

SCREENING DECISION REPORT NIRB FILE NO.: 08YN048

May 5, 2008

Honourable Ed Picco Minister of Education Iqaluit, NU

Via email: epicco@gov.nu.ca

Re: Screening Decision for Derek Muir's "Contaminants in Snow from Arctic Icecaps and in Lake Sediments" Project Proposal

Dear Honourable Ed Picco:

The primary objectives of the Nunavut Land Claims Agreement (NLCA) are set out in section 12.2.5 of the Land Claims Agreement. This section reads:

In carrying out its functions, the primary objectives of the Nunavut Impact Review Board (NIRB or Board) shall be at all times to protect and promote the existing and future well-being of the residents and communities of the Nunavut Settlement Area, and to protect the ecosystemic integrity of the Nunavut Settlement Area. NIRB shall take into account the well-being of the residents of Canada outside the Nunavut Settlement Area.

Section 12.4.4 of the NLCA states:

Upon receipt of a project proposal, NIRB shall screen the proposal and indicate to the Minister in writing that:

- a) the proposal may be processed without a review under Part 5 or 6; NIRB may recommend specific terms and conditions to be attached to any approval, reflecting the primary objectives set out in Section 12.2.5;
- b) the proposal requires review under Part 5 or 6; NIRB shall identify particular issues or concerns which should be considered in such a review;
- c) the proposal is insufficiently developed to permit proper screening, and should be returned to the proponent for clarification; or
- d) the potential adverse impacts of the proposal are so unacceptable that it should be modified or abandoned.

NIRB Assessment and Decision

After a thorough assessment of all material provided to the Board (please see *Procedural History* and *Project Activities* in **Appendix A**), in accordance with the principles identified within Section 12.4.2 of the NLCA, the decision of the Board as per Section 12.4.4 of the NLCA is:

12.4.4 (a): the proposal may be processed without a review under Part 5 or 6; NIRB may recommend specific terms and conditions to be attached to any approval, reflecting the primary objectives set out in Section 12.2.5.

Recommended Project-Specific Terms and Conditions, pursuant to Section 12.4.4(a) of the NLCA

The Board is recommending the following or similar project-specific terms and conditions be imposed upon the Proponent through all relevant legislation:

General

- 1. Mr. Derek Muir (the Proponent) shall maintain a copy of the Project Terms and Conditions at the site of operation at all times.
- 2. The Proponent shall forward copies of all permits to the NIRB obtained and required for this project prior to the commencement of the project.
- 3. The NIRB shall be notified of any changes in operating plans or conditions associated with this project prior to any such change.
- 4. The Proponent shall operate in accordance with all commitments stated in the application provided to Nunavut Research Institute and the Nunavut Planning Commission.
- 5. The Proponent shall operate the project sites in accordance with all applicable Acts, Regulations and Guidelines.

Fuel Storage

- 6. The Proponent shall locate all fuel on the land with a minimum of thirty (30) metres away from the high water mark of any water body and in such a manner as to prevent their release into the environment.
- 7. The proponent is required to ensure drip trays or equivalent be used at refueling sites during project operaton.

Wildlife

- 8. The Proponent shall not harass wildlife. This includes persistently worrying or chasing animals, or disturbing large groups of animals. Deliberate feeding of any wildlife is absolutely prohibited. The Proponent shall not hunt or fish, unless the proper authorizations have been acquired.
- 9. The Proponent shall restrict aircraft/helicopter activity related to the project to a minimum altitude of 610 metres above ground level unless there is a specific requirement for low-level flying, which does not disturb wildlife.
- 10. The Proponent shall ensure that aircraft maintain a vertical distance of 1000 metres and a horizontal distance of 1500 metres from any observed groups (e.g. Ivory Gulls) of migratory birds.
- 11. The Proponent shall ensure that aircraft/helicopter do not, unless for emergency, touch-down in areas where wildlife are present.

Restoration

- 12. The Proponent shall remove all garbage, fuel barrels and debris upon abandonment.
- 13. The Proponent shall complete all clean-up and restoration of the lands/ice used prior to the expiry date of the permit.

Regulatory Requirements

The Proponent is also advised that the following legislation may apply to the project:

- 1. Section 36(3) of the *Fisheries Act*, which requires that no person shall deposit or permit the deposit of a deleterious substance in any type in water frequented by fish or in any place under any conditions where the deleterious substance may enter such a water body (http://laws.justice.gc.ca/en/showtdm/cs/F-14///en).
- 2. The *Migratory Birds Convention Act* which requires that no person disturb or destroy the nests or eggs of migratory birds. If nests containing eggs or young are encountered, the Proponent shall avoid these areas until nesting is complete and the young have left the nest (http://laws.justice.gc.ca/en/showtdm/cs/M-7.01).
- 3. The Species at Risk Act (effective June 1, 2004 at http://laws.justice.gc.ca/en/showtdm/cs/S-15.3). The Proponent should consult the Species at Risk Public Registry to identify any Species at Risk within the project location (http://www.sararegistry.gc.ca/). See Appendix B for a list of species.
- 4. The Nunavut Act (http://laws.justice.gc.ca/en/showtdm/cs/N-28.6) which requires that no person alter or disturb any archaeological or palaeontological sites in Nunavut unless permission is first granted through the permitting process. If any archaeological or palaeontological sites are found they should remain undisturbed and their location should be reported to the Government of Nunavut Department of Culture, Language, Elders and Youth. The Proponent must comply with the proposed terms and conditions listed in the attached Appendix C.
- 5. The Proponent shall ensure compliance with the *Nunavut Waters and Nunavut Surface Rights Tribunal Act* which states that "no person shall use, or permit the use of, waters in Nunavut except in accordance with the conditions of a licence," and "no person shall deposit or permit the deposit of waste (a) in waters in Nunavut; or (b) in any other place in Nunavut under conditions in which the waste, or any other waste that results from the deposit of that waste, may enter waters in Nunavut" (http://www.canlii.org/ca/sta/n-28.8/whole.html).

The Proponent is also advised that all releases of harmful substances are immediately reportable where the release:

- a. is near or into a water body;
- b. is near or into a designated sensitive environment or sensitive wildlife habitat;
- c. poses an imminent threat to human health or safety; or
- d. poses an imminent threat to a listed species at risk or its critical habitat

Validity of Land Claims Agreement

Section 2.12.2

Where there is	any incon	sistency or o	conflict bety	veen any	federal,	territorial	and local	government	laws,
and the Agreem	nent, the A	greement sh	all prevail to	the exter	nt of the	inconsiste	ncy or cor	ıflict.	

Dated May 5, 2008 at Sanikiluaq, NU.

Lucassie Arragutainaq, A/Chair

Appendix A Procedural History and Project Activities

Procedural History

On April 03, 2008 the Nunavut Impact Review Board (NIRB or Board) received Mr. Derek Muir's *Contaminants in snow from Arctic icecaps and in lake sediments* project proposal from the Nunavut Research Institute, on the same day the NIRB received a positive conformity determination (North Baffin Regional Land Use Plan) from the Nunavut Planning Commission in respect of this project proposal. NIRB assigned this project proposal file number **08YN048**.

This application was distributed to the Hamlet and HTO of Resolute and Grise Fiord as well as interested Federal and Territorial Agencies. The NIRB requested that interested Parties review the application and provide NIRB with comments by April 29, 2008 regarding:

- Whether the project proposal is likely to arouse significant public concern; and if so, why;
- Whether the project proposal is likely to cause significant adverse eco-systemic and socioeconomic effects; and if so, why;
- Whether the project is of a type where the potential adverse effects are highly predictable and mitigable with known technology, (please provide any recommended mitigation measures); and
- Any matter of importance to the Party related to the project proposal.

The NIRB did not receive comments from Parties regarding this project proposal by the requested date.

All information provided to NIRB regarding this project proposal can be viewed on NIRB's ftp-site, at the following location: ftp.nirb.ca - /SCREENINGS/COMPLETED

SCREENINGS/2008 SCREENINGS/ 08YN048-Derek Muir/

Project Activities

The proposed research project is located on the Cornwallis Island and Devon Island, Northern Baffin Region of Nunavut. The nearest communities to the proposed project areas are Resolute and Grise Fiord, around 70 km to the southeast and 150 km to the north respectively. The purpose of the project is to access how much fluorinated stain repellents and brominated flame retardants are entering the environment of Nunavut, and where they may be coming from by collecting snow samples from the ice caps on Devon Island and sediment from the bottom of lakes on Cornwallis Island. The proposed research activities would be conducted from May 4 to May 18, 2008.

The proposed project involves the following components/activities:

- Establishment of temporary camps;
- Temporary fuel storage;
- Aircraft use for field personnel transport;
- Snow mobile use for personnel transport on sites;
- Snow sampling on Devon ice cap; and
- Lake sediment coring at in the Resolute area.

Appendix B SPECIES AT RISK IN NUNAVUT

This list includes species listed on one of the Schedules of SARA (*Species at Risk Act*) and under consideration for listing on Schedule 1 of SARA. These species have been designated as at risk by COSEWIC (Committee on the Status of Endangered Wildlife in Canada). This list may not include all species identified as at risk by the Territorial Government.

- Schedule 1 is the official legal list of Species at Risk for SARA. SARA applies to all species on Schedule 1. The term "listed" species refers to species on Schedule 1.
- Schedule 2 and 3 of SARA identify species that were designated at risk by the COSEWIC prior to October 1999 and must be reassessed using revised criteria before they can be considered for addition to Schedule 1.
- Some species identified at risk by COSEWIC are "pending" addition to Schedule 1 of SARA. These species are under consideration for addition to Schedule 1, subject to further consultation or assessment.

Schedules of SARA are amended on a regular basis so it is important to periodically check the SARA registry (www.sararegistry.gc.ca) to get the current status of a species.

Updated: January 3, 2007

	COSEWIC		Government Organization	
Species at Risk	Designation	Schedule of SARA	with Lead Management Responsibility ¹	
			EC	
Eskimo Curlew	Endangered	Schedule 1		
Ivory Gull	Endangered ²	Schedule 1	EC	
Peregrine Falcon (subspecies anatum)	Threatened	Schedule 1	Government of Nunavut	
Ross's Gull	Threatened	Schedule 1	EC	
Harlequin Duck (Eastern population)	Special Concern	Schedule 1	EC	
Felt-leaf Willow	Special Concern	Schedule 1	Government of Nunavut	
Peregrine Falcon (subspecies tundrius)	Special Concern	Schedule 3	Government of Nunavut	
Short-eared Owl	Special Concern	Schedule 3	Government of Nunavut	
Fourhorn Sculpin	Special Concern	Schedule 3	DFO	
Peary Caribou	Endangered ³	Pending	Government of Nunavut	
Beluga Whale (Eastern Hudson Bay population)	Endangered	Pending	DFO	
Beluga Whale (Cumberland Sound population)	Threatened	Pending	DFO	
Beluga Whale (Western Hudson Bay population)	Special Concern	Pending	DFO	

Beluga Whale (Eastern High Arctic – Baffin Bay population)	Special Concern	Pending	DFO	
Bowhead Whale (Hudson Bay-Foxe Basin population)	Threatened ⁴	Pending	DFO	
Bowhead Whale (Davis Strait-Baffin Bay population)	Threatened ⁴	Pending	DFO	
Porsild's Bryum	Threatened	Pending	Government of Nunavut	
Atlantic Walrus	Special Concern	Pending	DFO	
Narwhal	Special Concern	Pending	DFO	
Rusty Blackbird	Special Concern	Pending	Government of Nunavut	
Barren-ground Caribou (Dolphin and Union population)	Special Concern ³	Pending	Government of Nunavut	
Grizzly Bear	Special Concern	Pending	Government of Nunavut	
Polar Bear	Special Concern	Pending	Government of Nunavut	
Wolverine (Western Population)	Special Concern	Pending	Government of Nunavut	

¹ Environment Canada has a national role to play in the conservation and recovery of Species at Risk in Canada, as well as responsibility for management of birds described in the Migratory Birds Convention Act (MBCA). Day-to-day management of terrestrial species not covered in the MBCA is the responsibility of the Territorial Government. Populations that exist in National Parks are also managed under the authority of the Parks Canada Agency. EC = Environment Canada, DFO = Department of Fisheries and Oceans

² Designated as Endangered by COSEWIC in April 2006 and it is expected that the category of concern in SARA will also be changed from Special Concern to Endangered.

³ Peary Caribou was split into three separate populations in 1991: Banks Island (Endangered), High Arctic (Endangered) and Low Arctic (Threatened) populations. The Low Arctic population also included the Barren-ground Caribou - Dolphin and Union population. In May 2004 all three population designations were de-activated, and the Peary Caribou, Rangifer tarandus pearyi, was assessed separately from the Barren-ground Caribou (Dolphin and Union population), Rangifer tarandus groenlandicus. The subspecies pearyi is composed of a portion of the former "Low Arctic population" and all of the former "High Arctic" and "Banks Island" populations, and it was designated Endangered in May 2004. Although SARA lists Peary Caribou on Schedule 2 as three separate populations, the most current designation is the COSEWIC designation of the subspecies pearyi as Endangered.

⁴ The "Eastern and Western Arctic populations" of Bowhead Whale were given a single designation of Endangered in April 1980 by COSEWIC. These were split into two populations to allow separate designations in April 1986. The Eastern population was not re-evaluated in April 1986, but retained the Endangered status of the original "Eastern and Western Arctic populations". The Eastern Arctic population was further split into two populations (Hudson Bay-Foxe Basin population and Davis Strait-Baffin Bay population) in May 2005, and both these populations were designated as Threatened. Both these populations are under consideration for addition to Schedule 1. Although SARA lists the Eastern Arctic population as Endangered (Schedule 2), the most current designation is the COSEWIC designations of the Hudson Bay-Foxe Basin and Davis Strait-Baffin Bay populations as Threatened.

Appendix C

Archaeological and Palaeontological Resources Terms and Conditions for Land Use Permit Holders



BACKGROUND: Archaeology

As stated in Article 33 of the Nunavut Land Claims Agreement:

The archaeological record of the Inuit of Nunavut is a record of Inuit use and occupancy of lands and resources through time. The evidence associated with their use and occupancy represents a cultural, historical and ethnographic heritage of Inuit society and, as such, Government recognizes that Inuit have a special relationship with such evidence, which shall be expressed in terms of special rights and responsibilities. [33.2.1]

The archaeological record of Nunavut is of spiritual, cultural, religious and educational importance to Inuit. Accordingly, the identification, protection and conservation of archaeological sites and specimens and the interpretation of the archaeological record is of primary importance to Inuit and their involvement is both desirable and necessary. [33.2.2]

In recognition of the cultural, spiritual and religious importance of certain areas in Nunavut to Inuit, Inuit have special rights and interests in these areas as defined by Article 33 of the Nunavut Land Claims Agreement. [33.2.5]

BACKGROUND: Palaeontology

Under the Nunavut Act1, the federal Government can make regulations for the protection, care and preservation of palaeontological sites and specimens in Nunavut. Under the *Nunavut Archaeological and Palaeontological Sites Regulations*2, it is illegal to alter or disturb any palaeontological site in Nunavut unless permission is first granted through the permitting process.

1 s. 51(1)

2 P.C. 2001-1111 14 June, 2001

Definitions

As defined in the *Nunavut Archaeological and Palaeontological Sites Regulations*, the following definitions apply:

"archaeological site" means a place where an archaeological artifact is found.

"archaeological artifact" means any tangible evidence of human activity that is more than 50 years old and in respect of which an unbroken chain of possession or regular pattern of usage cannot be demonstrated, and includes a Denesuline archaeological specimen referred to in section 40.4.9 of the Nunavut Land Claims Agreement.

"palaeontological site" means a site where a fossil is found.

"fossil" includes:

- (a) natural casts
- (b) preserved tracks, coprolites and plant remains; and
- (c) the preserved shells and exoskeletons of invertebrates and the eggs, teeth and bones of vertebrates.

Terms and Conditions

- 1) The permittee shall not operate any vehicle over a known or suspected archaeological or palaeontological site.
- 2) The permittee shall not remove, disturb, or displace any archaeological artifact or site, or any fossil or palaeontological site.
- 3) The permittee shall immediately contact the Department of Culture, Language, Elders and Youth (867) 934-2046 or (867) 975-5500 or 1 (866) 934-2035 should an archaeological site or specimen, or a palaeontological site or fossil be encountered or disturbed by any land use activity.
- 4) The permittee shall immediately cease any activity that disturbs an archaeological or palaeontological site encountered during the course of a land use operation, until permitted to proceed with the authorization of the Department of Culture, Language, Elders and Youth, Government of Nunavut.
- 5) The permittee shall follow the direction of the Department of Culture, Language, Elders and Youth and DIAND in restoring disturbed archaeological or palaeontological sites to an acceptable condition.
- 6) The permittee shall provide all information requested by the Department of Culture, Language, Elders and Youth concerning all archaeological sites or artifacts and all palaeontological sites and fossils encountered in the course of any land use activity.
- 7) The permittee shall make best efforts to ensure that all persons working under authority of the permit are aware of these conditions concerning archaeological sites and artifacts, and palaeontological sites and fossils.

- 8) The permittee shall avoid the known archaeological and/or palaeontological sites listed in Attachment 1.
- 9) The permittee shall have an archaeologist or palaeontologist perform the following functions, as required by the Department of Culture, Language, Elders and Youth:
 - a. survey
 - b. inventory and documentation of the archaeological or palaeontological resources of the land use area
 - c. assessment of potential for damage to archaeological or palaeontological sites
 - d. mitigation
 - e. marking boundaries of archaeological or palaeontological sites
 - f. site restoration

The Department of Culture, Language, Elders and Youth shall authorize by way of a Nunavut Archaeologist Permit or a Nunavut Palaeontologist Permit, all procedures subsumed under the above operations.