Environment Canada **Environnement Canada**

Environment Canada
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Your File: 3BM-KUG0308
Our file: 4782 036

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RE: NWB 3BM-KUG0308 – Hamlet of Kugluktuk – "Type B" Water License Renewal

On behalf of Environment Canada (EC), I have reviewed the information submitted with the above-mentioned application. The following specialist advice has been provided pursuant to Environment Canada's mandated responsibilities under the *Canadian Environmental Protection Act*, and Section 36(3) of the *Fisheries Act*.

The Hamlet of Kugluktuk is applying to renew their water license to allow for the municipal use of water and the deposit of waste and to upgrade their existing municipal potable water supply. The Hamlet currently operates a single cell wastewater sewage lagoon with effluent discharge to a naturally occurring wetland, which eventually discharges 3 km north into the Coronation Gulf. The solid waste facility has an area of 1.2 ha, enclosed by lined berms and a security fence, with segregated bulky waste, landfarm and hazardous waste areas. The Hamlet recently upgraded their sewage and solid waste facilities. The new sewage lagoon is located adjacent to the existing lagoon, 5 km from the community. It has a capacity of approximately 130,000 m^3; enough capacity to meet a 20 year requirement, including sludge accumulation.

Environment Canada recommends that the following conditions be applied throughout the duration of the license:

General

- The Hamlet must ensure that any effluent discharged must be in compliance with Section 36(3) of the Fisheries Act. According to the *Fisheries Act*, Section 36(3), the deposition of deleterious substances of any type in water frequented by fish, or in any place under any conditions where the deleterious substance, or any other deleterious substance that results from the deposit of the deleterious substance, may enter any such water, is prohibited.
- An Operations and Maintenance Manual should be submitted for approval as a condition of the water licence. Generally the plan should include:
    - A description of how facilities are operated and maintained;
    - How often these tasks are performed; and
    - Who is responsible for their completion.
- A Closure and Reclamation Plan for the existing solid waste and sewage treatment facilities should be submitted for approval as a condition of the water licence, no later than 9 months prior to closure of the facilities.
- The submission of an annual report as a condition of the license, including monitoring results and updates to plans.

Fuel Storage and Spill Contingency

- The proponent should update the Environmental Emergency Contingency Plan for approval as a condition of the water licence for the facilities which are about to be commissioned. The plan should facilitate response to spills which might occur during construction and operation and decommissioning of the facilities. The plan should include a list of available spill response equipment and the names of trained personnel who will be on-site and available in the case of a spill.
- Secondary containment or surface liners (drip pans, fold a tanks, etc.) should be placed under all containers or vehicle fuel tank inlet and outlet points, hose connections and hose ends during fuel or hazardous substance transfers. Secondary containment should be of adequate size and volume to contain and hold fluids for the purpose of preventing spills (the worst-case scenario).
- Transfer operations should be attended by trained personnel at all times.
- Please note that any spill of fuel or hazards materials, adjacent to or into a water body, **regardless of quantity**, shall be reported immediately to the NWT 24-hour Spill Line, **(867) 920-8130**.
- Environment Canada operates a 24 hour emergency spill line that is monitored by Emergency and Enforcement Officers. The number to be called to contact the Duty Officer is **(867) 766-3737**.
    - The number for EC given in the Environmental Emergency Contingency Plan, Appendix A is no longer current. This number should be removed and replaced with the above contact information.

Sewage Treatment Facility

- EC would like to see effluent quality standards applied to this license that are at least equivalent to those outlined in the document 'Guidelines for the discharge of treated municipal wastewater in the Northwest Territories'; these standards are BOD_5 120 mg/L and TSS 180 mg/L. These limits should be set at the last point of control, this being the discharge structure from the lagoon, not the end of the wetlands. However, the quality of effluent leaving the wetland should still be monitored in order to determine the performance of the wetland as a secondary treatment system.
- Monitoring frequency performed by the Hamlet should be sufficient to inform how the system can best be managed to optimize treatment. For example, timing of discharge will be a factor in how effectively the wetland can take up nutrients and incorporate solids; discharge should occur gradually over the warmer months to ensure that the effluent has enough treatment time in the wetland system.
- The Hamlet should be aware of the work being done to develop a Canada-wide Strategy for the Management of Municipal Wastewater Effluents, under the aegis of the Canadian Council of Ministers of the Environment (CCME). The latest draft of the Canada-wide Strategy, which addresses specific parameters and governance, was released in October 2007 (http://www.ccme.ca/assets/pdf/mwwe_cda_wide_strategy_consultation_e.pdf). As part of the federal government's implementation of the CCME Canada-wide Strategy, it is EC's stated intention to develop a regulation under the *Fisheries Act*. The Canada-wide Strategy will more clearly define regulatory requirements related to the release or discharge of wastewater into surface waters. Environment Canada's goal is to ensure that effluents from wastewater systems are treated before being discharged to the receiving environment so that effluents do not pose unacceptable risks to ecosystem and human health, or to fisheries resources.
    - The focus is on setting maximum allowable limits for carbonaceous biological oxygen demand (cBOD, BOD_5, residual chlorine and total suspended solids TSS in municipal wastewater effluent. There will be a period of up to five years during which northern issues are examined and practical limits put forth for wastewater quality. For the Hamlet, this may eventually impact the BOD, cBOD and TSS discharge criteria.
    - EC recommends that cBOD be measured in effluent as well as BOD.
- Environment Canada recommends that a Sludge Management Plan be submitted for approval. EC recommends the following on sewage sludge disposal:
    - Maintenance should include periodic removal and disposal of sewage sludge. Estimates should be made of the quantities of sludge likely to be produced, the required frequency of extraction from the lagoons; and operational procedures developed for environmentally

sound removal and disposal. These procedures should include characterization to ensure disposal options are appropriate.

- A minimum 1 m of freeboard should be maintained within the sewage lagoon at all times, or as specified by a geotechnical engineer for the new lagoon structure.
- Environment Canada recommends that proper signage is in place indicating the locations of the sewage lagoon and wetland treatment areas.

Solid Waste Disposal Facility

- Environment Canada supports the procedures outlined in the proponents 2007 Operations and Maintenance Manual, including the insulation of fencing around the site and the segregation of hazardous wastes, including batteries and waste oil, from the general waste stream. EC recommends that a comprehensive list of all hazardous wastes be included in the Operations and Maintenance Manual and that detail on the collection, storage and final disposal for all types of hazardous wastes be provided.
- Section V of the Supplementary Questionnaire mentions that an incinerator was recently purchased by the Hamlet. Clarification is requested as to whether or not this is an approved incinerator and what is being incinerated.
- Regarding the disposal of waste oil, appropriately designed waste oil burners can be used, provided the waste oil is of appropriate quality. Waste oil would need to be tested and meet standards such as in the *NWT Used Oil and Waste Fuel Management Regulations*. Waste oil furnaces or other options to re-use the waste oil for heating or other such uses should be explored. EC recommends that waste oil and/or fuel barrels should be stored in a lined and bermed area.
- Open burning of municipal waste is strongly discouraged by EC, as this results in the formation and spread of some extremely toxic compounds due to incomplete combustion of plastics and other household materials.

If there are any changes in the proposed activities, EC should be notified, as further review may be necessary. Please contact me with any questions or comments with regards to the foregoing at (867) 669-4746 or by email at jane.fitzgerald@ec.gc.ca

Yours truly,

Jane Fitzgerald
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cc: Carey Ogilvie (Head, EA-North, Environment Canada)
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