solid waste. This method of waste management should be implemented only after the owner or operator has made all reasonable and determined efforts to implement sound waste management planning and practices. Opportunities to reduce or eliminate the need for burning and incineration through changes in purchasing practices, reuse, recycling, segregation and diversion, and other changes or emission control upgrades that would result in emission reductions, must be reviewed periodically and implemented where practical. Refer to section 3 for additional information on best management practices.

This section provides guidance on the application of open burning and incineration of solid waste. In addition to the guidance and direction provided through the Guideline, the burning and incineration of solid waste may also be controlled through permits and licenses issued by Nunavut's co-management boards, Aboriginal Affairs and Northern Development Canada and other regulatory agencies. These permits and licenses must be complied with at all times.

4.1 Open Burning

Open burning is the burning of solid waste where limited or no control over the combustion process can be exercised by the operator. For the purposes of the Guideline, open burning includes burning waste that has been piled on the surface of the ground or placed in small open pits, or the use of a burn box, unmodified burn barrel or modified burn barrel. Open burning does not include the destruction of waste using a commercial or manufactured incinerator.

The open burning of unsegregated, or mixed, solid waste must not occur under any circumstances. Today's household, institutional, commercial and industrial garbage contains many materials which, when burned at low temperature, can result in the release of high levels of particulates, acid gases, heavy metals, carbon monoxide, dioxins, furans and other chemicals, some of which may cause cancer. The only solid wastes that may be disposed of through open burning are paper products, paperboard packing, untreated wood waste and natural fiber textiles (i.e. cotton, wool). Refer to section 3.2 for further information on what waste can and cannot be burned.

The open burning of solid waste remains a hazardous practice from a fire prevention and environmental management perspective. **Open burning on the ground** should not take place within a municipality without first obtaining authority to do so from the local community government. It should never occur at a municipal or industrial landfill because of the proximity of other combustible wastes within the working landfill. Where permission has been obtained and paper, paperboard packing, untreated wood waste and natural fiber textiles are open burned on the ground or in a small open pit, the activity must be attended and carefully monitored by a responsible adult at all times.

The preferred alternative to open burning on the ground is the use of an **enclosed burn box or burn cage**. These devices should be used when burning a moderate to large quantity of paper, paperboard packing, untreated wood waste and natural fiber textiles. They are designed to contain the waste while it is burning and reduce the likelihood of sparks or burning embers igniting adjacent vegetation and other combustible materials. When using a burn box or cage at a municipal or industrial landfill, extreme caution must be taken to ensure other areas of the working landfill are not ignited. Their

proper operation includes loading the device with dry waste to about half its capacity before igniting the fire. Additional or wet waste can be added in small batches so as not to dampen the fire once the fire has developed into a good flame and it is safe to do so.

The following general conditions should be met whenever open burning on the ground or burning using an enclosed burn box or burn cage takes place:

- Only paper, paperboard packing, untreated wood waste and natural fiber textiles are burned.
- The waste is burned in a controlled manner and at a site which is separate from combustible vegetation and other materials.
- Burning takes place only on days when winds are light and blowing away from people.
- Waste is burned in manageable volumes so the fire does not get out of control.
- The fire is started, attended and monitored at all times by authorized and qualified personnel.
- The waste is kept dry or covered to the extent practicable prior to burning.
- Where applicable, authority is first obtained from the municipality or other regulatory agencies.

Modified or unmodified burn barrels should only be used to burn small quantities of paper, paperboard packing, untreated wood waste and natural fiber textiles at remote locations such as traditional camps and field camps. Food and food packaging waste, which make up a significant portion of kitchen garbage produced at these camps, should not be burned. These wastes should be segregated daily and stored in wildlife-proof containers for frequent removal to an approved disposal site.

It is important that burn barrels are properly constructed and operated to ensure safety of the operator and the environment. Appendix 2 provides detailed construction drawings for a modified burn barrel. The Department of Environment will consider other designs if they provide an equivalent level of environmental protection.

Below are some easy-to-do actions to ensure unmodified and modified burn barrels are operated safely and waste is burned to the greatest extent possible[6].

When locating and constructing a burn barrel:

- Locate the burn barrel in a place predominantly downwind of the camp site or burn only on days when the wind is light and blowing away from the camp.
- Ensure the burn barrel is located on gravel, rocky outcrop or other area free of combustible materials and vegetation to avoid accidently starting a tundra fire.
- Ensure the detailed plans provided in Appendix 2 are carefully followed when constructing a modified burn barrel. The 'exhaust gas to combustion air' ratio is particularly important to achieving the maximum burn rate. A 2:1 ratio of exhaust stack to air intake area consisting of a 6-inch exhaust port and three 2-inch air intake holes positioned equidistantly around the bottom of the barrel a few inches up from the base is preferred.

[6] Testing of a modified burn barrel was performed by Environment Canada's Air Quality Research Division in April 2011 at the request of Nunavut's Department of Environment. Ten trial burns were completed prior to emissions testing in order to optimize and standardize barrel design and operational procedures. Following the trial burns, four test runs were performed and air emission samples collected for analysis. Results of the emission testing program will be available from Nunavut's Department of Environment. This list of recommended practices reflects the operational observations and measurements made during the testing program.

When operating a burn barrel:

- Inspect the barrel for any signs of leakage, corrosion or other physical defects before each burn cycle. Any necessary repairs must be completed before the equipment is used.
- Burn only dry waste. If wet waste must be burned, mix or batch the waste with other waste that has a low moisture content and high heating value (i.e. dry wood). This will help ensure the slow-burning wet waste is completely burned.
- Burn only paper, paperboard packing, untreated wood waste and natural fiber textiles. Food and food packaging waste should not be burned. Burning non-combustible waste (i.e. metal and glass) will rob the fire of valuable heat and should also be avoided. Food and food packaging, non-combustible and other waste that cannot be burned should be segregated and removed from the site for disposal on a regular basis.
- Do not overfill or densely pack waste into the burn barrel as air will be prevented from properly mixing with the waste. This will result in a smouldering, low temperature burn and smoke.
- Layering wet or slow burning waste with dry fast burning waste will help ensure more complete combustion of all waste.
- The burn barrel should not be used unless a responsible adult is available to monitor and watch over it until the fire has completely cooled.
- When using a modified burn barrel, the exhaust port on the 'metal basket insert' should be aligned between two of the 2-inch air intake holes in order to avoid short-circuiting of the combustion air directly through to the stack. Also, the spark arrest screen should be cleaned following each burn to ensure the stack does not become blocked with soot and other debris. If the barrel lid begins to 'puff' during a burn, inspect the screen to ensure it is not obstructing the flow of exhaust gases.

Care must be taken by the operator at all times to avoid skin contact with hot surfaces and avoid breathing smoke and other exhaust gases.

Written records of open burning should be kept by the operator. These record what was burned, when and how much, how waste was loaded into the device, how the fire was started, its location, weather conditions at the time and any other information that may help remind the operator of what worked well, and what didn't. These records are to be made available for review upon request by an Inspector.

Bottom ash from the open burning of paper, paperboard packing, untreated wood waste and natural fiber textiles is suitable for burial in a designated pit or municipal landfill site. Consent to use a municipal landfill should first be obtained from the local government. Bottom ash must be completely cooled before it can be safely handled and disposed of. Refer to section 3.6 for further information.

4.2 Incineration

Incinerators differ from the simpler methods of open burning as the operator has a higher degree of control over the burning process. The resulting higher temperatures, longer holding times and greater turbulence lead to more complete combustion of the waste. Although a wider range of wastes can be destroyed using high temperature single or dual-chambered incinerators, determined efforts should still be taken to reduce the quantity and type of waste generated and to implement other changes which would result in reductions in air emissions. Refer to section 3 for further information proper waste management practices and a listing of what waste can and cannot be incinerated.

The incinerator manufacturer's operating instructions must be followed at all times to ensure designed temperature, holding time and turbulence conditions are achieved and to avoid damage to the facility. When operating during winter months, additional care must be taken because cold air introduced into the primary and secondary chambers may make it difficult for normal operating temperatures to be achieved. Operators must be properly trained and qualified to operate the equipment under both normal and emergency conditions. Owners are strongly encouraged to consult system manufacturers or other qualified persons with expertise before purchasing an incinerator. Additional guidance on the selection of incinerator technologies and their operational requirements can be obtained by referring to Environment Canada's *Technical Document for Batch Waste Incineration*.

The installation and operation of monitoring and control systems is critical for the proper and safe operation of any incinerator. The design, installation, certification and operation of continuous emissions monitoring systems (CEMS) should comply with the principles described in Environment Canada's *Protocols and Performance Specifications for Continuous Monitoring of Gaseous Emissions from Thermal Power Generation*. While the document is written for power generation facilities, the principles apply equally well to other types of facilities and continuous emissions monitoring systems. For incinerators operating in Nunavut, key operational parameters must be monitored at all times using on-line instruments capable of continuously measuring the combustion process and stack emissions quality. These instruments should be equipped with visible and audible alarms and be on-line whenever the incinerator is in operation, including 'start-up' and 'cool down' phases. Table 3 lists the monitoring and control system requirements.

Table 3. Incinerator Monitoring and Control System Requirements

System Description	Quantity of Waste to be Burned[7]	
	Less than 26 Tonnes per Year	Greater than 26 Tonnes per Year
Weight and composition of feedstock waste on a batch basis	✓	✓
Temperature in the primary and secondary combustion chambers	✓	✓
Opacity in the stack[8]	✓	✓
Initial Certificate of Operation[9]		✓

While not a specific requirement of the Guideline, additional one-time or continuous emissions monitoring may be required depending upon the type and quantity of waste to be incinerated. Examples include monitoring oxygen and carbon monoxide in the undiluted gases exiting the combustion chamber, such as a secondary chamber of a conventional dual-stage incinerator. Annual or periodic stack sampling for hydrogen chloride, dioxins and furans may also be required where the feedstock includes a significant quantity of organic materials that contain chlorine (i.e. chlorinated solvents and plastics, PVC piping, marine driftwood). The reader is encouraged to contact Nunavut's Department of Environment for guidance on additional emissions monitoring requirements.

[7] The CCME Canada-Wide Standard for Dioxins and Furans Emissions from Waste Incinerators and Coastal Pulp and Paper Boilers (2001) established a criterion of 25 tonnes per year to distinguish between a 'small facility' and 'large facility' incinerator.
[8] An acceptable alternative to monitoring opacity is to continuously monitor particulate matter in the stack.
[9] An initial Certificate of Operation includes satisfactory confirmation based on manufacturers' or third-party testing and certification that the unit is capable of complying with the requirements contained in the Guideline when operated in accordance with the manufacturer's recommendations and with minimal requirement for operator attention. The Certificate is to be provided to the Nunavut Department of Environment before the incinerator is placed into routine operational service.

Monitoring and control data should be recorded each time a burn cycle is completed. Records are to be maintained for the operational life of the incinerator and made available for review upon request by an Inspector. Refer to section 3.7 for additional information on monitoring and record keeping.

Bottom ash and other solid residue collected from the incinerator is suitable for burial where it meets the criteria set out in Table 1 of the *Environmental Guideline for Industrial Waste Discharges into Municipal Solid Waste and Sewage Treatment Facilities* or in accordance with land use permits and water licenses issued by Nunavut's co-management boards and Aboriginal Affairs and Northern Development Canada. Where bottom ash meets the criteria and is to be disposed of into a municipal landfill, the quantity transported off-site must be recorded and the consent of the local municipal government first be obtained. Bottom ash not meeting the criteria set out in the *Environmental Guideline for Industrial Waste Discharges into Municipal Solid Waste and Sewage Treatment Facilities* is considered to be a hazardous waste and must be managed in accordance with the *Environmental Guideline for the General Management of Hazardous Waste*.

Conclusion

This is a general introduction to the practice of burning and incinerating solid waste. It is not intended to promote or endorse the practice but to provide the reader with information on the risks, hazards and best management practices associated with this activity. It also provides specific guidance on the application of burning and incinerating solid waste should this practice be undertaken by municipalities and operators of traditional, field and commercial camps.

Familiarity with the Guideline does not replace the need for the owner or person in charge, management or control of the solid waste to comply with all applicable federal and territorial legislation and municipal by-laws. The burning and incineration of solid waste may be controlled through permits and licenses issued by Nunavut's co-management boards, Aboriginal Affairs and Northern Development Canada and other regulatory agencies. These permits and licenses must be complied with at all times.

For additional information on the management of solid waste, or to obtain a complete listing of available guidelines, contact the Department of Environment at:

Environmental Protection Division
Department of Environment
Government of Nunavut
Inuksugait Plaza, Box 1000, Station 1360
Iqaluit, Nunavut, X0A 0H0

Phone: (867) 975-7729
Fax: (867) 975-7739
Email: EnvironmentalProtection@gov.nu.ca
Website: http://env.gov.nu.ca/programareas/environmentprotection

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http://env.gov.nu.ca/node/82#Guideline Documents

APPENDICES

APPENDIX 1 - *ENVIRONMENTAL PROTECTION ACT*

The following are excerpts from the *Environmental Protection Act*

1. "Contaminant" means any noise, heat, vibration or substance and includes such other substance as the Minister may prescribe that, where discharged into the environment,
   (a) endangers the health, safety or welfare of persons,
   (b) interferes or is likely to interfere with normal enjoyment of life or property,
   (c) endangers the health of animal life, or
   (d) causes or is likely to cause damage to plant life or to property;

   "Discharge" includes, but not so as to limit the meaning, any pumping, pouring, throwing, dumping, emitting, burning, spraying, spreading, leaking, spilling, or escaping;

   "Environment" means the components of the Earth and includes
   (a) air, land and water,
   (b) all layers of the atmosphere,
   (c) all organic and inorganic matter and living organisms, and
   (d) the interacting natural systems that include components referred to in paragraphs (a) to (c).

   "Inspector" means a person appointed under subsection 3(2) and includes the Chief Environmental Protection Officer.

2.2 The Minister may
   (a) establish, operate and maintain stations to monitor the quality of the environment in the Territories;
   (b) conduct research studies, conferences and training programs relating to contaminants and to the preservation, protection or enhancement of the environment;
   (c) develop, co-ordinate and administer policies, standards, guidelines and codes of practice relating to the preservation, protection or enhancement of the environment;
   (d) collect, publish and distribute information relating to contaminants and to the preservation, protection or enhancement of the environment:

3. (1) The Minister shall appoint a Chief Environmental Protection Officer who shall administer and enforce this Act and the regulations.

   (2) The Chief Environmental Protection Officer may appoint inspectors and shall specify in the appointment the powers that may be exercised and the duties that may be performed by the inspector under this Act and regulations.

5. (1) Subject to subsection (3), no person shall discharge or permit the discharge of a contaminant into the environment.

   (3) Subsection (1) does not apply where the person who discharged the contaminant or permitted the discharge of the contaminant establishes that
   (a) the discharge is authorized by this Act or the regulations or by an order issued under this Act or the regulations;
   (b) the contaminant has been used solely for domestic purposes and was discharged from within a dwelling house;
   (c) the contaminant was discharged from the exhaust system of a vehicle;

(d) the discharge of the contaminant resulted from the burning of leaves, foliage, wood, crops or stubble for domestic or agricultural purposes;
(e) the discharge of the contaminant resulted from burning for land clearing or land grading;
(f) the discharge of the contaminant resulted from a fire set by a public official for habitat management of silviculture purposes;
(g) the contaminant was discharged for the purposes of combating a forest fire;
(h) the contaminant is a soil particle or grit discharged in the course of agriculture or horticulture; or
(i) the contaminant is a pesticide classified and labelled as "domestic" under the *Pest Control Products Regulations* (Canada).

(4) The exceptions set out in subsection (3) do not apply where a person discharges a contaminant that the inspector has reasonable grounds to believe is not usually associated with a discharge from the excepted activity.

5.1. Where a discharge of a contaminant into the environment in contravention of this Act or the regulations or the provisions of a permit or license issued under this Act or the regulations occurs or a reasonable likelihood of such a discharge exists, every person causing or contributing to the discharge or increasing the likelihood of such a discharge, and the owner or the person in charge, management or control of the contaminant before its discharge or likely discharge, shall immediately:
(a) subject to any regulations, report the discharge or likely discharge to the person or office designated by the regulations;
(b) take all reasonable measures consistent with public safety to stop the discharge, repair any damage caused by the discharge and prevent or eliminate any danger to life, health, property or the environment that results or may be reasonably expected to result from the discharge or likely discharge; and
(c) make a reasonable effort to notify every member of the public who may be adversely affected by the discharge or likely discharge.

6. (1) Where an inspector believes on reasonable grounds that a discharge of a contaminant in contravention of this Act or the regulations or a provision of a permit or license issued under this Act or the regulations has occurred or is occurring, the inspector may issue an order requiring any person causing or contributing to the discharge or the owner or the person in charge, management or control of the contaminant to stop the discharge by the date named in the order.

7. (1) Notwithstanding section 6, where a person discharges or permits the discharge of a contaminant into the environment, an inspector may order that person to repair or remedy any injury or damage to the environment that results from the discharge.

(2) Where a person fails or neglects to repair or remedy any injury or damage to the environment in accordance with an order made under subsection (1) or where immediate remedial measures are required to protect the environment, the Chief Environmental Protection Officer may cause to be carried out the measures that he or she considers necessary to repair or remedy an injury or damage to the environment that results from any discharge.

APPENDIX 2 – MODIFIED BURN BARREL DESIGN AND SPECIFICATIONS

A modified burn barrel is typically constructed from a 45 gallon metal fuel or oil drum. The modifications result in greater heat generation and retention, better mixing of the waste with incoming air and longer holding time inside the barrel. Together, these modifications result in more complete combustion of the solid waste than does open burning on the ground or in a pit.

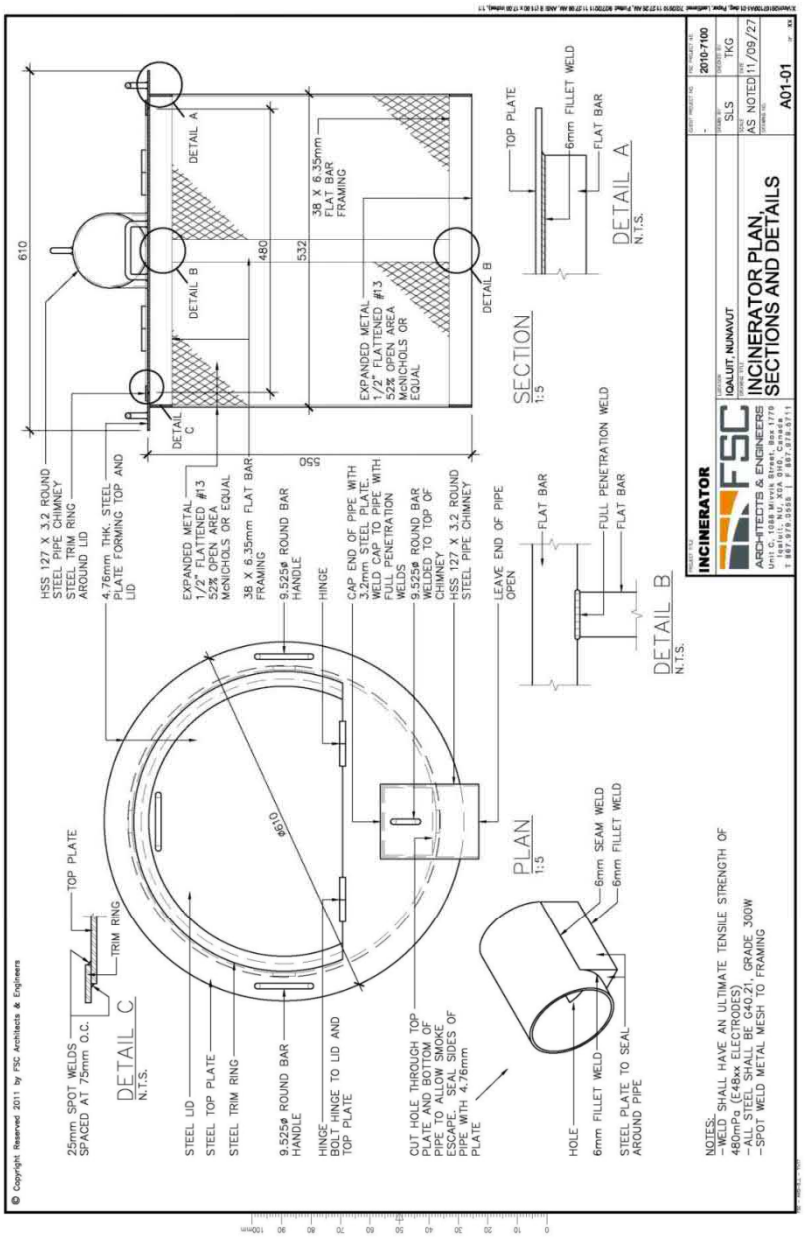
Placing a metal screen over the top of the exhaust pipe may be required to prevent sparks and hot ash from escaping. Care should be taken to ensure the screen does not become blocked with soot.

A hinged top helps to capture heat and enables easy loading and mixing of waste.

A stove pipe attached to the top of the barrel allows smoke to escape and creates an effective draft.

A metal basket or grate suspends the burning waste and enables mixing with the incoming air. The removable basket also enables access to any unburned ash that may collect in the bottom of the barrel.

Evenly spaced vents or holes cut above the bottom of the barrel enable fresh air to mix with waste inside the metal basket.


INCINERATOR
IQALUIT, NUNAVUT
INCINERATOR PLAN, SECTIONS AND DETAILS
2016-7100
SLS
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AS NOTED
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FSC
ARCHITECTS & ENGINEERS
SECTION
1:5
PLAN
1:5
DETAIL A
N.T.S.
DETAIL B
N.T.S.
DETAIL C
N.T.S.
610
480
532
550
38 X 6.35mm FLAT BAR FRAMING
EXPANDED METAL 1/2" FLATTENED #13 52% OPEN AREA McNICHOLS OR EQUAL
HSS 127 X 3.2 ROUND STEEL PIPE CHIMNEY
STEEL TRIM RING AROUND LID
4.76mm THK. STEEL PLATE FORMING TOP AND LID
9.525ø ROUND BAR HANDLE
HINGE
CAP END OF PIPE WITH 3.2mm STEEL PLATE WELD CAP TO PIPE WITH FULL PENETRATION WELDS
9.525ø ROUND BAR WELDED TO TOP OF CHIMNEY
LEAVE END OF PIPE OPEN
FLAT BAR
FULL PENETRATION WELD
6mm FILLET WELD
TOP PLATE
Ø610
25mm SPOT WELDS SPACED AT 75mm O.C.
STEEL LID
STEEL TOP PLATE
STEEL TRIM RING
9.525ø ROUND BAR HANDLE
HINGE BOLT HINGE TO LID AND TOP PLATE
CUT HOLE THROUGH TOP PLATE AND BOTTOM OF PIPE TO ALLOW SMOKE ESCAPE. SEAL SIDES OF PIPE WITH 4.76mm PLATE
HOLE
6mm FILLET WELD
STEEL PLATE TO SEAL AROUND PIPE
6mm SEAM WELD
NOTES:
-WELD SHALL HAVE AN ULTIMATE TENSILE STRENGTH OF 480mPa (E48xx ELECTRODES)
-ALL STEEL SHALL BE G40.21, GRADE 300W
-SPOT WELD METAL MESH TO FRAMING
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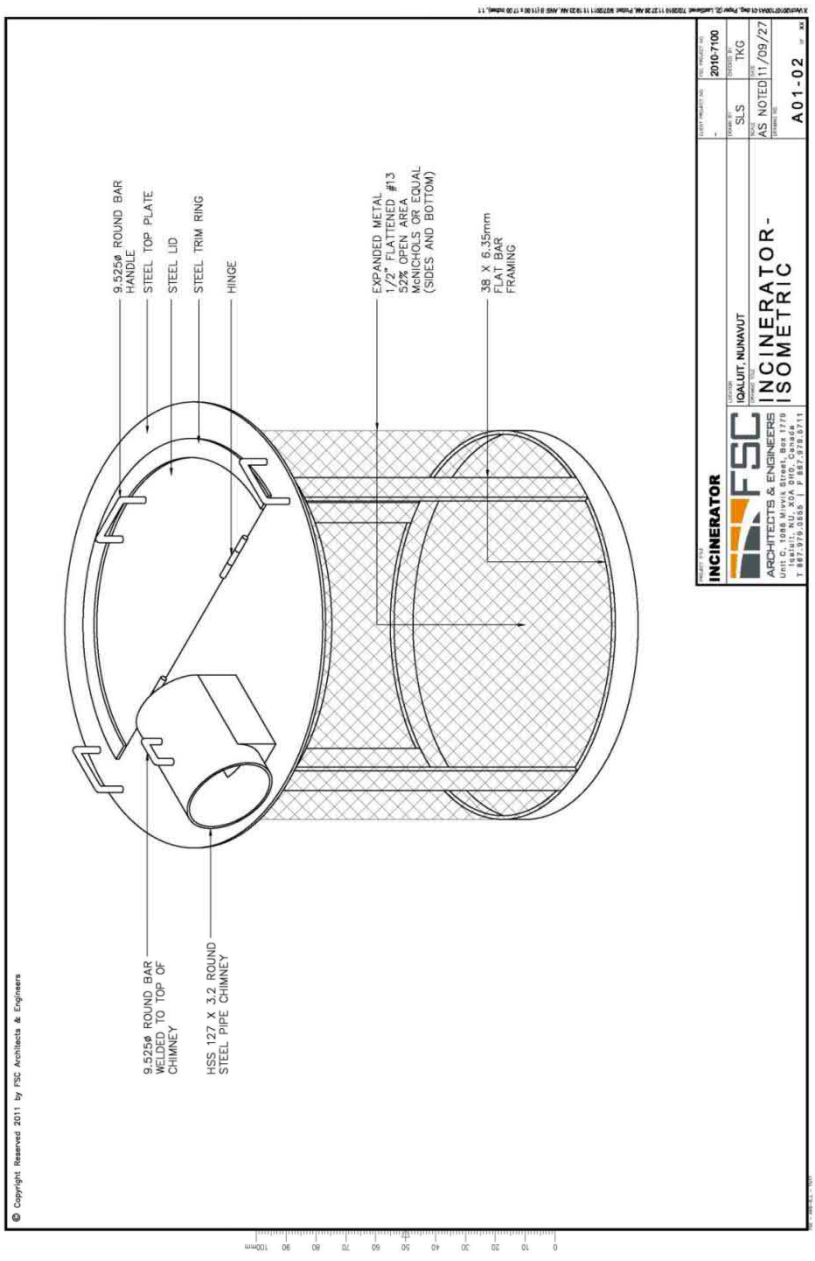
9.525ø ROUND BAR HANDLE
STEEL TOP PLATE
STEEL LID
STEEL TRIM RING
HINGE
EXPANDED METAL 1/2" FLATTENED #13 SWD, OPEN AREA McNICHOLS OR EQUAL (SIDES AND BOTTOM)
38 X 6.35mm FLAT BAR FRAMING
9.525ø ROUND BAR WELDED TO TOP OF CHIMNEY
HSS 127 X 3.2 ROUND STEEL PIPE CHIMNEY
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INCINERATOR
IQALUIT, NUNAVUT
INCINERATOR-ISOMETRIC
FSC ARCHITECTS & ENGINEERS
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SLS
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AS NOTED
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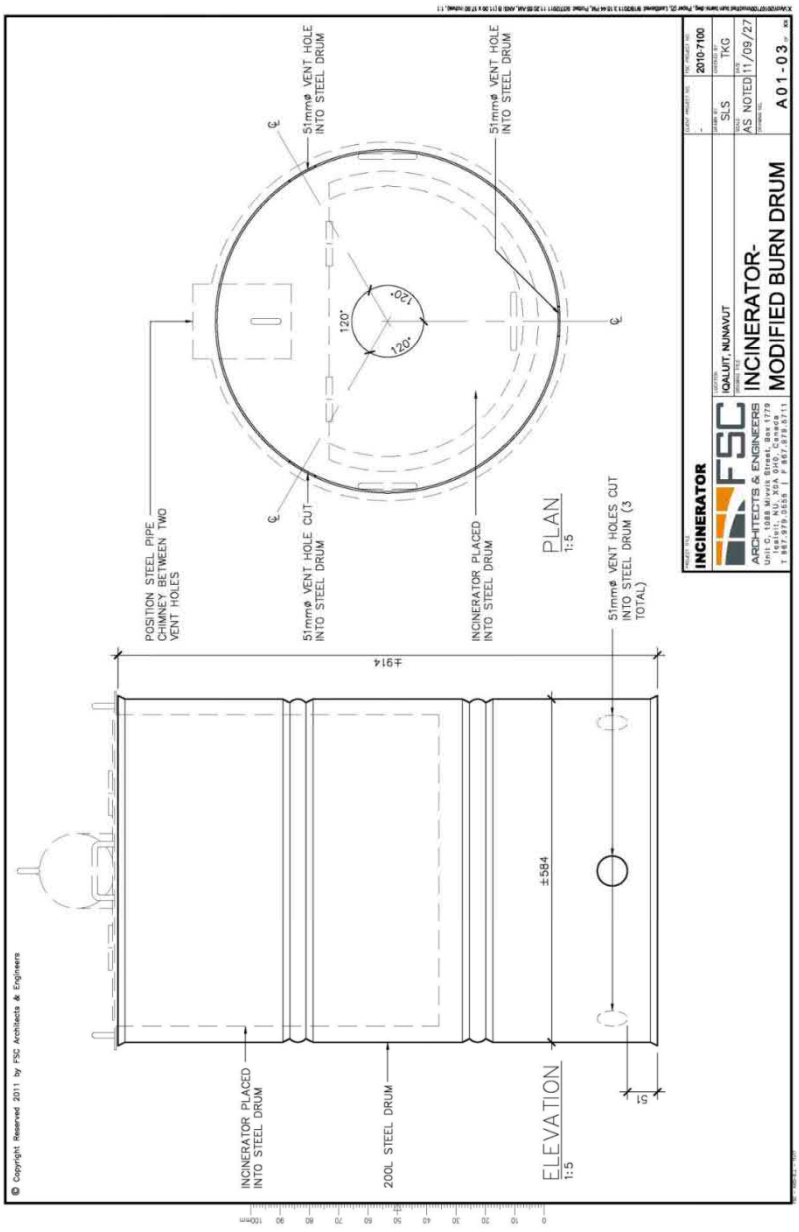
51mmø VENT HOLE INTO STEEL DRUM
51mmø VENT HOLE INTO STEEL DRUM
120°
120°
120°
POSITION STEEL PIPE CHIMNEY BETWEEN TWO VENT HOLES
51mmø VENT HOLE CUT INTO STEEL DRUM
INCINERATOR PLACED INTO STEEL DRUM
PLAN
1:5
51mmø VENT HOLES CUT INTO STEEL DRUM (3 TOTAL)
±914
±584
15
INCINERATOR PLACED INTO STEEL DRUM
200L STEEL DRUM
ELEVATION
1:5
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INCINERATOR
FSC
ARCHITECTS & ENGINEERS
IQALUIT, NUNAVUT
INCINERATOR-
MODIFIED BURN DRUM
2010-7100
SLS
TKG
AS NOTED
11/09/27
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Appendix 4

Arcadia Bay Property

Canadian Council of Ministers of the Environment

Canada-Wide Standards for Dioxins and Furans

Canadian Council of Ministers of the Environment

CANADA-WIDE STANDARDS

for

DIOXINS AND FURANS

Endorsed by CCME Council of Ministers, April 30-May 1, 2001, Winnipeg

CANADA-WIDE STANDARDS
for
Dioxins and Furans

PREAMBLE

Dioxins and Furans

Polychlorinated dibenzo-p-dioxins (PCDDs) and polychlorinated dibenzofurans (PCDFs), commonly known as dioxins and furans, are toxic, persistent, bioaccumulative, and result predominantly from human activity. Due to their extraordinary environmental persistence and capacity to accumulate in biological tissues, dioxins and furans are slated for virtual elimination under the *Canadian Environmental Protection Act (CEPA)*, the federal *Toxic Substances Management Policy (TSMP) and* the CCME *Policy for the Management of Toxic Substances.*

The presence of dioxins and furans in the Canadian environment can be attributed to three principle sources: point source discharges (to water, air and soil), contamination from *in situ* dioxins and furans, and loadings from the long-range transportation of air pollutants (LRTAP).

LRTAP is the focus of multilateral conventions and bilateral accords at the international level.

Dioxin and furan contamination found in soil, water, sediments, and tissues (*in situ* contamination), is the subject of national guidelines for dioxins and furans. These guidelines outline ambient or "alert levels" which may be used by jurisdictions as benchmarks for the management and monitoring of dioxins and furans already present in the environment.

Point source discharges to water have been the target of aggressive federal and provincial regulation, as well as industry innovation and change. Discharges of dioxins & furans to the aquatic environment reached non-measurable levels in 1995.

Development of the Canada-wide Standard

The Canada-wide Standards process has focussed on anthropogenic sources that are releasing dioxins and furans to the atmosphere and soil in a continuous process.

In January 1999, the Federal/Provincial Task Force on Dioxins and Furans released the *Dioxins and Furans and Hexachlorobenzene Inventory of Releases* which documented the current understanding of anthropogenic sources in Canada releasing dioxins and furans. The *Inventory of Releases* lists emissions from over 20 sectors by province and territory, and provides national summaries for each sector.

Initial efforts have focused on atmospheric releases, the most complete component of the Inventory. Six priority sectors, varying from regional to national in scope, accounting for about 80% of national emissions have been identified as priorities for early action. These are waste incineration (municipal solid waste, hazardous waste, sewage sludge and medical waste); burning salt laden wood in coastal pulp and paper boilers in British Columbia; residential wood combustion; iron sintering; electric arc furnace steel manufacturing; and conical municipal waste combustion in Newfoundland.

To date, CWSs have been developed for the coastal pulp and paper boiler and the incineration sectors. CWSs for the remaining priority sectors will be completed in 2001. Additional source sectors, many of which contribute very small amounts of dioxins and furans emissions, will also be addressed in 2001 as will releases to soil.

Development of CWSs for dioxins and furans has taken into consideration environmental benefits, available technologies, socio-economic impacts, opportunities for pollution prevention and collateral benefits from reductions in other pollutants.

In recognition of the ultimate goal of virtual elimination, pollution prevention is being encouraged as the preferred method for avoiding the creation of dioxins or reducing releases to the environment.

Wherever possible, work on the dioxins and furans CWSs has been coordinated with other ongoing processes (e.g. Mercury CWS and the Strategic Options Process). A multi-pollutant approach will be carried forward to the remaining sectors while ensuring that dioxins and furans issues are addressed and that the ultimate goal of virtual elimination is kept clearly in mind. Opportunities for a multi-pollutant approach will also be pursued as part of the implementation of the Dioxins and Furans Canada-wide Standard.

During development of the inventory, it was realized that the data on dioxins and furans is limited. The information in the dioxins and furans inventory will be refined and updated on a regular basis through a variety of sources including the National Pollutants Release Inventory (NPRI) as a means of tracking progress and as a means of identifying any future sources of releases that must be addressed.

PART 1:

Pulp and Paper Boilers Burning Salt Laden Wood

Rationale for standard

Unique to British Columbia, the burning of salt laden wood results in an annual release of 8.6 gTEQ/year to the atmosphere or 4.3 percent of the national total of dioxin and furans emissions documented in the inventory of releases prepared under the Canadian Environmental Protection Act.

As a result of mill closures and voluntary industry initiatives that have reduced atmospheric releases, the current total represents a 25% reduction from 1990 releases.

Dioxins and furans emitted from coastal pulp and paper mills are created through the burning of salt contaminated hogged fuel. Logs transported and stored in salt water take up chlorine into the bark. The bark is stripped from the logs and ground up to produce hogged fuel.

This material is then used as boiler fuel to produce heat and electrical energy for the pulp and paper process. Over 1.4 million oven dried tonnes of hogged fuel were used by the coastal pulp and paper industry in B.C. in 1998.

Nature and application:

The CWS for this sector consists of two components. The first component sets out numeric targets and timeframes for reducing emissions from new and existing boilers. This standard applies to boilers burning more than 10,000 oven dry metric tonnes per year of hogged fuel generated from wood transported or stored in salt water. All boilers currently reliant on hogged fuel generated from wood transported or stored in salt water currently consume in excess of 50,000 oven dry metric tonnes annually. As part of the implementation of this standard, procedures will be put in place to report on the salt content of the hogged fuel to ensure compliance with the standard.

The second component sets out a process for further examining pollution prevention opportunities to prevent the creation of dioxins and furans.

Numeric Target and Timeframe for Achieving Target

Dioxin and furan emissions will be less than 100 pg/m^3 TEQ for new boilers constructed after the effective date of this standard.

Dioxin and furan emissions will be less than 500 pg/m^3 TEQ for all existing boilers by 2006. "New" means a total replacement including firebox, heat transfer surfaces and air emission control equipment.

The standard for existing boilers is set pending the acquisition of further test data and controlled studies of boiler operation. Recognizing the ultimate objective of virtual elimination as set out in the Canadian Environmental Protection Act, the mill operators will voluntarily pursue further reductions in emissions during the period of the standard. In doing so the operators will conduct additional studies to identify the reasons for higher dioxin and furan emissions at some locations and explore and, as practicable, implement measures to achieve virtual elimination at all locations. Measures to be explored include physical and process modifications to prevent or reduce dioxin and furan formation as well as emission control upgrades and/or other pollution prevention measures.

Every boiler covered by this standard will be tested twice per year to determine the level of dioxin and furan air emissions for the years prior to 2003 and annually for the years 2003 and thereafter. Testing and reporting will be performed using methods and procedures acceptable to the responsible provincial ministry.

The standard for existing boilers will be reviewed in 2003 based on the results of the additional testing, the additional studies on dioxin and furan creation and opportunities to achieve virtual elimination and the examination of other pollution prevention opportunities.

Pollution Prevention Strategy

In addition to the continuing efforts of pulp and paper mill operators to capture emissions of dioxin and furans, emphasis will be placed on identifying and implementing opportunities to prevent the creation of dioxins and furans. A strategy identifying opportunities to eliminate the formation of dioxins and furans by the coastal pulp and paper industry will be developed through a multi-stakeholder process by December 31, 2001 to provide a framework for continual progress towards the elimination of dioxin and furans.

Recognizing that most opportunities for avoiding the creation of dioxins and furans fall beyond the exclusive influence of the coastal pulp and paper mill operators, preparation of this strategy must engage a wide range of stakeholders.

The range of issues to be addressed in developing the strategy could include:

- maximum allowable salt content for hogged fuel
- removal of chloride from logs
- hogged fuel washing and pressing
- options for blending hogged fuel of different salt levels
- alternatives to log handling, transportation and storage practices that rely on salt water
- impacts of the length of time entailed in transportation and storage on the salt content of hogged fuel
- inclusion of transportation modes and effects in eco-certification criteria
- in-plant opportunities to avoid creation of dioxins and furans
- alternative fuel opportunities and costs
- providing greater opportunities for market intervention by improving the understanding of the costs being imposed on the pulp and paper mills by current log handling and storage practices

Waste Incineration

Rationale for standard

Waste incineration has historically been responsible for a significant portion of the dioxins and furans emitted in Canada. The total release of dioxins and furans from this sector amounts to 44.9 g/ TEQ/y or 22.5% of the total releases to the atmosphere.

Improved exhaust gas controls to reduce emissions of acid gases and fine particulates or activated carbon injection systems have decreased emissions of both mercury and dioxins and furans from the municipal solid waste (MSW) sector. Dioxins and furans emissions from this sector are estimated to be approximately 8.4 g/yr. Many medical waste incinerators have closed for economic or environmental reasons. However. a range of medium-to small-sized facilities remain. Individually these are small sources, but as a sector they are significant, emitting an estimated 28.8 g/yr. Two additional incineration sectors, hazardous waste (7.6 g/yr) and sewage sludge (0.1 g/yr), are also addressed by the CWS.

A Canada-wide Standard for incineration of MSW in conical waste combusters in Newfoundland will be brought forward in 2001. Newfoundland has committed to reviewing the use of these facilities and to considering a phase-out strategy that will reduce emissions of dioxins and furans as well as mercury. These actions are also identified in the Mercury Canada-wide Standard accepted by the Council of Ministers in November 1999.

Actions to reduce national emissions require that any new facilities meet stringent limits, and that the bulk of the emissions from existing facilities be controlled through retrofits with control technology that is efficient at destroying dioxins and furans. Diverting waste from incinerators would result in less incineration overall and thus avoid creation of dioxins and furans. All facilities, and particularly smaller ones, may find that pollution prevention, waste segregation and diversion are options for either achieving the limit, or reducing "end-of-stack" expenditures, and during implementation all facilities should be encouraged to place a priority on reduced inputs rather than controlled releases.

Definitions:

Waste incinerator: a device, mechanism or structure constructed primarily to thermally treat (e.g., combust or pyrolyze) a waste for the purpose of reducing its volume, destroying a hazardous chemical present in the waste, or destroying pathogens present in the waste. This includes facilities where waste heat is recovered as a byproduct from the exhaust gases from an incinerator, but does not include industrial processes where fuel derived from waste is fired as an energy source as a matter incidental to the manufacture of the primary product. For the purpose of the Dioxins and Furans CWS, conical waste combusters are considered separately from other incineration sectors.

Municipal solid waste: any waste which might normally be disposed of in a non-secure landfill site if not incinerated (i.e., including non-hazardous solid wastes regardless of origin), but is not intended to include "clean" wood waste. Clean wood waste means waste from woodworking or forest product operations where the wood waste has not been treated with preservative chemicals (e.g., pentachlorophenol) or decorative coatings.

Medical waste: any waste which includes as a component any Biomedical Waste as defined in the February 1992 CCME Guidelines for the Management of Biomedical Waste in Canada, with the exception that animal wastes derived from animal health care or veterinary research and teaching establishments are excluded.

Determined efforts: Determined efforts include the ongoing review of opportunities for reductions and implementation of in-plant changes and/or emissions control upgrades that are technically and economically feasible and which confer on-going reductions in emissions. Where possible, dioxin and furan emission reductions will be determined by way of a one-time stack test conducted after implementation of the measures. Where testing is not possible or will not provide reliable results, an audit of the dioxin and furan emission reductions associated with waste diversion or other measures is an acceptable alternative. Opportunities for regional consolidation and/or phase-out of smaller facilities may also be considered.

Nature and application:
Emission limits are expressed as a concentration in the exhaust gas exiting the stack of the facility. New or expanding facilities will be expected to comply immediately with the standard, and it will be up to individual jurisdictions to determine what constitutes a significant expansion to trigger the standard. The limits for existing facilities are capable of being met using generally available technology or waste diversion. Larger facilities will be subject to stack testing as described in Annex 1 to verify compliance with the limit. Smaller medical and municipal facilities will have the option of reporting on an audit of the dioxin and furan emission reductions associated with waste diversion or other measures or conducting a one-time stack test, to illustrate progress towards the standard.

Numeric targets:
The following standards are a step towards achieving virtual elimination for dioxins and furans.

For new or expanding facilities of any size, application of best available pollution prevention and control techniques, such as a waste diversion program, to achieve a maximum concentration[1] in the exhaust gases from the facility as follows:

Municipal waste incineration	80pg I-TEQ/m^3
Medical waste incineration	80pg I-TEQ/m^3
Hazardous waste incineration[2]	80pg I-TEQ/m^3
Sewage sludge incineration	80pg I-TEQ/m^3

[1] Stack concentrations of dioxins and furans will be corrected to 11% oxygen content for reporting purposes.
[2] Hazardous waste incinerators include all facilities that burn hazardous waste including low level radioactive waste; however they do not include facilities that use waste derived fuel or used oil.

For existing facilities application of best available pollution prevention and control techniques, to achieve a maximum concentration[1] in the exhaust gases from the facility as follows:

Municipal waste incineration	
> 26 Tonnes/year[3]	80pg I-TEQ/m^3
< 26 Tonnes/year[4]	80pg I-TEQ/m^3
Medical waste incineration	
> 26 Tonnes/year[3]	80pg I-TEQ/m^3
< 26 Tonnes/year[4]	80pg I-TEQ/m^3
Hazardous waste incineration [2]	80 pg I-TEQ/m^3
Sewage sludge incineration	100 pg I-TEQ/m^3

Timeframe for achieving the targets:
Any new or expanding facility will be required to design for and achieve compliance immediately upon attaining normal full scale operation, compliance to be confirmed by annual stack testing..

Based on determined efforts in working towards virtual elimination, existing facilities will be required to meet the standards on the following schedule:

Municipal waste incineration	2006
Medical waste incineration	2006
Hazardous waste incineration	2006
Sewage sludge incineration	2005

Pollution Prevention Strategy:
In addition to the continuing efforts of waste incinerator operators to destroy or capture emissions of dioxin and furans, emphasis will be placed on identifying and implementing opportunities to prevent the creation of dioxins and furans as well as emissions of air pollutants and ash quality generally. As an initial action with shared responsibility by all jurisdictions, strategies identifying opportunities to minimize waste incineration emissions of air pollutants including dioxins and furans will be developed through a multi-stakeholder process by December 31, 2001 to provide a framework for continual progress towards the elimination of dioxin and furans.

Recognizing that many opportunities for minimizing air pollutant and ash emissions and specifically avoiding the creation of dioxins and furans fall beyond the exclusive influence of the operators of waste incinerators, preparation of this strategy must engage a wide range of stakeholders.

[3] Larger facilities must achieve this stack concentration as confirmed by annual testing.
[4] Smaller facilities must make determined efforts to achieve this stack concentration.

The range of issues to be addressed in developing the strategy could include:

- waste diversion initiatives to minimize the generation of wastes destined for disposal (waste reduction, material reuse options)
- waste segregation initiatives aimed at materials with greater potential to generate emissions of dioxins and furans or other air pollutants of concern (e.g., mercury, other heavy metals) and aimed at diverting those wastes to recycling or other non-incineration disposal options
- combustion control strategies to optimize performance of existing combustors at destroying pollutants of concern
- use of alternative disposal or treatment technologies (e.g., anaerobic digestion of wastes with material recovery and combustion of biogas)

PART 2:

Reporting on Progress:
Ministers will receive reports on progress in achieving the CWS by jurisdictions in Spring 2004 and Spring 2008. Ministers will ensure that a single public report is prepared and posted on the CCME web site for public access. The report in 2004 will reflect interim progress on achieving the CWSs. Progress on both implementation of the numeric targets and the activities applied as part of the determined efforts provisions for smaller medical waste and municipal solid waste facilities will be documented. The 2008 report will evaluate whether targets have been met and the effectiveness of the determined efforts with respect to smaller facilities. More details on reporting are available in Annex 1.

Each jurisdiction will detail the means of ensuring achievement of the CWS in a manner consistent with the typical or desired programs for the affected facility/sector, so as not to impose an unnecessary level of reporting duplication.

With a view to continuous improvement towards the goal of virtual elimination, an evaluation of the Dioxin and Furan Canada-wide Standards will be presented to Ministers in Spring 2006. The evaluation will consider new scientific, technical and economic information and provide an assessment of the need to develop the next set of CWS targets and timelines to continue progress toward virtual elimination.

ADMINISTRATION:

Jurisdictions will review and renew Part 2 and Annex 1 five years from coming into effect.

Any party may withdraw from these Canada-Wide Standards upon three month's notice.

These Canada-Wide Standards comes into effect on May 1, 2001.

Annex 1
Dioxins and Furans CWS Reporting Framework

Introduction

Under the Harmonization Accord and its Canada-wide Environmental Standards Sub-Agreement, all jurisdictions are to report to the public and to Ministers on their progress towards achieving the CWSs for dioxins and furans.

This reporting framework is intended to provide a transparent and consistent mechanism for reporting by jurisdictions in a fashion which minimizes resource requirements for government and industry alike, while maximizing the availability of information on achievement of these standards.

The framework addresses:

1) frequency, timing and scope of reporting
2) guidance as to the means of determining compliance/achievement of the CWS
3) common measurement parameters for reporting purposes
4) data management and public reporting

Frequency, timing and scope of reporting

The reporting schedule will be tied into assessing the performance of the governments in meeting the benchmarks and timelines relevant to the standards. A report in 2004 will provide a means for tracking interim progress and report on additional technical studies (e.g. technology feasibility and pollution prevention options for the coastal pulp & paper sector). The 2008 report will indicate compliance with the standards for the coastal pulp and paper boiler and incineration sectors.

Jurisdictions will submit sectoral data for inclusion in the progress reports in a timely manner. To report on achievement of the CWS, a data report along with an assessment of progress will be compiled into a single report for Ministers and a public version will be posted on the CCME web site for public access.

Reports will be limited to information on those facilities which are subject to achievement and/or compliance with the Canada-wide Standards as endorsed by the Ministers of the Environment May 1, 2001 and as implemented variously by the responsible jurisdictions or industries. This information is intended to show compliance rates and performance characteristics in a manner which documents sectoral performance as well as jurisdictional performance. It is not intended to provide a facility-by-facility record of performance.

Means of determining compliance/achievement of the CWS

The Canada-wide Standards for dioxins and furans lend themselves to achievement through voluntary action, or through compliance with regulated or legally enforceable limits. As such, it is necessary to provide some means to ensure that a level playing field exists so that the numeric value provided in the CWS is applied equally or similarly in each jurisdiction. One means to do this is to require identical compliance procedures, but this may require that some jurisdictions apply compliance procedures for dioxins and furans CWSs that are different than those used for locally determined or regulated parameters such as SO_2, PM, ammonia, etc. An example is where the dioxins and furans CWS is expressed as the average of 3 stack tests, whereas a jurisdiction may normally utilize the median value of 3 tests to determine compliance.

In an effort to streamline implementation, each jurisdiction will determine the exact means of ensuring compliance/achievement in a manner consistent with the typical or desired programs for the affected facility/sector. It is anticipated that minor variations in jurisdictional requirements will result in minimal variation across the country which is insignificant with respect to the overall reduction activities which range from 50-99% for various facilities.

Common measurement parameters for reporting purposes

Each facility report will include specific measures corrected so as to be compatible and consistent for the purposes of public reporting. Dioxin and furan emissions must be corrected for the O_2 content of gases, to ensure compliance with the standards.

Each jurisdiction will determine the sector within which each subject facility will be reported. For example, a jurisdiction may determine that a small mixed waste incinerator (for example, burning both medical and municipal waste) may be subject to either standard, based upon the preponderance of waste (>50% as one type) or based upon the provincial designation of facility type. Sectoral assignments will be updated to reflect the most recent characteristics of the facility under consideration prior to reporting.

While little confusion is likely to exist over the implementation of dioxins and furans CWSs for "greenfield" facilities, it is possible that significantly expanded or modified facilities can/should be considered as new for the purposes of achievement/compliance with the dioxins and furans CWS. It will be the responsibility of the jurisdictions to determine at which point a facility no longer qualifies as an "existing" facility and must conform to the standard for "new or expanded" facilities as a result of significant modifications/alterations to the facility operations or physical plant.

Jurisdictions must report measurements that are below the detection limit in a consistent manner. These measurements should be reported as the limit of detection.

Large facilities will generally be required to perform stack tests at an annual frequency in order to demonstrate compliance. However, jurisdictions may vary the stack testing requirements for these facilities in cases where performance has been consistently demonstrated to be below the Level of Quantification (LoQ) as defined by Environment Canada. Where five years' data has been accumulated with all results reported below the LoQ, the stack testing frequency may be revised to a biennial schedule so long as all subsequent test results remain below the LoQ. For the purpose of reporting emissions, the most recent stack test results available should be used. Jurisdictions have the responsibility of deciding whether to implement this variance for all, some or none of the source types subject to these standards.

Data management and public reporting

Reports on achieving the CWSs will include a data report and a report on achievement of the standards. Sectoral and jurisdictional specific data will be supplied in a spreadsheet format to facilitate reporting. A consolidated report will be made available to all jurisdictions and to the Ministers, along with the draft public report, prior to formal release of the public report. The public report will be released upon approval by the Council of Ministers.

Jurisdictions will provide a report in spreadsheet format so that the data report and report on achievement can be prepared along with the public report for review and approval. Reports will be prepared and distributed to all jurisdictions prior to review by Ministers. Along with the report on achievement, a draft public report will be provided for review and consideration prior to the Ministers' meeting at which public release is anticipated. That public report will be posted to the CCME web site upon approval by the Ministers. Jurisdictions are encouraged to provide reference to the CCME web site and/or pointers in their own web sites in order to ensure a single location for dioxins and furans CWSs reporting should errors/miscalculations have to be corrected at some time.

In addition to the consolidated public reporting on dioxins and furans CWSs, jurisdictions must provide a contact for facility-specific information in the advent that the public wishes to access compliance or achievement information. Such data will be supplied in a manner consistent with the normal data-reporting/compliance reporting procedures of the jurisdiction in question - the consolidated spreadsheet will not be made publicly available in that it may include proprietary (business) information.

Canada-wide Standards for Dioxins and Furans Emissions from Waste Incinerators and Coastal Pulp and Paper Boilers

Signed by:

British Columbia	Honourable Ian Waddell
Alberta	Honourable Lorne Taylor
Saskatchewan	Honourable Buckley Belanger
Manitoba	Honourable Oscar Lathlin
Ontario	Honourable Elizabeth Witmer
Environment Canada	Honourable David Anderson
New Brunswick	Honourable Kim Jardine
Nova Scotia	Honourable David Morse
Prince Edward Island	Honourable Chester Gillan
Newfoundland and Labrador	Honourable Ralph Wiseman
	Honourable Tom Lush
Yukon	Honourable Dale Eftoda
Northwest Territories	Honourable Joseph Handley
Nunavut	Honourable Olayuk Akesuk

Note: Québec has not endorsed the Canada-wide Accord on Environmental Harmonization or the Canada-wide Environmental Standards Sub-agreement.

Endorsed by CCME Council of Ministers - April 30-May 1, 2001, Winnipeg

Appendix 5

Arcadia Bay Property

Canadian Council of Ministers of the Environment

Canada-Wide Standards for Mercury Emissions

Canadian Council of Ministers of the Environment

CANADA-WIDE STANDARDS

for

MERCURY EMISSIONS

Endorsed by CCME Council of Ministers, June 5-6, 2000, Quebec City

CANADA-WIDE STANDARDS
for
MERCURY EMISSIONS

PREAMBLE

The Canadian Council of Ministers of the Environment determined that mercury levels in fish and wildlife across Canada warrant additional efforts to reduce atmospheric emissions derived from both deliberate use of mercury and from incidental releases of mercury.

Restrictions on the human consumption of fish in order to safeguard the health of both high fish consumers (sustenance and commercial fishers) and sensitive populations (infants, children and women of childbearing age) are widespread. Some of these restrictions are derived from lakes naturally high in mercury, others in lakes and rivers contaminated by historical point source discharges and still others in waters remote from identifiable sources. Traditional lifestyles may be profoundly influenced by mercury contamination.

Mercury levels in fish pose an additional, largely unquantified risk to fish-eating wildlife. Isolated examples of toxicity to loons and otters suggest the potential for large scale and/or widespread impacts. Just as mercury levels in fish affect their consumption by humans, some levels in fish may affect wildlife which consume them. In both instances, the mercury causing the impacts is derived from both natural and anthropogenic sources.

The combined impacts of mercury contamination in Canada are difficult to quantify. The exact proportion of the impact which can be ascribed to natural mercury and to past and present anthropogenic releases cannot presently be quantified. Because it is a natural and persistent bioaccumulative element which can be transported many miles in the atmosphere, mercury can have impacts many years and many miles removed from its original source. A common thread through all mercury impacts is that deposition to waterbodies from anthropogenic emissions poses a threat to human and ecosystem health, and that reduced deposition will contribute, in time, to reduced impacts.

Under a variety of regional, national, binational and international programs, treaties and agreements, mercury has been consistently targeted for emission reductions. Such a policy position is consistent with the CCME Policy for the Management of Toxic Substances which identifies that mercury shall be managed through its lifecycle to minimize releases. This is consistent with the precautionary approach endorsed in the Harmonization Accord and Canada Wide Standards Sub-agreement. Ministers of the Environment have thus agreed to undertake and promote cost-effective actions to achieve further precautionary reductions in anthropogenic emissions (releases to the air) of mercury.

Canada-wide Standards for Mercury Emissions

The Canada-wide Standards development process reviewed the nature of the mercury issue in Canada, and concluded that two distinctive source categories were amenable to further actions, namely life-cycle management of products containing mercury to minimize releases, and reduction or minimization actions for major point source emissions of incidental mercury.

Based upon available inventory information, it is estimated that of the year 2000 national mercury emissions (12 T/yr) three sectors will contribute the bulk of these emissions, namely the base metal smelting sector (2.57 T/yr), waste incineration sector (1.2 T/yr) and coal-fired electricity generation sector (1.1 T/yr). Standards have been developed for two of these three sectors that reflect room for improvement that is significant and cost-effective. Standards have been provided also that will be used to guide the development of new facilities should they be constructed. Efforts to develop a standard for the electricity generation sector have been complicated and progress has been delayed such that a workplan to develop standards for this sector will not be completed until early in 2000. Life-cycle standards for select mercury-containing products will also be completed early in 2000.

PART 1:

Base metal smelting

Rationale for standard

The base metal smelting sector has historically been responsible for much of the mercury emitted in Canada. However the voluntary application of a number of process changes and stack treatments/scrubbers have combined to reduce mercury emissions from this sector by more than 90% since 1988. Due to reductions from this sector, Canada has complied with its obligations under the United Nations Economic Commission for Europe Heavy Metals Protocol. Despite this substantial progress additional reductions are possible. As of 2000, the mercury emissions from base metal smelting remain the single largest emission sector in Canada at 2.8 T/yr. Under the federal Strategic Options Process (SOP), industry and government recommended development by CCME of "environmental source performance guidelines" that reflect application of best available techniques. By following this approach, Canada's domestic program will be consistent with international objectives for this industry.

Nature and application:

Based upon the performance of various technologies and practices as demonstrated at existing facilities in Canada, and in consideration of the recommendations made in the federal SOP for this sector, a two-part standard is recommended. This standard reflects the application of "best available techniques" on a facility-specific basis, and a uniform reporting mechanism based upon environmental source performance (atmospheric emission) guidelines. Standards are suggested for both existing facilities, to reflect actions taken to reduce emissions of mercury, and for new facilities, to ensure that smelters utilize the best available techniques to avoid or reduce metals emissions generally and mercury emissions specifically.

Numeric Targets:

For existing facilities: application by all primary zinc, lead and copper smelters of best available pollution prevention and control techniques economically achievable to achieve an environmental source performance (atmospheric emission) guideline of 2 g Hg/tonne total production of finished metals.

For new and expanding facilities: application of best available pollution prevention and control techniques to minimize mercury emissions throughout the life-cycle of the minerals in question to achieve an environmental source performance (atmospheric emission) guideline of 0.2 g Hg/tonne production of finished zinc, nickel and lead, and 1 g Hg/tonne of finished copper, and consideration of a mercury offset[1] program to ensure no "net" emission increases occur.

[1] A new facility will recover and retire an amount of mercury equivalent to their annual emissions.

Timeframe for achieving the targets:

Existing facilities will be expected to make a determined effort[2] to meet this standard by 2008, coincident with implementation of the federal Strategic Options Report, while any new facility will be required to design for and achieve compliance immediately upon full scale operation. Jurisdictions will evaluate changes and upgrades to existing facilities to ensure they constitute determined efforts.

Waste Incineration

Rationale for standard

Waste incineration[3] has historically been responsible for a significant portion of the mercury emitted in Canada, however reductions in emissions have been apparent. Improved exhaust gas controls to reduce emissions of acid gases and fine particulates or activated carbon injection systems have decreased emissions of both mercury and dioxins and furans from the municipal solid waste[4] sector. At the same time, action has been taken by many product manufacturers to reduce the mercury content of consumer goods which could end their life cycle in domestic solid waste (e.g., alkaline batteries) and thus have reduced the mercury available in the waste stream. Mercury from this sector is estimated to be 446 kg/year. Many medical waste incinerators[5] have closed for economic or environmental reasons, but a range of medium- to small-sized facilities remain which alone are small sources, but as a sector are considerable, emitting an estimated 250 kg/yr. Two sectors in which emission reductions are not apparent, hazardous waste[6] (550 kg/yr) and sewage sludge (285 kg/yr) incineration, can achieve reductions either through source control or gas-controls. Control of mercury emissions has been recognized in a variety of jurisdictions, including some Canadian Provinces, with emission standards being developed by the Eastern Canadian Premiers and New England Governors (ECP-NEG), or the United Nations Economic

[2] Determined efforts include the ongoing review of opportunities for reductions and implementation of in-plant changes and/or emissions control upgrades that are technically and economically feasible and which confer on-going reductions in emissions

[3] For the purpose of the Mercury CWS, an incinerator shall be considered to be a device, mechanism or structure constructed primarily to thermally treat (e.g., combust or pyrolyze) a waste for the purpose of reducing its volume, destroying a hazardous chemical present in the waste, or destroying pathogens present in the waste. This includes facilities where waste heat is recovered as a byproduct from the exhaust gases from an incinerator, but does not include industrial processes where fuel derived from waste is fired as an energy source as a matter incidental to the manufacture of the primary product.

[4] For the purpose of the Mercury CWS, municipal solid waste shall be taken to include any waste which might normally be disposed of in a non-secure landfill site if not incinerated (i.e., including non-hazardous solid wastes regardless of origin), but is not intended to include "clean" wood waste. Clean wood waste means waste from woodworking or forest product operations where the wood waste has not been treated with preservative chemicals (e.g., pentachlorophenol) or decorative coatings.

[5] For the purpose of the Mercury CWS, medical waste is any waste which includes as a component any Biomedical Waste as defined in the February 1992 CCME ***Guidelines for the Management of Biomedical Waste in Canada***, with the exception that animal wastes derived from animal health care or veterinary research and teaching establishments are excluded.

[6] hazardous waste incinerators do not include facilities that use waste derived fuel.

Commission for Europe (UNECE) providing a basis for evaluating possible Canada-wide Standards.

Actions to reduce national emissions below the anticipated 2000 rate of 1.5 T/yr require that any new facilities meet stringent limits, and that the bulk of the emissions from existing facilities be controlled through retrofits with control technology that is efficient at removing mercury, or the mercury containing waste be diverted from incinerators. All facilities, and particularly smaller ones, may find that pollution prevention, waste segregation and diversion are options for either achieving the limit, or reducing "end-of-stack" expenditures, and during implementation all facilities should be encouraged to place a priority on reduced inputs rather than controlled releases. Attainment of the numeric standards adopted by the ECP-NEG for application to large municipal, and sludge incinerators, and by the UNECE for hazardous waste incineration is suggested as cost-effective means of reducing emissions from this sector. A review of the ECP-NEG limit for medical incinerators concluded that larger medical incinerators actually combust a considerable amount of municipal waste, and as such it is recommended they comply with the same limit as the municipal sector.

Nature and application:

Emission limits are expressed as a concentration in the exhaust gas exiting the stack of the facility. New or expanding facilities will be expected to comply immediately with the standard, and it will be up to individual jurisdictions to determine what constitutes a significant expansion to trigger the standard. The limits for existing facilities are capable of being met using generally available technology (or waste diversion). Larger facilities will be subject to annual stack testing to verify compliance with the limit and smaller (medical, municipal) facilities will have the option of reporting on a successful mercury diversion plan or of conducting a one-time stack test, to illustrate progress towards the standard.

Numeric targets:

For new or expanding facilities of any size, application of best available pollution prevention and control techniques, such as a mercury waste diversion program, to achieve a maximum concentration[7] in the exhaust gases from the facility as follows:

Municipal waste incineration[8,9]	20 µg/Rm^3
Medical waste incineration	20 µg/Rm^3
Hazardous waste incineration	50 µg Rm^3
Sewage sludge incineration	70 µg/Rm^3

For existing facilities application of best available pollution prevention and control techniques, to achieve a maximum concentration[7] in the exhaust gases from the facility as follows:

Municipal waste incineration[8]

> 120 Tonnes/year[9]	20 µg/Rm^3
< 120 Tonnes/year[10]	20 µg/Rm^3

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Medical waste incineration	
> 120 Tonnes/year [9]	20 µg/Rm^3
< 120 Tonnes/year[10]	40 µg/Rm^3
Hazardous waste incineration	50 µg/Rm^3
Sewage sludge incineration	70 µg/Rm^3

[7] Stack concentrations of mercury will be corrected to 11% oxygen content for reporting purposes.
[8]Conical waste combusters are under separate consideration since the proposed standard for municipal waste incinerators cannot be achieved with these burners. Newfoundland will review the use of conical waste combusters and consider a phase-out strategy that will reduce mercury emissions. Such a strategy would be developed in conjunction with the Canada-wide Standard for dioxins and furans.
[9] Larger facilities must achieve this stack concentration as confirmed by annual testing.
[10] Smaller facilities must make determined efforts[2] to achieve this stack concentration. The effectiveness of the pollution prevention measures will be established by way of a one-time stack test conducted after implementation of the plan or by the provision of an inventory documenting an audit of a waste diversion program, which is deemed an acceptable substitute.

Timeframe for achieving the targets:

Any new or expanding facility will be required to design for and achieve compliance immediately upon attaining normal full scale operation, compliance to be confirmed by annual stack testing or an equivalent emission rate as confirmed by an audit of a waste diversion program.

Existing facilities will endeavour to meet the standards on the following schedule:

Municipal waste incineration	2006
Medical waste incineration	2006
Hazardous waste incineration	2003
Sewage sludge incineration	2005

PART 2:

REPORTING ON PROGRESS:

Ministers will receive reports by jurisdictions in 2004, 2007 and 2010, and will ensure that a single public report is prepared and posted on the CCME web site for public access. The 2010 report will include an evaluation of these standards and a recommendation whether changes should be considered.

These reports will be accompanied by other information on additional outcomes, activities, research or issues which are relevant to the mercury CWSs and/or sector under consideration. Examples of such reporting includes speciation measures relevant to design of stack control measures, other environmental programs with implications for compliance with the standards,

etc..

Each jurisdiction will detail the means of ensuring compliance/achievement in a manner consistent with the typical or desired programs for the affected facility/sector, so as not to impose an unnecessary level of reporting duplication upon the jurisdictions. In those sectors where the CWS calls for determined efforts, jurisdictions will report on their evaluation of these efforts.

During the years prior to the date for achievement/compliance of a standard, jurisdictions will provide information explaining the status of their implementation of each mercury CWS so that a consolidated summary of jurisdictional progress can be prepared for the public. More details and a mock-up report are available in Annex 1.

ADMINISTRATION:

Jurisdictions will review and renew Part 2 and Annex 1 five years from coming into effect.

Any party may withdraw from these Canada-Wide Standards upon three month's notice.

These Canada-Wide Standards come into effect for each jurisdiction on the date of signature by the jurisdiction.

Annex 1
Mercury Reporting Framework

Introduction

Under the Harmonization Accord and its Canada-wide Environmental Standards Sub-Agreement, all jurisdictions are to report to the public and to Ministers on their progress towards achieving the CWSs for mercury.

This reporting framework is intended to provide a transparent and consistent mechanism for reporting by jurisdictions in a fashion which minimizes resource requirements for government and industry alike, while maximizing the availability of information on achievement of these standards.

The framework addresses:

1) frequency, timing and scope of reporting
2) guidance as to the means of determining compliance/achievement of the CWS
3) common measurement parameters for reporting purposes
4) data management and public reporting

Frequency, timing and scope of reporting

There will be reporting on a schedule which is tied into assessing the performance of the governments in meeting the benchmarks and timelines relevant to the standards. A report issued in 2004 will include compliance by one incineration sector and progress in all others towards implementation, the report in 2007 compliance by all incineration sectors and progress for base metal smelting, and the third report in 2010 an overall evaluation of compliance for all standards and any recommendations for revisions. Jurisdictions will submit spreadsheets which will contain all relevant information necessary for a single public report to be posted on the CCME web site for public access.

Reports will be limited to information on those facilities which are subject to achievement and/or compliance with the Canada-wide Standards as endorsed by the Ministers of the Environment (insert date) and as implemented variously by the responsible jurisdictions or industries. This information is intended to show compliance rates and performance characteristics in a manner which documents sectoral performance as well as jurisdictional performance. It is not intended to provide a facility-by-facility record of performance.

Means of determining compliance/achievement of the CWS

The Canada-wide Standards for mercury lend themselves to achievement through voluntary action, or through compliance with regulated or legally enforceable limits. As such, it is necessary to provide some means to ensure that a level playing field exists so that the numeric value provided in the CWS is applied equally or similarly in each jurisdictions. One means to do this is to require identical compliance procedures, but this may require that some jurisdictions apply compliance procedures for mercury CWSs that are different than those used for locally determined or regulated parameters such as SO2, PM, ammonia, etc. An example is where the mercury CWS is expressed as the average of 3 stack tests, whereas a jurisdiction may normally utilize the median value of 3 tests to determine compliance.

In an effort to streamline implementation, each jurisdiction will determine the exact means of ensuring compliance/achievement in a manner consistent with the typical or desired programs for the affected facility/sector. It is anticipated that minor variations in jurisdictional requirements will result in minimal variation across the country which is insignificant with respect to the overall reduction activities which range from 50-99% for various facilities.

Common measurement parameters for reporting purposes

Each facility report will include specific measures corrected so as to be compatible and consistent for the purposes of public reporting. Mercury emissions must be corrected for the O_2 content of gases, to ensure compliance with the standards.

Each jurisdiction will determine the sector within which each subject facility will be reported. For example, a jurisdiction may determine that a small mixed waste incinerator (for example, burning both medical and municipal waste) may be subject to either standard, based upon the preponderance of waste (>50% as one type) or based upon the provincial designation of facility type. Sectoral assignments will be updated to reflect the most recent characteristics of the facility under consideration prior to reporting.

While little confusion is likely to exist over the implementation of mercury CWSs for "greenfield" facilities, it is possible that significantly expanded or modified facilities can/should be considered as new for the purposes of achievement/compliance with the mercury CWS. It will be the responsibility of the jurisdictions to determine at which point a facility no longer qualifies as an "existing" facility and must conform to the standard for "new or expanded" facilities as a result of significant modifications/alterations to the facility operations or physical plant.

Data management and public reporting

Facility-specific information will be supplied in a spreadsheet format to facilitate reporting. A consolidated data-report and achievement/compliance report will be made available to all jurisdictions and to the Ministers, along with the draft public report, prior to formal release of the public report. The public report will be released upon approval by the Ministers of the

Environment.

Jurisdictions will provide a report in spreadsheet format prior to September 30 so that the consolidated spreadsheet can be prepared along with the public report (draft) for review and approval. A consolidated spreadsheet will be prepared and distributed to all jurisdictions within 30 days of receipt of the final jurisdictional spreadsheet. Along with the consolidated spreadsheet a draft public report will be provided for review and consideration prior to the Ministers' meeting at which public release is anticipated. That public report (draft format attached) will be posted to the CCME web site upon approval by the Ministers. Jurisdictions are encouraged to provide reference to the CCME web site and/or pointers in their own web sites in order to ensure a single location for mercury CWSs reporting should errors/miscalculations have to be corrected at some time.

In addition to the consolidated public reporting on mercury CWSs, jurisdictions must provide a contact for facility-specific information in the advent that the public wishes to access compliance or achievement information. Such data will be supplied in a manner consistent with the normal data-reporting/compliance reporting procedures of the jurisdiction in question - the consolidated spreadsheet will not be made publicly available in that it may include proprietary (business) information.

Canada-wide Standards for Mercury Emissions

Example public report format only

CWS-Hg for Municipal Solid Waste Incinerators in Canada

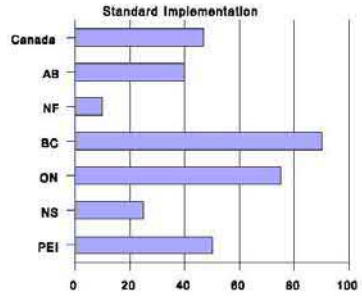
(This report covers those processing more than 120 Tonnes/yr only)

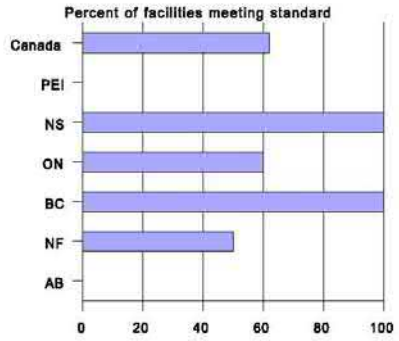
Report overview:

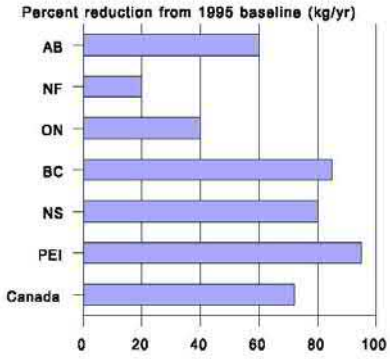
This is a consolidated report on the achievement of or compliance with Canada-Wide Standard for mercury emissions from the Municipal Solid Waste Incineration sector in Canada. Several facilities located in the Province of Quebec are not addressed in this report. This report provides an progress indicator for the jurisdictional activities to implement the standards, an indictor for facility compliance and/or achievement with the standard, a consolidated graphic showing the net reductions in emissions from this sector against two baseline years, and a national summary for the sector.

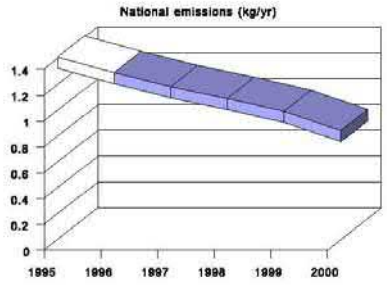
Sector overview:

The incineration of solid waste is utilized for two reasons in Canada - either to reduce volumes to minimize landfilling, or to achieve generate electricity (energy from waste). During the development of the Canada-wide Standard for this sector, a total of 13 major facilities and more than 100 minor facilities were evaluated. A baseline year of 2000 has been selected from the original total of 13 major facilities located in 7 jurisdictions all facilities remain in operation.









Endorsed by CCME Council of Ministers, June 5-6, 2000, Quebec City

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Canada-wide Standard for Mercury Emissions

Signed by:

British Columbia	Honourable Joan Sawicki
Alberta	Honourable Halvar Johnson
Saskatchewan	Honourable Buckley Belanger
Manitoba	Honourable Oscar Lathlin
Ontario	Honourable Dan Newman
Environment Canada	Honourable David Anderson
New Brunswick	Honourable Kim Jardine
Nova Scotia	Honourable Michael Baker
Prince Edward Island	Honourable Kevin MacAdam
Newfoundland and Labrador	Honourable Oliver Langdon Honourable Walter Noel
Yukon	Honourable Dale Eftoda
Northwest Territories	Honourable Joseph Handley
Nunavut	Honourable Peter Kilabuk

Note: Québec has not endorsed the Canada-wide Accord on Environmental Harmonization or the Canada-wide Environmental Standards Sub-agreement.

Endorsed by CCME Council of Ministers, June 5—6, 2000, Quebec City