

SCREENING DECISION REPORT NIRB FILE No.: 16EN045

NPC File No.: 148301

September 23, 2016

Following the Nunavut Impact Review Board's (NIRB or Board) assessment of all materials provided, the NIRB is recommending that a review of Aurora Geosciences Limited's "YC Recce" is not required pursuant to paragraph 92(1)(a) of the *Nunavut Planning and Project Assessment Act* (NuPPAA).

Subject to the Proponent's compliance with the terms and conditions as set out in below, the NIRB is of the view that the project proposal is not likely to cause significant public concerns, and it is unlikely to result in significant adverse environmental and social impacts. The NIRB therefore recommends that the responsible Minister(s) accepts this Screening Decision Report.

OUTLINE OF SCREENING DECISION REPORT

- 1) REGULATORY FRAMEWORK
- 2) PROJECT REFERRAL
- 3) PROJECT OVERVIEW & THE NIRB ASSESSMENT PROCESS
- 4) FACTORS FOR DETERMINING SIGNIFICANCE OF IMPACTS
- 5) RECOMMENDED PROJECT-SPECIFIC TERMS AND CONDITIONS
- 6) OTHER NIRB CONCERNS AND RECOMMENDATIONS
- 7) REGULATORY REQUIREMENTS
- 8) Conclusion

REGULATORY FRAMEWORK

The primary objectives of the NIRB are set out in Section 12.2.5 of the Nunavut Land Claims Agreement (NLCA) as follows:

"In carrying out its functions, the primary objectives of NIRB shall be at all times to protect and promote the existing and future well-being of the residents and communities of the Nunavut Settlement Area, and to protect the ecosystemic integrity of the Nunavut Settlement Area. NIRB shall take into account the well-being of the residents of Canada outside the Nunavut Settlement Area."

These objectives are confirmed under section 23 of the NuPPAA.

The purpose of screening is provided for under section 88 of the NuPPAA:

"The purpose of screening a project is to determine whether the project has the potential to result in significant ecosystemic or socio-economic impacts and, accordingly, whether it requires a review by the Board..."

To determine whether a review of a project is required, the NIRB is guided by the considerations as set out under subsection 89(1) of NuPPAA:

- "89. (1) The Board must be guided by the following considerations when it is called on to determine, on the completion of a screening, whether a review of the project is required:
 - (a) a review is required if, in the Board's opinion,
 - i. the project may have significant adverse ecosystemic or socio-economic impacts or significant adverse impacts on wildlife habitat or Inuit harvest activities,
 - ii. the project will cause significant public concern, or
 - iii. the project involves technological innovations, the effects of which are unknown; and
 - (b) a review is not required if, in the Board's opinion,
 - i. the project is unlikely to cause significant public concern, and
 - ii. its adverse ecosystemic and socioeconomic impacts are unlikely to be significant, or are highly predictable and can be adequately mitigated by known technologies."

It is noted that subsection 89(2) provides that the considerations set out in paragraph 89(1)(a) prevail over those set out in paragraph 89(1)(b).

Where the NIRB determines that a project may be carried out without a review, the NIRB has the discretion to recommend specific terms and conditions to be attached to any approval of the project proposal. Specifically, paragraph 92(2)(a) of NuPPAA provides:

- "92. (2) In its report, the Board may also
 - (a) recommend specific terms and conditions to apply in respect of a project that it determines may be carried out without a review."

PROJECT REFERRAL

On June 27, 2016 the Nunavut Impact Review Board (NIRB or Board) received a referral to screen Aurora Geosciences Limited's "YC Recce" project proposal from the Nunavut Planning Commission (NPC or Commission) with an accompanying positive conformity determination with the Keewatin Regional Land Use Plan.

Please note that while prospecting and staking projects are typically exempt from the requirement for NIRB screening, on June 27, 2016 the Nunavut Planning Commission forwarded this proposal to the NIRB for screening, citing a concern for potential cumulative effects pursuant to subsection 80(1) of *Nunavut Planning and Project Assessment Act* (NuPPAA) and are related to:

- a) nearby projects that have been carried out, are being carried out, or have been proposed, including projects associated with expired and active prospecting permits and mineral claims¹;
- b) the project proposal's potential to induce additional projects;
- c) the project proposal's locations, as they have been identified in core caribou calving and post-calving areas²; and
- d) the identification of the areas as having value and priority to local communities³ for:
 - i. abundance of caribou, wolves, and wolverine; and
 - ii. caribou migration route.

Pursuant to section 86 of NuPPAA, the NIRB commenced screening this project proposal and assigned it file number 16EN045.

PROJECT OVERVIEW & THE NIRB ASSESSMENT PROCESS

1. Project Description

The proposed "YC Recce" project is located within the Kivalliq region, approximately 220 kilometres (km) southwest from Whale Cove. The Proponent intends to conduct geological and geophysical exploration to assess gold potential. The program is proposed to take place seasonally from August 2016 to August 2017.

According to the project proposal, the scope of the project includes the following undertakings, works or activities:

- Transportation of up to 4 (four) personnel, equipment and supplies via helicopter or float plane to exploration site(s);
- Establishment of up to two (2) temporary two-person tent camps at the exploration site(s);
- Conduct prospecting, mapping, sampling, geophysical surveys, and staking;
- Withdrawal of a maximum of 0.01 cubic metres of water daily from surrounding water bodies for drinking, cooking and cleaning;
- Storage of the following on site: 4 (four) pounds of propane; 25 litres of gasoline in a jerry can;
- Generation and disposal of the following wastes on site:
 - i. Greywater to be disposed in a natural sump;
 - ii. Combustible and non-combustible waste to be transported offsite to an approved disposal facility in Rankin Inlet;
 - iii. Sewage to be buried on site; and
- Demobilization and removal of exploration equipment and materials from site on completion of the program.

2. Scoping

The NIRB has identified no additional works or activities in relation to the project proposal.

¹ Some nearby projects/project proposals include Huckleberry Claims (NPC File # 148281).

² Government of Nunavut. Submission to the Nunavut Planning Commission for the Draft Nunavut Land Use Plan. May 28, 2014.

³ Nunavut Planning Commission. Summary of Community Meetings on the Draft Nunavut Land Use Plan. 2014.

3. Key Stages of the Screening Process

The following key stages were completed:

Date	Stage
June 27, 2016	Receipt of project proposal from the NPC
July 5, 2016	Information request(s)
August 10, 2016	Proponent responded to information request(s)
August 10, 2016	Scoping pursuant to subsection 86(1) of the NuPPAA
August 23, 2016	Public engagement and comment request
September 13, 2016	Receipt of public comments

4. Public Comments and Concerns

From August 23, 2016 to September 13, 2016 the NIRB provided opportunity for the public to provide comments and concerns regarding the project proposal. The following is a summary of the comments and concerns received:

Government of Nunavut (GN)

- Recommended that the Proponent avoid conducting activities within a 50 metre buffer zone of archaeological and historical sites, and to cease operations on a site and relocate to a different site if archaeological or historical features are encountered.
- Stated that it is the Proponent's responsibility to ensure that no heritage resource sites are disturbed in the course of their activities.
- Recommended that environmental assessments under subsection 80(1) of the NuPPAA not be applied to mineral claim staking and prospecting programs of the scope and magnitude as proposed in the project proposal, and that claim staking and basic prospecting activities should continue to be exempt from screening. In addition, the GN recommended that the NPC and the NIRB determine appropriate thresholds for cumulative effects under NuPPAA.
- Raised concerns regarding the potential impacts that the NPC's decision to refer the project proposal for screening may have on future prospecting and exploration activities in the territory, including those funded by the Nunavut Prospecting Program.
- Suggested that the requirement to publically state claim locations during the impact assessment process may put Nunavut prospectors and exploration companies at a competitive disadvantage relative to staking claims in other jurisdictions.
- Recommended that project activities occur outside the dates of June 9 to July 3 each year
 to make sure the calving and post-calving period for the Qamanirjuaq caribou herd has
 passed.
- Recommended that the Proponent avoid low altitude flights when wildlife is in the vicinity, and adhere to provisions of the *Nunavut Wildlife Act*.

Indigenous and Northern Affairs Canada (INAC)

- Suggested that direct impacts from prospecting projects, such as the proposed project, are known and easily mitigable with known technology.
- Acknowledged that there was potential for cumulative effects but that sufficient information not currently available to any significant cumulative impacts or not.

- Recommended that the Proponent adhere to INAC's Caribou Protection Measures.
- Recommended compliance with all permits and authorizations required to undertake the proposed project and any cooperative agreements for accommodations, or otherwise, comply with valid permits and authorizations.

5. Comments and Concerns with respect to Inuit Qaujimaningit

No concerns or comments were received with respect to Inuit Qaujimaningit in relation to the proposed project.

FACTORS FOR DETERMINING SIGNIFICANCE OF IMPACTS

In determining whether a review of the project is required, the Board considered whether the project proposal had a potential to result in significant ecosystemic or socio-economic impacts.

Accordingly, the assessment of impact significance was based on the analysis of those factors that are set out under section 90 of NuPPAA. The Board took particular attention to take into account traditional knowledge and Inuit Qaujimaningit in carrying out its assessment and determination of the significance of impacts.

The following is a summary of the Board's assessment of the factors that are relevant to the determination of significant impacts with respect of this project proposal:

1. The size of the geographic area, including the size of wildlife habitats, likely to be affected by the impacts.

The proposed mapping, sampling, geophysical surveying, and staking activities are to occur in an area approximately 220 km southwest of Whale Cove. The footprint of the proposed project encompasses approximately 400 square kilometres, which will include two-person tent camps near exploration sites and float plane and/or helicopter-assisted travel routes to these sites. The proposed project activities may take place within habitat for caribou, muskox, wolves, migratory birds, and Species at Risk such as Polar Bear, Grizzly Bear, and Wolverine.

2. The ecosystemic sensitivity of that area.

The proposed project may occur in an area with ecosystemic sensitivity, including the potential for overlap of portions of the project footprint with caribou habitat. Specifically, the footprint of the proposed project may overlap areas identified as having value and priority to local communities for:

- i. Abundance of caribou, wolves, and wolverine, and
- ii. Caribou migration routes.
- 3. The historical, cultural and archaeological significance of that area.

The Proponent has not identified any areas of historical, cultural and archaeological significance associated with the project area. Should the project be approved to proceed, the

Proponent would be required to contact the Government of Nunavut-Department of Culture and Heritage if any sites of historical, cultural or archaeological significance are encountered.

4. The size of the human and the animal populations likely to be affected by the impacts.

The proposed project would occur at locations approximately 65 km from Whale Cove, the nearest community; as such, no human populations are likely to be affected by project impacts. However, it was noted during the commenting period that there is potential for impact to the Qamanirjuaq caribou herd, which could result in adverse impacts to traditional pursuits such as caribou hunting. No other specific animal populations have been identified as likely to be affected by potential project impacts.

5. The nature, magnitude and complexity of the impacts; the probability of the impacts occurring; the frequency and duration of the impacts; and the reversibility of the impacts.

As the "YC Recce" project is a proposed early stage geological and geophysical exploration program involving mapping, sampling, surveying, and staking, the nature of potential impacts is considered to be well-known. Potential adverse impacts are likely to be localized, of low magnitude, infrequent and restricted to the short period of project activities in each field season (20 days). Based on past evidence of similar scope of activities, potential adverse impacts will be reversible and mitigable with due care.

6. The cumulative impacts that could result from the impacts of the project combined with those of any other project that has been carried out, is being carried out or is likely to be carried out.

The proposed project would take place in proximity to other projects that have been or are currently being assessed by the Board. These projects include: "Pistol Bay" (NIRB File No. 11EN027) approximately 20 km north from Whale Cove; "Marce Claims Exploration" (NIRB File No. 11EN046) approximately 150 km west from Whale Cove; "Huckleberry Claims" project (NIRB File No. 16EN035) approximately 53 km northwest from Arviat; and "Tagak" project proposal (NIRB File No. 16EN049) approximately 65 km west from Whale Cove. The potential for cumulative impacts on valued ecosystemic and socioeconomic components, including caribou and caribou habitat, wolves, Wolverine, fish and fish habitat, and traditional wildlife harvesting pursuits, have been considered in the development of the recommended mitigation measures set out in the following section.

Although no significant public concerns were raised during the public commenting period, the NIRB notes that the close proximity of the proposed activities to areas used by the community of Whale Cove and other communities in the Kivalliq region for recreational/traditional pursuits could potentially contribute to public concern developing. A term and condition has been recommended to direct engagement with the communities, local Hunters and Trapper's Organizations and posting of public notices to ensure residents are aware of the prospecting and staking program to be conducted.

7. Any other factor that the Board considers relevant to the assessment of the significance of impacts.

No other specific factors have been identified as relevant to the assessment of this project proposal.

In considering the factors as set out above in the screening of the project proposal, the NIRB has identified a number of issues and provides the following views regarding whether or not the proposed project has the potential to result in significant impacts, and has proposed terms and conditions that would mitigate the potential adverse impacts identified.

Administrative Conditions:

To encourage compliance with applicable regulatory requirements and assist the Board and responsible authorities with compliance and effects monitoring for project activities, the following project-specific terms and conditions have been recommended: 1 through 4.

Ecosystem, wildlife habitat and Inuit harvesting activities:

<u>Issue 1:</u> Potential adverse impacts to caribou and caribou calving habitat (Qamanirjuaq caribou herd) from proposed prospecting and sampling activities.

Board views: The activities associated with the project involve on-foot and float plane or helicopter-assisted travel to conduct sampling, surveying and staking activities over a short period. Although project activities are proposed in areas in proximity to habitat for critical life stages of caribou (calving and post-calving), the potential impacts associated with these proposed activities are considered to be short-term (20 days), low magnitude, infrequent, and reversible. Also, the Proponent has committed to complying with INAC's Caribou Protection Measures for the duration of the project. The NIRB has concluded that the potential adverse impacts on caribou and caribou habitat may not be significant if mitigation measures recommended by the NIRB are implemented for the project proposal.

The Proponent would also be required to follow the *Nunavut Wildlife Act* (see Regulatory Requirements section).

Recommended Mitigation Measures: It is recommended that the potential adverse impacts to caribou and caribou habitat may be mitigated by such measures as temporarily ceasing activities that may interfere with migration, calving, and post-calving of caribou. The following terms and conditions are recommended to mitigate the potential adverse impacts: 20 through 27.

<u>Issue 2:</u> Potential adverse impacts to other terrestrial wildlife, including migratory birds, from noise associated with transport of personnel to and from the project site, operational risks such as fuel spills or leaks, as well as disturbance to nests from on the ground prospecting activities.

<u>Board views</u>: There is potential for disturbance of wildlife, including migratory birds, from aircraft operations associated with the proposed project. However, the potential adverse impact(s) of the project on terrestrial wildlife is considered to be minimal due to the scale of the proposed exploration activities and are considered to be of low magnitude, temporary, and short-term. The NIRB has concluded that the potential adverse impacts to terrestrial wildlife, including migratory birds, may not be significant if mitigation measures recommended by the NIRB are implemented for the project proposal

The Proponent would be required to follow the *Nunavut Wildlife Act*, the *Migratory Birds Convention Act*, *Transportation of Dangerous Goods Act* and the *Canadian Environmental Protection Act* (see Regulatory Requirements section).

Recommended Mitigation Measures: It is recommended that the potential adverse impacts may be mitigated by measures such as requiring the Proponent to restrict aircraft activity to specific minimum altitudes to reduce the risk of disturbance of wildlife, including migratory birds. The following terms and conditions are recommended to mitigate potential adverse impacts: 6 through 24.

<u>Issue 3:</u> Potential adverse impacts on fish and fish habitat, including water quality, from fuel spills.

<u>Board Views:</u> As discussed in the assessment of factors relevant to this project proposal, the potential impacts are limited due to the scale and short-term nature of the proposed activities. The potential for adverse impacts, including spills of fuel and wastes associated with the proposed project, is likely limited to the footprint of the proposed temporary camps and locations for prospecting and sampling activities. The potential adverse impacts are considered to be of low magnitude and reversible. The NIRB has concluded that the potential adverse impacts to fish and fish habitat, including water quality, may not be significant if mitigation measures recommended by the NIRB are implemented for the project proposal.

The Proponent would be required to follow the *Fisheries Act*, *Transportation of Dangerous Goods Act*, and the *Canadian Environmental Protection Act* (see Regulatory Requirements section).

<u>Recommended Mitigation Measures</u>: It is recommended that the potential adverse impacts may be mitigated by measures such as requiring the Proponent to ensure all project personnel are properly trained in fuel and hazardous waste handling procedures, as well as spill response and waste management, to properly store fuel, and remove all waste materials and debris following project activities. The following terms and conditions are recommended to mitigate the potential adverse impacts: 5 through 13, 30, and 31.

<u>Issue 4:</u> Potential adverse impacts to ground stability from the establishment of camps to support prospecting activities.

- <u>Board Views:</u> The Proponent is proposing to establish temporary camps for up to four (4) field personnel in the project area to support exploration activities. There is potential for adverse impacts to ground stability, which could result in soil erosion. However, the potential adverse impacts are considered to be of low magnitude and reversible due to the size and temporary nature of the camps to be established. The NIRB has concluded that the potential adverse impacts to ground stability would not be significant if mitigation measures recommended by the NIRB are implemented for the project proposal.
- Recommended Mitigation Measures: It is recommended that potential adverse impacts to ground stability be mitigated by measures such as requiring the Proponent to locate the temporary camps on gravel, sand or other durable material. The following terms and conditions are recommended to mitigate the potential adverse impacts: 28 through 31.
- <u>Issue 5:</u> Potential adverse impacts to public and traditional land use pursuits from activities associated with the project proposal.
- Board Views: The Proponent is proposing to work in an area in proximity to caribou habitat for calving and post-calving events. There is potential for disruption of these critical caribou events as a result of activities associated with the project proposal, which may reduce local caribou populations and availability of caribou as country food. As a result of concerns raised during the public commenting period regarding disturbance to caribou habitat and movement, and recommendations that the project activities occur outside of the critical periods for the Qamanirjuaq caribou herd, the NIRB has included recommendations to conduct the operations outside of May 15 to July 15. Due to the short duration of the project activities, and considering the low magnitude, short-term nature, and reversibility of potential impacts of the proposed prospecting activities, the NIRB has concluded that the potential adverse impacts to public and traditional land use pursuits may not be significant if mitigation measures recommended are implemented for the project proposal.
- <u>Recommended Mitigation Measures</u>: Term and condition 33 is recommended to ensure that available Inuit Qaujimaningit can inform project activities.

Socio-economic effects on northerners:

- <u>Issue 6:</u> Potential adverse impacts to historical, cultural and archaeological sites from proposed project activities.
- <u>Board Views:</u> The Proponent has not identified sites of historical, cultural and archaeological importance in the proposed project area. The probability of impacts to historical, cultural and archaeological sites is considered to be low due to the anticipated minimal ground disturbance associated with the proposed prospecting activities.

The Proponent is required to follow the *Nunavut Act* (as recommended in the Regulatory Requirements section) and would be required to contact the Government of

Nunavut-Department of Culture and Heritage if sites of historical, cultural and archaeological importance are encountered.

<u>Recommended Mitigation Measures</u>: Term and condition 32 is recommended to ensure that available Inuit Qaujimaningit can inform project activities, and reduce the potential for adverse impacts occurring to any additional historical, cultural, and archaeological sites.

Significant public concern:

<u>Issue 7:</u> No significant public concern was expressed during the public commenting period for this file.

<u>Board Views:</u> Follow up consultation and involvement of local community members is expected to mitigate any potential for public concern resulting from project activities. Further, it is noted that the Proponent has committed to complying with INAC's Caribou Protection Measures for the duration of the project. This commitment by the Proponent may mitigate potential for significant public concern.

Recommended Mitigation Measures: Term and condition 32 is recommended to ensure that the affected community and organizations are informed about the project proposal, and to provide the Proponent with an opportunity to proactively address or mitigate any concerns that may arise from the project activities findings.

Technological innovations for which the effects are unknown:

No specific issues have been identified associated with this project proposal.

In considering the above factors and subject to the Proponent's compliance with the terms and conditions necessary to mitigate against the potential adverse environmental and social effects, the Board is of the view that the proposed project is unlikely to cause significant public concern and its adverse ecosystemic and socioeconomic impacts are unlikely to be significant, or are highly predictable and can be adequately mitigated by known technologies.

RECOMMENDED PROJECT-SPECIFIC TERMS AND CONDITIONS

The Board is recommending the following specific terms and conditions to apply in respect of the project:

General

- 1. Aurora Geosciences Limited (the Proponent) shall maintain a copy of the Project Terms and Conditions at the site of operation at all times.
- 2. The Proponent shall forward copies of all permits obtained and required for this project to the Nunavut Impact Review Board (NIRB) prior to the commencement of the project.
- 3. The Proponent shall operate in accordance with all commitments stated in correspondence provided to the Nunavut Planning Commission (Application to Determine Conformity, June 27, 2016), and the NIRB (Online Application Form and Non-technical summary and translation, August 10, 2016).

4. The Proponent shall operate the site in accordance with all applicable Acts, Regulations and Guidelines.

Water Use

5. The Proponent shall not use water, including constructing or disturbing any stream, lakebed or the banks of any definable water course unless approved by the Nunavut Water Board.

Waste Disposal

6. The Proponent shall keep all garbage and debris in bags placed in a covered metal container or equivalent until disposed of at an approved facility. All such wastes shall be kept inaccessible to wildlife at all times.

Fuel and Chemical Storage

- 7. Unless otherwise authorized by the Nunavut Water Board, the Proponent shall locate all fuel and other hazardous materials a minimum of thirty-one (31) metres away from the high water mark of any water body and in such a manner as to prevent their release into the environment.
- 8. The Proponent shall ensure that re-fueling of all equipment occurs a minimum of thirty-one (31) metres away from the high water mark of any water body, unless otherwise authorized by the Nunavut Water Board.
- 9. The Proponent shall store all fuel and chemicals in such a manner that they are inaccessible to wildlife.
- 10. The Proponent shall use drip pans or other equivalent device when refueling equipment. The Proponent shall also use secondary containment or a surface liner (e.g., self-supporting instaberms and fold-a-tanks) at all refueling stations.
- 11. The Proponent shall ensure that appropriate spill response equipment and clean-up materials (e.g., shovels, pumps, barrels, drip pans, and absorbents) are readily available during any transfer of fuel or hazardous substances, at all fuel storage sites.
- 12. The Proponent shall remove and treat hydrocarbon contaminated soils on site or transport them to an approved disposal site for treatment.
- 13. The Proponent shall ensure that all personnel are properly trained in fuel and hazardous waste handling procedures, as well as spill response procedures. All spills of fuel or other deleterious materials of any amount must be reported immediately to the 24 hour Spill Line at (867) 920-8130.

Wildlife - General

- 14. The Proponent shall ensure that there is no damage to wildlife habitat in conducting this operation.
- 15. The Proponent shall not harass wildlife. This includes persistently worrying or chasing animals, or disturbing large groups of animals. The Proponent shall not hunt or fish, unless proper Nunavut authorizations have been acquired.
- 16. The Proponent shall ensure that all project personnel are made aware of the measures to protect wildlife and are provided with training and/or advice on how to implement these measures.

Migratory Birds and Raptors Disturbance

- 17. The Proponent shall not disturb or destroy the nests or eggs of any birds. If nests are encountered and/or identified, the Proponent shall take precaution to avoid further interaction and or disturbance (e.g., a 100 metres buffer around the nests). If active nests of any birds are discovered (i.e., with eggs or young), the Proponent shall avoid these areas until nesting is complete and the young have left the nest.
- 18. The Proponent shall minimize activities during periods when birds are particularly sensitive to disturbance such as migration, nesting and moulting.
- 19. The Proponent shall ensure its aircraft avoid excessive hovering or circling over areas where bird presence is likely.

Aircraft Flight Restrictions

- 20. The Proponent shall restrict aircraft/helicopter activity related to the project to a minimum altitude of 610 metres above ground level unless there is a specific requirement for low-level flying, which does not disturb wildlife and migratory birds.
- 21. The Proponent shall ensure that aircraft maintain a vertical distance of 1000 metres and a horizontal distance of 1500 metres from any observed groups (colonies) of migratory birds. Aircraft should avoid critical and sensitive wildlife areas at all times by choosing alternate flight corridors.
- 22. The Proponent shall ensure that aircraft/helicopter do not, unless for emergency, touch-down in areas where wildlife are present.
- 23. The Proponent shall advise all pilots of relevant flight restrictions and enforce their application over the project area, including flight paths to/from the project area.

Caribou and Muskox Disturbance

- 24. The Proponent shall cease activities that may interfere with the migration or calving of caribou or muskox, until the caribou or muskox have passed or left the area.
- 25. The Proponent shall not block or cause any diversion to caribou migration, and shall cease activities likely to interfere with migration such as movement of equipment or personnel until such time as the caribou have passed.
- 26. The Proponent shall not construct or operate any camp within ten (10) kilometres of any paths or crossings known to be frequented by caribou (e.g., designated caribou crossings).
- 27. During the period of May 15 to July 15, when caribou are observed within one (1) kilometre of project operations, the Proponent shall suspend all operations, including low-level over flights outside the immediate vicinity of the camps. Following July 15, if caribou cows or calves are observed within one (1) kilometre of project operations, the Proponent shall also suspend all operations in the vicinity, including low-level over flights, until caribou are no longer in the immediate area.

Temporary Camps

- 28. The Proponent shall ensure that all camps are located on gravel, sand or other durable land.
- 29. The Proponent shall ensure that the land use area is kept clean and tidy at all times.

Restoration of Disturbed Areas

- 30. The Proponent shall remove all garbage, fuel and equipment upon abandonment.
- 31. The Proponent shall complete all clean-up and restoration of the lands used prior to the end of each field season and/or upon abandonment of site.

Other

- 32. The Proponent should engage with local residents regarding planned activities in the area and should solicit available Inuit Qaujimaningit and information regarding current recreational and traditional use of the project area which may inform project activities.
- 33. The Proponent shall ensure that project activities do not interfere with Inuit wildlife harvesting or traditional land use activities.

OTHER NIRB CONCERNS AND RECOMMENDATIONS

In addition to the project-specific terms and conditions, the Board is recommending the following:

Change in Project Scope

1. Responsible authorities or Proponent shall notify the Nunavut Planning Commission (NPC) and the NIRB of any changes in operating plans or conditions, including phase advancement, associated with this project prior to any such change.

Bear and Carnivore Safety

- 2. The Proponent should review the Government of Nunavut's booklet on Bear Safety, which can be downloaded from this link: http://gov.nu.ca/sites/default/files/bear safety -_reducing_bear-people_conflicts_in_nunavut.pdf. Further information on bear/carnivore detection and deterrent techniques can be found in the "Safety in Grizzly and Black Bear Country" pamphlet. which can he downloaded from this link. http://www.enr.gov.nt.ca/sites/default/files/web_pdf_wd_bear_safety_brochure_1_may_2015 .pdf.
- 3. There are Polar Bear and grizzly bear safety resources available from the Bear Smart Society with videos on Polar Bear safety available in English, French and Inuktitut at http://www.bearsmart.com/play/safety-in-polar-bear-country/. Information can also be obtained from Parks Canada's website on bear safety at the following link: http://www.pc.gc.ca/eng/pn-np/nu/quttinirpaaq/visit/visit6/d.aspx or in reviewing the "Safety in Polar Bear Country" pamphlet, which can be downloaded from the following link: http://www.pc.gc.ca/eng/pn-np/nu/quttinirpaaq/visit/visit6/~/media/pn-np/nu/auyuittuq/pdf/shared/PolarBearSafety_English.ashx.
- 4. Any problem wildlife or any interaction with carnivores should be reported immediately to the local Government of Nunavut, Department of Environment Conservation Office (Conservation Officer of Arviat, phone: 867-857-2975).

Species at Risk

5. The Proponent review Environment and Climate Change Canada's "Environment Assessment Best Practice Guide for Wildlife at Risk in Canada", available at the following

link:

http://www.sararegistry.gc.ca/virtual_sara/files/policies/EA%20Best%20Practices%202004.pdf. The guide provides information to the Proponent on what is required when Wildlife at Risk, including *Species at Risk*, are encountered or affected by the project.

Migratory Birds

- 6. The Proponent review Canadian Wildlife Services' "Key migratory bird terrestrial habitat sites in the Northwest Territories and Nunavut", available at the following link: http://publications.gc.ca/site/eng/317630/publication.html and "Key marine habitat sites for migratory birds in Nunavut and the Northwest Territories", available at the following link: http://publications.gc.ca/site/eng/392824/publication.html. The guide provides information to the Proponent on key terrestrial and marine habitat areas that are essential to the welfare of various migratory bird species in Canada.
- 7. For further information on how to protect migratory birds, their nests and eggs when planning or carrying out project activities, consult Environment and Climate Change Canada's Incidental Take web page and the fact sheet "Planning Ahead to Reduce the Risk of Detrimental Effects to Migratory Birds, and their Nests and Eggs" available at http://www.ec.gc.ca/paom-itmb/.

Waste Management

8. The Proponent shall provide an authorization or letter of conformation of disposal from the owner/operator of the landfill to be used for disposal of project-related wastes.

REGULATORY REQUIREMENTS

The Proponent is also advised that the following legislation may apply to the project:

- 1. The *Fisheries Act* (http://laws-lois.justice.gc.ca/eng/acts/F-14/index.html).
- 2. The *Nunavut Waters and Nunavut Surface Rights Tribunal Act* (http://laws-lois.justice.gc.ca/eng/acts/n-28.8/).
- 3. The *Migratory Birds Convention Act* and *Migratory Birds Regulations* (http://lawslois.justice.gc.ca/eng/acts/M-7.01/).
- 4. The *Species at Risk Act* (http://laws-lois.justice.gc.ca/eng/acts/S-15.3/index.html). Attached in **Appendix A** is a list of Species at Risk in Nunavut.
- 5. The *Wildlife Act* (http://www.canlii.org/en/nu/laws/stat/snu-2003-c-26/latest/snu-2003-c-26.html) which contains provisions to protect and conserve wildlife and wildlife habitat, including specific protection measures for wildlife habitat and species at risk.
- 6. The *Nunavut Act* (http://laws-lois.justice.gc.ca/eng/acts/N-28.6/). The Proponent must comply with the proposed terms and conditions listed in the attached **Appendix B**.
- 7. The *Transportation of Dangerous Goods Regulations* (http://www.tc.gc.ca/eng/tdg/clear-tofc-211.htm), *Transportation of Dangerous Goods Act* (http://laws-lois.justice.gc.ca/eng/acts/t-19.01/), and the *Canadian Environmental Protection Act* (http://laws-lois.justice.gc.ca/eng/acts/C-15.31/). The Proponent must ensure that proper shipping documents accompany all movements of dangerous goods. The Proponent must

register with the Government of Nunavut, Department of Environment Manager of Pollution Control and Air Quality at 867-975-7748.

8. The *Aeronautics Act* (http://laws-lois.justice.gc.ca/eng/acts/A-2/).

CONCLUSION

The foregoing constitutes the Board's screening decision with respect to Aurora Geosciences Limited's "YC Recce".

Dated September 23, 2016 at Arviat, NU.

Elizabeth Copland, Chairperson

Attachments: Appendix A: Species at Risk in Nunavut

Appendix B: Archaeological and Palaeontological Resources Terms and Conditions for Land Use

Permit Holders

Appendix A

Species at Risk in Nunavut

Due to the requirements of Section 79(2) of the Species At Risk Act (SARA), and the potential for project-specific adverse effects on listed wildlife species and its critical habitat, measures should be taken as appropriate to avoid or lessen those effects, and the effects need to be monitored. Project effects could include species disturbance, attraction to operations and destruction of habitat. This section applies to all species listed on Schedule 1 of SARA, as listed in the table below, or have been assessed by the Committee on the Status of Endangered Wildlife in Canada (COSEWIC), which may be encountered in the project area. This list may not include all species identified as at risk by the Territorial Government. The following points provide clarification on the applicability of the species outlined in the table.

- Schedule 1 is the official legal list of Species at Risk for SARA. SARA applies to all species on Schedule 1. The term "listed" species refers to species on Schedule 1.
- Schedule 2 and 3 of SARA identify species that were designated at risk by the COSEWIC prior to October 1999 and must be reassessed using revised criteria before they can be considered for addition to Schedule 1.
- Some species identified at risk by COSEWIC are "pending" addition to Schedule 1 of SARA. These species are under consideration for addition to Schedule 1, subject to further consultation or assessment.

If species at risk are encountered or affected, the primary mitigation measure should be avoidance. The Proponent should avoid contact with or disturbance to each species, its habitat and/or its residence. All direct, indirect, and cumulative effects should be considered. Refer to species status reports and other information on the species at risk Registry at http://www.sararegistry.gc.ca for information on specific species.

Monitoring should be undertaken by the Proponent to determine the effectiveness of mitigation and/or identify where further mitigation is required. As a minimum, this monitoring should include recording the locations and dates of any observations of species at risk, behaviour or actions taken by the animals when project activities were encountered, and any actions taken by the proponent to avoid contact or disturbance to the species, its habitat, and/or its residence. This information should be submitted to the appropriate regulators and organizations with management responsibility for that species, as requested.

For species primarily managed by the Territorial Government, the Territorial Government should be consulted to identify other appropriate mitigation and/or monitoring measures to minimize effects to these species from the project.

Mitigation and monitoring measures must be undertaken in a way that is consistent with applicable recovery strategies and action/management plans.

Schedules of SARA are amended on a regular basis so it is important to check the SARA registry (www.sararegistry.gc.ca) to get the current status of a species.

Updated: June 2015

Species at Risk ¹	COSEWIC Designation	Schedule of SARA	Government Organization with Primary Management Responsibility ²
Eskimo Curlew	Endangered	Schedule 1	EC
Ivory Gull	Endangered	Schedule 1	EC
Ross's Gull	Threatened	Schedule 1	EC
Harlequin Duck (Eastern	Special Concern	Schedule 1	EC
population)			627
Rusty Blackbird	Special Concern	Schedule 1	GN
Peregrine Falcon	Special Concern	Schedule 1 - Threatened	GN
	(anatum-tundrius	(anatum)	
	complex ³)	Schedule 3 – Special	
		Concern (tundrius)	627
Short-eared Owl	Special Concern	Schedule 3	GN
Red Knot (<i>rufa</i> subspecies)	Endangered	Schedule 1	EC
Red Knot (islandica subspecies)	Special Concern	Schedule 1	EC
Horned Grebe (Western population)	Special Concern	Pending	EC
Red-necked Phalarope	Special concern	Pending	EC
Buff-breasted Sandpiper	Special concern	Pending	EC
Felt-leaf Willow	Special Concern	Schedule 1	GN
Porsild's Bryum	Threatened	Schedule 1	GN
Peary Caribou	Endangered	Schedule 1	GN
Barren-ground Caribou (Dolphin and Union population)	Special Concern	Schedule 1	GN
Polar Bear	Special Concern	Schedule 1	GN/DFO
Grizzly Bear	Special Concern	Pending	GN
Wolverine	Special Concern	Pending	GN
Atlantic Cod, Arctic Lakes	Special Concern	Pending	DFO
Atlantic Walrus	Special Concern	Pending	DFO
Beluga Whale	Threatened	Schedule 2	DFO
(Cumberland Sound population) Beluga Whale (Eastern Hudson Bay population)	Endangered	Pending	DFO
Beluga Whale (Western Hudson Bay population)	Special Concern	Pending	DFO
Beluga Whale (Eastern High Arctic – Baffin Bay population)	Special Concern	Pending	DFO
Bowhead Whale (Eastern Canada – West Greenland population)	Special Concern	Pending	DFO
Bowhead Whale (Eastern Arctic population		Schedule 2	DFO
Killer Whale (Northwest Atlantic / Eastern Arctic populations)	Special Concern	Pending	DFO
Narwhal	Special Concern	Pending	DFO

Note: DFO: Fisheries and Oceans Canada; EC: Environment Canada; GN: Government of Nunavut

¹ The Department of Fisheries and Oceans has responsibility for aquatic species.
² Environment Canada (EC) has a national role to play in the conservation and recovery of Species at Risk in Canada, as well as responsibility for management of birds described in the Migratory Birds Convention Act (MBCA). Day-to-day management of terrestrial species not covered in the MBCA is the responsibility of the Territorial Government. Populations that exist in National Parks are also managed under the authority of the Parks Canada Agency.

³ The anatum subspecies of Peregrine Falcon is listed on Schedule 1 of SARA as threatened. The anatum and tundrius subspecies of Peregrine Falcon were reassessed by COSEWIC in 2007 and combined into one subpopulation complex. This subpopulation complex was assessed by COSEWIC as Special Concern.

Appendix B:

Archaeological and Palaeontological Resources Terms and Conditions for Land Use Permit Holders



INTRODUCTION

The Department of Culture and Heritage (CH) routinely reviews land use applications sent to the Nunavut Water Board, Nunavut Impact Review Board and the Indigenous and Northern Affairs Canada. These terms and conditions provide general direction to the permittee/proponent regarding the appropriate actions to be taken to ensure the permittee/proponent carries out its role in the protection of Nunavut's archaeological and palaeontological resources.

TERMS AND CONDITIONS

1) The permittee/proponent shall have a professional archaeologist and/or palaeontologist perform the following **Functions** associated with the **Types of Development** listed below or similar development activities:

	Types of Development	Function	
	(See Guidelines below)	(See Guidelines below)	
a)	Large scale prospecting	Archaeological/Palaeontological	
	Large scale prospecting	Overview Assessment	
b)	Diamond drilling for exploration or		
	geotechnical purpose or planning of	Archaeological/ Palaeontological	
	linear disturbances	Inventory	
c)	Construction of linear disturbances,	Archaeological/ Palaeontological	
	Extractive disturbances, Impounding	Inventory or Assessment or	
	disturbances and other land	Mitigation	
	disturbance activities	Willigation	

Note that the above-mentioned functions require either a Nunavut Archaeologist Permit or a Nunavut Palaeontologist Permit. CH is authorized by way of the *Nunavut and Archaeological and Palaeontological Site Regulations*⁴ to issue such permits.

2) The permittee/proponent shall not operate any vehicle over a known or suspected archaeological or palaeontological site.

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⁴P.C. 2001-1111 14 June, 2001

- 3) The permittee/proponent shall not remove, disturb, or displace any archaeological artifact or site, or any fossil or palaeontological site.
- 4) The permittee/proponent shall immediately contact CH at (867) 934-2046 or (867) 975-5500 should an archaeological site or specimen, or a palaeontological site or fossil, be encountered or disturbed by any land use activity.
- 5) The permittee/proponent shall immediately cease any activity that disturbs an archaeological or palaeontological site encountered during the course of a land use operation until permitted to proceed with the authorization of CH.
- 6) The permittee/proponent shall follow the direction of CH in restoring disturbed archaeological or palaeontological sites to an acceptable condition. If these conditions are attached to either a Class A or B Permit under the Territorial Lands Act Indigenous and Northern Affairs Canada directions will also be followed.
- 7) The permittee/proponent shall provide all information requested by CH concerning all archaeological sites or artifacts and all palaeontological sites and fossils encountered in the course of any land use activity.
- 8) The permittee/proponent shall make best efforts to ensure that all persons working under its authority are aware of these conditions concerning archaeological sites and artifacts and palaeontological sites and fossils.
- 9) If a list of recorded archaeological and/or palaeontological sites is provided to the permittee/proponent by CH as part of the review of the land use application the permittee/proponent shall avoid the archaeological and/or palaeontological sites listed.
- 10) Should a list of recorded sites be provided to the permittee/proponent, the information is provided solely for the purpose of the proponent's land use activities as described in the land use application, and must otherwise be treated confidentially by the proponent.

Legal Framework

As stated in Article 33 of the Nunavut Land Claims Agreement:

Where an application is made for a land use permit in the Nunavut Settlement Area, and there are reasonable grounds to believe that there could be sites of archaeological importance on the lands affected, no land use permit shall be issued without written consent of the Designated Agency. Such consent shall not be unreasonably withheld. [33.5.12]

Each land use permit referred to in Section 33.5.12 shall specify the plans and methods of archeological site protection and restoration to be followed by the permit holder, and any other conditions the Designated Agency may deem fit. [33.5.13]

Palaeontology and Archaeology

Under the *Nunavut Act*⁵, the federal government can make regulations for the protection, care and preservation of palaeontological and archaeological sites and specimens in Nunavut. Under

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⁵ s. 51(1)

the *Nunavut Archaeological and Palaeontological Sites Regulations*₆, it is illegal to alter or disturb any palaeontological or archaeological site in Nunavut unless permission is first granted through the permitting process.

Definitions

As defined in the *Nunavut Archaeological and Palaeontological Sites Regulations*, the following definitions apply:

"archaeological site" means a place where an archaeological artifact is found.

"archaeological artifact" means any tangible evidence of human activity that is more than 50 years old and in respect of which an unbroken chain of possession or regular pattern of usage cannot be demonstrated, and includes a Denesuline archaeological specimen referred to in section 40.4.9 of the Nunavut Land Claims Agreement.

"palaeontological site" means a site where a fossil is found.

"fossil" includes:

Fossil means the hardened or preserved remains or impression of previously living organisms or vegetation and includes:

- (a) natural casts;
- (b) preserved tracks, coprolites and plant remains; and
- (c) the preserved shells and exoskeletons of invertebrates and the preserved eggs, teeth and bones of vertebrates.

⁶ P.C. 2001-1111 14 June, 2001

Guidelines for Developers for the Protection of Archaeological Resources in the Nunavut Territory

(**Note:** Partial document only, complete document at: www.ch.gov.nu.ca/en/Archaeology.aspx)

Introduction

The following guidelines have been formulated to ensure that the impacts of proposed developments upon heritage resources are assessed and mitigated before ground surface altering activities occur. Heritage resources are defined as, but not limited to, archaeological and historical sites, burial grounds, palaeontological sites, historic buildings and cairns Effective collaboration between the developer, the Department of Culture, Language, Elders and Youth (CH), and the contract archaeologist(s) will ensure proper preservation of heritage resources in the Nunavut Territory. The roles of each are briefly described.

CH is the Nunavut Government agency which oversees the protection and management of heritage resources in Nunavut, in partnership with land claim authorities, regulatory agencies, and the federal government. Its role in mitigating impacts of developments on heritage resources is as follows: to identify the need for an impact assessment and make recommendations to the appropriate regulatory agency; set the terms of reference for the study depending upon the scope of the development; suggest the names of qualified individuals prepared to undertake the study to the developer; issue an archaeologist or palaeontologist permit authorizing field work; assess the completeness of the study and its recommendations; and ensure that the developer complies with the recommendations.

The primary regulatory agencies that CH provides information and assistance to are the Nunavut Impact Review Board, for development activities proposed for Inuit Owned Lands (as defined in Section 1.1.1 of the Nunavut Land Claims Agreement), and the Indigenous and Northern Affairs Canada, for development activities proposed for federal Crown Lands.

A developer is the initiator of a land use activity. It is the obligation of the developer to ensure that a qualified archaeologist or palaeontologist is hired to perform the required study and that provisions of the contract with the archaeologist or palaeontologist allow permit requirements to be met; i.e. fieldwork, collections management, artifact and specimen conservation, and report preparation. On the recommendation of the contract archaeologist or palaeontologist in the field and the Government of Nunavut, the developer shall implement avoidance or mitigative measures to protect heritage resources or to salvage the information they contain through excavation, analysis, and report writing. The developer assumes all costs associated with the study in its entirety.

Through his or her active participation and supervision of the study, the contract archaeologist or palaeontologist is accountable for the quality of work undertaken and the quality of the report produced. Facilities to conduct fieldwork, analysis, and report preparation should be available to this individual through institutional, agency, or company affiliations. Responsibility for the curation of objects recovered during field work while under study and for documents generated in the course of the study as well as remittance of artifacts, specimens and documents to the repository specified on the permit accrue to the contract archaeologist or palaeontologist. This individual is also bound by the legal requirements of the *Nunavut Archaeological and*

Palaeontological Sites Regulations.

Types of Development

In general, those developments that cause concern for the safety of heritage resources will include one or more of the following kinds of surface disturbances. These categories, in combination, are comprehensive of the major kinds of developments commonly proposed in Nunavut. For any single development proposal, several kinds of these disturbances may be involved

- Linear disturbances: including the construction of highways, roads, winter roads, transmission lines, and pipelines;
- Extractive disturbances: including mining, gravel removal, quarrying, and land filling;
- *Impoundment disturbances: including dams, reservoirs, and tailings ponds;*
- Intensive land use disturbances: including industrial, residential, commercial, recreational, and land reclamation work, and use of heritage resources as tourist developments.
- Mineral, oil and gas exploration: establishment of camps, temporary airstrips, access routes, well sites, or quarries all have potential for impacting heritage resources.

Types of Studies Undertaken to Preserve Heritage Resources

Overview: An overview study of heritage resources should be conducted at the same time as the development project is being designed or its feasibility addressed. They usually lack specificity with regard to the exact location(s) and form(s) of impact and involve limited, if any, field surveys. Their main aim is to accumulate, evaluate, and synthesize the existing knowledge of the heritage of the known area of impact. The overview study provides managers with baseline data from which recommendations for future research and forecasts of potential impacts can be made. A Class I Permit is required for this type of study if field surveys are undertaken.

Reconnaissance: This is done to provide a judgmental appraisal of a region sufficient to provide the developer, the consultant, and government managers with recommendations for further development planning. This study may be implemented as a preliminary step to inventory and assessment investigations except in cases where a reconnaissance may indicate a very low or negligible heritage resource potential. Alternately, in the case of small-scale or linear developments, an inventory study may be recommended and obviate the need for a reconnaissance.

The main goal of a reconnaissance study is to provide baseline data for the verification of the presence of potential heritage resources, the determination of impacts to these resources, the generation of terms of reference for further studies and, if required, the advancement of preliminary mitigative and compensatory plans. The results of reconnaissance studies are primarily useful for the selection of alternatives and secondarily as a means of identifying impacts that must be mitigated after the final siting and design of the development project.

Depending on the scope of the study, a Class 1 or Class 2 Permit is required for this type of investigation.

Inventory: A resource inventory is generally conducted at that stage in a project's development at which the geographical area(s) likely to sustain direct, indirect, and perceived impacts can be well defined. This requires systematic and intensive fieldwork to ascertain the effects of all possible and alternate construction components on heritage resources. All heritage sites must be recorded on Government of Nunavut Site Survey forms. Sufficient information must be amassed from field, library and archival components of the study to generate a predictive model of the heritage resource base that will:

- allow the identification of research and conservation opportunities;
- enable the developer to make planning decisions and recognize their likely effects on the known or predicted resources; and
- make the developer aware of the expenditures, which may be required for subsequent studies and mitigation. A Class 1 or 2 permit is required.

Assessment: At this stage, sufficient information concerning the numbers and locations of heritage resources will be available, as well as data to predict the forms and magnitude of impacts. Assessments provide information on the size, volume, complexity and content of a heritage resource, which is used to rank the values of different sites or site types given current archaeological knowledge. As this information will shape subsequent mitigation program(s), great care is necessary during this phase.

Mitigation: This refers to the amelioration of adverse impacts to heritage resources and involves the avoidance of impact through the redesign or relocation of a development or its components; the protection of the resource by constructing physical facilities; or, the scientific investigation and recovery of information from the resource by excavation or other method. The type(s) of appropriate mitigative measures are dictated by their viability in the context of the development project. Mitigation strategies must be developed in consultation with, and approved by, the Department of Culture and Heritage. It is important to note that mitigation activities should be initiated as far in advance of the construction of the development as possible.

Surveillance and monitoring: These may be required as part of the mitigation program.

Surveillance may be conducted during the construction phase of a project to ensure that the developer has complied with the recommendations.

Monitoring involves identification and inspection of residual and long-term impacts of a development (i.e. shoreline stability of a reservoir); or the use of impacts to disclose the presence of heritage resources, for example, the uncovering of buried sites during the construction of a pipeline.