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NUNAVUT WATER BOARD HEARING

RE: CAPE DORSET TYPE B WATER LICENSE

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HEARING HELD AT THE  
COMMUNITY CENTRE  
CAPE DORSET, NUNAVUT  
JANUARY 24, 2008

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## 1 APPEARANCES:

## 2 NUNAVUT WATER BOARD:

3	Mr. T. Kabloona (by phone)	Chair
	Mr. R. Hanson	Acting Chair
4	Mr. G. Kusugak (by phone)	Vice Chair
	Mr. L. Toomasie	Member
5	Mr. T. Tatatuapik	Member
	Mr. G. Porter	Member
6	Mr. G. Kakkiarniun	Member

7

## NUNAVUT WATER BOARD (NWB) STAFF:

8

	Mr. W. A. Tilleman, Q.C. (by phone)	Legal Counsel
9	Ms. C. Emrick, Esq.	Legal Counsel
	Ms. D. Filiatrault	Executive Director
10	Mr. D. Hohnstein	Acting Director Technical Services
11	Mr. B. Kogvik	Secretary/Interpreter/Translator
12	Mr. D. Bhandari	Technical Advisor
	Mr. D. Carr	Licensing Administrator
13	Mr. R. Dwyer	Licensing Administrator

14

## NUNAVUT WATER BOARD CONSULTANTS:

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16	Mr. H. Hartmaier	BGC Engineering Inc.
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## 17 LICENSEE:

## 18 HAMLET OF CAPE DORSET

19	-Mr. A. Stewart	Senior Administrative Officer (SAO)
20	-Mr. B. Roy	Community and Government Services (CGS)
21	-Mr. F. Schell	Mayor of Cape Dorset
	-Mr. J. Palluq	CGS Assistant Regional Director
22	-Mr. M. Aulakh	CGS
23	-Mr. P. Fuentes	Project Officer CGS
	-Mr. T. McDonald	Project Officer CGS

24

## HAMLET OF CAPE DORSET CONSULTANTS

25

26	-Mr. P. Cavanagh	Geotechnical Consultant, AMEC
		Earth & Environmental
	-Mr. C. Joyal	Dillon Consulting Ltd.

1 INTERVENERS:

2 GOVERNMENT OF NUNAVUT-DEPARTMENT OF ENVIRONMENT  
(GN-DOE)

3 -Mr. M. Atkinson           Manager of Environmental  
4                                   Assessment and Land Use

5 ENVIRONMENT CANADA (EC)  
6

7 -Ms. C. Spagnuolo

8 INDIAN AND NORTHERN AFFAIRS CANADA (INAC)

9 -Mr. J. Rogers           Manager of Water Resources  
-Mr. A. Keim           Water Resource Officer  
10 -Mr. D. Abernethy   Water Resource Coordinator

11 INTERPRETERS/TRANSLATORS:

12 Mary Hunt                           Inuktitut Language  
13 Ben Kogvik

14 Trevor Bourque                   Sound Technician

15 Karoline Schumann, CSR(A)   Court Reporter  
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1 (PROCEEDINGS COMMENCED AT 9:07 A.M.)  
2 ACTING CHAIR: I'll call the meeting to  
3 order. Bill, are you on board?  
4 MR. TILLEMAN: Yes, sir.  
5 ACTING CHAIR: Thomas?  
6 THE CHAIR: Yes, I am.  
7 ACTING CHAIR: Okay, good morning,  
8 gentlemen.  
9 THE CHAIR: Good morning.  
10 ACTING CHAIR: Could we ask Lootie to  
11 say the prayer, please.  
12 (OPENING PRAYER)  
13 ACTING CHAIR: We will start with the  
14 intervener, INAC. We're just setting up here. No,  
15 sorry, Art, you have a question?  
16 MR. STEWART: Mr. Chair, Art Stewart.  
17 Would we be able to make some brief comments just  
18 before INAC goes on? Would that be acceptable?  
19 ACTING CHAIR: Yes, I have no problem  
20 with that, Art, go ahead.  
21 MR. STEWART: Bhabesh Roy has --  
22 ACTING CHAIR: Sorry, the guy from INAC  
23 had a question.  
24 MR. KEIM: Thank you,  
25 Mr. Chairperson. Andrew Keim from INAC. A point  
26 of order. Yesterday, the public meetings were

1 curtailed because of time, and I know that there's  
2 one or possibly two members of the public that  
3 would like to address the Board and carry on with  
4 some questions before we proceed to INAC's  
5 presentation, or I don't know whether it would fit  
6 in before or after the Municipality makes a  
7 statement. I know that there were some follow-up  
8 questions for the Board. Thank you.

9 ACTING CHAIR: Thank you. I have no  
10 problem with the Community, but they can perhaps  
11 come after. Dionne?

12 MS. FILIATRAULT: Thank you, Mr. Chairman.  
13 Dionne Filiatrault.

14 Right now on the overall agenda, we are on  
15 Agenda Item 10, where we're doing presentation by  
16 intervening parties. There is an opportunity, I  
17 believe, under 13 -- or, sorry, 12, "Presentations  
18 by any other person, association, agency who  
19 advised the Chairperson that they wished to speak".  
20 I would suggest to you, Mr. Chairman, that they  
21 could -- they've advised -- there's two people from  
22 the public that advised that they would like to ask  
23 some questions and speak, that that would be an  
24 opportunity for them to do so.

25 ACTING CHAIR: Okay, thank you. Point  
26 taken. Art, go ahead.

1 MR. STEWART: Art Stewart, Hamlet of  
2 Cape Dorset. Bhabesh Roy would like to speak on  
3 our behalf.

4 ACTING CHAIR: Mr. Roy?

5 MR. ROY: Good morning,  
6 Mr. Chairman, the audience. I'm giving some  
7 comments on some of our assessment and presentation  
8 held yesterday and on the discussion. We received  
9 a letter from Water Board on October 10, 2007. The  
10 letter issued by the Executive Officer of the Water  
11 Board. In that letter, it was clearly mentioned  
12 pre-hearing review of the application. And in  
13 there, we have been given 12 points to deal with.

14 In the 12 points, the first one, I just read it  
15 out quickly, one was seepage, as-built, operation  
16 and maintenance, ownership of the lagoon,  
17 geothermal assessment, stability assessment,  
18 identification of geotechnical engineer of record,  
19 discharge criteria, sludge management, the use of  
20 current treatment system as contingency measures,  
21 abandonment and reclamation, monitoring. So these  
22 are the 12 point given to us and -- to deal with in  
23 this public hearing. And also, we are -- we have  
24 been asked to submit the response of these 12  
25 points accordingly.

26 November 13th, 2007, I replied this letter

1 point by point, where we have address all these 12  
2 points. A few things are not clearly -- we did not  
3 submit information. One is the issue of the  
4 as-built drawing. That is a concern yesterday.  
5 There is some issue is missing in the as-built  
6 drawing we submitted. Yes, I agree. I couldn't do  
7 the license agreement. Once the license is issued,  
8 within 90 days, we can submit the revised as-built  
9 drawings.

10 Also the density, leakage, seepage, thermistor  
11 monitoring, we did not give them a clear indication  
12 what kind of precipitation will develop. Now, I'm  
13 coming up with a program now. We are giving --  
14 we're installing three thermistor in the discharge  
15 pond, and each thermistor should be 15 metre long,  
16 and we are giving the detailed manual within --  
17 installing and developing the manual within nine  
18 month from today.

19 Now, the other issues, like due to the  
20 ownership of the lagoon is clearly indicated in my  
21 letter, and I don't like to mention it. Geothermal  
22 assessment, stability analysis, all those is  
23 presented by AMEC presentation. Identification of  
24 geotechnical engineers of record, the question  
25 raised that the -- if Dillon and AMEC will sign the  
26 document together, or they don't sign alone. You



1 know, the as-built drawing, Dillon signed the  
2 document because Dillon was the main consultant.

3 The issue raises by BGC that they are  
4 recommending both the consultants should sign the  
5 as-built drawings. We ask the advice from the  
6 Board, if the Board want, then we will deal  
7 accordingly, and we can revise the as-built drawing  
8 sheet as signing by two companies.

9 In the O & M manual, we clearly indicated the  
10 discharge criteria, sludge management, current  
11 treatment, contingency plan, abandonment and  
12 reclamation, and monitoring.

13 I think the 12 point given to us we clearly  
14 mention in my letter of November 13th, and during  
15 the presentation yesterday, I saw the repetition,  
16 they're asking the same thing, and I suspect that  
17 the intervener has control all our reply, which we  
18 submitted on the November 13th. However, the  
19 additional information, as I said, thermistor  
20 monitoring, the manuals, and the as-built drawing  
21 addition, we follow up, as I explained in my  
22 discussion.

23 Thank you, Mr. Chairman.

24 PRESENTATION BY INAC:

25 ACTING CHAIR: Thank you. Okay. INAC,  
26 are you ready for your presentation?

1 JIM ROGERS, ANDREW  
2 PHILLIP KEIM, sworn:  
3 THE CHAIR: While Jim is getting  
4 ready, I just have a note here, a bit of  
5 housekeeping. Would the people who came in this  
6 morning, if you have not already done so, please  
7 sign the book during the next break, please.  
8 INAC, the floor is yours.  
9 MR. ROGERS: Jim Rogers, INAC.  
10 Good morning. I'm grateful to have this  
11 opportunity to speak to you, the Water Board, and  
12 the Members of the Hamlet and their support at this  
13 public meeting. My name is Jim Rogers. I'm the  
14 Manager of Water Resources for Indian and Northern  
15 Affairs, Nunavut Regional Office. With me today is  
16 Andrew Keim, the Water Resource officer for the  
17 Qikiqtani Region at the table, and in behind,  
18 there's David Abernethy, who is the Regional  
19 Coordinator and did some of the review for this  
20 project.  
21 We're pleased to participate in the public  
22 meeting, and we have certain responsibilities and  
23 mandates of Indian and Northern Affairs, the DIAND  
24 Act, which gives us authority over resources;  
25 Nunavut Land Claims Agreement, which is the  
26 overriding rule for the Territory; the Nunavut

1 Water and Nunavut Surface Rights Tribunal Act,  
2 which is the Act that influenced Article 13 of the  
3 Nunavut Land Claims and is the one for the license;  
4 and also we're bound by the Canadian Environmental  
5 Assessment Act. At this time the Nunavut Impact  
6 Review Board does not review, do assessments of  
7 municipalities because it's exempted under 12(1)  
8 within the claim.

9 Indian and Northern Affairs has reviewed the  
10 information made available on the Nunavut Water  
11 Board's public registry which pertains to the  
12 license amendment application. This is the license  
13 amendment for the P Lake sewage lagoon.

14 INAC recognizes that the Government of  
15 Nunavut's Department of Indian and Government  
16 Services is acting as the Hamlet's representative  
17 on technical aspects of the license application.  
18 Indian and Northern Affairs Canada has identified  
19 areas of concern which the applicant should clarify  
20 for the Nunavut Water Board.

21 These include the licensee of the facility,  
22 which has been already discussed a number of times,  
23 design criteria, the geothermal assessment of the  
24 berms, the responsible professional who signs,  
25 who's responsible if there's a failure of the  
26 project, operation and maintenance plan,

1 contingency plan if things don't always work out  
2 the way you are (sic), and abandonment and  
3 reclamation.

4 For the Board's use, some of the presentation  
5 is slightly different than the hard copy they have,  
6 I apologize for that, but we've made some changes.

7 INAC is under the understanding that the Hamlet  
8 of Cape Dorset will be the licensee for the P Lake  
9 lagoon. The Hamlet of Cape Dorset is the Applicant  
10 for the amendments. However, at the technical  
11 meetings, the Hamlet have indicated some  
12 unwillingness to take responsibility for the P Lake  
13 sewage lagoon. In this hearing, the Hamlet has  
14 clearly indicated that they will be the operator.  
15 That clears up some of our issues earlier.

16 INAC also suggests that the Government of  
17 Nunavut should explain to the Board, regulators,  
18 and other interveners the process of site  
19 selection, design, and public consultation that it  
20 undertakes to improve the Board's understanding and  
21 confidence in the Government of Nunavut system.  
22 The perceived unwillingness of the Hamlet earlier  
23 to operate the lagoon has opened the GN's process  
24 to some question.

25 INAC would like to be clear that it will hold  
26 the Licensee responsible for all terms and

1 conditions contained in the license -- or the  
2 license amendment issued by the Water Board if it  
3 issues.

4 INAC's opinion throughout the process is that  
5 it has been unclear to us, and I'm sure it may be  
6 to some of the other regulators and some of the  
7 interveners and maybe perhaps the Water Board to  
8 understand who is the responsible authority for --  
9 on who and how discussions were made.

10 INAC is willing to work with the Government of  
11 Nunavut after this hearing and with the Nunavut  
12 Water Board and perhaps the Hamlet to clarify how  
13 the process should proceed. This process happens  
14 every few years, and we would like to clarify it to  
15 make it a little more understandable to all of us.

16 Design criteria: Throughout the review period,  
17 including the October 1st, 2007 technical meeting,  
18 INAC had difficulty determining the design criteria  
19 used for the lagoon, lagoon construction, and for  
20 the treatment of the municipal waste water. INAC  
21 now believes that any additional treatment by the  
22 wetland downstream of the lagoon is not part of the  
23 waste water design. These questions were raised;  
24 we got conflicting answers. But the amendment is  
25 clear: The point of discharge is the lagoon. The  
26 additional treatment by the -- the wetland and the

1 P Lake is not included as part of this amendment.

2 However, INAC remains unsure whether and how  
3 overland flow from upstream of the lagoon was  
4 considered in the lagoon design, including whether  
5 the channel built to bypass upstream overland flow  
6 around the lagoon is adequate. They have a channel  
7 that runs along the south side to channel water  
8 that runs down off the headlands, around the lagoon  
9 so it won't fill the lagoon, and then down into  
10 P Lake.

11 We now understand after discussions with the  
12 consultant to the Hamlet that they have estimated a  
13 peak daily precipitation, but we have yet to  
14 understand the flow, the design of the flow channel  
15 and how much flow it is. Anybody who's aware of  
16 Kugluktuk last summer realizes the -- most things  
17 are underdesigned for large storms in this country.

18 Monthly flow rates were used for the upstream  
19 flows, which works out to be about .03 cubic metres  
20 per second, but peak rates couldn't be found. The  
21 releases from the lagoon will be about .8 cubic  
22 metres per second max., so it seems funny to design  
23 less than the flow coming out of the lagoon.

24 Annual volumes of effluent in 20 years were  
25 included in the application; however, any natural  
26 runoff either seeping through or if the spillway --

1 or the bypass channel is underdesign, running over  
2 the berms and into the lagoon, were not included  
3 within the design.

4 During the summer of 2007, information from  
5 Hamlet residents seemed to indicate that local  
6 runoff was entering the constructed lagoon, and  
7 some water was seeping out of the lagoon. The  
8 berms constructed in 2007 should be fully frozen  
9 now during the winter of 2007/2008, since little  
10 water was contained in the lagoon. We would like  
11 it clarified by the Hamlet how much water was left  
12 in the fall before freeze-up to help us with that  
13 determination.

14 Geothermal assessment: During the design of  
15 the lagoon, the consultants for the Applicant used  
16 computer models to estimate the rate, extent, and  
17 stability of ground temperatures in the lagoon  
18 berms and below the lagoon, but some issues remain.  
19 Therefor, INAC suggests that ground temperatures  
20 should be monitored and the information used to  
21 verify the results of the computer model.

22 Today, the -- or this morning, the  
23 Government -- or CGS said that they would install  
24 three thermistors. We do not have locations on  
25 those thermistors. They did cite depths. It's  
26 been a long time coming for them to fully confirm

1 that they were going to monitor ground  
2 temperatures.

3 INAC suggests that the ground temperatures be  
4 monitored in the berms and, so we can estimate  
5 potential seepage, freezing rates, perhaps  
6 downstream of the lagoon, although we're willing to  
7 look at other options. Additionally, for the first  
8 three years, the Licensee should compare these  
9 temperatures to the results of the models, explain  
10 the differences, and provide those to the Board in  
11 the annual reports.

12 Signed drawings: During the review of the  
13 water license and after inspection of the  
14 constructed facility, INAC had difficulty in  
15 understanding how the decisions were made and who  
16 made the decisions for designs to application to  
17 construction. For example, reports provided as  
18 part of the application included recommendations by  
19 the project's consultants and subconsultants;  
20 however, the project was built without implementing  
21 those recommendations.

22 We -- I think the Board should be clearly --  
23 somebody should tell the Board clearly who makes  
24 the decisions. Examples are installations of  
25 thermistors. There were recommendations throughout  
26 the application. No thermistors are installed at



1 this time, although the lagoon has been built.  
2 Would have been a good chance to find out how the  
3 freezing went. The use of clay or impervious  
4 material in the cutoff trench was a recommendation  
5 of the geotechnical engineer; however, they used  
6 sand.

7 INAC believes the Applicant should clearly  
8 explain why only some of these recommendations of  
9 the design team were accepted and only provided  
10 those designs and drawings that were to be  
11 implemented. Very difficult for interveners to  
12 know what to comment on if we have five designs,  
13 and we don't know which one's going to be  
14 implemented.

15 Also, all drawings should be signed by the  
16 appropriate professional, who has the  
17 responsibility for design and implementation, and  
18 the copies of the signed drawings provided to the  
19 Board. Final as-built drawings should be provided  
20 within 90 days of issuance of this amendment.  
21 Normally, it should be 90 days after construction.  
22 However, it's been constructed. We were willing to  
23 give a little bit of leeway if the amendment's  
24 issued.

25 Normally interveners comment on the designs of  
26 the Applicant. Due to liability -- and we were not

1 paid by the Applicant -- interveners do not provide  
2 designs to the Applicant. That's the Applicant's  
3 job. We did get questions yesterday, Well, tell us  
4 where to put them, tell us how many; that's not our  
5 job. That's what they pay their consultants for,  
6 and that's what should happen.

7 Operation and maintenance: The operation and  
8 maintenance manual submitted by the applicant in  
9 November 2007 should be accepted with certain  
10 amendments. The manual was prepared by Dillon on  
11 behalf of the Government of Nunavut's Department of  
12 Community and Government Services for the Hamlet.  
13 Contacts list, for example, should be updated. The  
14 Senior Administrator and Municipal Works foreman's  
15 there, but not who else to call. They should  
16 include the Government of Nunavut's environmental  
17 health officer, and a 24-emergency spill report  
18 line should be there as well. I suggested the INAC  
19 Water Resource officer's name and number should  
20 also be there.

21 Since cell one or the old sewage lagoon  
22 system -- and I'm not always clear on which one  
23 they're talking about, but I assume it's the top  
24 cell of the three-tier or triple lagoon -- will be  
25 used as the emergency sewage disposal site. The  
26 operation and maintenance plan should indicate how

1 this contingency will be maintained in an  
2 acceptable manner, accessible when required, and  
3 how it will be decanted, preferably after notifying  
4 the Board and the inspector. The plan should  
5 include a concept of managing the sludge build-up  
6 in the lagoon and possible removal.

7 At the technical meeting in October, the  
8 discharge criteria used during the lagoon decant of  
9 the amended lagoon was unclear. A waste water  
10 operation plan should be amended to the operation  
11 and maintenance plan which could outline the timing  
12 and discharge rate used during the decant.

13 Yesterday, we were told two weeks of decant  
14 time. 100,000 cubic metres would be about .8 cubic  
15 metres per second flow. It's quite a bit larger  
16 flow than normal monthly flows. So that -- the  
17 erosion capability, that should be considered.

18 High rates of release because of the -- at one  
19 point at the technical meeting, we were told decant  
20 would be three or four days, which I think they  
21 backed away from. That's the -- that high rate  
22 would cause erosion.

23 Contingency planning: Use of current treatment  
24 systems as contingency measures and assessment of  
25 how often normally the existing lagoon will be used  
26 should be provided to the Board as a requirement of

1 the amendment. Is it going to be used once a week,  
2 once a month, ten times for ten days in the middle  
3 of January. On average, just an estimate, a guess.  
4 Volumes put into the cell one should be included in  
5 the annual report to the Board.

6 Abandonment and reclamation: Conceptual  
7 abandonment and reclamation plans are now normally  
8 required during licensing, so the Nunavut Board is  
9 confident the Applicant is aware of the long-term  
10 consequences of designs and decisions.

11 Indian and Northern Affairs Canada suggests  
12 that the Hamlet of Cape Dorset submit an  
13 abandonment and reclamation plan for the recently  
14 constructed lagoon within six months of an  
15 amendment if it's granted, then updated in greater  
16 detail and for the Nunavut Water Board's approval  
17 at least six months prior to the P Lake sewage  
18 lagoon eventual abandonment. This license  
19 condition is also included in the present license  
20 up for renewal in Part G, Item 1.

21 The abandonment and reclamation plan would help  
22 the Applicant to be in compliance with license  
23 conditions, understand the scale of work needed to  
24 eventually restore the lagoon site, and demonstrate  
25 the Hamlet's commitment to effectively manage the  
26 waste water treatment facility.

1 Abandonment and reclamation plan for the Hamlet  
2 of Cape Dorset's current waste water treatment  
3 system should be developed. I know it's not part  
4 of this application, but it is imperative that this  
5 is done and submitted to the Nunavut Water Board in  
6 the immediate future. INAC suggests the plan be  
7 submitted within six months, with a detailed plan  
8 at least six months prior to abandoning the  
9 facility.

10 So we're suggesting an abandonment plan be  
11 provided and then updated to be a little more  
12 detailed before they actually abandon it. That's  
13 before the three-tier system and for what Mike  
14 Atkinson calls the "honey pit", some people call  
15 the emergency one, some people call the old one,  
16 some people call the small one. We sometimes have  
17 problems with the names of everything here.

18 The abandonment and reclamation plan for -- or  
19 according to the submitted license amendment  
20 application, INAC understands that once the P Lake  
21 sewage lagoon becomes operational, the current  
22 waste water treatment system will no longer be used  
23 except for the contingency purposes. We'd like  
24 that clarified by the Hamlet. I think they have a  
25 couple of times.

26 License amendment: As a note, the Hamlet is

1 not in compliance with their existing license,  
2 which has expired, although the terms and  
3 conditions continue. The question of approving an  
4 amendment to a noncompliant license will probably  
5 be raised by the Board. INAC believes the new  
6 lagoon will allow improved treatment and allow for  
7 the Hamlet to move towards compliance.

8 Therefore, Indian and Northern Affairs  
9 recommends that the Nunavut Water Board approve the  
10 Hamlet of Cape Dorset's municipal license amendment  
11 application. However, to ensure that the Hamlet of  
12 Cape Dorset sewage lagoon has been constructed and  
13 will be operated in a responsible manner, INAC  
14 suggests some terms and conditions should be  
15 included in the municipal license. I would like to  
16 reiterate, the Licensee is responsible for  
17 implementing all the terms and conditions.

18 Any sewage flowing into and out of the lagoon  
19 should be monitored and estimated, with results  
20 being reported in the annual license report, and  
21 there should be an annual license report to the  
22 Board.

23 Some way -- groundwater -- or ground  
24 temperatures should be monitored. Thermistors are  
25 one way of doing that, should be installed, and  
26 thermistors could be installed in the berms, and

1 downstream of the berms or deep-seated  
2 thermistors -- there's two ways to measure the  
3 ground temperatures -- to monitor ground  
4 temperatures and verify the geothermal analysis  
5 provided by the Applicant. Collected information  
6 should be provided to the Nunavut Water Board along  
7 with data analysis results to the Board annually  
8 for the first three years of operation.

9 The Licensee should confirm the compliance  
10 point for lagoon releases with Environment Canada  
11 and the INAC inspector. After this has taken  
12 place, the Licensee should notify the Nunavut Water  
13 Board of the agreed-upon compliance points.

14 At this time, the compliance point I believe is  
15 where it's released into the environment, which is  
16 at the outfall or end-of-pipe at the lagoon. I  
17 suggested Environment Canada and INAC may be  
18 willing to move that compliance point downstream;  
19 however, the Hamlet must approach us, and we must  
20 agree and provide that to the Water Board.

21 The Licensee should provide as-built drawings  
22 within 90 days of the issuance of any amendment,  
23 preferably after -- 90 days after any construction.  
24 And the Licensee should provide waste water  
25 operation plan as part of the operation and  
26 maintenance plan within 90 days of the issuance of

1 the amendment, including a long-term sludge  
2 management plan, and a discharge criteria.

3 Next steps: As referred to in the December  
4 2000 letter to the Board, INAC is also concerned  
5 about the renewal of the existing license,  
6 including compliance. INAC will work with the  
7 Licensee to reach compliance with the existing  
8 license, including the terms and conditions of the  
9 amendment. The existing three-tier lagoon site has  
10 had failures in the past, which have caused leaking  
11 from the cells and untreated waste water entering  
12 into the ocean. The Municipality has been issued  
13 an inspections directions under the Fisheries Act  
14 by Environment Canada a couple of times to prevent  
15 raw waste water entering fish-bearing waters.

16 After the P Lake lagoon is licensed, the Hamlet  
17 should begin planning the abandonment and  
18 reclamation of the three-tiered lagoon and  
19 providing the Board with this plan for approval.

20 INAC has some concerns over the level of  
21 treatment that is designed that will be attained in  
22 the lagoon and over the discharge criteria. INAC  
23 suggests the Board recommends that the Hamlet  
24 consider the use of the downstream wetlands as  
25 additional treatment for lagoon releases, including  
26 slow releases of effluent over the growing season.



1       However, that's not part of the application, and if  
2       wetlands are to be used as additional treatment,  
3       the Hamlet and/or Community and Government Services  
4       need to apply with adequate designs to amend the  
5       Cape Dorset license for approval of the wetland  
6       treatment.

7       Monitoring of the new lagoon is necessary to  
8       confirm stability of the structure and level of  
9       treatment. However, the Board must receive the  
10      monitoring information if it is to confirm that the  
11      Hamlet is meeting the terms and conditions of the  
12      license. The INAC inspector will review annual  
13      reports to assist in determining the completeness  
14      of the reports and compliance with the license.  
15      I'd like to reiterate, the Water Board needs to get  
16      annual reports on your operation, and it's a  
17      requirement of the existing license of the Hamlet,  
18      and there is some lacking there.

19      INAC would like to thank the Board for  
20      permission to make an intervention at this hearing,  
21      and I'd -- and I and those with me would like to  
22      thank the Hamlet for its cooperation and  
23      hospitality. That's the end of my presentation,  
24      Mr. Chair. Thank you.

25      ACTING CHAIR:                   Thank you, Jim. Is there  
26      anything from Andrew he wants to add, or the

1 presentation is done?  
2 MR. ROGERS: We feel he'll probably  
3 get a question or two, so...  
4 ACTING CHAIR: Okay, just before I call  
5 on the various parties, just a question, I guess,  
6 Jim, for the -- from the Board. Are there any  
7 other impediments or concerns with the Board  
8 issuing a license amendment for the newly  
9 constructed sewage lagoon, should the Board decide  
10 to do so?  
11 MR. ROGERS: You're in a quandary. At  
12 this time, the Hamlet not only is out of compliance  
13 with the existing license, the existing license is  
14 expired. The Hamlet has applied to renew their  
15 license, and INAC, along with some of the other  
16 interveners, has agreed that a short-term renewal  
17 with the existing terms and conditions would be  
18 acceptable. It will be extremely difficult for the  
19 Board to amend essentially a nonexistent license.  
20 I would suggest that there's two routes. One  
21 would be, with the cooperation of the Applicant, to  
22 issue a license that includes a renewal of those  
23 sections and the amendment or renew the license and  
24 add this amendment. However, I would request or  
25 suggest to the Board that the renewal should be  
26 fairly short, two years or less, and that the

1 Hamlet re-apply for the renewal with the entire  
2 water-use system within the Hamlet, abandonment and  
3 reclamation plans, clean-ups, monitoring included,  
4 the waste dumps, both the solid waste dump and  
5 the -- I guess what you would call the metal waste  
6 dump, the separation of hazardous waste from  
7 regular waste, the monitoring of leaching, or the  
8 flow of water that comes through or around --  
9 through those has not been upgraded.

10 I believe within the water license, the Hamlet  
11 should give some indication of future growth, so  
12 where they would need to modify the stream within  
13 the Hamlet. If they want to put in a new road and  
14 divert the streams and stuff, they should have a  
15 conceptual plan of that ahead of time.

16 There was -- the inspector last summer did  
17 write to senior people within the Government of  
18 Nunavut at the Minister's level on the modification  
19 required for the construction of the P Lake lagoon.  
20 We would like to not see that happen again but --  
21 and anything like that that's in the future, we'd  
22 like to see in the renewed license. However, at  
23 this time, we feel it's better to have the Hamlet  
24 working under a license that we can enforce, rather  
25 than working under the Act, which essentially  
26 doesn't allow them to do anything.

1       ACTING CHAIR:                   Thank you, Jim. Are  
2       there any questions from the Hamlet -- oh, sorry,  
3       before I go any further, I don't have the names of  
4       the -- the names of all the people who came in from  
5       Cape Dorset, but I do want to welcome the Community  
6       members in the back of the room. Thank you for  
7       coming. Later on, you'll be given an opportunity,  
8       hopefully, to ask a few questions. I know a few of  
9       you want to, and I will definitely include you  
10      under probably Item 13. So just bear with us, we  
11      have to get through our things also, but we'll  
12      definitely get to you.

13         Bill, do you require any further clarification  
14      on anything that's been said so far?

15      MR. TILLEMAN:                   No.

16      ACTING CHAIR:                   Thank you. Then I will  
17      call on the intervener -- or, I guess, the  
18      Licensee, sorry, the Hamlet. Do you have any  
19      questions for INAC?

20      MR. STEWART:                   Thank you, Mr. Chair.  
21      Yes, we do, and Bhabesh Roy would like to -- I'm  
22      sorry, Colin would like to make a few comments at  
23      this time.

24      ACTING CHAIR:                   Okay, Colin?

25      HAMLET QUESTIONS INAC:

26      MR. JOYAL:                      Thank you, Mr. Chairman.

1 Colin Joyal, Dillon Consulting. Thank you,  
2 Mr. Rogers, for your presentation.

3 Just to address two of the items there. One  
4 was the as-built drawings, which were submitted  
5 along with the November 13th correspondence, and  
6 your suggestion to have that as a condition of the  
7 license to submit as-built drawings within 90 days.  
8 Typically the facility is not built so that you're  
9 not discussing as-builts at the hearing, so I would  
10 agree with that.

11 And some of the comments that did come up,  
12 there may be some inclusions of information. One  
13 in particular, there was reference to the south  
14 road, the typical ditch section, was provided in a  
15 report August 27th, 2007. That information can be  
16 added to the as-built drawings along with any  
17 relevant requests from this hearing, if that  
18 condition is imposed as part of the license.

19 In addition, the O & M manual was provided  
20 along with that same correspondence on November  
21 13th, 2007, which does include information on  
22 discharge rates, point of compliance, and discharge  
23 criteria. Again, I agree with the comment that the  
24 O & M manual be submitted within 90 days of  
25 issuance of the license, as the O & M manual, as  
26 everyone understands, needs to be updated

1 periodically and, in this case, would be updated to  
2 reflect the conditions presented in the license, if  
3 awarded. Thank you.

4 ACTING CHAIR: Thank you, any further  
5 comments from the Hamlet?

6 MR. FUENTES: Pat Fuentes, Community  
7 and Government Services. The other question, it  
8 was regarding thermistor, the depth and then the  
9 quantity. We have agreed with our consultant we  
10 will install three thermistors along the berm in  
11 order to find out what is the level of the  
12 freeze-up, and this will be installed within nine  
13 months from now, time permitted and allocation of  
14 funds.

15 The others, we will develop and report on that  
16 information, and it will be submitted to the Board,  
17 if it's required. Oh, excuse me, the other  
18 question, it was a drop. The drop is going to be  
19 anywhere between 12 and 15 metres from the existing  
20 crest of the berm. I think that will answer the  
21 question to Jim Rogers. Thank you.

22 ACTING CHAIR: Thank you. Any further  
23 questions, Art?

24 MR. STEWART: Thank you, Mr. Chair.

25 No, there's no further questions.

26 ACTING CHAIR: Thank you. Is there any

1 comments from the Government of Nunavut-Department  
2 of the Environment?  
3 MR. ATKINSON: Mike Atkinson, Government  
4 of Nunavut-Department of Environment. I don't have  
5 any questions. Thank you.  
6 ACTING CHAIR: Thank you, Mike. Is  
7 there any questions from Environment Canada?  
8 MS. SPAGNUOLO: Thank you, Mr. Chair.  
9 Collette Spagnuolo with Environment Canada. No, we  
10 have no questions for Indian and Northern Affairs  
11 at this time.  
12 ACTING CHAIR: Thank you. Any questions  
13 from BGC Engineering?  
14 MR. HARTMAIER: Mr. Chair, Holger  
15 Hartmaier, BGC Engineering. No questions at this  
16 time, thanks.  
17 ACTING CHAIR: Thank you very much. Is  
18 there any questions from the Staff? Do I call on  
19 the community concerns before the Staff, or do I --  
20 MS. FILIATRAULT: Dionne Filiatrault,  
21 Mr. Chairman. Yes, you -- if the public has any  
22 questions to INAC, then by all means.  
23 ACTING CHAIR: Is there any questions  
24 from the public on the presentation that INAC just  
25 gave? No, then Staff please proceed. Sorry,  
26 somebody had a question? Get her a mike, please,

1 and she may have a question for INAC. State your  
2 name.

3 COMMUNITY QUESTIONS INAC:

4 MS. PARR: Yesterday, there was a  
5 question. It was about the water source for our  
6 community here. It's very deep. My late husband  
7 used to work for the local government here, and  
8 just recently, it's very deep, it was -- this is  
9 known. For many years, it's been our water source  
10 for the longest time, and that person was concerned  
11 about -- there was a question with regards to our  
12 water source here yesterday; it was not answered.  
13 I just want to get back to that. Thank you.

14 ACTING CHAIR: INAC?

15 MR. ROGERS: Jim Rogers, INAC.

16 During the presentation, I noted that we would  
17 like to see the Hamlet re-apply for the renewal of  
18 their license within the short term to deal with  
19 those issues that were not part of this amendment  
20 and are not in the existing terms and conditions.

21 One of the issues that has been raised -- or  
22 two of the issues, one of the issues that has been  
23 raised is the water source, and then there's the  
24 water table, elevations, additional information. I  
25 would suggest that as an intervener, the -- for the  
26 application for the Hamlet, we would ask those



1 questions, and we would require those to be  
2 included.

3 Yesterday, we heard the full supply level  
4 elevations of both P Lake lagoon and the T Lake and  
5 that there was a difference in elevation, but the  
6 bathymetry of the lake is provided but not in a  
7 form that's easily viewed by the -- people like me  
8 and the public. So that's one reason for a  
9 short-term license renewal, to -- so they come back  
10 with a complete license application that will  
11 include that information, those concerns.

12 Other concerns are flow coming down off the  
13 mountain side on to Cape Dorset. There's a couple  
14 others, I can't remember them offhand, but that's  
15 one of the reasons we suggest that it's a  
16 short-term license of the existing license. Thank  
17 you.

18 ACTING CHAIR: I guess I'm concerned,  
19 Dionne. I don't really think the question -- I  
20 don't really know what the question was. Something  
21 was said yesterday, and I think we have to know  
22 what was said so we can answer her question.  
23 Dionne?

24 MS. FILIATRAULT: Thank you, Mr. Chairman.  
25 Dionne Filiatrault.

26 I think the question of concern to the Elder is

1 the fact that their current water supply is a very,  
2 very deep lake, and they're concerned that there's  
3 potentially a link between the sewage lagoon and  
4 the water lake, not overland, but underflow. And I  
5 think she's worried that there's potential  
6 contamination from the sewage path towards the  
7 water lake. And I think, while we can get the  
8 Proponent to clarify, there is a difference in  
9 elevation of the actual two systems, and it would  
10 require water to flow uphill for it, in fact, to  
11 be -- there to be contamination between the two  
12 systems.

13 ACTING CHAIR: So I think then for  
14 clarification yesterday, we heard that not  
15 guaranteed but almost impossible for the water lake  
16 to be ever contaminated because of that?

17 MS. FILIATRAULT: (NONVERBAL RESPONSE)

18 ACTING CHAIR: Does that answer your  
19 question?

20 MS. PARR: The reason why I  
21 commented on this, there was our Qallunaaq worker  
22 at our behalf in Dorset, and he was quite  
23 knowledgeable at the location the water source  
24 here. It's very deep, and I think there was a  
25 question in regards to how deep is the water. Does  
26 anyone know how deep is the water? Our water

1 source is here, and that was asked, and there was  
2 no more comments onto this issue. That's why I  
3 brought it up again, just for clarification. Thank  
4 you.

5 ACTING CHAIR: I think that was brought  
6 up by Cal a number of times, and I think, Mr. Roy,  
7 you showed various charts and so forth. Do you  
8 have the depth of that lake, yes or no?

9 MR. ROY: This is Bhabesh Roy.  
10 Thank you, Mr. Chairman. Yes, I have the contour  
11 map of the water source, the potable water source.  
12 From there, I can easily tell them what is the  
13 depth of the water source. And also we have the  
14 southern map of the P Lake lagoon, so from there,  
15 we can easily compare the comparative water  
16 elevation of these two facilities.

17 ACTING CHAIR: Thank you. You can take  
18 it under advisement, please, and if possible  
19 between now and the next hour or so, can you figure  
20 out the depth of this lake? That's been brought up  
21 a number of times yesterday and now again this  
22 morning. Just for clarification is it a hundred  
23 feet, is it 50 feet? Can you please figure it out  
24 and let us know so we can pass it on to the public?  
25 I think it's a question that they've asked.

26 MR. ROY: Yes, this is Bhabesh

1       again.  
2       Yes, Mr. Chairman, I'll make photocopies of the  
3       contour map and make it available to the Board.  
4       ACTING CHAIR:               I don't think it's  
5       necessary for photocopies; I think it's the depth  
6       of the lake. I mean, we have photocopies already.  
7       It's not what we're asking. Does anybody in Cape  
8       Dorset know what the depth of the lake is? I mean,  
9       somebody has to know, I should imagine, by dropping  
10      something down and do a measurement.  
11      MR. ROY:                    Thank you, Mr. Chairman.  
12      Yes, I will try to present this information.  
13      ACTING CHAIR:               Thank you, Mr. Roy.  
14      Okay, any other questions from the -- or, sorry,  
15      the public first? Can I have a name?  
16      MS. PARR:                   My name is Alikak Parr.  
17      I have a question now in regards to sewage waste of  
18      the lagoon. I attended at the last meeting regards  
19      to the same issue, and I'm not sure if the culverts  
20      up there at the water source has been inspected  
21      lately or it has been inspected at all, but the  
22      culverts, the pipes are deteriorating, and it's  
23      very obvious they're rusting; that's obvious  
24      deterioration.  
25      And I would like to ask a question maybe  
26      towards Hamlet staff. As a Community people, we've

1       been concerned about this for the longest time, and  
2       it's rusting, and I would like to ask a question if  
3       it's a part of the assessment during this meeting.  
4       That was my question. Thank you.  
5       ACTING CHAIR:                   I've got to get  
6       clarification, gentlemen, and it's more on, I  
7       guess, your side on the -- what's the word I want,  
8       sorry, not inspection but enforcement, sorry, I  
9       lost my train of thought -- on the enforcement, so  
10      would one of you, please, answer this lady,  
11      Mrs. Parr?  
12      MR. KEIM:                    Thank you, Mr. Chair,  
13      Andrew Keim from INAC.  
14      If Alikak could please tell me where the pipes  
15      are that she's talking about because I don't know.  
16      MS. PARR:                    Thank you. The pipes  
17      that would be connected to lagoon, is that going to  
18      be inspected periodically? Is that going to be  
19      part of the monitoring programs? Like I said  
20      before, we have -- there's an old culvert that is  
21      being used. That was my question, if that's going  
22      to be under monitoring programs. Thank you.  
23      ACTING CHAIR:                   Hamlet?  
24      MR. STEWART:                  Art Stewart, Hamlet of  
25      Cape Dorset. Thank you, Mr. Chair.  
26      I can assure Alikak that our water supply is

1 tested. These tests are sent in to the  
2 environmental people. They used to be sent every  
3 week, but they only need them now every two weeks.  
4 They test the water. The water is tested at the  
5 water point, and we also take two samples out of  
6 our trucks, and to date, we have not had any  
7 problems. The tests always come back that the  
8 water is good.

9 As far as the pipes go from T Lake, if the  
10 water is good at the water point, obviously there  
11 is nothing, there's no contaminants that are  
12 getting into the pipes to cause the water not to be  
13 good. So to answer the question, yes, we do  
14 testing on our water supply on a biweekly basis.

15 ACTING CHAIR: Thank you. For INAC,  
16 when was the last time the facilities were  
17 inspected by INAC, and prior to that, how often do  
18 you inspect this community?

19 MR. KEIM: Thank you, Mr. Chair.

20 The last inspection --

21 ACTING CHAIR: Name?

22 MR. KEIM: Andrew Keim from INAC.  
23 The last inspection was July or August, right at  
24 the end of July, beginning of August of this year,  
25 and previous to that -- oh, sorry, 2007, yes, and  
26 looking forward. And before that, it was 2006.

1 Most communities, if not every community, as that  
2 is our goal, is to inspect every community once a  
3 year.

4 ACTING CHAIR: Okay, thank you. Any  
5 other questions from the public? Don, there's a  
6 lady beside you in red.

7 MS. QUYIANAQTULIAQ: Can you hear me now? Can  
8 you hear me now? Now, my question is -- my name is  
9 Mayuriaq Quyianaqtuliaq. When I was a member of  
10 the Hamlet Council then, and I attended the last  
11 meeting in regards to our sewage lagoon. My  
12 understanding was I thought there was going to be  
13 culverts connected to the sewage lagoon. And if it  
14 should get, if there should be an overflow in that  
15 area, there's a natural land where we used to pick  
16 berries close to the lagoon. I understand that the  
17 landfill was going to be -- but my understanding  
18 was at that time, that's very stable where we used  
19 to pick berries, and that it's quite sandy up  
20 there, and people used the sand pit for building,  
21 for constructions. And I just wondering through  
22 the thermal testing, and I just want to know if  
23 that is stable, like not just on the surface of the  
24 land where you can see. The culvert should have  
25 been plugged somehow, and if it should be faulty,  
26 or if that even -- is that clear? Is that clear --

1 are those culverts always clean? Do you know the  
2 fact that we don't have to worry about those  
3 culverts in that area? That's the question I have.  
4 Thank you.

5 ACTING CHAIR: Okay, Hamlet? Dionne?

6 MS. FILIATRAULT: Thank you, Mr. Chairman.  
7 Dionne Filiatrault.

8 I think we're kind of getting -- you know, we  
9 welcome the opportunity for the community to make  
10 all the comments and express their concerns. There  
11 will be an opportunity following INAC's  
12 presentation and then following the geotechnical  
13 engineer's presentation, the Board can open the  
14 floor to the public again. But right now, INAC is  
15 the -- I guess if there's questions related to  
16 inspections, enforcement, and any of the  
17 recommendations that INAC's made in their  
18 presentation, this would be the time to ask the  
19 questions to INAC.

20 ACTING CHAIR: Thank you, we will take  
21 your question under advisement, and you can make a  
22 note from the Hamlet and perhaps give an answer  
23 later on, so we'll just defer it for now.

24 Go ahead, INAC.

25 MR. KEIM: Thank you, Mr. Chair.  
26 Andrew Keim.



1           If Alikak and Mayuriaq next year, when I come  
2 back during my inspections, can make themselves  
3 available, I can work with the Hamlet. I'll make  
4 arrangements to let them know that I'm coming to  
5 town. They can show me what it is that they have  
6 concerns about, and I will include it in next  
7 year's inspection. Currently right now we don't  
8 have the time. I'm just not sure exactly what it  
9 is that they want me to look at, so next year when  
10 there's no snow, when I'm back here in the summer,  
11 I commit to working with them and bringing this to  
12 a resolution for the Board.

13       ACTING CHAIR:                   Thank you. Okay, any  
14 other questions from the community? Then, Staff,  
15 do you have comments? Jim?

16       NWB STAFF QUESTION INAC:

17       MR. HOHNSTEIN:                 Thank you, Mr. Chair.  
18       David Hohnstein.

19           I've got a few quick questions here with  
20 respect to Environment Canada's recommendation  
21 yesterday on toxicity testing for the effluent.  
22 Does INAC see toxicity testing as part of this  
23 license, and if so, have these been applied or  
24 included in other licenses and, you know, have they  
25 been in compliance? And again if so, has it been  
26 the trout bioassay or has it been alternatives, as

1 Environment Canada had suggested?  
2 ACTING CHAIR: INAC?  
3 MR. KEIM: Thank you, Mr. Chair.  
4 Andrew Keim from INAC.  
5 I'm aware of two other licenses that have a  
6 bioassay component. To the best of my knowledge,  
7 none of the bioassays that have actually -- and  
8 they use trout -- none of the bioassay samples that  
9 have been collected, the trout didn't survive  
10 because of other factors, not necessarily anything  
11 to do with anything they were measuring for the  
12 effluent. I don't find the test to be particularly  
13 a good indicator because of different factors. So  
14 I know of two -- it's in two licenses, but I don't  
15 know of anybody who's ever been able to come into  
16 compliance with it.  
17 ACTING CHAIR: Thank you. Staff?  
18 MR. HOHNSTEIN: Thank you. David  
19 Hohnstein, again Water Board.  
20 Just a quick question on sampling procedures,  
21 and are there any issues with the sampling and  
22 monitoring that takes place under the current  
23 license, I guess, for the lagoon operations, and  
24 you know, are there any recommendations that INAC  
25 can provide?  
26 ACTING CHAIR: INAC?

1 MR. KEIM: Thank you,  
2 Mr. Chairperson. Andrew Keim.  
3 I believe that INAC is closely working with the  
4 Board, and we're planning a meeting here in the  
5 not-too-distant future to talk about topics exactly  
6 like this, so I think I'll defer any comments like  
7 that to the meeting we have so that we can move  
8 forward positively on future licenses.  
9 ACTING CHAIR: Okay, thank you. Staff?  
10 MR. HOHNSTEIN: Just -- sorry, Mr. Chair,  
11 David Hohnstein.  
12 Just a follow-up to the sampling and  
13 monitoring. I guess with respect to some of the  
14 components that are required for the Hamlet's  
15 monitoring under the license, particularly, I  
16 guess, BOD monitoring. Is there any issues that  
17 INAC may have identified in their compliance that,  
18 I guess, could be included in another license  
19 renewal conditions? Is there any problems with the  
20 monitoring of that particular component? Is there  
21 any alternatives, I guess?  
22 ACTING CHAIR: If I can, Bill, are you  
23 still there?  
24 MR. TILLEMAN: I am.  
25 ACTING CHAIR: Tom, you still there?  
26 THE CHAIR: I am.

1       ACTING CHAIR:                   Okay, just want to check  
2       in every so often, make sure you guys are still  
3       there; I don't want to lose you.   INAC, go ahead.  
4       MR. KEIM:                      Thank you, Mr. Chair.  
5       Andrew Keim.

6       A number of the components that are currently  
7       in the monitoring programs in municipal and other  
8       licenses, particularly Class A licenses, have  
9       sampling that requires that the municipality or the  
10      proponent, the licensee, to capture a sample and be  
11      able to have that sample into a lab within 24  
12      hours.

13      If you're in a community such as Cape Dorset or  
14      any community in Nunavut and transportation is an  
15      issue, it is sometimes, although probably not every  
16      time, it is hard for the licensee to ensure that  
17      that sample makes it from point A to point B within  
18      24 hours at a given temperature and not frozen and  
19      all the rest of the stuff that goes with it.

20      Currently there is no lab in Nunavut to address  
21      these types of issues; these time-sensitive issues.  
22      I think it's a -- it is a problem. It affects the  
23      job that I do as well. A lot of the samples that I  
24      took this year did not make it to the lab on time  
25      simply because of transportation. That doesn't  
26      make the samples totally useless; they can still

1 run the tests, but I can't use that result with  
2 any, you know, definitive, you know, judgment on  
3 it. Thank you.

4 ACTING CHAIR: Thank you. Any other  
5 questions?

6 MR. HOHNSTEIN: Yes, Mr. Chair, thank  
7 you. David Hohnstein.

8 There's been a little bit of discussion about  
9 the emergency lagoon and the use of this cell one,  
10 whichever, you know, it's referred to, and I was  
11 wondering if INAC sees application of similar  
12 monitoring requirements for this lagoon, as it  
13 will, no doubt, require annual decanting every year  
14 to remove water to make sure it's got the capacity  
15 to be available for emergency use, and if so, I  
16 guess, you know, would toxicity testing be applied  
17 on that decant as well.

18 ACTING CHAIR: INAC?

19 MR. KEIM: Thank you,

20 Mr. Chairperson. Andrew Keim.

21 I'm not sure if the toxicity testing can even  
22 be added to an amendment to an existing license  
23 that's currently expired. So I don't know if you  
24 could actually add that to the license as they're  
25 talking about an amendment to an existing license.  
26 And whether or not the acute toxicity of fish

1 should be added to any license here in Nunavut, I'm  
2 not convinced that it actually is applicable, and  
3 probably it causes more concern than the value of  
4 the test is worth.

5 ACTING CHAIR: Staff?

6 MR. HOHNSTEIN: Thank you, Mr. Chair.

7 David Hohnstein.

8 Just another quick follow-up to that response.

9 Is there any other recommendations as far as a  
10 similar test or other tests that could be applied  
11 in place of the toxicity testing?

12 ACTING CHAIR: INAC?

13 MR. KEIM: Thank you, Mr. Chair.

14 Andrew Keim.

15 Maybe I should rephrase my comment earlier.

16 It's not that I believe that all lethality tests  
17 are not applicable; it's just the specific one for  
18 trout.

19 Again, just to give a history to the Board,  
20 we've gone out, we've taken samples of a potable  
21 water source that should have been absolutely  
22 pristine and people are drinking it, and we send it  
23 south, and they throw the trout in, and the trout  
24 are dead within 24 hours, and there's nothing wrong  
25 with the water. The water's very, very hard.

26 And trout grow up, they're fish that are down

1 south, they're not used to that, and they die.  
2 Char would have survived; trout die. Is it a good  
3 indication that the water, you shouldn't be  
4 drinking it? Probably not.  
5 So as an alternative, the Daphnia. I can't  
6 remember the name of the Daph -- Daphnia Magna is  
7 the alternative that I would suggest. Thank you.  
8 ACTING CHAIR: Thank you. Staff,  
9 comments? Okay, are we going to be a while with  
10 these questions? The reason being is it's like 20  
11 after 10, and I see the coffee is ready, and  
12 people --  
13 MS. FILIATRAULT: I have three questions.  
14 ACTING CHAIR: Okay, let's carry on.  
15 I'd like to get INAC done, if we can, before  
16 coffee.  
17 MS. FILIATRAULT: Thank you, Mr. Chairman.  
18 It will require possibly some clarification on  
19 one point from the Hamlet. Does the Nunavut Water  
20 Board -- we've heard a lot about thermistors, so  
21 does the Board need to confirm the installation of  
22 these thermistors and an assessment period on  
23 thermistors to monitor the freeze-back before the  
24 system can actually be commissioned for use?  
25 ACTING CHAIR: INAC?  
26 MR. ROGERS: Jim Rogers, INAC.

1           Actually I was going to ask the Hamlet a  
2 question about the thermistors. The installation  
3 of the thermistors should occur, I believe, within  
4 90 days of this hearing because the Hamlet has  
5 stated that they will install them. They need to  
6 provide the information to the Water Board on  
7 thermistor depth, give locations, and the frequency  
8 of monitoring; are they going to monitor these  
9 thermistors once or twice a year, or are they going  
10 to put a continuous monitor on there and monitor  
11 daily temperatures.

12           I believe the designs for the thermistors, the  
13 locations, should be provided to the Board within  
14 90 days of this hearing. I would suggest that the  
15 Board does not have to wait to approve an amendment  
16 or this amendment for that to be in place.

17           However, the Board should require or I suggest  
18 the Board should put in the license that the  
19 comparison to the modelled data should be provided  
20 on a fairly frequent basis, like close to the end  
21 of the first summer and close to the end of the  
22 first winter to show freeze-back amounts and the  
23 amount of the active layer. And included in there  
24 is a special report, which the Board will review  
25 and provide comments back, and then the Board can  
26 decide whether they need to approve or not. But I



1 don't think it should hold up the amendment itself,  
2 but I would like to see those designs fairly  
3 quickly, and design locations and frequency of  
4 monitoring.

5 ACTING CHAIR: Thank you, Jim. Staff?

6 MS. FILIATRAULT: Thank you, Mr. Chairman.  
7 Dionne Filiatrault.

8 So just to confirm, it's INAC's recommendation  
9 that the thermistors should be installed within 90  
10 days of issuance of a potential license, and that  
11 the assessment of that material can come throughout  
12 a later date, but that the installation of the  
13 thermistors should be done prior to commissioning  
14 of the facility, yes or no?

15 ACTING CHAIR: INAC?

16 MR. ROGERS: Yes.

17 ACTING CHAIR: Staff?

18 MS. FILIATRAULT: Thank you, Mr. Chairman.  
19 Dionne Filiatrault.

20 If I could, one of these questions, I guess it  
21 is to INAC, but it may require some clarification  
22 from the Proponent.

23 In your discussion, you talked about the  
24 wetland and if the community is proposing to use  
25 the wetland and consider the wetland as part of the  
26 sewage treatment system. It's my understanding

1       that the use of the wetland as it is now is more of  
2       a natural wetland, that there is no plans to go in  
3       and actually engineer a wetland for this community,  
4       that the wetland is being viewed as sort of a  
5       secondary bonus treatment for this community, and  
6       I'm not sure what INAC's recommendation on how  
7       you're going to go and actually have them submit  
8       designs for a natural wetland. If it was an  
9       engineered wetland, I could see where that would  
10      apply, but I'm trying to understand how you want  
11      them -- what information this Board would ask them  
12      for a natural wetland.

13     ACTING CHAIR:                     INAC?

14     MR. ROGERS:                     Jim Rogers, INAC.

15         Under this amendment the wetland is not part of  
16         the water treatment -- the effluent treatment  
17         system. However, throughout the amendment, the  
18         meetings, the technical meetings, it always was  
19         mentioned, oh, that the wetland will polish the  
20         water and make it better and stuff like this.

21         At this time, my personal feeling is that this  
22         is the same as dumping it straight into the sea  
23         right out of the sewage lagoon. If they want to  
24         use the polishing within the wetland, I suggest  
25         that they come back to the Board with a proper  
26         design to modify the wetland from an -- or some

1 sort of controlled spreading of water and -- so  
2 they can come up with an idea of how much  
3 improvement in the treatment of the effluent will  
4 occur by the wetland.

5 Right now they're saying it's going into a  
6 wetland, and therefore, it's better. How do they  
7 know? It's a gut feeling? Okay, say it's a gut  
8 feeling. If they've tested it, tell us. But at  
9 this point, it is not part of the effluent  
10 treatment system. If it is part of the effluent  
11 treatment system, then work out the design, do the  
12 monitoring, and tell us how much improvement that  
13 does occur. That's all that -- that's really what  
14 my point is, it's not part of this amendment.

15 ACTING CHAIR: Thank you, Jim. Hamlet,  
16 do you have any comments?

17 MR. JOYAL: Thank you, Mr. Chairman.  
18 Colin Joyal, Dillon Consulting.

19 Yes, I'm in agreement that the lagoon design  
20 does not include treatment from the wetlands. The  
21 lagoon is designed to meet the discharge criteria  
22 at the end-of-pipe. The wetland's location  
23 through, I would say through good site selection,  
24 it makes the site preferable and adds to the  
25 advantages of locating a lagoon at that site.

26 If down the road, it's deemed that the wetlands

1 should be included in the license or included in  
2 the treatment process, then I agree that it would  
3 have to be designed, and then the point of  
4 compliance would then be moved to the end of the  
5 wetlands.

6 ACTING CHAIR: Thank you. Staff, last  
7 one?

8 MS. FILIATRAULT: Thank you, Mr. Chairman.

9 Just a final point on some follow-up from  
10 yesterday based on a comment on the effectiveness  
11 of the lagoons. It was compared to two other  
12 communities, Pond Inlet and Hall Beach, and the  
13 request was made to INAC to provide some indication  
14 of compliance and their inspection overview of, you  
15 know, how the systems in those communities are  
16 operating for those communities.

17 ACTING CHAIR: Do you need that question  
18 read again, or did you both understand that?

19 MR. KEIM: Andrew Keim from INAC.

20 To confirm, I believe it was Hall Beach and  
21 Pond Inlet? That's correct, Mr. Chair? I recall  
22 that I've been to both communities, and while I  
23 don't have my notes in front of me, I could  
24 provide -- and I know I have provided copies to the  
25 Board. I believe that there were issues with both  
26 of those communities, and both were noncompliant in

1 a number of areas of their license.  
2 ACTING CHAIR: Dionne?  
3 MS. FILIATRAULT: Mr. Chairman, I can  
4 advise the Board that if there are inspection  
5 reports that were completed for those communities,  
6 they likely have been provided to the Board, to the  
7 overall public registry that the Board holds, but  
8 not necessarily to the public registry for this  
9 particular file.  
10 ACTING CHAIR: Okay, INAC, do you want  
11 to -- no questions, no? So what are you  
12 suggesting?  
13 MS. FILIATRAULT: It may be of use,  
14 Mr. Chairman -- Dionne Filiatrault -- to file  
15 those, the most recent inspection reports that have  
16 been completed by Andrew or Water Resources as  
17 exhibits to this application.  
18 ACTING CHAIR: Okay, and that can be  
19 done, Andrew?  
20 MR. KEIM: Yes, Mr. Chair. Andrew  
21 Keim.  
22 ACTING CHAIR: Thank you. Okay, is that  
23 your final comment, Staff?  
24 MS. FILIATRAULT: That's it, Mr. Chairman.  
25 Thank you.  
26 ACTING CHAIR: Bill, do you have any

1        comments or questions at the present time?  
2        MR. TILLEMEN:                    No, sir, thank you.  
3        ACTING CHAIR:                    Thank you, sir. Then we  
4        will take a -- sorry, Hamlet?  
5        MR. ROY:                         This is Bhabesh Roy.  
6        I'm talking about the thermistor as Dionne  
7        mentioning the question to INAC. If the thermistor  
8        requirement is before licencing or a pre-condition  
9        of the licensing.  
10       As you understand that, we are in a situation  
11       where we cannot bring any equipment in this  
12       situation. We have to wait for the sea lift. So  
13       if you say that we have to keep the license after  
14       the thermistor will be installed, then we have to  
15       wait for when the sea lift will be available to  
16       bring the equipment and then do the boring and  
17       install the thermistors.  
18       I think the solution -- my solution is we can  
19       submit the manual location plan specification  
20       offhand, and once the facility will be available,  
21       we can bring the equipment, and we can do the  
22       construction. Thank you, Mr. Chairman.  
23       ACTING CHAIR:                    Thank you. Go ahead.  
24       MR. CAVANAGH:                    Can I add a comment too,  
25       Mr. Chairman?  
26       ACTING CHAIR:                    Of course, please.

1 MR. CAVANAGH: Thank you. Paul  
2 Cavanagh. I'll be brief.

3 The intent -- I'd just like to clarify the  
4 intent of the monitoring, and the need to have it  
5 in expediently kind of hinges on that. The -- in  
6 my mind, the intent of the monitoring is two-fold:  
7 To confirm the assumptions that we've made in the  
8 design; the second is to collect data that would  
9 help us provide maintenance and ongoing operations  
10 in the future.

11 So the monitoring system for thermistors is not  
12 intended as a one-shot to trigger whether we can  
13 start filling or not. Our design initially  
14 included immediate filling right from day one, and  
15 we've shown by thermal modelling that it should  
16 work even when filling is ongoing.

17 So I'm not totally comfortable with the idea  
18 that the licensing needs to be connected to whether  
19 the monitoring is in place. If the Proponent is  
20 agreeing to supply the monitoring within a certain  
21 time frame, as Mr. Roy pointed out, there's  
22 practical limitations that may come into play in  
23 that, and to hold it as a condition of the license  
24 might be very onerous for the Proponent, and I  
25 would suggest that it's not necessary.

26 The other issue that I'd like to briefly touch

1 on that INAC has brought up, the whole idea of us  
2 supplying our monitoring plan for review. Early on  
3 in the proceedings, we have indicated that the  
4 Proponent and members of the Proponent will be the  
5 engineers of record, and if we develop plans that  
6 we think is appropriate for our designs and  
7 monitoring, it is our responsibility to do that and  
8 make sure that it's operating in its intended use.

9 I'd just like some clarification about when  
10 we're submitting plans, when we're submitting  
11 annual reports of monitoring. Is it of the  
12 understanding that those plans and reports have to  
13 be approved by the Board or some of the enforcing  
14 agencies, or does the ultimate responsibility still  
15 rest with the Proponent and the engineer of record?

16 ACTING CHAIR: Thank you. Staff?

17 MS. FILIATRAULT: Dionne Filiatrault,  
18 Mr. Chairman.

19 No, that's fine; I appreciate the  
20 clarification.

21 ACTING CHAIR: INAC?

22 MR. ROGERS: Jim Rogers, INAC.

23 Throughout this process, the consultants to the  
24 Applicant have recommended monitoring. This  
25 project was built in the summer of 2007, but there  
26 was no monitoring installed. As the intervener to



1 this, INAC has difficulty in understanding why  
2 recommendations of the designers were not  
3 implemented by the Applicant. We would like the --  
4 I don't think we have to approve the monitoring  
5 plan, but we have to understand the monitoring  
6 plan.

7 The reason to provide the designs beforehand is  
8 so we can understand what you're trying to monitor  
9 and whether that -- we feel that fills out your --  
10 not only your due diligence but our cleanup in case  
11 of failure.

12 So I would like to see some way to monitor  
13 freeze-back fairly rapidly; preferably 90 days from  
14 this date. I'm not much of a geotechnical  
15 installation guy. I don't know if you can use the  
16 air drill that Bronik (phonetic) has in town to put  
17 in the thermistors or not. They're fairly deep, 15  
18 metres. But is that 15 metres off the top of the  
19 berm, which doesn't go very far under the natural  
20 level because the berms are fairly high? So that's  
21 just the berms themselves; you're missing some of  
22 the foundation that way.

23 So I suggest that you may not hold up the  
24 amendment, Mr. Chair, but I suggest that  
25 installation and monitoring is expedient, within  
26 reason. You know, I'm not saying you have to go

1 hire the Royal Navy's Hovercraft to bring up a  
2 separate drill. But if it's possible, I would like  
3 to see the monitoring installed and put in place as  
4 early as possible within the dates. It would have  
5 been fortuitous if you would have installed them  
6 last summer when it was not frozen, easy to dig  
7 through, the stuff was unconsolidated.

8 Now, as for frequency of monitoring, we have  
9 another project where they monitor the thermistors  
10 once a year, so the depth of the active layer  
11 depends on the date they arrive, sometimes August  
12 1st, sometimes August 5th, sometimes July 15th.  
13 However, most of us understand that the maximum  
14 depth of the active layer probably occurs between  
15 the 15th of September and the end of October.

16 Therefore, we would like the thermistors to be  
17 monitored more frequently. I don't think minute by  
18 the minute. I suggest either once a week, once a  
19 day, you know, something like that. Electronics  
20 have gone a long way. They can monitor that stuff;  
21 you just need to download it. Thank you,  
22 Mr. Chair.

23 ACTING CHAIR: Thank you, Jim. Staff?

24 MS. FILIATRAULT: Thank you, Mr. Chair.

25 Dionne Filiatrault. I'll make this very, very  
26 quick. It's a yes-or-no question to INAC.

1           We heard this morning that the Proponent --  
2   Applicant has said in all likelihood they will not  
3   be able to install thermistors until I believe it  
4   was nine months. Is that this acceptable to INAC,  
5   yes or no?  
6   ACTING CHAIR:                   INAC?  
7   MR. ROGERS:                    If it's not possible,  
8   it's not possible. However, I suggest that if it's  
9   possible, they do it. So I can't tell you what  
10   equipment's in town or nearby at this time, but if  
11   they need to bring in equipment, then that's just  
12   the way it is. But if there is equipment that they  
13   can use to install, I would suggest we would like  
14   to find out the maximum freezing that has happened  
15   this winter, would be ideal, and we can see what  
16   the active layer is over the summer.  
17   ACTING CHAIR:                   Thank you, Jim. Any  
18   other questions for INAC? Final comment, go ahead,  
19   Art.  
20   MR. ROY:                        Bhabesh Roy,  
21   Mr. Chairman.  
22           Yes, nine month is our worst-case scenario to  
23   answer to -- for the comments of Mr. Jim Rogers,  
24   yes, we try our best; as early as possible we can  
25   install thermistor and start monitoring. But as I  
26   said, the nine month is the worst-case scenario.

1           Thank you, Mr. Chairman.  
2    ACTING CHAIR:           Thank you very much.  
3    Then on behalf of the Board, I want to thank INAC  
4    for doing your presentation. We will take a  
5    15-minute break and grab a coffee, and we'll come  
6    back and do BGC Engineering.  
7    (BRIEF ADJOURNMENT)  
8    ACTING CHAIR:           I call this meeting back  
9    to order. Okay, what we'll do is we'll start.  
10   David, could you pass the -- BGC Engineering, do  
11   you want to come forward. I'll just do some  
12   housekeeping.  
13   PRESENTATION BY BGC:  
14                            HOLGER HARTMAIER, sworn:  
15    ACTING CHAIR:           Just roughly how long do  
16    you figure you'll be, Holger?  
17    MR. HARTMAIER:           Probably about half an  
18    hour, I'd say.  
19    ACTING CHAIR:           Thank you. Bill, are you  
20    on Board?  
21    MR. TILLEMAN:           Yes, sir.  
22    ACTING CHAIR:           Welcome back. Thomas?  
23    THE CHAIR:              Yes.  
24    ACTING CHAIR:           Welcome back. Okay, BGC,  
25    the floor is yours, sir.  
26    MR. HARTMAIER:           Thank you, Mr. Chair.

1 Holger Hartmaier, BGC Engineering.

2 I'm a geotechnical engineer that's been  
3 retained by the Nunavut Water Board to conduct an  
4 independent geotechnical review of the Cape Dorset  
5 sewage lagoon. I don't actually have a visual  
6 presentation to give you.

7 In yesterday's hearing, BGC started listing the  
8 issues and questions for the Proponent raised in  
9 our intervention. It was decided that rather than  
10 having the Proponent respond directly to each  
11 issue, that BGC would present their comments and  
12 recommendations in summary fashion so that the  
13 Proponent and parties would have the opportunity to  
14 ask questions and obtain clarification.

15 Also, Mr. Bhabesh Roy from the GN had indicated  
16 that some submission by BGC had arrived after the  
17 close of the submission period, and therefore, the  
18 Proponent did not have the opportunity to respond.  
19 These included our executive summary and the  
20 results of an independent geothermal analysis  
21 conducted by BGC.

22 Mr. Chair, I, therefore, intend to read  
23 excerpts from our executive summary and the results  
24 of the independent geothermal analysis into the  
25 public record. Copies of these documents are on  
26 the back table if anyone wants to follow along with

1 the presentation.

2 BGC was requested by the Nunavut Water Board to  
3 contact an independent geotechnical review of the  
4 following information that was posted on the NWB  
5 FTP site on November 13th, 2007, by the Government  
6 of Nunavut, Department of Community and Government  
7 Services -- I'll refer to them as CGS for the rest  
8 of my presentation -- the Proponent of the Cape  
9 Dorset lagoon. These were the record as-built  
10 drawings of the construction, the operation and  
11 maintenance manual for the operation of the lagoon  
12 that was prepared by Dillon Consulting, dated  
13 November 9th, a memorandum on the additional  
14 stability and seepage analysis for the P Lake  
15 sewage lagoon that was prepared by AMEC, dated  
16 November 15th, a letter from CGS with a table  
17 summarizing their response to a list of specific  
18 geotechnical items requested by BGC. That letter  
19 was dated November 13th, 2007. These documents  
20 were provided in response to the October 10th  
21 letter issued by the Nunavut Water Board following  
22 the pre-hearing in the fall of 2007.

23 Upon receipt of this documentation, BGC noted  
24 that the as-built detail of the berm differed  
25 significantly from the original design drawings as  
26 well as the details that were used in the

1 geothermal model that was done by AMEC. The main  
2 differences were the configuration of the  
3 geosynthetic clay liner -- which I'll refer to as  
4 the GCL -- within the berm, the cutoff trench  
5 excavation configuration and the cutoff trench, the  
6 material used in the cutoff trench backfill.

7 These discrepancies in addition to other  
8 technical issues raised by BGC in previous reviews  
9 resulted in a recommendation by BGC to the Water  
10 Board to conduct an independent geothermal analysis  
11 of the berm as part of this review. Board  
12 representatives agreed that this additional work  
13 would be worthwhile and should be included in our  
14 scope of work and budget.

15 The purpose of the independent geothermal  
16 analysis was to satisfy the following objectives:  
17 It was to support BGC's intervention statement,  
18 specifically to back up any comments or critique of  
19 AMEC's geothermal modelling that's been carried out  
20 to date, to provide the Board with an independent  
21 assessment, and improve the level of confidence  
22 that the permafrost conditions in the as-built  
23 liner berm foundation and lagoon configuration will  
24 provide the necessary water retention of lagoon  
25 contents, such that the waste water treatment  
26 objectives are met, to identify sensitive or

1 critical parameters or issues that must be  
2 addressed either by additional investigations,  
3 monitoring, engineering, or construction such as  
4 remediation on the part of the Proponent, to  
5 provide technical guidance with the drafting of  
6 terms and conditions of the water license to  
7 address the above-identified issues.

8 So in summary, Mr. Chair, some of our key  
9 comments that are detailed in our intervention  
10 statement, as far as the as-built drawings go, and  
11 some of this was brought up in yesterday's  
12 discussions, we require that the as-built drawings  
13 be stamped by AMEC as the engineer responsible or  
14 the engineer of record for the geotechnical  
15 discipline.

16 In general, there was no identification shown  
17 on the drawings indicating where field changes were  
18 made from the original construction drawings.  
19 Normally, these would be highlighted in some way,  
20 such as with a revision bubble as well as a brief  
21 note on the revision section of the title block.

22 In Record Drawing 100, major revisions were  
23 made with respect to the alignment of the access  
24 roads on both sides of the lagoon between the east  
25 and west berms compared to Original Design Drawing  
26 Number 100. Also the configuration of the west



1 berm at the north abutment had been altered from  
2 the original design. Further clarification on this  
3 is requested from Dillon, as noted under the  
4 comments for Drawing 109.

5 As far as Drawing 109 goes, it shows up to 1  
6 metre of unfrozen fill that was used to level the  
7 ground surface under both berms, meaning the east  
8 and west berms. There are no details provided on  
9 the drawings as to what this material is actually  
10 composed of.

11 On Drawing 109, the berm contours at the north  
12 abutment of the west berm include a widened crest,  
13 which is widened from original width of 4 metres to  
14 about 25 metres for a turnaround area on the  
15 downstream side. On the upstream side, there are  
16 two significant gullies or ditches indicated by the  
17 contours, and it is not clear what these represent.

18 BGC requests that the Proponent provide  
19 additional cross-sections and longitudinal sections  
20 of this area to clarify as-built conditions. The  
21 concern is that there may be insufficient fill  
22 thickness in this area to ensure that the GCL  
23 tie-in to the cut off trench remains frozen.

24 Record Drawing 110 shows typical road sections.  
25 On July 30th, 2007, CGS provided a revised ditch  
26 detail for the road, which does not seem to be

1 included in as-built details on this drawing.

2 The Hamlet of Cape Dorset noted a problem with  
3 seepage into the lagoon through the active zone  
4 with the as-constructed detail in the October 1st,  
5 2007, technical pre-hearing. In that hearing,  
6 Dillon was requested to provide further  
7 clarification on how this issue is being resolved,  
8 and we are still looking for that clarification.

9 In Record Drawing 112, the configuration of the  
10 geosynthetic clay liner is different from the  
11 original design. In the original design, the liner  
12 was placed on top of the original ground surface  
13 under the berm on the upstream side of the core  
14 trench. The concern with the as-built  
15 configuration is that the saturated zone upstream  
16 of the liner is now brought closer to the cutoff  
17 trench. Record drawing 112 also indicates that the  
18 material used to backfill the cutoff trench is  
19 labeled as "sand", the same material used in the  
20 construction of the berm.

21 At the October 1st, 2007 technical pre-hearing,  
22 Hamlet representatives noted that water was  
23 observed to be seeping out of the downstream toe of  
24 the dam. Since the berm was constructed during the  
25 summer on top of the thawed active zone, the berm  
26 foundation had not yet had a chance to freeze back.

1 As a result, the water within the lagoon can seep  
2 under the berm, through the active zone, around the  
3 GCL, through the sand backfill in the cutoff  
4 trench, and through the thawed active zone under  
5 the downstream toe of the berm. As a result, the  
6 lagoon will not be usable until after the winter of  
7 2007/2008 at the earliest when the foundation has  
8 had a chance to freeze back.

9 It is important to note that AMEC's original  
10 design recommendation in the October 13th, 2005  
11 report was to backfill the cutoff trench with, and  
12 I quote, "compacted clay material or grouted".  
13 This requirement was never reflected in the  
14 previous construction drawings issued by Dillon to  
15 date and has been raised as a design issue by BGC  
16 in previous reviews. The modification requires the  
17 lagoon now to remain dormant over the first winter  
18 season so that the foundation can freeze back.  
19 This conflicts with the original intended  
20 commissioning of the lagoon in October.  
21 Thermistors are, therefore, required to validate  
22 the freeze-back as a license condition.

23 In Record Drawing 112, the as-built liner  
24 embedment details for the abutment areas of the  
25 east and west berm are requested. The cutoff  
26 trench must extend a sufficient distance into the

1 abutment so that any end-run seepage through the  
2 active zone is prevented. It is not clear from the  
3 as-built information if the extent of the cutoff  
4 trench satisfies this criteria.

5 Also in Record Drawing 112, the crest detail of  
6 the emergency overflow weir section was changed.  
7 This change notice was transmitted to the  
8 contractor by Dillon originally on July 21st, 2007.  
9 The as-built detail now shows the geoweb and the  
10 GCL in one layer with no granular or other material  
11 between the two. Dillon had originally initiated  
12 this modification to address a previous concern  
13 raised by BGC that water could seep under the GCL  
14 in the emergency spillway and potentially lift the  
15 liner. It is still not clear how the above  
16 modification prevents this problem from occurring.

17 With respect to the operation and maintenance  
18 manual, BGC recommends that the Board include a  
19 condition in the water license requiring prior  
20 approval by the Board for any change in the lagoon  
21 waste water storage and decanting operations. This  
22 notification should trigger a geotechnical and  
23 geothermal review to assess the implications of  
24 year-round water storage on permafrost conditions  
25 under the lagoon.

26 Section 3.4.6 of the operation and maintenance

1 manual for the lagoon describes geothermal  
2 monitoring but does not provide the number,  
3 locations, depths, or bead locations of the  
4 thermistors that are proposed. Further details  
5 should be provided as a license condition.

6 Section 3.4.7 describes geotechnical reviews  
7 but does not mention dam safety inspections.  
8 Inspections should be carried out more frequently  
9 than dam safety reviews. As a minimum, the lagoon  
10 should be subject to an annual inspection by a  
11 qualified geotechnical engineer. The operation and  
12 maintenance manual should also require operators to  
13 conduct a visual inspection of the berms whenever  
14 they are visiting the lagoon and record any  
15 observations in a logbook that can be reviewed  
16 during the annual inspection.

17 It is noted that weekly inspections of berms,  
18 dikes, and drainage courses were recommended in  
19 Table 6 of the O & M manual. This is considered an  
20 adequate minimum frequency, similar to typical  
21 license requirements for mining operations. It is  
22 recommended that these requirements be included as  
23 conditions in the water license. The annual  
24 geotechnical inspection should also be added under  
25 the yearly frequency in Table 6.

26 With respect to the report on the additional

1 stability and seepage analyses conducted by AMEC,  
2 observations of the active zone in the cutoff  
3 trench were carried out by AMEC between July 2nd  
4 and July 12th, 2007. A 1-metre thick working pad  
5 was placed over the natural ground surface, but  
6 depths were measured relative to the natural ground  
7 surface. Hard frozen soil was typically observed  
8 in the cutoff trench from a low of about  
9 1-and-a-half metre depth. This would suggest that  
10 the active layer, which is deepest in early October  
11 of the year, will likely be on the order of 2 to  
12 2-and-a-half metres.

13 AMEC should have commented on whether their  
14 geothermal model agreed with the active layer  
15 observations. In AMEC's August 21st, 2007  
16 geotechnical report that reviews the geothermal  
17 analysis, no mention is made of the assumed active  
18 layer thickness or of any calibration of the  
19 geothermal model to replicate these site  
20 conditions. Note that in bedrock areas, the depth  
21 of the active zone is typically much greater than  
22 in soil, say in the order of 3 to 4 metres deep.

23 AMEC had assumed that the native silt and clay  
24 and frozen soil were impermeable material, having  
25 low values of hydraulic conductivity. This  
26 assumption may be true for ice-saturated frozen

1 material below the active zone; however, for active  
2 zone materials which have been disturbed by  
3 seasonal free-thaw cycles, this is not the case,  
4 nor has it been substantiated by site observations.

5 Hamlet officials reported water seeping into  
6 the sides of the lagoon, under the roadways, and  
7 exiting the lagoon under the berm at the completion  
8 of construction in August 2007. Therefore, it is  
9 clear that the GCL by itself is not an effective  
10 water barrier. Freezing of the foundation and the  
11 berm will be necessary to form an effective barrier  
12 to seepage. This major design criterion must be  
13 confirmed with thermistor readings.

14 The major concern from a licensing perspective  
15 is the water retention capability of the lagoon,  
16 and we've all heard the public's concerns in the  
17 meetings so far. Since the base of the lagoon is  
18 unlined, there's nothing preventing seepage losses  
19 or gains through the active zone along the sides  
20 and bottom of the lagoon. As noted above, it is  
21 not clear from the record drawings if the cutoff  
22 trench extends far enough into each of the  
23 abutments to prevent end-run seepage out of the  
24 lagoon through the active zone.

25 The extent of the cutoff must also take into  
26 account global warming effects over the design life

1 of the structure. These have not been included in  
2 the current geothermal analysis done by AMEC. The  
3 model cross-sectioned surfaces of the seepage and  
4 stability analysis do not realistically represent  
5 the as-built configuration of the liner. The model  
6 case assumed a vertical liner in the center of the  
7 berm that ties into the core of frozen soil. The  
8 as-built detail indicates that the GCL is inclined  
9 at 45 degrees from the horizontal within the  
10 upstream shell of the berm. The active zone in the  
11 berm was assumed by AMEC to be 2 to 3 metres deep.  
12 This appears low considering that the berm is  
13 composed of granular material which was placed  
14 during the summer in a relatively dry and drained  
15 state.

16 BGC believes that from a seepage analysis  
17 perspective, the differences between the modelled  
18 and actual liner configuration may not be  
19 significant. However, from a stability  
20 perspective, it seems that having a GCL as a low  
21 sheer strength element that is oriented at the  
22 as-built slope of 45 degrees would have a greater  
23 effect in reducing the factor of safety of the  
24 upstream slope than the vertical liner.

25 With the model case, the slip circle lies  
26 essentially within the granular berm material of



1 the upstream slope. If the failure path was  
2 modelled along the inclined low shear strength GCL,  
3 a lower factor of safety for the upstream slope is  
4 expected. It is, therefore, recommended that the  
5 stability analysis for the 1 and 2 metre a head  
6 difference for the rapid drawn-down case include  
7 this assessment to demonstrate the stability of the  
8 upstream slope based on the as-built detail. BGC,  
9 therefore, recommends that AMEC validate the  
10 stability of the upstream slope with the revised  
11 liner configuration for all expected stability  
12 cases in agreement with factors of safety  
13 recommended by the Canadian Dam Association.

14 General conclusions: Based on the field  
15 performance of the GCL, on its own, it is not an  
16 effective seepage barrier. A GCL with overlapped  
17 sheets is an imperfect liner typically used for  
18 secondary containment. Freezing of the foundation  
19 is required to create an impermeable barrier to  
20 seepage under the berm. Within the berm itself,  
21 the upper 2 to 3 metres is assumed to be within the  
22 seasonal active zone. In this area, the GCL has to  
23 act as the primary water retention barrier. It  
24 remains to be seen how effective this barrier is,  
25 since the lagoon has not yet been impounded.

26 In general, the seepage analyses have indicated

1 that there are no significant adverse effects on  
2 stability. The downstream slope, however, has  
3 slightly less than the required factor of safety  
4 for the conservative case of full seepage, assuming  
5 no liner is present. The effectiveness of the  
6 liner under full lagoon conditions, therefore,  
7 remains to be confirmed especially for seepage  
8 through the active zone in the berm as noted above.

9 The upstream slope stability should be  
10 re-checked with the inclined low shear strength  
11 element representative of the as-built conditions.  
12 It is expected that lower factors of safety  
13 presented in the current analysis will result.

14 AMEC has outlined potential mitigation  
15 strategies that could be implemented should factors  
16 of safety for the berm slopes not meet the required  
17 design criteria, including additional drainage  
18 provisions, construction of support berms, modified  
19 operational procedures. Further details should be  
20 provided by AMEC regarding the event of trigger  
21 level when these contingency measures should be  
22 implemented. These details should be included in  
23 the O & M manual as well as in water license  
24 conditions.

25 I'd now like to just present a summary of our  
26 independent geothermal evaluation of the proposed

1 design. As I noted, the water retention capability  
2 of the sewage lagoon is a key water licensing issue  
3 for this facility. The engineer of record, Dillon,  
4 with geotechnical input from AMEC has designed the  
5 berm with a geosynthetic clay liner embedded in a  
6 cutoff trench excavated into the top of the  
7 permafrost. The lagoon basin is unlined.

8 The integrity of the sewage lagoon strongly  
9 depends on the aggradation and maintenance of  
10 permafrost within the berm and foundation  
11 throughout its design life, which is understood to  
12 be in the range of 20 to 40 years. We've assumed  
13 30 years, because in the previous design reports,  
14 there was indications that various elements of the  
15 infrastructure had potential lives in the range of  
16 up to 40 years. So in our geothermal model, we ran  
17 the model beyond the 20-year design life just to  
18 see what would happen up to a 30-year design life  
19 in case the lagoon had to remain in service after  
20 the 20 years.

21 Although an updated geothermal analysis dated  
22 August 21st, 2007, was prepared by AMEC and  
23 discussed at the October 1st, 2007, pre-hearing,  
24 BGC did not feel it was relevant to undertake an  
25 in-depth critique of the analysis results until the  
26 as-built construction details from the November

1 15th, 2007 submissions were provided. The as-built  
2 configuration was noted to be different from the  
3 original design drawings and the design  
4 cross-section evaluated in the geothermal model.

5 Specifically the geothermal model was based on  
6 a berm section that excluded the presence of the  
7 liner, in AMEC's opinion, demonstrating that the  
8 berm and foundation would freeze back and remain  
9 frozen without a liner is a conservative design  
10 assumption supporting the conclusion that the  
11 lagoon did not need to be lined.

12 BGC believes that this design rationale has not  
13 been fully substantiated by the design  
14 calculations. AMEC's updated geothermal design  
15 predicted ground temperatures in the undisturbed  
16 terrain downstream of the berm cooling from  
17 approximately minus 5 degrees Celsius to colder  
18 than minus 6 degrees Celsius over a 30-year period.  
19 This contradicts AMEC's November 1st, 2006 report  
20 where they stated that from the measured ground  
21 temperature data at the mean annual permafrost  
22 temperature at a depth of 15 metres was  
23 extrapolated to be in the range of minus 4 to minus  
24 5 degrees Celsius. The thermal instability  
25 suggests that the selected input parameters are  
26 inconsistent with the assumed initial temperature

1 conditions.

2 Furthermore, AMEC also predicted that the berm  
3 foundation will also progressively cool over the  
4 30-year design life, which is inconsistent with  
5 typical geothermal response of embankments on  
6 permafrost. Considering that the design concept  
7 for the sewage lagoon relies on the presence of  
8 permafrost to provide containment, BGC believed  
9 that an independent geothermal analysis of the  
10 sewage lagoon design was necessary to improve our  
11 level of confidence that the sewage lagoon will  
12 perform as designed.

13 It was BGC's view that the AMEC's geothermal  
14 design was incomplete in several key areas. First  
15 of all, the geothermal model was not calibrated  
16 against any observed permafrost conditions. The  
17 applied air temperature boundary was based on mean  
18 monthly values for the time period of 1970 to 2000.  
19 The sensitivity of the geothermal design to the  
20 potential occurrence of long-term climate warming  
21 in extreme warm years was not explicitly evaluated.  
22 The as-built configuration of the GCL was not  
23 modelled. The potential thermal effects of seepage  
24 through the berm were not evaluated. The warming  
25 effect of density-driven convection in the lagoon  
26 waste water was not addressed.

1           Specifically BGC has carried out the following  
2 tasks. We reviewed the available information such  
3 as climatic data, soil properties, berm sections,  
4 and we commented on AMEC's models and assumptions.  
5 As part of our geothermal modelling, we conducted  
6 our own 1-D thermal model calibration to what we  
7 believe to be the existing site conditions. We  
8 carried out a 2-D simulation of the sewage lagoon  
9 over an operational period of 30 years. We  
10 assessed sensitivity cases such as convective heat  
11 transfer, long-term climate warming, and the  
12 effects of extreme warm years to basically test the  
13 robustness of the model and its sensitivity.

14 ACTING CHAIR:                   May I ask, are you just  
15 about done? I don't want to rush you, but are you  
16 almost done?

17 MR. HARTMAIER:                   Yes, I'm just going to  
18 summarize the conclusions of the geothermal model,  
19 and I'm done.

20 ACTING CHAIR:                   I just need to take a  
21 5-minute break.

22 MR. HARTMAIER:                   Okay.

23 ACTING CHAIR:                   I had a prostate  
24 operation two months ago, and I have to go.  
25 (BRIEF ADJOURNMENT)

26 ACTING CHAIR:                   Sorry, about that. We'll

1       come back into regular session. Bill, you still  
2       with us?  
3       MR. TILLEMANN:                       Yes.  
4       ACTING CHAIR:                       Thomas, you still there?  
5       THE CHAIR:                           I am.  
6       ACTING CHAIR:                       Okay, sir, if you want to  
7       carry on. Thank you for that break. I can't -- I  
8       don't have a quorum, hold on.  
9       Okay, sorry, for the delay. Thank you, Holger,  
10      for waiting. Please go ahead.  
11      MR. HARTMAIER:                      Thank you, Mr. Chair.  
12      I'll conclude by summarizing the results of our  
13      geothermal modelling. The good news is that the  
14      as-built berm configuration, in general, is  
15      suitable for the proposed operating conditions  
16      based on our modelling. However, there's a few  
17      issues that did come out of the modelling that I  
18      think we'd like to pass on for consideration by the  
19      Proponent as well as the Board.  
20      First of all, assuming that the lagoon filling  
21      does not start until the first February after  
22      construction, the GCL is expected to freeze into  
23      the bedrock foundation, and seepage through the  
24      berm mainly through the silt layer in the  
25      foundation would not occur. Convection due to  
26      seepage will only partially thaw the upstream side

1 of the berm. With an estimated active layer of  
2 thickness of 3 to 4 metres in the berm, the GCL  
3 will be the primary form of containment for the  
4 summer. We should note that as compared to the 1  
5 to 1-and-a-half metres that were predicted or  
6 assumed by AMEC in their geothermal analysis.

7 We heard yesterday that the time period is  
8 critical because if we -- the upper part of the  
9 berm is full of -- or affected by water content in  
10 the lagoon for only a short period of time in the  
11 later part of the season, that would be different  
12 compared to having the majority of the berm exposed  
13 to lagoon contents, which would be this case for  
14 the deeper active zone.

15 It is predicted that the berm foundation will  
16 remain sufficiently frozen. We've assumed minus 2  
17 degrees Celsius as our boundary between frozen and  
18 unfrozen soil over the 30-year design life,  
19 although permafrost containment may be impacted if  
20 the sewage lagoon operates for more than 30 years  
21 under the design long-term climate warming  
22 modelled.

23 So what we're saying is that with the  
24 assumption of global warming included in our  
25 analysis, the lagoon should be good to about the  
26 30-year design life, but if we're considering



1 operating this lagoon for longer than that that --  
2 and again, this is the reason we want to do  
3 thermistor modelling of the foundation is we want  
4 to keep close tabs on what the actual foundation  
5 temperature is at that time. We're predicting that  
6 we're going to start seeing some thawing around the  
7 cutoff trench, you know, in around the 30-year  
8 period.

9 Even under extreme warm-year scenarios  
10 following the berm construction, the foundation  
11 meets the minus 2 Celsius criteria and after the  
12 first winter. Now, we've assumed here that, you  
13 know, during this first winter period that the  
14 lagoon has no water behind it. It's just empty.

15 The foundation beneath the lagoon is predicted  
16 to remain in a permafrost condition. The integrity  
17 of the system strongly depends on the operation and  
18 management of the lagoon contents. Changes in the  
19 way and schedule that the lagoon is filled and  
20 emptied may affect temperatures in the lagoon and  
21 berm foundations and adversely impact the design  
22 concept.

23 So in a sense the modelling that we carried out  
24 was based on the proposed operation of the lagoon:  
25 Emptying it each fall, and then slowly incrementing  
26 filling over the course of the year. So in a sense

1 over most of the winter period, the depth of water  
2 in the lagoon is, you know, very low.

3 The base of the lagoon may be frozen  
4 year-round. When modelling, the monthly .45 metre  
5 increments of lagoon filling and assuming that the  
6 lagoon level is lowest at the end of the September,  
7 the lagoon contents are predicted to completely --  
8 to be completely frozen each year between October  
9 and April. The summer period may be too short and  
10 cold to fully thaw the lagoon. I'm talking about  
11 now the actual sewage contents. This may cause  
12 problems related to sewage management.

13 On the other hand, if sewage is first added to  
14 the lagoon during the spring or summer, the sewage  
15 contents may not completely freeze to the bottom of  
16 the lagoon and could cause additional permafrost  
17 foundation thaw. The observed thermal state of the  
18 lagoon contents should be reviewed by a  
19 geotechnical engineer during a minimum of the first  
20 two years of operation to confirm the thermal  
21 design of the sewage lagoon.

22 Where the liner is embedded in a bedrock  
23 foundation, the active layer is deeper, say in the  
24 order of 3 metres, and the as-constructed cutoff  
25 trench depth is 2 to 2-and-a-half metres, so the  
26 active zone in bedrock is deeper than the cutoff

1 trench. Berms founded on a bedrock foundation are  
2 predicted to be colder than the minus 2 degree  
3 Celsius criterion after the first winter following  
4 berm construction. However, over the 30-year  
5 design life, part of the bedrock foundation may  
6 warm to above minus 2 Celsius but still remain  
7 colder than zero degrees Celsius due to global  
8 warming. As bedrock, even jointed, is expected to  
9 freeze at temperatures just below 15 Celsius,  
10 permafrost is still expected, providing the joints  
11 remain ice-saturated.

12 So in conclusion, it is critical freeze-back  
13 has occurred within the foundation and the berm.  
14 Temperature data must be routinely collected and  
15 recorded in the annual inspection reports. We're  
16 recommending that a minimum of three deep, and  
17 we're talking 20- to 25-metre deep, thermistors be  
18 installed from the berm crest as a license  
19 requirement. And I should add that the geothermal  
20 analysis recommendations were with respect to the  
21 west berm, so we're talking about three thermistors  
22 in the west berm as a minimum that are 20- to 25-  
23 metres deep. As well, I would also recommend at  
24 least one thermistor of that depth into the east  
25 berm as well because the east berm is also a water  
26 retention structure with the potential for seepage

1 to the east toward town, down the hill.

2 That concludes my presentation.

3 HAMLET QUESTIONS BGC:

4 ACTING CHAIR: Thank you, Holger. We'll  
5 start with the Hamlet of Cape Dorset. Questions?  
6 You can start or you can finish, whichever you  
7 prefer. You want to take some time to think about  
8 what's just been said, and then I can call on the  
9 other interveners first? Art?

10 MR. ROY: This is Bhabesh Roy,  
11 Municipal Engineer at CGS.

12 Three of us are sharing the question initially  
13 to answer a few of the issues Holger brought up,  
14 some of the issues also raised by other  
15 interveners, like INAC and Department of the  
16 Environment. Some of the issues I already answered  
17 their inquiries, even to the Water Board.

18 I'm going to begin. You were talking about the  
19 thermistor. Yes, as an engineer, I feel it is  
20 extremely necessary. This is not only for  
21 licensing, the comment, also to know due to the  
22 climate change and the global warming what is  
23 happening in the north in our communities, so yes,  
24 thermistor is on.

25 In the west berm, we are definitely putting  
26 three. One more to the east, we are requesting our

1 consultant to advise if it is -- we are coming up  
2 with the same conclusion. If it's needed, we'll  
3 consider it.

4 Now, regarding the depth, you are considering  
5 20 to 25 metre; we are considering 15 metre. 15,  
6 25 is not a big deal, but installing thermistor is  
7 the important issue.

8 We are talking about the Dillon and AMEC  
9 consultant joint signature on the as-built drawing,  
10 I will indicate if the Water Board would want, we  
11 definitely -- we're willing to go ahead. The  
12 as-built drawings you are talking about of -- due  
13 to the change-orders during the construction,  
14 something missing in the as-built drawing. We  
15 agreed, and as-built drawing will be revised and  
16 O & M manual, and following will be, 90 days, of  
17 the revised drawings and the O & M.

18 We are also talking about the life of the  
19 project. Normally in our -- all the CGS municipal  
20 project we are designing for 20 years' lifetime.  
21 Make sure it is 20 safe, and project is  
22 environmental sound to protect communities.

23 Now, I'm giving microphone to Dillon and to  
24 AMEC to raise some other issues so that we all come  
25 to the conclusion. Thank you, Mr. Chairman.

26 ACTING CHAIR: Okay, thank you, Mr. Roy.

1 Colin or Paul, one of you two?

2 MR. JOYAL: Thank you, Mr. Chairman.  
3 Colin Joyal, Dillon Consulting.

4 Just to add to what Bhabesh mentioned, as  
5 previously mentioned, as-built drawings, updated  
6 as-built drawings could be provided within 90 days  
7 of issuance of the license. Some of the issues and  
8 requests for information will be included on those  
9 drawings -- could be included at that time. Some  
10 of the other issues here, the same would go for the  
11 O & M manual, if there are -- if there is  
12 additional information requested, the O & M manual  
13 following issuance of a license could be revised to  
14 include that information where appropriate.

15 There is some information on a road section, I  
16 addressed this earlier today, where that  
17 information has been included in the August 27th  
18 report but will be included in record drawings.

19 One of the questions relevant to the road  
20 section was addressed in the November 13th letter,  
21 Item 30. Just to summarize that condition, there  
22 was seepage reported in 2007, fall. It was likely  
23 through the still unfrozen active layer and  
24 unfrozen cutoff trench beneath the berm. This will  
25 be monitored. If the ditch seepage is present at  
26 an unacceptable rate, remediation action will be

1 undertaken. Of note, the constructed containment  
2 is approximately 4,000 cubic metres greater than  
3 the design requirements are. 38,000 cubic metres  
4 of hydraulic retention is designed for a 20-year  
5 life. Should there be seepage through the ditch in  
6 the first several years of operation, it will not  
7 adversely impact the operation of the lagoon.

8 That concludes the items that I would like to  
9 address, and I'll hand it over to Paul.

10 ACTING CHAIR: Go ahead, Paul, please.

11 MR. CAVANAGH: Thank you, Mr. Chairman.  
12 I have a few questions that I'd like answered, and  
13 I would start off with a few comments. I'm going  
14 to try to restrict my questions and comments to the  
15 document that was provided on January the 8th and  
16 not refer to the other documents that were provided  
17 subsequent to that, just for clarity.

18 This document, that is a final document?

19 ACTING CHAIR: Holger?

20 MR. HARTMAIER: Yes, it's a final  
21 document.

22 ACTING CHAIR: Hamlet?

23 MR. CAVANAGH: Thank you. The initial  
24 part of the document talks about the as-built  
25 drawings, which I believe has been addressed, and I  
26 don't want to get into too many details there. I

1 understand that on page 8, there's a -- in the top  
2 paragraph, there's the last sentence: (As Read)  
3 In addition, BGC recommends that the Board  
4 include a condition in the water licensing  
5 requiring prior approval by the Board for  
6 any change in waste water storage and  
7 decanting operations. This notification  
8 should trigger a geotechnical and  
9 geothermal review to assess the  
10 implications of year-round storage on  
11 permafrost conditions under the lagoon.  
12 I'm wondering if Mr. Hartmaier can elaborate on  
13 what he sees as that geothermal review.  
14 ACTING CHAIR: BGC?  
15 MR. HARTMAIER: Thank you, Mr. Chair.  
16 Holger Hartmaier, BGC Engineering.  
17 Basically the geothermal modelling is looking  
18 at the assumed operational case where the lagoon is  
19 emptied at the end of September. It certainly is  
20 empty pretty much throughout the winter period, and  
21 water starts to accumulate to the full supply level  
22 by the end of September, and it's decanted again.  
23 If we get to the situation where the amount of  
24 water in the lagoon progressively, you know -- at  
25 each time in the year is progressively deeper, then  
26 it starts to impact the thermal regime. The



1 thermal regime is sensitive to the water in the  
2 lagoon. So what we're saying is that if there's a  
3 change in the operation of the lagoon from the  
4 assumed case, that that should trigger a  
5 reassessment of the operational aspects on the  
6 geothermal regime.

7 Now, presumably by the time that were to  
8 happen, if we have thermistors installed, we would  
9 have a pretty complete operational history on the  
10 response of the permafrost under the foundation to  
11 the operation of the lagoon, and we would be in a  
12 better position to attest the sensitivity of that  
13 to, you know -- of the water levels in the lagoon.

14 So, therefore, it's just a flag to say that if  
15 the Hamlet is considering changing the operational  
16 process in the lagoon, that it should also be  
17 coupled to a geotechnical review of the  
18 implications on the permafrost and geothermal  
19 stability.

20 ACTING CHAIR: Hamlet?

21 MR. CAVANAGH: Paul Cavanagh.

22 So are we to interpret from this statement that  
23 the Board will assess a major or minor change in  
24 the decanting operations and instruct the Hamlet to  
25 conduct the review?

26 ACTING CHAIR: Holger?

1 MR. HARTMAIER: Holger Hartmaier, BGC.  
2 Our recommendation to the Board is to write the  
3 terms of the license to include a condition, and  
4 the specifics of how that would work could be  
5 included in the wording of the condition, but  
6 basically, yes, it would be that the Applicant  
7 would have to submit any significant change in the  
8 operation of the lagoon to the Water Board so that  
9 they could assess whether an additional geothermal  
10 review should be conducted, or as part of your --  
11 part of the condition in the submission on the  
12 change in operation would be presumably going back  
13 to the -- to yourself to include that assessment as  
14 part of the application.  
15 ACTING CHAIR: Hamlet?  
16 MR. CAVANAGH: Paul Cavanagh here.  
17 So the determination of significance in changes  
18 of operations rests with the Hamlet?  
19 ACTING CHAIR: BGC?  
20 MR. HARTMAIER: Holger Hartmaier, BGC.  
21 In one of our other recommendation, we have  
22 asked for one of the license conditions to be an  
23 annual inspection by a geotechnical engineer. As  
24 part of his inspection, you know, he would be  
25 looking at the thermistor readings, comparing them  
26 to the water levels and operations in the lagoon,

1 and the -- if there was any change in terms of the  
2 operational aspects, it can be determined in that  
3 case, number one, as a sort of annual requirement  
4 to address any changes in operations.

5 The other -- as a license condition, it would  
6 specifically be stated that if the Hamlet does  
7 change those operations that it is the Hamlet that  
8 must inform the Board on any significant changes  
9 and as well as inform their consultant.

10 ACTING CHAIR: Hamlet?

11 MR. CAVANAGH: Paul Cavanagh,  
12 Mr. Chairman.

13 I'm just trying to understand what is a  
14 significant change in operations and what is not a  
15 significant change in operations. I would -- I'll  
16 just make a comment that I would suggest that the  
17 Hamlet as the owner and the consultants that work  
18 for the Hamlet as the engineers of record should  
19 retain some ability to determine significance in  
20 this case. It is our design, and we should be able  
21 to understand what a change in operations and how  
22 that impacts the design, and we should be the ones  
23 who determine at what point we advise the Board of  
24 a significant change.

25 ACTING CHAIR: BGC?

26 MR. HARTMAIER: Holger Hartmaier, BGC.

1           It's my recommendation to the Board that this  
2   be included as a license condition. However the  
3   Board chooses to apply it and the -- is up to them.  
4   I'm just saying that the -- it's a design aspect.  
5   The Hamlet has -- on the operational side, we don't  
6   know who's operating the lagoon and who's making  
7   the decision as to whether this is a significant  
8   change or not. We just want to have the blanket  
9   statement that any changes in operations do require  
10  the notification of the Board because there may be  
11  a potential for geothermal assessment, which would  
12  then be requested via the Board. We -- I don't  
13  think -- it's our recommendation that we don't  
14  leave it up to an operator at the Hamlet to  
15  determine whether it is a significant change or  
16  not. It's up to the Hamlet to provide an annual  
17  report on the operations of the lagoon, and if  
18  nothing else, that should perhaps trigger the Board  
19  to notice that there is a significant change in  
20  operation, which may trigger this as well.

21           So as I say, it's not up to me to write the  
22  specifics of how it would work between the Board  
23  and the Hamlet, but it's our recommendation that  
24  some kind of license condition be included to  
25  initiate that trigger.

26  ACTING CHAIR:

Thank you, Holger.

1 Staff?

2 SUPPLEMENTARY MATTERS:

3 MS. FILIATRAULT: Thank you, Mr. Chairman.

4 Dionne Filiatrault.

5 I think there is -- you know, not to presume  
6 any decision that this Board is going to make -- in  
7 Water Board licenses, there is a general provision  
8 in all licenses that for operation and maintenance  
9 plans, if there are changes in operation,  
10 technology, or functioning of the operation and  
11 maintenance component, that there be -- the  
12 licensee is requested to provide annual revision to  
13 that and provide notification to the Board of that  
14 revision. And then, you know, it's the level of  
15 significance. It really isn't brought, I guess,  
16 into the term itself. So that does give an -- the  
17 Applicant that broad ability, but your points are  
18 noted, and the Board has that for the record.

19 ACTING CHAIR: Thank you. Before we go  
20 any further, we are getting close to noon, and I  
21 know we were talking about -- wrapping up by noon  
22 is not going to happen, I know that right now  
23 because we still have all the other interveners; we  
24 have the community consultation, they have  
25 questions they want to do; the final comments from  
26 the Licensee. So it could be another couple hours

1 yet before we're done, so I would suggest that we  
2 break now for lunch, because lunch is only from 12  
3 to 1, and we break for lunch until, say, even 1,  
4 come back here at 1, and get back in it. Dionne?  
5 MS. FILIATRAULT: Thank you, Mr. Chairman.  
6 Dionne Filiatrault.

7 Just one, I guess, consideration on your --  
8 what you're proposing is the Hamlet or the  
9 Applicant following questioning and comments, once  
10 it's closed, they may want a period of time, a  
11 significant period of time, in order to prepare  
12 their final closing remarks. And I would suggest  
13 maybe trying to determine whether or not they are  
14 going to need a significant break to prepare  
15 closing remarks, determine if there are a  
16 significant number of questions left to Holger.

17 You may -- we may be that close to actually  
18 getting it done as far as the questioning and what  
19 not that then a lunch break could be the time where  
20 the Applicant could turn around and prepare their  
21 final closing remarks. So you may want to poll the  
22 Applicant on this.

23 ACTING CHAIR: Okay, I'll going to the  
24 Hamlet first. Roughly how much longer are you  
25 going to need?

26 MR. STEWART: Thank you, Mr. Chair.

1 Art Stewart, Hamlet of Cape Dorset.  
2 Paul will probably need about another 15, 20  
3 minutes, and we would like to have approximately 1  
4 hour to sum up our final comments. Thank you.  
5 ACTING CHAIR: I'm just going to do a  
6 roll call. Department of Environment, roughly how  
7 long? What I can do right now is I'll do a roll  
8 call. GN-Department of Environment, do you want to  
9 come up? Do you have any questions for BGC?  
10 MR. ATKINSON: Mike Atkinson, Government  
11 of Nunavut-Department of Environment. I don't have  
12 any questions.  
13 ACTING CHAIR: Thank you. Environment  
14 Canada, do you have any questions?  
15 MS. SPAGNUOLO: Collette Spagnuolo.  
16 Environment Canada would have no questions for BGC  
17 either.  
18 ACTING CHAIR: Thank you. INAC?  
19 MR. ROGERS: Jim Rogers, INAC. We  
20 will have no questions for BGC, and our closing  
21 remarks would be very short as well, probably less  
22 than 10 minutes.  
23 ACTING CHAIR: Sorry, I didn't ask GN.  
24 Thank you, Jim. GN-Department of Environment and  
25 Environment Canada, do you have any closing remarks  
26 at all?

1 MR. ATKINSON: Mike Atkinson, Government  
2 of Nunavut-Department of Environment. I have some  
3 very brief closing remarks.  
4 ACTING CHAIR: Thank you. Environment  
5 Canada?  
6 MS. SPAGNUOLO: Thank you, Mr. Chair.  
7 Collette Spagnuolo. Our closing remarks would be  
8 extremely brief as well.  
9 ACTING CHAIR: Staff, questions and  
10 closing remarks?  
11 MS. FILIATRAULT: Thank you, Mr. Chairman.  
12 Dionne Filiatrault. We will likely have no  
13 questions for Holger except for actually we do have  
14 one, and we don't have closing remarks, we work for  
15 you.  
16 ACTING CHAIR: No, I know. I have  
17 closing remarks. Bill, do you have anything you  
18 want to add right now?  
19 MR. TILLEMAN: No, thank you.  
20 ACTING CHAIR: Okay. So it looks to me  
21 then we probably have close to an hour of questions  
22 and closing remarks left to do. I'll let you give  
23 the community at least a half an hour perhaps.  
24 So I'd say we will break until -- you know,  
25 there's no way we can get through this in the next  
26 hour-and-a-half for sure and get this done until --



1 by 2:00, and then they're going to need an hour,  
2 so -- and I expect Art, he has to pick up staff at  
3 12:00, as mentioned yesterday, so I think we should  
4 break now and come back in at 1:30 or 1:00 even.  
5 1:00? Yes, 1:00 is good. And we'll get right back  
6 into Holger and get you done, and do closing  
7 remarks, community comments, and hopefully be done.  
8 Might be able to give you a break for an hour  
9 if you need it. You can work over lunch if you  
10 want to, see if you need that extra hour after, and  
11 if you do, most certainly, we'll give it to you for  
12 your closing remarks and then come back in, say, at  
13 3, 3:30, whatever, and do your final closing,  
14 because I think our plane is at 6:00 tonight, so we  
15 still have a bit of time left.  
16 MS. FILIATRAULT: Mr. Chairman, we are on  
17 charter, so the plane is at our disposal.  
18 ACTING CHAIR: Okay, so we'll take a  
19 break now until 1:30 (sic).  
20 (PROCEEDINGS ADJOURNED AT 11:58 A.M.)  
21 (PROCEEDINGS RESUMED AT 1:19 P.M.)  
22 ACTING CHAIR: Welcome back to regular  
23 session. Please, we don't have a lot of time.  
24 Okay, just before we go back to BGC, the  
25 Licensee has a clarification they'd like to do  
26 before we start.

1 MR. FUENTES: Thank you, Mr. Chairman.  
2 This is Patricio Fuentes, Regional Manager for  
3 Project Division. I would like to say for the  
4 record, the question yesterday was have similar  
5 facility such as these been contracted in Nunavut.  
6 The answer was yes. We have contracted two of  
7 them; one of them was Hall Beach and the other one  
8 was Pond Inlet.

9 In the case of Pond Inlet, we have recent  
10 evidence that the system is working in regard to  
11 the BOD discharge. In the month of October, it is  
12 a decanting process, and we have the lab result,  
13 which we have provided to the Nunavut Water Board,  
14 also to Andrew Keim, at least by Tuesday, if that  
15 is acceptable. The result -- the result -- what we  
16 promised by Tuesday is the result that we obtained  
17 from the lab; the laboratory result, it will be  
18 provided.

19 ACTING CHAIR: I don't know if that's  
20 relevant because it's after the hearing. Dionne?

21 MS. FILIATRAULT: Mr. Chairman, thank you.  
22 Dionne Filiatrault.

23 My concern is exactly what you just expressed.  
24 When you, Mr. Chairman, close this meeting, the  
25 Board will not accept any further evidence, and  
26 there are issues surrounding leaving the floor open

1 for the receipt of additional evidence.

2 My first suggestion is the nature of the  
3 monitoring data that you want to submit for Pond  
4 Inlet and whatever, is this information that likely  
5 was submitted under those particular water licenses  
6 and that we may have on the public registry  
7 already, and we can verify that through our office  
8 and ask them to see if that information is  
9 already -- we already do have it, and therefore, we  
10 can close it now? Is there no way that you can get  
11 this information and provide it before the close of  
12 this hearing today?

13 ACTING CHAIR: Hamlet?

14 MR. FUENTES: We have that information,  
15 but it's in Pond Inlet. I know because we receive  
16 it from the lab directly. We request a copy of  
17 that result, and we have it in the office, but  
18 unfortunately, I cannot pick it up right now.

19 ACTING CHAIR: If you -- if I may, if  
20 you could have that faxed to your office today, we  
21 can enter that into evidence. If not, it will not  
22 be part of this hearing.

23 MR. FUENTES: We will try. Thank you.

24 ACTING CHAIR: Bill, any comment?

25 MR. TILLEMAN: No. I think Dionne,  
26 Mr. Chairman, summarized the issue and the concern,

1 and I think your decision reflects that, so I don't  
2 have any comments. Thank you.  
3 ACTING CHAIR: Thank you. Catherine,  
4 you had a comment? No? So basically that's where  
5 it's at now. Clarification, Andrew -- or INAC,  
6 sorry?  
7 MR. KEIM: Thank you, Mr. Chair.  
8 Andrew Keim from Indian and Northern Affairs.  
9 The documents that Mr. Fuentes would like to  
10 submit are relevant to the proceedings only in the  
11 sense that it is representative of the current  
12 lagoon that's in discussion here today. Further to  
13 that, I've entered other documents into evidence  
14 for the hearing electronically, and they'll be read  
15 out later on today. It will have to do with the  
16 whole thing. Thank you.  
17 ACTING CHAIR: Okay, thank you. Okay,  
18 Holger, would you please come to the intervener  
19 table, and I think we were still on the Hamlet's  
20 questions. Any questions before we finished for  
21 lunch, Holger, or everything's been entered so far?  
22 MR. HARTMAIER: (NONVERBAL RESPONSE)  
23 ACTING CHAIR: Hamlet?  
24 HAMLET RESUMES QUESTIONING BGC:  
25 MR. CAVANAGH: Thank you, Mr. Chairman.  
26 It's Paul Cavanagh.

1           I probably have about seven or eight questions,  
2   and then -- they should be fairly straightforward.  
3   I'd like to ask the representative from  
4   BGC Engineering if he considers that there's  
5   general agreement between the models and the  
6   modelling done by AMEC and the modelling done by  
7   BGC, and I'm just wondering if there's general  
8   agreement between the results.  
9   ACTING CHAIR:                    BGC?  
10  MR. HARTMAIER:                   Holger Hartmaier, BGC.  
11       Our report I guess indicates where we see  
12   differences. We have differences of opinion on the  
13   starting temperatures and the predicted --  
14   primarily the predicted active zone depth. I think  
15   some of those issues relate to the design of the  
16   berm, particularly with respect the need for the  
17   GCL, the geosynthetic clay liner, to act as the  
18   primary liner within the main part of the berm  
19   above the frozen zone.  
20       We've predicted a greater -- essentially the  
21   entire thickness of the berm would be the active  
22   zone, whereas the prediction by AMEC was only the  
23   top 1 to 1-and-a-half metres would thaw out, which  
24   is a substantial difference in terms of the amount  
25   of berm where you have both frozen containment as  
26   well as secondary containment by the liner.

1           We feel that the main difference in the  
2 analysis is that we've confirmed that the core  
3 trench and foundation is in a frozen state, but the  
4 actual berm itself would become thawed in the  
5 summertime.

6           So at the end of the day, I have achieved maybe  
7 a bit better level of confidence on the overall  
8 fact that we do get frozen conditions in the  
9 foundation, but nevertheless, I'm less confident on  
10 the ability of the berm to act as a dual frozen  
11 structure as well as the -- you know, the GCL  
12 acting as a hundred percent effective single line  
13 of containment.

14 ACTING CHAIR:                   Thank you.   Hamlet?

15 MR. CAVANAGH:                 Thank you.   Paul  
16 Cavanagh.

17           I'll take that as, yes, there is general  
18 agreement in the conclusions with some differences.

19           The seepage that was observed last fall, it's  
20 been speculated that it flowed -- that there was  
21 seepage beneath the berm to the downstream side.  
22 Is it -- would BGC Engineering consider that that  
23 seepage flowed around the bottom end of the GCL  
24 liner or through the GCL liner?

25 ACTING CHAIR:                 BGC?

26 MR. HARTMAIER:                Thank you, Mr. Chair.

1 BGC, Holger Hartmaier.

2 I can't speculate. I mean, the potential flow  
3 paths include going around the liner or going  
4 through the liner. The fact is the core trench was  
5 backfilled with sand, so there are numerous flow --  
6 potential flow paths for seepage under the dam, so  
7 I can't say one way or another which was the actual  
8 case this past summer.

9 ACTING CHAIR: Thank you. Hamlet?

10 MR. CAVANAGH: Thank you. Paul  
11 Cavanagh.

12 Is it fair to say though that the level of the  
13 water was at a sufficient elevation that it's most  
14 likely that it flowed around the end of the liner  
15 rather than through it and that the liner in terms  
16 of its capacity to hold water had not really been  
17 fully tested?

18 ACTING CHAIR: BGC?

19 MR. HARTMAIER: Holger Hartmaier, BGC.

20 As I said, the fact that the liner is  
21 constructed of sheets of overlapping GCL in terms  
22 of conventional practice for that liner is a known  
23 problem with that type of liner to be a hundred  
24 percent effective in terms of seepage. Therefore,  
25 it's never used as a primary liner for that reason,  
26 so the -- coupled with the fact that the trench has

1       been backfilled with sand.

2           I grant, Mr. Cavanagh, the -- I guess the case  
3       that it could be that the seepage hadn't consisted  
4       entirely of seepage going underneath the liner  
5       through the sand backfill, but nevertheless, we  
6       have not experienced the full containment of the  
7       liner as far as having seepage potential going  
8       through the GCL above the frozen zone, so I can't  
9       say.

10      ACTING CHAIR:                   Thank you.   Hamlet?

11      MR. CAVANAGH:                 Thank you.   Paul  
12      Cavanagh.

13           I'd just like to make a comment then.

14      Throughout this document, there's comments about,  
15      and I'll quote one:   (As Read)

16           Based on the field performance, the GCL on  
17           its own is not an effective seepage  
18           barrier.

19      I would suggest that those comments are not fully  
20      proven, and I would like to make that as a public  
21      record for the Board to consider, that I don't  
22      think the GCL liner has really been tested as to  
23      its effectiveness.

24      ACTING CHAIR:                   Thank you.   Just a  
25      comment; it's not a question to you --

26      MR. HARTMAIER:                 Holger Hartmaier, BGC.



1           You know, I think we're dealing with six of  
2 one, half dozen of the other. I think the fact  
3 that we don't know exactly what happens, I don't  
4 think we can equally make the statement that Paul  
5 is making, that it is, therefore, an effective  
6 liner or hasn't been tested.

7           The fact is that seepage was observed. The  
8 design intent of this lagoon was to be fully  
9 operational at the time of commissioning and to  
10 hold water. That was the original design intent.

11          The -- for various reasons, the core trench was  
12 backfilled with sand. The GCL configuration was  
13 changed. The actual use of a GCL was continued  
14 despite the original concerns that were raised by  
15 BGC in earlier sessions regarding the effectiveness  
16 of using GCL.

17          So my concern is that either way you look at  
18 it, there hasn't been an adequate assessment of  
19 what had happened back in August of 2007. I have  
20 no -- there's nothing before me regarding water  
21 levels, what type of seepage and where it was  
22 observed to say whether we can tell whether it's  
23 going underneath or through the liner. So equally,  
24 I would think, AMEC can't make the statement that  
25 the liner is a hundred percent effective.

26 ACTING CHAIR:                   Okay. Thank you.

1 Hamlet?

2 MR. CAVANAGH: Thank you. Paul  
3 Cavanagh.

4 Within the document, there is two other quotes  
5 I'd like to bring forward: (As Read)

6 From a seepage analysis perspective, the  
7 differences between the model and actual  
8 liner configuration are not considered  
9 significant.

10 That's from BGC's document. What I'd like to put  
11 forward as a comment is I'm suggesting that a lot  
12 of the discussion in this document that suggests  
13 differences between as-built conditions and what  
14 was used in the models is important to determining  
15 the outcome/conclusion.

16 And I'm of the opinion that I think this  
17 statement is factual, that we ran models for  
18 exactly what they are, they're models, and I think  
19 BGC did the same thing. And I think we've come to  
20 the conclusion that the models are generally  
21 representative and provide a positive outcome in  
22 that we've both concluded, for example, that the  
23 berm will remain frozen over the life of the  
24 structure, which is 20 years, 20-year design life,  
25 that the base of the lagoon will remain frozen and  
26 act as a liner to seepage; and that in relation to

1 another statement from the same document, where it  
2 says: (As Read)  
3 In general, the seepage analyses have  
4 indicated there are no significant adverse  
5 effects on stability. The berm itself will  
6 remain stable throughout the life of the  
7 project,  
8 this is -- and I think BGC and AMEC are in  
9 agreement on that.  
10 One of the differences where -- that was cited  
11 was the active layer as a result of the models that  
12 we have both produced. We've suggested that the  
13 active layer is 1 to 2 metres thick. BGC is  
14 suggesting that it could be higher than that. And  
15 I'm suggesting that that portion of the dam is  
16 above typical reservoir levels during the first  
17 years of operation, and we will be able to collect  
18 enough data from thermistor monitoring to assess  
19 how important that is, and I recognize that it's a  
20 difference in the modelling, but the proof is going  
21 to be in the pudding, and we will have time to  
22 react to those kinds of conditions. And I just  
23 wonder if Holger would like to comment on that.  
24 ACTING CHAIR: Thank you for that. BGC?  
25 MR. HARTMAIER: Holger Hartmaier, BGC.  
26 Yes, I generally concur with what Paul was

1 saying there. The statement I was making in our  
2 intervention about the difference with regard to  
3 the seepage from the as-built versus the  
4 configuration that was modelled, that was just in  
5 reference to the fact that, for some reason, AMEC's  
6 August 21st model showed a vertical liner in the  
7 center of the berm down to basically a frozen zone  
8 within the core of the dam, whereas the actual  
9 as-built is, you know, a 45-degree liner on the  
10 upstream slope dropping down into the core trench.

11 So what I was trying to say there is that with  
12 the modelling that AMEC had done from a seepage  
13 perspective, the difference between the modelled  
14 and the as-built from a seepage perspective doesn't  
15 make a big difference, so we don't have any  
16 argument with AMEC's seepage analysis. Where we do  
17 think there may be a slight difference is to have  
18 them confirm what the impact was on the actual  
19 upstream slope stability with the as-built  
20 configuration.

21 The other difference of opinion is, as Paul  
22 suggested, is with the depth of the active zone  
23 within the berm. So our active zone encompasses  
24 pretty much the entire berm thickness, so the -- it  
25 puts more onus on that GCL to act as the primary  
26 containment for the lagoon contents, you know, when

1 the lagoon levels get up to that level.

2 ACTING CHAIR: Thank you. Hamlet?

3 MR. CAVANAGH: Thank you. I have three  
4 more questions, and then I'll be done, so I'll  
5 switch directions a bit.

6 I'd like to -- sorry, Paul Cavanagh -- I'd like  
7 to explore a bit the final recommendations that BGC  
8 is putting forward. And when I read this document,  
9 there's about one, two, three -- about five bullets  
10 on page 14, and that kind of confirms, I think,  
11 that there's general agreement in the models,  
12 there's some differences, but that it's prudent to  
13 put in place a monitoring program.

14 And I want to understand from BGC Engineering  
15 if that is the essence of their recommendation to  
16 the Board at this time, that a monitoring program  
17 and a reporting program be put in place, just if  
18 that's really the essence of the recommendation, or  
19 if there's other recommendations that they will be  
20 making.

21 ACTING CHAIR: Thank you. BGC?

22 MR. HARTMAIER: Holger Hartmaier, BGC.

23 Yes, that's basically what we boiled it down  
24 to. The intent of doing this independent  
25 geothermal analysis was to -- for us to cut through  
26 having to, you know, get into academic discussions

1 at the hearing level regarding our differences of  
2 opinion on how the model should be done and then  
3 requesting you to answer back. So it was maybe to  
4 jump ahead of all that discussion, run the model  
5 ourselves just to see, you know, if any of the  
6 issues that we had in our own mind are critical to  
7 the design and operation.

8 So, therefore, we have come up essentially with  
9 the recommendation that at the end of the day, what  
10 we'd like to see is thermistors being installed  
11 within both berms so that we can confirm, you know,  
12 (a), the model assumptions that were used, and the  
13 actual ground temperatures within the berm.

14 ACTING CHAIR: Thank you. Hamlet?

15 MR. CAVANAGH: Thank you. Paul  
16 Cavanagh.

17 When these thermistors are installed in the  
18 ground and the monitoring begins and the reporting  
19 process is underway, in your mind, how much  
20 responsibility and how much authority reverts back  
21 to the owner of the facility and the engineer of  
22 record in determining how that program is changed  
23 or altered over time?

24 ACTING CHAIR: BGC?

25 MR. HARTMAIER: Holger Hartmaier, BGC.

26 Basically AMEC is the geotechnical engineer of

1 record and has full responsibility for putting  
2 together the thermistor program that they  
3 recommend, the -- you know, deciding on the details  
4 of the thermistor installation, the frequency of  
5 monitoring, how that data gets interpreted, and the  
6 implications on design.

7 BGC and the Board really have no, I guess,  
8 approval of that. We don't approve that. We're  
9 not the designers. We're not taking responsibility  
10 for that design. All we can do is look at that  
11 information and make sure that the appropriate  
12 monitoring that we like to see to get, you know,  
13 our own assessment of stability and confirmation of  
14 confinement is addressed in whatever you recommend,  
15 and the license condition will reflect that that  
16 information be submitted, and we review it, and we  
17 comment on it, and get back to you, but  
18 essentially, it's your responsibility, and it's --  
19 you're the engineer of record, and it's up to you  
20 to decide exactly what those details might be.

21 ACTING CHAIR: Hamlet?

22 MR. CAVANAGH: Thank you. Paul  
23 Cavanagh.

24 I have one last question. We've seen from some  
25 of the other interveners, they've provided a  
26 concise list of recommendations, but in general,

1 we're getting an understanding from those  
2 interveners that, in general, they're supportive of  
3 providing a recommendation to the Board to grant a  
4 license with some conditions, and they've outlined  
5 what they think those conditions should be.

6 It's a little confusing to me right now if BGC  
7 is of the same mind or has a different intent, and  
8 I'm just wondering if Holger is in a position now  
9 to comment as to whether he will recommend that a  
10 license be granted with conditions.

11 ACTING CHAIR: BGC?

12 MR. HARTMAIER: Holger Hartmaier with  
13 BGC.

14 Yes, the -- basically the -- with the  
15 conditions that we've indicated in our  
16 intervention, I see no reason why, you know, we  
17 couldn't get a license put together that now  
18 addresses any of those outstanding concerns, so I  
19 don't have any other objections to moving ahead  
20 into a licensing.

21 ACTING CHAIR: Thank you. Hamlet?

22 MR. CAVANAGH: Thank you. I don't have  
23 any further questions. Does -- I think we're good.  
24 Thank you.

25 ACTING CHAIR: Thank you very much. Is  
26 that a question?



1 MR. ROY: From the long debate  
2 between two experts from two independent sides,  
3 from the engineering point of view, we totally  
4 satisfied that the thermistor is going as a  
5 condition, and the recommendation in the west berm  
6 should be three and the east berm should be one,  
7 yes. We are going for -- we are starting four for  
8 satisfaction of all the parties.

9 And we still proposing the length of the 15  
10 metre these, and the way the manual will be coming  
11 up, we'll monitor weekly and see how the behaviour  
12 and the information coming up. If we see the  
13 consent information, probably then we can increase  
14 the frequency, so it depends on the pre-condition.  
15 So, however, since it will come as a condition,  
16 we'll submit the manual and worst-case scenario  
17 with the nine-month period, definitely this  
18 thermistor will be in place. Thank you,  
19 Mr. Chairman.

20 ACTING CHAIR: Thank you. BGC?

21 MR. HARTMAIER: Holger Hartmaier, BGC.

22 I'd just like to comment on the proposed  
23 thermistor program that the GN is recommending.  
24 Our recommendation would be to -- I guess, first  
25 off maybe before you maybe finalize the depths is  
26 to talk to your consultant, make sure that he's had

1 a chance to look through our -- the actual  
2 geothermal analysis report.

3 The depth that we've recommended is in the  
4 range of 20 to 25 metres simply because we have  
5 developed a slightly different initial ground  
6 temperature scenario than AMEC has come up with, so  
7 the depth that we've picked for the thermistors is  
8 also to provide a bit better information on the  
9 actual geothermal regime deeper down, which is part  
10 of the overall geothermal model and -- so that's  
11 one, is to consider going deeper.

12 The -- I forget what the other point I was  
13 going to make was, but anyways, the -- oh, yes, the  
14 timing, the timing of your installation. You're  
15 recommending within the next nine months. Our  
16 recommendation is that these thermistors be  
17 installed before the end of April because what we'd  
18 like to capture is the actual freezing that's  
19 taking place right now, and after -- you know, once  
20 you get past April, you're starting to get on the  
21 warming side of the curve again, and whatever  
22 readings you have are going to be, you know,  
23 subject to some interpretation as to whether it's  
24 already been affected by some warming. So you want  
25 to be able to see essentially what has happened  
26 this year and be confident that, you know, you've

1 experienced the, say, maximum amount of freeze-back  
2 that you're going to get over the winter period and  
3 what that is. It gives you more confidence as to  
4 planning your operations from then on in.

5 If you leave it for nine months, that means  
6 you're not going in until, say, October, which is  
7 already -- we've lost this freeze-back period, and  
8 we're at the deepest active zone at that point, so  
9 you're not going to have any information on -- you  
10 know, that would give you some information that  
11 there is frozen conditions there, but it may be  
12 that you're right back to the bottom of the core  
13 trench, which is what we're predicting. So that  
14 would then require, again, looking at that  
15 information, saying, Well, now we have to wait  
16 until the winter of '08/09 to get another degree of  
17 freeze-back again.

18 So the information is required now because it's  
19 such a -- there's such a time period in gathering  
20 the data before you can even make an interpretation  
21 of it. So my recommendation is to get those  
22 thermistors in before the end of April.

23 ACTING CHAIR: Okay, just for  
24 clarification for the Board, this has been  
25 discussed this morning already, and it's the same  
26 thing you're starting again today, again this

1 afternoon, doing it all over again. And I  
2 understand that from the Licensee that it will be  
3 done as quickly as possible, what we were told this  
4 morning. And if cannot be done, it may have to  
5 happen during sea lift, which could be up to nine  
6 months, but as soon as it is feasible to do, it  
7 will be done. Is that what I heard this morning,  
8 and if that's the case, why are we debating this  
9 again?

10 MS. FILIATRAULT: I think it's critical  
11 that the Board -- Dionne Filiatrault -- I think  
12 it's critical that the Board understand the risks  
13 associated with understanding whether or not the  
14 system is confirmed to be operating as they've  
15 proposed through their modelling.

16 In order to do that, I believe all parties have  
17 agreed that thermistor -- the use of thermistors is  
18 one method to do, to use to confirm that. In the  
19 ideal world, these thermistors would have been  
20 installed prior to construction. We're now faced  
21 with the Board having to make a determination on  
22 when these thermistors should go in, such that the  
23 level of risks is minimized or is understood  
24 clearly by the Board.

25 So the timing of when these thermistors are  
26 going to go in is critical also in understanding

1 from the Applicant's point of view of when they're  
2 actually going to be able to use the system.

3 So not to presume a decision that you as a  
4 Board member would make, if this project proceeds  
5 forward and the Board does issue a license, what is  
6 going to need to be very clearly identified is when  
7 they're actually going to be able to put sewage  
8 into the system, that just because you're given a  
9 license, does not necessarily mean you can  
10 immediately start using the system. Do those  
11 thermistors need to be installed prior to being  
12 able to use the system? That is the question that  
13 needs to be answered and be very clearly  
14 enunciated.

15 And that's -- we've got their understanding  
16 that it's not going to happen or it may not happen  
17 for 90 days. We have INAC's understanding that  
18 they are -- want it to go in within I think it was  
19 three months, but we still -- the Board still needs  
20 to understand the risks associated with that.

21 So it may be appropriate, Mr. Chairman, to  
22 really clarify with Holger when should the  
23 thermistors be installed, what information is  
24 needed by this Board before the plan is  
25 commissioned, and what are the risks if the lagoon  
26 is commissioned prior to the installation of

1 thermistors.

2 ACTING CHAIR: No, I completely  
3 understand all that. I'm sorry, I didn't -- I know  
4 what you're saying. I just thought we're doing it  
5 again, and I know what the requests are, but if you  
6 want to carry on and clarify, please do.

7 I just, you know, know we're trying to get to  
8 the end of this so we can have other interveners  
9 also ask questions, and I'm -- you know, we're just  
10 debating something we've already debated this  
11 morning, and I don't know -- I'm kind of lost, I  
12 guess, where I am for clarification.

13 But, no, please proceed. I understand what  
14 Dionne has said, but I want to make sure the Board  
15 does because this is very -- it's very, very  
16 technical for us. You know, we're the laymen in  
17 the communities, and what you're talking about is  
18 way above me, but I'll get it when I talk to the  
19 Staff for sure once we're told and the information  
20 that we're receiving, but I want us to try to get  
21 to the end, that's all.

22 So, BGC?

23 MR. HARTMAIER: Holger Hartmaier with  
24 BGC.

25 Yes, I think the -- you know, our comments and  
26 our intervention have boiled down to the fact that

1 we're willing to see the license go ahead as long  
2 as there is monitoring put in place.

3 From our point of view, the fact that there are  
4 no thermistors in the dam right now is a gross  
5 design deficiency because those were recommended by  
6 Dillon's geotechnical consultant from very early  
7 on, first design that they've ever done. So for  
8 some reason, they were never installed. So you  
9 basically have a structure that has been built with  
10 a major design deficiency in it.

11 So having said that, we're now faced with  
12 trying to get this thing in operation. So what are  
13 the risks of filling this lagoon before we know any  
14 of the ground temperature data?

15 Well, if we look at what was done, the entire  
16 geothermal analysis was based on assumed ground  
17 conditions. The -- there was very little or no  
18 initial ground temperature measurements that were  
19 done. Some were done back in the fall of last  
20 year. BGC commented that those temperatures were  
21 not representative of actual ground conditions  
22 because they were measured right after the bore  
23 hole was drilled, and they weren't allowed to  
24 equilibrate to ground temperatures. You know,  
25 we've discussed the calibration of the -- what was  
26 observed in the core trench in the summer against

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1       what the modelling had assumed, there was a  
2       difference there.

3       So basically we don't know what we have right  
4       now, so that's the key thing. So in order to  
5       assess the risk, if we want to start filling the  
6       lagoon, say, tomorrow, then we'll have to look at  
7       exactly what is going to happen in the lagoon. If  
8       we -- we can imagine that we're placing material  
9       into a lagoon in small lifts under winter  
10      temperatures, it's all going to freeze. So we  
11      maybe have an assumption that for a certain period  
12      of time in the initial operation of this lagoon,  
13      there won't be any open water up against the  
14      structure.

15      Now, if we're waiting nine months, to get up to  
16      nine months before we get temperature data, then  
17      we've already committed ourselves to having a  
18      lagoon at some point that's full of water, and we  
19      still don't know whether or not the foundation is  
20      frozen. So then we run the risk that in the  
21      summertime, whatever's in the lagoon, if the cutoff  
22      is not frozen, and seepage does occur, there is a  
23      risk that whatever freeze-back has occurred could  
24      be thermally destroyed by water seeping in.

25      Now, the modelling assumption has made certain  
26      assumptions about what effect water has on the



1 integrity of the frozen structure, but again, it's  
2 just based on original assumptions, so again, we're  
3 back to having thermistors in the dam when the  
4 water starts to be impounded against the dam so  
5 that we can actually see whether or not our  
6 assumptions, that, you know, despite the fact  
7 there's water up against the upstream slope, that  
8 it is staying frozen.

9       So if we don't have that in place, we won't  
10 know that information until suddenly we have some  
11 issues. So not having the thermistors in place is  
12 a fundamental deficiency with the design and  
13 operation of the lagoon.

14 ACTING CHAIR:               Thank you. I just want  
15 to do a roll call. Bill, are you still on Board?

16 MR. TILLEMANN:              Yes, sir.

17 ACTING CHAIR:              Thomas, still there?

18 THE CHAIR:                 Yes.

19 ACTING CHAIR:              Thank you. Hamlet, any  
20 more comments on what's been said? Paul?

21 MR. CAVANAGH:              Yes, I -- Paul Cavanagh.  
22 I'll try to keep them brief.

23       In general, I understand what Holger is saying.  
24 At the end of the day, I concur with Dionne that --  
25 and her comments that it's really a risk question,  
26 and you have to temper some of the modelling

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1 results, which are kind of theoretical and not  
2 forgiving, with what is actually happening in the  
3 real world. And at this point, if we were to start  
4 filling, within three months' time, I'm betting  
5 that the lagoon area would not be full to the top,  
6 for example. So it really comes down to what is  
7 the risk, and Holger's right; on the condition of  
8 the berm, all we have is modelling results right  
9 now, what we think the condition is.

10 I would suggest though, on behalf of the  
11 Hamlet, there is some urgency to try to get this  
12 thing, this structure into operation, and I would  
13 suggest that through the initial filling period of  
14 three or four months, the risks, because it's a  
15 winter period, are relatively low. So I would  
16 suggest that, from my perspective, and if I'm the  
17 engineer of record at the end of the day and maybe  
18 has some final say on all of this, I would say that  
19 the risks are relatively low in terms of starting  
20 the filling and putting the thermistors in  
21 simultaneously, but I would like to see what comes  
22 back from the license conditions around that before  
23 I make some of those decisions.

24 So I just want to clarify that I'm not  
25 convinced that the risks are as high as perhaps  
26 what BGC is suggesting.

1       ACTING CHAIR:                   Thank you.   BGC?

2       MR. HARTMAIER:               Holger Hartmaier, BGC.

3           Well, to assess the risks, we have very little  
4       factual information to assess the risk. All we're  
5       saying is that without knowing what the actual  
6       condition is within the berm, once we start  
7       impounding the lagoon, then there is a chance that,  
8       you know, we may have problems that will only  
9       manifest themselves by the fact that we, you know,  
10      see problems developing, and we won't have any  
11      advance warning of, you know, warming temperatures  
12      or anything like that.

13         So the operational aspect of a lagoon from here  
14      on in is a critical component. If we say that we  
15      can put, you know, material in a lagoon now, then  
16      you are automatically setting yourself up for risk  
17      down the line because now you have material in the  
18      lagoon that can thaw, and you don't have any  
19      monitoring in place. And if that monitoring  
20      doesn't happen until October, well, you're running  
21      the first year with no information on what the  
22      actual berm conditions are doing and the response  
23      of the ground to the impact of the lagoon water.

24         So that's another important piece of  
25      information that you want to confirm is that you  
26      want to get the initial ground temperatures,

1 confirm that they're frozen back under a dry  
2 condition right now, and then you want to see what  
3 the thermal response is as you start impounding  
4 just to make sure that it is behaving according to  
5 the model. If you see that there's some anomalous  
6 warming, then you know you've got a problem, and  
7 you can do something about it before the lagoon  
8 gets too full. That's the risk, and I'm just  
9 explaining it to you.

10 As far as the license condition goes, we can  
11 address any of the operational things, and as Paul  
12 suggested, he's the engineer of record, he should  
13 be able to go through and assess, you know, what  
14 the operational methodology and maybe some other  
15 form of interim monitoring can be, but the -- our  
16 basic recommendation is that the thermistor should  
17 go in now prior to impounding so that the -- that  
18 risk is mitigated.

19 ACTING CHAIR: Thank you, Holger.  
20 Hamlet?

21 MR. CAVANAGH: Paul Cavanagh. No, I  
22 have no further comment.

23 ACTING CHAIR: Anything else from the  
24 Hamlet for BGC?

25 MR. ROY: Bhabesh Roy. Yes, I'm  
26 glad for the discussion, and I understand that

1 the -- nobody has any concern for issuing the  
2 license; that is the one thing probably I  
3 understand clearly.

4 Now, the issue is the thermistor will go to the  
5 ground before commissioning or up to commissioning.  
6 I understand the Board can make the decision and  
7 whatever direction will come to us, and we try to  
8 follow. Thank you, Mr. Chairman.

9 ACTING CHAIR: Thank you. It was just a  
10 comment that was just made that -- it was just a  
11 general comment that I heard for clarification is  
12 that nobody has any problem with the license being  
13 issued. That was just a comment that was made, and  
14 I don't know, that's not what I've heard yet from  
15 all the parties, and I just want to make sure that  
16 is clarified, please. Dionne?

17 MS. FILIATRAULT: Mr. Chairman, that's  
18 their interpretation of what they're hearing at  
19 this hearing, and that's fine. I think that was  
20 the two questions of clarification that I believe  
21 you're going to move to shortly here, so that will  
22 provide that 100 percent clarification in the  
23 Board's mind of what the position of the parties  
24 are in that regard, so those two questions will  
25 answer that.

26 ACTING CHAIR: That's what I wanted to

1 make sure. Okay, Department of Environment had no  
2 more questions; Environment Canada had no  
3 questions. INAC?  
4 MR. ROGERS: Of Holger?  
5 ACTING CHAIR: Yes, of BGC. So will you  
6 please come forward and -- do you have any  
7 questions for BGC?  
8 MR. ROGERS: Jim Rogers, INAC. No, we  
9 don't have any questions for BGC.  
10 COMMUNITY QUESTIONS BGC:  
11 ACTING CHAIR: Thank you. Is there any  
12 questions from the community for what this  
13 gentleman there was talking about? Does anybody  
14 have any questions for him, not for the Hamlet but  
15 for this gentleman here and his presentation?  
16 Okay, Zeke? Do you want to get a thing for  
17 Zeke, and he can ask the question?  
18 MR. EJESIAK: Thank you, Mr. Chair. I  
19 was listening to this -- I just want to add this as  
20 a comment in regards to the issues, same issue.  
21 Last August, September 2007, I was involved in  
22 building a berm for a fuel tank. We dug in a  
23 foundation for the berm to place the berm -- in the  
24 bottom of the berm. Like it has to be insulated  
25 with sand, but no gravel. Gravel is permeable, and  
26 it has to be certain size, thickness of the sand

1 that we put three layers of lining.

2 I was involved in constructing it, and we had  
3 to place three layers of liners. We could not --  
4 we had to make sure not to have any pieces of  
5 stones such as gravel. It has to be pure sand in  
6 order to prevent it from if it should get damaged.

7 I've been following you on this topic, and I  
8 just want to help the public here in order to make  
9 them more understand. This is exactly what they're  
10 talking about. This is the topic. This is more or  
11 less in supporting -- in explaining it. This is  
12 what the kind of thermal liner they're talking  
13 about.

14 ACTING CHAIR: Thank you for those  
15 comments. Anybody else from the community?  
16 Ashevak?

17 MR. EEZEKIU: Mr. Chair, thank you.  
18 I'll probably be a little bit long on this, on my  
19 question, because I have not heard any comments in  
20 the issue I'm about to bring up.

21 In regards to sewage waste, at certain times,  
22 the smell occurs from where they place -- they use  
23 the small lake or pond for decanting it. The  
24 stench tends to reach this far to our community.  
25 Is that going to be the problem on the next one if  
26 they're going to be issued with a license?

1           This usually happens during the -- depends  
2       which way the wind is coming from. Can the  
3       contaminant contaminate human health? If it -- I  
4       was wondering if it can impact on our health, will  
5       it contaminate the wild game also, such as ravens?  
6       There's always scavengers around that area, and  
7       they bring what they scavenge into our community.  
8       They can spread what's contaminatable.  
9           And sometimes we have dry meat in our community  
10      here, right in the community here in Cape Dorset.  
11      Sometimes they come too close to our houses where  
12      we have dry meat, and wouldn't that be -- maybe  
13      they can spread the -- they can contaminate our  
14      natural foods on the nature. I don't know if I  
15      make any sense with my question or not.  
16      ACTING CHAIR:           No, you made good sense.  
17      I just need to know who wants to answer it. It  
18      could be a public health or environmental thing,  
19      but I just wonder who really would like to answer  
20      that. I need some help here. Would somebody  
21      please tell me who I should be asking to answer  
22      that question? I know what he's saying, and I  
23      appreciate his comment; I just need who can answer  
24      him.  
25      MS. FILIATRAULT:        It's a difficult question  
26      to answer on whose responsibility it is to answer



1 this question. It is outside the mandate of this  
2 Board to deal with wildlife and to deal with public  
3 health issues.

4 I would suspect in the siting of the sewage  
5 lagoon that there likely is no, I guess, airborne  
6 public health issues with residents of the  
7 community. However, I'm not the public health  
8 expert, but I would recommend that it's Public  
9 Health that would address that particular issue of  
10 other impacts to our health, and that's the  
11 Government of Nunavut, and I'm not going to put  
12 Mike on the spot again because he's not here with  
13 Public Health.

14 ACTING CHAIR: No, I appreciate that,  
15 and I'm just saying maybe direction perhaps to the  
16 Hamlet, because there has been a concern brought up  
17 by a community member advising there's a problem,  
18 and all we're asking you is to please get that  
19 information for this gentleman, Ashevak, and get  
20 back to him and give him an answer about it, even  
21 if it's Public Health or whoever it is.

22 This is not a Water Board issue, so we can't  
23 deal with that, but I just want to make sure that  
24 your question is answered. Right?

25 MS. FILIATRAULT: My apologies,  
26 Mr. Chairman, can you repeat that last little bit

1 of your statement?

2 ACTING CHAIR: I just want to make sure  
3 his question is answered. Like he has a question,  
4 a concern, and we appreciate his comments. I just  
5 don't want to leave him out there. I mean, we're  
6 directing through the Staff to find out, I mean,  
7 whether it's through the Hamlet or through the  
8 Government of Nunavut, their other departments,  
9 that there is problems. So it's not just here, as  
10 Mike's probably aware, it's all across all of  
11 Nunavut because there is other sewage lagoons  
12 elsewhere, so go ahead.

13 MS. FILIATRAULT: Thank you, Mr. Chairman.  
14 Then I would suggest, Mr. Chairman, that when they  
15 did the site selection process for determining  
16 where these facilities -- what facility to use and  
17 where to site this particular facility, they would  
18 have done an environmental assessment component or  
19 Dillon would have.

20 The environmental assessment process is  
21 somewhat outside our scope, but Dillon may be able  
22 to provide some indication, and I'm not sure that  
23 he specifically will be able to give an answer, but  
24 there was an -- there should have been an  
25 environmental review done when they were doing site  
26 selection.

1       ACTING CHAIR:                   That's what I wanted to  
2       hear, thank you. Hamlet? We'll ask for Colin  
3       perhaps. You can't pass the buck; you're the only  
4       guy here.

5       MR. JOYAL:                    Why is everybody looking  
6       at me? Thank you, Mr. Chairman, Colin from Dillon.

7       Yes, I don't have that information present in  
8       the body of information at this hearing. What I do  
9       have in front of me though, just to -- I  
10      acknowledge that I'm not directly answering the  
11      question but perhaps to add to the body of  
12      information and provide some background or  
13      reassurance is there's several guidelines and  
14      reports that have been issued for different  
15      treatment methods in the north, specifically in the  
16      north. INAC has a sewage treatment best available  
17      technology report issued from 2001. There's other  
18      comments that have been made about other lagoons in  
19      other communities. So just to provide some  
20      assurance that what we're proposing is technology  
21      that's used elsewhere.

22      It is acknowledged that there are odor issues  
23      associated with sewage, and as mentioned, I agree  
24      that it was likely taken into consideration, and  
25      dominant winds would have an impact as well as  
26      distance from the community. So I guess what I'm

1 hoping to add here is the knowledge that this  
2 technology is used elsewhere and has been  
3 investigated and is included in the best available  
4 technologies for sewage treatment in the north.  
5 ACTING CHAIR: Yeah, I appreciate that,  
6 even though it is not the mandate of the Board, a  
7 question has been asked by one of the Elders for  
8 clarification, and perhaps when you go back and you  
9 do discuss with your other workers and find some  
10 information, you can pass it on to the Hamlet, and  
11 perhaps they can pass it on to Ashevak because he  
12 is going to be living here for many more years. So  
13 thank you for that question.  
14 Any other questions from the community? Then  
15 I'll call on the Staff. Any questions? Oh, Annie  
16 Manning.  
17 MS. MANNING-PICHULA: Mr. Chair, my name is  
18 Annie Manning-Pichula (phonetic) of Dorset. We  
19 been concerned about -- and us ladies in town here,  
20 this summer, we went up there to visit the site.  
21 We actually were on top of the higher grounds, and  
22 it's -- I just want to know the level or the  
23 height, if it's the same as our water source. Will  
24 there be any seepage to this -- from the lagoon to  
25 the water source through the ground. We were  
26 concerned about that, of the women's group, when we

1 visited the site.

2 We also live off the roots and plants from the  
3 land annually. They're very -- they have  
4 nutritional value, and they're part of our culture;  
5 we want to conserve them. That's all I have to  
6 say.

7 ACTING CHAIR: Okay, thank you, Annie.  
8 Thank you for them comments. They have been asked  
9 before, and just to advise you what we were told,  
10 there's no way can the sewage go into the water  
11 source, because the sewage is here and the water's  
12 here, and they can't -- it doesn't run up hill. So  
13 hopefully everything what we're hearing before is  
14 all okay. Now, I can ask somebody from the Hamlet  
15 perhaps just to give a short clarification to make  
16 sure I said that right, and I'll ask Colin.

17 MR. JOYAL: Thank you, Mr. Chairman.  
18 Yes, I agree the question came up in the past, but  
19 it's come up again. Maybe I won't read the  
20 paragraph, but I'll try and pick out the important  
21 parts to address your concern.

22 P Lake, which is where the discharge for the  
23 lagoon is located, and T Lake, which is the water  
24 source, are located approximately 1 kilometre  
25 apart. The elevation of T Lake is 150 metres above  
26 sea level, the surface in P Lake is 113, so you've

1 got 37-and-a-half metres in elevation, with your  
2 sewage facility being at the bottom and the water  
3 supply being above. So those are important  
4 factors.

5 The possibility of sewage running from P Lake  
6 to T Lake is highly unlikely. The sewage would, in  
7 essence, have to run uphill in order to reach  
8 T Lake. In addition to that, the land mass lying  
9 between P Lake and T Lake is significantly higher  
10 in elevation, so there's actually a physical  
11 barrier of rock between the two, making it  
12 physically impossible.

13 The second path that could be identified  
14 extends to the northeast of P Lake, which is  
15 blocked by the construction of lagoon berms that  
16 will contain the volume of sewage discharges into  
17 P Lake. So I hope that helps.

18 ACTING CHAIR: It does. Thank you very  
19 much, Colin. Annie, just so you know, when he's  
20 talking 37 metres, that's 110 feet, okay? For us  
21 older folks, trying to figure out metres and feet.  
22 It's a hundred-plus feet, so that's a quite a ways  
23 away, so hopefully it will never happen. Hope that  
24 answers your question.

25 Any other questions from the community? Then  
26 I'll move on to Staff. Staff? No questions?

1 MS. FILIATRAULT: No questions,  
2 Mr. Chairman.  
3 ACTING CHAIR: No questions for Holger?  
4 MS. FILIATRAULT: Mr. Chairman, I believe  
5 our questions got asked when you sought that  
6 clarification previously, so we're good.  
7 ACTING CHAIR: Thank you very much.  
8 Bill, do you have any questions for BGC?  
9 MR. TILLEMAN: No, thank you.  
10 ACTING CHAIR: Okay, thank you. Holger?  
11 Sorry, I've already dealt with him. If it's quick,  
12 I'll let you do it, because I mean I asked for  
13 questions, you had none, I moved on, so --  
14 MR. ROY: No, not be --  
15 ACTING CHAIR: The Hamlet?  
16 MR. ROY: This is Bhabesh Roy.  
17 Yes, thank you, Mr. Chairman. My question is not  
18 in this regard. Before the break, I was asked one  
19 of the public to know the water depth of the water  
20 source for clarification.  
21 The information actually in my computer. I  
22 cannot explore it from here, but I did the  
23 measurement by myself. The ice thickness roughly,  
24 I think, 1.2 metre. I did in wintertime. I did a  
25 bore hole, and then I did the measurement. And  
26 probably the water depth roughly 10 metre, but if I

1 can send this information to SAO so that this  
2 information can be available to the public. Thank  
3 you, Mr. Chairman.

4 ACTING CHAIR: Thank you. So you're  
5 saying the water depth is roughly 10 feet -- or 10  
6 metres, which is roughly 30 feet; is that correct?  
7 MR. ROY: Yes, plus ice thickness  
8 1.2 metre, so roughly, say, we are talking about 35  
9 feet depth.

10 ACTING CHAIR: So your lake in Cape  
11 Dorset is 35 feet. Thank you very much for that.

12 Okay, what I'll do maybe is I'll call on  
13 Catherine first to do the exhibits and get us back  
14 up to date. And, Holger, thank you very much for  
15 your presentation, well-received.

16 PROCEDURAL MATTERS:

17 MS. EMRICK: Thank you, Mr. Chair. We  
18 have a number of items to add to the exhibit list.  
19 I'd like to mark as Exhibit Number 9, the INAC  
20 presentation, the Hamlet of Cape Dorset P Lake  
21 Sewage Lagoon, dated January 23rd, 24th, 2008, hard  
22 copy submitted by Jim Rogers.

23 EXHIBIT NO. 9:  
24 HARD COPY OF THE INAC PRESENTATION, THE  
25 HAMLET OF CAPE DORSET P LAKE SEWAGE LAGOON,  
26 DATED JANUARY 23, 24, 2008, SUBMITTED BY



1 JIM ROGERS.  
2 MS. EMRICK: I'd like to mark as  
3 Exhibit Number 10, the INAC presentation, Hamlet of  
4 Cape Dorset P Lake Sewage Lagoon, January 23rd,  
5 24th, 2008, electronic copy submitted by Jim  
6 Rogers.  
7 EXHIBIT NO. 10:  
8 ELECTRONIC COPY OF THE INAC PRESENTATION,  
9 HAMLET OF CAPE DORSET P LAKE SEWAGE LAGOON,  
10 JANUARY 23, 24, 2008, SUBMITTED BY JIM  
11 ROGERS.  
12 MS. EMRICK: I'd like to have marked  
13 as Exhibit Number 11, INAC July 14th, 2007,  
14 Municipal Water License 3BM-PON0409 Pond Inlet,  
15 letter December 6th, 2007, and that was submitted  
16 by Jim Rogers. And to mark as Exhibit Number 12,  
17 INAC July 16th, 2007, Hall Beach Municipal Water  
18 License Inspection 3BM-HAL0308, letter December  
19 17th, 2007.  
20 ACTING CHAIR: Just for clarification,  
21 that was not Jim's, that was Andrew's.  
22 MS. EMRICK: Okay, we can have those  
23 submitted by Andrew Keim.  
24 ACTING CHAIR: Yes.  
25 MS. EMRICK: So that would be for  
26 Exhibit 11 and Exhibit 12, thank you.

1 EXHIBIT NO. 11:  
2 INAC JULY 14, 2007, POND INLET MUNICIPAL  
3 WATER LICENSE INSPECTION 3BM-PON0409,  
4 LETTER DATED DECEMBER 6, 2007, SUBMITTED BY  
5 ANDREW KEIM.  
6 EXHIBIT NO. 12:  
7 INAC JULY 16, 2007, HALL BEACH MUNICIPAL  
8 WATER LICENSE INSPECTION 3BM-HAL0308,  
9 LETTER DATED DECEMBER 17, 2007, SUBMITTED  
10 BY ANDREW KEIM.  
11 MS. EMRICK: I'd like to mark as  
12 Exhibit 13, BGS Cape Dorset Sewage Lagoon Review of  
13 Final Submission, dated January 8th, 2008,  
14 submitted by Holger Hartmaier.  
15 EXHIBIT NO. 13:  
16 BGS CAPE DORSET SEWAGE LAGOON REVIEW OF  
17 FINAL SUBMISSION, DATED JANUARY 8, 2008,  
18 SUBMITTED BY HOLGER HARTMAIER.  
19 MS. EMRICK: To mark as Exhibit Number  
20 14, BGC Executive Summary, Cape Dorset Sewage  
21 Lagoon, Review of Final Submission, January 17th,  
22 2008, Executive Summary, Holger Hartmaier.  
23 EXHIBIT NO. 14:  
24 BGC EXECUTIVE SUMMARY, CAPE DORSET SEWAGE  
25 LAGOON, REVIEW OF FINAL SUBMISSION, DATED  
26 JANUARY 17, 2008, SUBMITTED BY HOLGER

1 HARTMAIER.  
2 MS. EMRICK: And Exhibit Number 15,  
3 BGC Independent Geothermal Evaluation of Proposed  
4 Design, January 17th, 2008, submitted by Holger  
5 Hartmaier.  
6 EXHIBIT NO. 15:  
7 BGC INDEPENDENT GEOTHERMAL EVALUATION OF  
8 PROPOSED DESIGN, DATED JANUARY 17, 2008,  
9 SUBMITTED BY HOLGER HARTMAIER.  
10 MS. EMRICK: And then for -- to mark  
11 as Exhibit 16, Caduceon Certificate of Analysis  
12 Report to Hamlet of Pond Inlet, and it's number  
13 B07-32335, October 30th, 2007, submitted by  
14 Patricio Fuentes.  
15 EXHIBIT NO. 16:  
16 CADUCEON CERTIFICATE OF ANALYSIS REPORT TO  
17 HAMLET OF POND INLET, NUMBER B07-32335,  
18 DATED OCTOBER 30, 2007, SUBMITTED BY  
19 PATRICIO FUENTES.  
20 MS. EMRICK: To mark as Exhibit  
21 Number 17, Caduceon Certificate of Analysis Report  
22 to Hamlet of Pond Inlet B07-34682, November 20th,  
23 2007, submitted by Patricio Fuentes.  
24 EXHIBIT NO. 17:  
25 CADUCEON CERTIFICATE OF ANALYSIS REPORT TO  
26 HAMLET OF POND INLET, NUMBER B07-34682,

1 DATED NOVEMBER 20, 2007, SUBMITTED BY  
2 PATRICIO FUENTES.  
3 MS. EMRICK: To mark as Exhibit 18,  
4 Caduceon Certificate of Analysis Report to Hamlet  
5 of Pond Inlet, Report Number B07-31475, dated  
6 October 23rd, 2007.  
7 ACTING CHAIR: Sorry, if I can,  
8 Catherine, I have to take just a 5-minute break.  
9 MS. EMRICK: Okay, so that was  
10 submitted by Patricio Fuentes.  
11 EXHIBIT NO. 18:  
12 CADUCEON CERTIFICATE OF ANALYSIS REPORT TO  
13 HAMLET OF POND INLET, NUMBER B07-31475,  
14 DATED OCTOBER 23, 2007, SUBMITTED BY  
15 PATRICIO FUENTES.  
16 (BRIEF ADJOURNMENT)  
17 ACTING CHAIR: Okay, thank you for  
18 coming back. Bill, are you still there?  
19 MR. TILLEMAN: Yes, sir.  
20 ACTING CHAIR: Thomas?  
21 THE CHAIR: Yes.  
22 ACTING CHAIR: Thank you. So,  
23 Catherine, do you want to finish, please?  
24 MS. EMRICK: Thank you, Mr. Chair.  
25 Catherine Emrick.  
26 I would like to mark as Exhibit Number 19 the

1 Caduceon Certificate of Analysis Report to Hamlet  
2 of Pond Inlet, Report Number B07-34075, November  
3 12th, 2007, submitted by Patricio Fuentes.  
4 EXHIBIT NO. 19:  
5 CADUCEON CERTIFICATE OF ANALYSIS REPORT TO  
6 HAMLET OF POND INLET, NUMBER B07-34075,  
7 DATED NOVEMBER 12, 2007, SUBMITTED BY  
8 PATRICIO FUENTES.  
9 MS. EMRICK: And finally mark as  
10 Exhibit Number 20, Caduceon Certificate of Analysis  
11 Report to Hamlet of Pond Inlet, Report Number  
12 B07-33259, October 31st, 2007, submitted by  
13 Patricio Fuentes.  
14 EXHIBIT NO. 20:  
15 CADUCEON CERTIFICATE OF ANALYSIS REPORT TO  
16 HAMLET OF POND INLET, NUMBER B07-33259,  
17 DATED OCTOBER 31, 2007, SUBMITTED BY  
18 PATRICIO FUENTES.  
19 MS. EMRICK: Thank you, Mr. Chair.  
20 ACTING CHAIR: Thank you very much.  
21 Dionne, just for myself again, because so many  
22 things were told to me during the break, I have a  
23 line here to ask a question, and I forgot what it  
24 was. I know I have to do these couple questions,  
25 but there was something before I started here. I  
26 don't know what it was.

1           Okay, I was just going to give one final  
2           opportunity for the community members who are here,  
3           in case they had any other comments or questions  
4           that they want to bring to the components or to any  
5           interveners or to the Licensee, that was one, and  
6           the second one is -- I know what the line is now --  
7           the Government-DOE, Department of Environment, and  
8           Environment Canada are leaving on the plane, and  
9           they would like to have their presentation comments  
10          or their closing comments read into the record by a  
11          Staff member. I don't think that's really a  
12          problem. Dionne?

13       MS. FILIATRAULT:                   Dionne Filiatrault.  
14       Thank you, Mr. Chairman.

15          There's no problem us reading their final  
16          statements into the record, but before they do  
17          leave, there were the two questions that you  
18          deferred to today that need to be asked to those  
19          two parties before they depart.

20       ACTING CHAIR:                   I'm getting to that; I  
21       just had to ask the community first. Looks like  
22       there is no questions, so as I mentioned yesterday  
23       at the close of the first day and knowing that we  
24       would be probably closing today, which I'm sure we  
25       will be, it was a comment -- there was two comments  
26       that I made yesterday, and I'm going to do the roll

1 call individually by the various interveners.

2 And question one is I intend to ask, which I am  
3 asking, I'm asking each party to comment on whether  
4 the Board should consider merging the renewal of  
5 the existing license, which is currently underway,  
6 with a license amendment for the newly constructed  
7 sewage lagoon should we decide to do so. So that's  
8 question one.

9 Question two is the Board will ask each party  
10 to advise the Board whether or not the party  
11 recommends that the Board issues a license  
12 amendment for the newly constructed sewage lagoon.

13 So it's a two-part question. So I'm going to  
14 do a roll call, and I'm going to ask the  
15 individuals the two questions, and question one  
16 will be yes or no, and question two will be yes or  
17 no. And I guess, Mike, Government-Department of  
18 Environment will go first as usual.

19 MR. ATKINSON: Mike Atkinson, Government  
20 of Nunavut-Department of Environment.

21 I've got two words to answer both questions.  
22 Question one -- I'm going to use more than two  
23 words -- I have to confess to not fully  
24 understanding the kind of -- the implications of  
25 the first question in terms of the administration  
26 and enforcement of the license, but the Applicant's

1 applied for a renewal that incorporates other  
2 components that were not being discussed at the  
3 moment, and I see no reason why that renewal should  
4 not be issued followed by an amendment to take  
5 account of the current proceedings.

6 The answer to the second question about should  
7 the license be issued, I believe I answered that  
8 yesterday in my intervention, and I haven't changed  
9 from that position.

10 ACTING CHAIR: Can I just hear, Mike,  
11 what that was, yes or no?

12 MR. ATKINSON: It was yes, subject to  
13 the recommendations.

14 ACTING CHAIR: Thank you just for the  
15 record. Thank you very much. Environment Canada?

16 MS. SPAGNUOLO: Thank you, Mr. Chair.  
17 Collette Spagnuolo with Environment Canada.

18 In regards to the first question, given that  
19 the amendment application may affect some of the  
20 terms and conditions in the existing expired  
21 license such as the operation of the three-celled  
22 lagoon, Environment Canada recommends that the  
23 renewal application be processed first and then be  
24 amended as required based on the amendment  
25 application, similar to the Government of Nunavut's  
26 recommendation.



1           We do recommend that the duration of the  
2       renewal be limited so that the Hamlet, the Board,  
3       and the interveners are given the opportunity to  
4       evaluate the effectiveness of the P Lake system.  
5       And I'd just like to qualify that by saying our  
6       recommendation to process the renewal application  
7       is based on receiving a commitment from the  
8       Applicant that they will come into compliance with  
9       all of the terms and conditions in the existing  
10      expired license.

11      ACTING CHAIR:                   Thank you.   And Item 2?

12      MS. SPAGNUOLO:                In regards to question  
13      number 2, a response is included in our closing  
14      statements which will be read into the record, but  
15      for your benefit right now, Environment Canada sees  
16      no problems with issuing the amendment pursuant to  
17      the recommendations that we have made and that the  
18      other interveners have made here today.

19      ACTING CHAIR:                   Thank you very much.

20      INAC?

21      MR. ROGERS:                    Jim Rogers, Indian and  
22      Northern Affairs Canada.

23           I can never say anything in two words.   I do  
24      agree with Environment Canada and the Government of  
25      Nunavut that the renewals should be issued, first,  
26      for the short term, and the amendment, if the Board

1 agrees to pass the amendment, the amendment passed  
2 afterwards and included as part of the renewed  
3 license.

4 As for the recommendation of the amendment as  
5 it was in our presentation, INAC agrees that the  
6 amendment can be issued meeting the conditions that  
7 were laid out in our presentation and a  
8 confirmation from the applicant that they will meet  
9 the requirements of the existing license to come  
10 into compliance.

11 ACTING CHAIR: Thank you, Jim. BGC?

12 MR. HARTMAIER: Thank you, Mr. Chair.

13 Holger Hartmaier, BGC Engineering.

14 If I may, I'd like to abstain from the first  
15 part with respect to the merging of the two  
16 applications. BGC has not been involved in any of  
17 the review of the existing structure and the  
18 conditions under which it's being operated, so we'd  
19 rather not make a yes-or-no pronouncement on that  
20 one.

21 With respect to the second question of the  
22 existing license -- or the license amendment for  
23 the new sewage lagoon, we see no problem in  
24 proceeding with that.

25 ACTING CHAIR: Okay, thank you. I think  
26 that is the only people I need to ask that to. And

1 the Hamlet, sorry? Sorry, I'll ask the Hamlet.  
2 You've heard the two points; would you please  
3 answer to both points?

4 MR. ROY: This is Bhabesh,  
5 Municipal Engineer, CGS.

6 Mr. Chairman, the first question is the -- the  
7 first one, the existing -- renewal of the existing  
8 license and amendment of the new one. I think the  
9 new one can be implemented on the basis of the  
10 existing one because the -- if you go -- if the  
11 Board will issue a new license for the new  
12 facility, then with that license, we cannot use the  
13 existing facility, so I think the -- it should be a  
14 wise decision to renew the existing which we  
15 applied, and then on the basis of the existing  
16 license we amend, accommodating the P Lake lagoon.

17 ACTING CHAIR: On the second point?

18 MR. ROY: As I think I already  
19 indicated, that the second one cannot go  
20 independently, otherwise, the existing system will  
21 be left out.

22 ACTING CHAIR: Point taken. But at  
23 present, supposedly there is no license, but they  
24 are applying for a Type B license, and that's what  
25 we're here for is to approve the Type B license --  
26 amendment to the Type B license, and that

1 includes -- they don't have a Type A. They have a  
2 Type B. So he's saying that we can do everything  
3 at once, different people or not. Is that what you  
4 want to hear? No, I mean we want to hear, but I  
5 mean is that what you're asking me to do, may I  
6 ask, sorry, Dionne?

7 MS. FILIATRAULT: Yes, Mr. Chairman, that's  
8 fine. The response that he provided is sufficient  
9 clarification.

10 ACTING CHAIR: Thank you. Then I will  
11 carry on. I guess, Mike, thank you. I know you've  
12 got to catch a plane.

13 MR. KEIM: We're delayed an hour;  
14 we're good.

15 ACTING CHAIR: Oh, we're good; we're  
16 delayed an hour anyway, so there's no --

17 MR. KEIM: 4:30.

18 ACTING CHAIR: 4:30, so no need to rush  
19 then. Okay, presentation by any other person,  
20 association, agencies who have advised me that they  
21 wish to speak; I had none.

22 Questions of other persons, association,  
23 agencies, et cetera, by the parties; I take it  
24 there's none.

25 And upon completion of our -- now at the  
26 completion of the presentations by all parties, the

1 Board will give the Applicant an opportunity to  
2 reply to what is said. It's not your closing  
3 remarks, is do you have any final comments. Sorry,  
4 Dionne?

5 MS. FILIATRAULT: Mr. Chairman, just before  
6 we proceed to the closing remarks from the -- 14,  
7 yes, is that not where you just talked about Agenda  
8 Item 14, that's the closing remarks from the  
9 Proponent.

10 ACTING CHAIR: Oh, sorry, you told me  
11 they could have a reply, and then I will advise  
12 them they're going to have a closing remark after.

13 MS. FILIATRAULT: Oh, okay. And I just  
14 want to confirm that we kind of moved quickly into  
15 those two clarifications. Did we actually confirm  
16 from the local people that nobody had any  
17 additional questions?

18 ACTING CHAIR: We asked that before,  
19 yes, and nobody had any questions. Thank you very  
20 much.

21 I'll just ask it one more time. Does the  
22 community members have any more questions for  
23 anybody in this room, because once this is done,  
24 we're finished, and we'll actually close this  
25 meeting. No, I think everybody is good.

26 So basically I'm just trying to find out does

1 the Licensee have an opportunity to do a reply now,  
2 or just strictly a closing remark only? Go ahead.  
3 MS. FILIATRAULT: Mr. Chairman, Dionne  
4 Filiatrault.

5 There were two points of clarification that the  
6 Applicant had committed to provide us with today on  
7 a series of questions that were provided, so before  
8 you get into their reply, they should provide that  
9 at this point. They can reply to any comments at  
10 this point, and it's not necessarily a closing.  
11 Then they will hear the closing of all the parties  
12 and make a final closing statement.

13 ACTING CHAIR: So basically, what are  
14 the two questions? One was the depth of the water  
15 source, that was one that has already been  
16 answered, or is there two other questions? What  
17 are the questions again? I don't know what they  
18 are.

19 MR. HOHNSTEIN: Thank you, Mr. Chairman.  
20 David Hohnstein.

21 It was a question I had posed yesterday  
22 regarding the slope alongside of the lagoon and the  
23 drainage coming into that lagoon and, I guess, the  
24 effectiveness of the deflection berm and where that  
25 water would be going. I think Dillon had deferred  
26 that to just confirm their response.

1       ACTING CHAIR:                   And what's the second  
2       question, David?  
3       MR. HOHNSTEIN:                It was all-encompassing  
4       in that one, yeah.  
5       ACTING CHAIR:                Colin, are you ready to  
6       answer that question?  
7       MR. JOYAL:                    I'll give it a shot.  
8       Thank you, Mr. Chairman.   Colin Joyal, Dillon  
9       Consulting.  
10       In response to that, I'll just defer or I'll  
11       draw your attention to Item 30 in the November  
12       13th, 2007 letter to the Water Board, and maybe  
13       I'll just -- I can just read through it. It  
14       pertains to issues that are related to the  
15       question. "Description" -- and this was an issue  
16       that came up at the technical hearing: (As Read)  
17       Ditch liner detail provided by the  
18       Applicant does not prevent seepage from  
19       entering the lagoon, since it does not go  
20       below the active zone. Seepage inflow is  
21       noted at site through the recently  
22       completed berm.  
23       So that was an issue that came up October 10th.  
24       And the response submitted was that: (As Read)  
25       The berm and cutoff trench were, as  
26       mentioned in the BGC memo, recently

1 completed and, for this reason, were in an  
2 unfrozen state. Thus, the reported seepage  
3 noted in the 2007 fall was likely through  
4 the still unfrozen active layer and the  
5 unfrozen cutoff trench beneath the berm.  
6 This will be monitored. If the ditch  
7 seepage is present at an unacceptable rate,  
8 remediation action will be undertaken. Of  
9 note is the constructed containment is  
10 approximately 4,000 cubic metres greater  
11 than the design requirements. Also in the  
12 first years of operation, the lagoon has  
13 38,000 cubic metres of spare hydraulic  
14 capacity because of hydraulic retention is  
15 designed for a 20-year life. Should there  
16 be seepage through the ditch in the first  
17 several years of operation, it will not  
18 adversely impact the operational lagoon.

19 So to address the question, there is a detail  
20 given on Drawing 110, Detail 5 of the north berm  
21 section. There is a response here that it will be  
22 observed, and if there is any seepage, it will be  
23 monitored, or if there is any overflow of that  
24 ditch, it will be monitored in regards to the  
25 hydraulic capacity of the facility. Because it's  
26 designed for a 20-year horizon, and we're in year



1 one, it should not adversely affect the operation  
2 of the lagoon.

3 With respect to the design of those -- of that  
4 ditch, the contours and topography in the area was  
5 taken into consideration. The design calculations  
6 are not provided in the design reports at this  
7 time.

8 ACTING CHAIR: Thank you very much.

9 Okay. Sure, Holger.

10 MR. HARTMAIER: Holger Hartmaier with  
11 BGC.

12 I just wanted to follow up on Colin's comments  
13 on that detail. The detail that is being shown is  
14 the detail that we had commented on at the October  
15 1st meeting, and it obviously is not working as far  
16 as the -- providing an adequate cutoff through the  
17 active zone. The problem is the berm section for  
18 the road is not thermally designed to bring the  
19 permafrost up into the base of the bedrock where  
20 the seepage is occurring, so we still have an issue  
21 with respect to making sure that the -- you know,  
22 some kind of a revised ditch detail is provided  
23 that's going to work. So that was in our  
24 intervention.

25 The other comment is that, yes, the lagoon does  
26 have adequate capacity to store any runoff water

1 that may be seeping into it, but be aware that this  
2 represents a change in the operation of the  
3 reservoir, which is exactly one of those trigger  
4 points that we want the consultant to be aware of.  
5 If you're suddenly storing a lot of spring runoff  
6 in the lagoon, impounding water, that does change  
7 the operational aspect of the reservoir with  
8 respect to the amount of water that's in the lagoon  
9 and the potential impact on the geothermal  
10 property. So that's an automatic trigger for some  
11 kind of a geotechnical review of the operations.

12 ACTING CHAIR: Thank you. Hamlet?

13 MR. JOYAL: Thank you. Colin Joyal,  
14 Dillon Consulting.

15 Just to be clear, the intent is not to modify  
16 the operation of the facility. The intent is to  
17 address the situation and monitor it and provide a  
18 response if necessary. That comment is related to  
19 the ability to have an opportunity to observe  
20 conditions and monitor it without at that time  
21 adversely affecting the performance of the lagoon.

22 ACTING CHAIR: Thank you. Okay, any  
23 other reply -- oh, Jim, sorry, INAC?

24 MR. ROGERS: Just a quick  
25 clarification. Was that the north dike that you  
26 were suggesting that detail was for, or for the

1 south road channel?  
2 ACTING CHAIR: Hamlet?  
3 MR. JOYAL: Thank you. Colin Joyal,  
4 Dillon Consulting.  
5 There are details provided on Drawing 110.  
6 Detail 5 is for the north berm section. On the  
7 south road, that issue was brought up earlier, and  
8 that is one of the details that was issued in a  
9 change-order and will be included in the as-built  
10 drawings if they're re-issued.  
11 ACTING CHAIR: Thank you very much. Any  
12 other replies? No, okay. We'll move on. We're at  
13 the stage now where the -- final closing. Now, I  
14 understand that Department of Environment did not  
15 go. Would you still wish to sit there and have  
16 somebody from our Staff read it for you, or do you  
17 want to do it?  
18 MR. ATKINSON: Sure.  
19 ACTING CHAIR: Mike, would you please  
20 come up and do it. What I'm going to do if I can,  
21 I'm going to call on DFO (sic), Environment, INAC,  
22 and then there's going to be an hour break because  
23 the Licensee needs at least an hour to prepare  
24 their final closing remarks, which means,  
25 hopefully, we'll be back here by 4 if we can get  
26 through them fairly quick, if not, 4:30 because we

1 leave on a plane coming in too, so we want to get  
2 out. So do I call them right now or Dionne first?  
3 MS. FILIATRAULT: It may be worthwhile,  
4 Mr. Chairman, to clarify if the Proponent still  
5 needs an hour. They did have the lunch hour and  
6 some breaks in between here that maybe they don't  
7 need a whole hour and just to give you a better  
8 idea.  
9 ACTING CHAIR: Yes, no, they did come  
10 back after lunch and told me they would need an  
11 hour. Do you still need an hour or a half an hour  
12 is sufficient?  
13 MR. ROY: Half hour.  
14 ACTING CHAIR: Half hour, good; we've  
15 gained a half an hour. Michael, please proceed.  
16 CLOSING STATEMENT BY GN-DOE:  
17 MR. ATKINSON: Thank you very much.  
18 Mike Atkinson, Government of Nunavut-Department of  
19 Environment.  
20 Just in closing, I would add that since 2006,  
21 the Government of Nunavut-Department of Environment  
22 has been involved in the review of the proposed  
23 amendment to the Hamlet of Cape Dorset Type B water  
24 license.  
25 At this hearing, we have provided final  
26 comments and recommendations for the license

1 conditions in matters relating to seepage,  
2 geothermal analysis, operation and maintenance,  
3 discharge criteria, sludge management, and use of  
4 the current treatment system as a contingency  
5 measure, abandonment and restoration, and  
6 monitoring.

7 We've also listened closely to the dialogue  
8 here and the information presented by the Proponent  
9 and other interveners and still stand by all of the  
10 recommendations that we provided to the Board in  
11 our intervention. We also stand by our final  
12 conclusion that that was subject to the recommended  
13 license conditions and those suggested by other  
14 interveners. The Board should proceed with the  
15 issuance of the amendment.

16 Finally, I would say that Department of  
17 Environment would like to thank the Water Board for  
18 the opportunity to present information to them and  
19 to the Community of Cape Dorset for their valuable  
20 contributions and hospitality during these  
21 hearings. Thank you.

22 ACTING CHAIR: Quyannamiik. Environment  
23 Canada? Okay, she has already left. Would  
24 somebody please read their presentation into the  
25 record. State your name for the record, and who  
26 you're representing, I guess.

1 CLOSING STATEMENT BY EC:

2 MR. HOHNSTEIN: Thank you, Mr. Chair.  
3 David Hohnstein. I've been asked to read into the  
4 record, Environment Canada's closing remarks for  
5 the Cape Dorset water license amendment: (As Read)

6 Environment Canada would like to thank the  
7 Nunavut Water Board for the opportunity to  
8 intervene at this hearing and the Hamlet  
9 and the people of Cape Dorset for their  
10 hospitality during our stay.

11 Environment Canada is sympathetic to  
12 the concerns expressed by some of the  
13 citizens of Cape Dorset regarding the  
14 location of the P Lake lagoon. Environment  
15 Canada hopes that these concerns highlight  
16 to the Department of Community and  
17 Government Services and the Hamlet of Cape  
18 Dorset the importance of public  
19 consultation during the planning and the  
20 design stages and that this lesson will be  
21 applied to future municipal projects in  
22 Nunavut.

23 Environment Canada also recognizes that  
24 the proposed sewage treatment system will  
25 result in a significant improvement over  
26 the current treatment of municipal waste

1 water in Cape Dorset. However, successful  
2 treatment of the waste water will be highly  
3 dependent on the operation and maintenance  
4 of the lagoon by the Hamlet. Environment  
5 Canada respectfully requests that the Board  
6 consider the recommendations made in our  
7 written intervention and our presentation,  
8 as we feel these recommendations will help  
9 ensure the protection of the receiving  
10 environment.

11 In particular, monitoring of the  
12 effectiveness of the waste water treatment  
13 in both the P Lake lagoon itself as well as  
14 the ancillary components downstream of the  
15 lagoon and the inclusion of an appropriate  
16 test to provide an indication of toxicity  
17 are necessary to provide assurances that  
18 Telik Inlet will be protected.

19 The Board should note that Environment  
20 Canada has received the letter from CGS,  
21 dated November 13th, 2007, and our  
22 recommended terms and conditions are in  
23 addition to the responses provided by CGS  
24 in their letter. Provided the terms and  
25 conditions recommended by Environment  
26 Canada and interveners are included in the

1                   license, Environment Canada recommends that  
2                   the Nunavut Water Board approve the license  
3                   subject to these terms and conditions.  
4                   Thank you. Environment Canada.  
5       ACTING CHAIR:                   Thank you very much,  
6       David. I don't think the Staff has any closing  
7       remarks; never do. Bill, do you have any closing  
8       remarks?  
9       MR. TILLEMAN:                   No, thank you.  
10      ACTING CHAIR:                   Sorry, I missed INAC.  
11      CLOSING STATEMENT BY INAC:  
12      MR. ROGERS:                    Thank you, Mr. Chair, Jim  
13      Rogers.  
14                   I apologize to the Board for being long-winded.  
15      As the Board knows and the Hamlet knows, the Hamlet  
16      is not in compliance with their existing, expired  
17      license, which the Board has raised for renewal.  
18                   As the enforcer of the terms and conditions of  
19      a license issued by the Nunavut Water Board, INAC  
20      still has some discomfort with the renewal unless  
21      we, and I presume the Board, has confidence that  
22      the Licensee will strive to come into compliance  
23      with the existing terms and conditions.  
24                   INAC requests that the Licensee contact the  
25      INAC inspector for assistance in reaching this  
26      compliance. INAC also believes that the designs



1 and construction of the P Lake lagoon cannot be  
2 proven to be adequate until tested through  
3 operation and, therefore, the reaction of the  
4 lagoon, the berms, and the other infrastructure.

5 Monitoring should provide sufficient data or  
6 information to indicate what is happening before,  
7 then during operation. To improve our confidence,  
8 INAC believes monitoring would be prudent,  
9 especially monitoring of the berm and ground  
10 foundation temperatures with near continuous  
11 measurements, inputs into the lagoon either through  
12 recording of inputs, such as the number of  
13 truckloads, the amount of precipitation falling,  
14 and any overland flow that flows into it, or  
15 measuring the levels of the water upstream,  
16 downstream, and doing a water balance, monitoring  
17 of water quality downstream of the lagoon to meet  
18 discharge limits, and also to indicate if seepage  
19 is occurring through the berm, and monitoring of  
20 the rates of decant. Some of this monitoring  
21 should not wait until the Board has issued a  
22 decision. We are missing a window of opportunity.

23 INAC also believes that the final surveillance  
24 network points under the surveillance network  
25 program sites for the amendment or the P Lake  
26 amendment be set up in consultation with the INAC

1 and Environment Canada inspectors, and then that  
2 these points, once identified and marked, would be  
3 used by the Hamlet, by the inspectors, and then the  
4 Water Board would be informed.

5 Operation: If the Applicant is willing to take  
6 the risk and with the low volumes to be inputted  
7 into the lagoon if operation begins within the next  
8 60 days -- such as April 1st, so we feel about 25  
9 to 30 cubic metres would enter the lagoon if there  
10 was just the input from the sewage -- INAC will not  
11 oppose the issuance of the amendment and the  
12 beginning use of the lagoon, but it is a risk.  
13 Monitoring would assist in limiting that risk and  
14 allowing you to develop contingencies.

15 Finally, I would like to suggest again to the  
16 Hamlet -- or that INAC is willing to work with the  
17 Hamlet, the Government of Nunavut, the Board and  
18 its Staff on the water and licensing process and  
19 enforcement of any issued or to-be-issued licenses.  
20 Phone us, we're willing to work with the process to  
21 improve it for later on. And that's my comments.  
22 Thank you, Mr. Chairman.

23 ACTING CHAIR: Thank you, Jim. We will  
24 now adjourn until quarter to 4, gives a little more  
25 than half an hour, but we'll adjourn to quarter to  
26 4. We will come back with the closing of the

1 Applicant.  
2 Once that is done, I will do our, the Board's,  
3 closing remarks, and then we will adjourn. So we  
4 will go away for half an hour and come back at  
5 quarter to 4.  
6 (PROCEEDINGS ADJOURNED AT 3:09 P.M.)  
7 (PROCEEDINGS RESUMED AT 3:47 P.M.)  
8 ACTING CHAIR: We'll come back into  
9 regular session. I just want to do a roll call  
10 with Bill. Are you there, sir?  
11 MR. TILLEMEN: Yes, sir.  
12 ACTING CHAIR: Thomas, are you there?  
13 THE CHAIR: Yes.  
14 ACTING CHAIR: Bill, are you there?  
15 MR. TILLEMEN: Yes, sir.  
16 ACTING CHAIR: Sorry, I didn't hear you.  
17 Thanks, Bill.  
18 Okay, is the Licensee now ready to do their  
19 presentation? I'll call on the Hamlet, and I think  
20 it's going to be a two-part. Let's just do it --  
21 we'll do the first one. And Mr. Palluq will do the  
22 second one, Johnathan. So please proceed, Art.  
23 CLOSING STATEMENT BY HAMLET:  
24 MR. STEWART: Thank you, Mr. Chairman.  
25 Art Stewart, SAO, Hamlet of Cape Dorset.  
26 As the Applicant on behalf of the Mayor and

1 Hamlet Council, I wish to thank the Members of the  
2 Water Board, the Water Board Staff, stenographer,  
3 translators, interveners, consultants, CGS, and  
4 those participating by phone and the public for  
5 their input into this hearing.

6 Our Hamlet is in desperate need of a solution  
7 to our sewage problems, and we strongly feel that  
8 the P Lake lagoon will solve these problems. Each  
9 of the interveners have suggested that a water  
10 license be granted subject to certain conditions.  
11 We are confident that these conditions can be met  
12 if they are reasonable, practical, attainable, and  
13 enforceable.

14 We respectfully request that a license for the  
15 P Lake facility be granted. Thank you very much,  
16 Mr. Chairman.

17 ACTING CHAIR: Thank you, Art.  
18 Johnathan?

19 MR. PALLUQ: Johnathan, Assistant  
20 Regional Director for CGS.

21 I would like to thank everyone first, Nunavut  
22 Water Board, and the Board of directors, their  
23 Staff, and I would like to thank the Hamlet Staff,  
24 community, the public. I thank you for your  
25 hospitality in Cape Dorset, and I would like to  
26 also thank the interveners: Department of

1 Environment, Environment Canada, INAC, BGC, Dillon,  
2 and AMEC, also our staff here.

3 We have been having a discussion the last two  
4 days what is going to be purposeful for the  
5 Community of Cape Dorset, the sewage lagoon when  
6 the P Lake -- lagoon for P Lake. I'm sure it's  
7 going to be purposeful for the Community, and it  
8 has to be built properly.

9 And it's going to be -- the monitoring  
10 program's going to be an effect, and it's going to  
11 be ongoing in order to be able to see anything, if  
12 it's working, if it's operable, and to maintain it,  
13 and it's for the sewage waste and before it spreads  
14 to the ocean to other -- and the surroundings of  
15 the environment here, to protect it. It's called  
16 O & M manual, operation and maintenance, that has  
17 to be -- it's going to be part of it.

18 And the outcome is everybody's in favour to  
19 renew the license, and if they want to make a  
20 recommendation that's going to be part of the  
21 license, and would they want to -- it's going  
22 through Hamlet's application, and that's going to  
23 be enforced.

24 We still have to protect the land, the  
25 environment. Presently, it has to be -- it has  
26 to -- we have to follow the regulations to protect

1 the land and the ocean. And the P Lake presently,  
2 that's going to be a good choice, and we'd like to  
3 see the license to be granted to the Applicants,  
4 and we also like to see the license to be renewed.  
5 And if it has to be renewed again for such as when  
6 the decant, if it should get deep, it might get  
7 damaged by the wind. We'd like to remain to work  
8 closely with the regulators and their staff, and we  
9 like to work closely with them when we use to  
10 communicate with one other.

11 We are willing to work with regulatory staff to  
12 work out the details of the conditions on that  
13 renewal license, and also for the Nunavut Water  
14 Board, and if there are any conditions achievable  
15 and practical. It has to be practical, the  
16 conditions, the recommendation that you will be  
17 making.

18 I would like to thank everyone here again and  
19 Inuit from this community and the residents here  
20 who did not (sic) show up for the meeting. This is  
21 my conclusion. Thank you.

22 ACTING CHAIR: Thank you, Johnathan. We  
23 are now onto Agenda Item 15, before I proceed, I  
24 would like -- I always hate to say I would like --  
25 I want to call on Thomas and Bill, if they have any  
26 comments or require any more clarification. I'll

1 start with Bill.  
2 MR. TILLEMAN: No, sir, thank you very  
3 much, and thanks to the parties. No comments or  
4 clarifications from me, sir. Thank you.  
5 ACTING CHAIR: Thank you. Thomas?  
6 THE CHAIR: I don't have any  
7 questions at this time or require any  
8 clarifications. Thank you.  
9 CLOSING STATEMENT BY NWB BOARD:  
10 ACTING CHAIR: Quyannamiik. On behalf  
11 of the Board Members, I would like -- I want to  
12 thank the parties, including especially the  
13 Applicant; the Staff; the interveners; our  
14 interpreters, Mary Hunt and Ben Kogvik; our court  
15 reporter, Karoline Schumann, thank you for your  
16 indulgence; PIDO, Trevor Bourque; our local page,  
17 Dana Pootoogoo; and especially all the Community  
18 Members and the Elders for their valued  
19 participation at this hearing. I know you're my  
20 family and you're my friends, and quyannamiik for  
21 coming.  
22 Thanks also to the Hamlet of Cape Dorset,  
23 especially Art Stewart and the Mayor, Fred Schell,  
24 and the Cape Dorset Suites, Timoon and Christine,  
25 for their outstanding hospitality and patience with  
26 the Board in dealing with weather-related

1 challenges.

2 As we are at the close of the hearing, I will  
3 make some comments to let the parties know what  
4 happens next.

5 I now close the hearing record for the  
6 application for amendment submitted by the Hamlet  
7 of Cape Dorset. What this means is no additional  
8 information will be accepted on this application  
9 prior to the Board making a final decision. The  
10 Board will make its decision on the application in  
11 due course consistent with usual time lines for  
12 issuing its decision.

13 Have a good afternoon, safe travel home,  
14 especially for the visitors to Cape Dorset. Please  
15 come back. It's a great community to come to.

16 I now declare this hearing closed. We will  
17 have a closing prayer by Lootie Toomasie.  
18 Quyannamiik.

19 (CLOSING PRAYER)

20 (WHICH WAS ALL THE EVIDENCE TAKEN AT 3:59 P.M.)

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1 I, Karoline Schumann, Court Reporter, hereby  
2 certify that I attended the above Hearing and took  
3 faithful and accurate shorthand notes, and the  
4 foregoing is a true and accurate transcript of my  
5 shorthand notes to the best of my skill and  
6 ability.

7 Dated at the City of Calgary, Province of  
8 Alberta, this 31st day of January, 2008.  
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Karoline Schumann, CSR(A)  
Official Court Reporter

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