

Community and Government Services

3BM-PEL1929

Environmental Emergency

Contingency Plan

Prepared for:

Nunavut Water Board

Table of Contents

1.0	INTRODUCTION	1
1.1	PURPOSE OF PLAN.....	1
1.2	OBJECTIVES	1
1.3	HEALTH AND SAFETY	2
1.4	GOVERNMENT OF NUNAVUT ENVIRONMENTAL POLICY.....	2
2.0	SITE DESCRIPTION.....	2
2.1	GENERAL SITE DESCRIPTION	2
2.2	WATER, SEWAGE AND WASTE DISPOSAL ACTIVITIES	3
2.3	HAZARDOUS MATERIALS IN THE COMMUNITY	3
3.0	SPILL RESPONSE ORGANIZATION	4
3.1	SPILL RESPONSE TEAM	5
3.2	CONTACT INFORMATION	5
4.0	SPILL REPORTING PROCEDURE.....	5
4.1	NWT/NUNAVUT SPILL REPORT LINE	6
5.0	ACTION PLANS	7
5.1	INITIAL ACTION.....	7
5.2	ENVIRONMENTAL AND HUMAN HEALTH PROTECTION AND MITIGATION MEASURES – GENERAL PROCEDURES	7
5.3	MITIGATIVE MEASURES: HYDROCARBON SPILLS	8
5.4	MITIGATIVE MEASURES: SEWAGE	9
5.5	MITIGATIVE MEASURES: HAZARDOUS MATERIALS	11
5.6	SPILL RECOVERY ASSESSMENT	11
6.0	SPILL RESPONSE RESOURCE INVENTORY	12
6.1	ADDITIONAL PERSONNEL AVAILABLE	12
6.2	SPILL RESPONSE EQUIPMENT INVENTORY	13
7.0	TRAINING.....	13
8.0	ANNUAL REVIEW OF THIS ENVIRONMENTAL EMERGENCY CONTINGENCY PLAN	14
APPENDIX A.....		0
APPENDIX B.....		1

Figures

Figure 1 Municipality of Kugaaruk and surrounding area	4
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1.0 Introduction

This Environmental Emergency Contingency Plan relates to the collection, transportation, storage, and treatment operations associated with water supply, and sewage for the Municipality of Kugaaruk, Nunavut. This plan applies to facility operations and spill events relating to sewage and water supply for NWB licensed facilities.

1.1 Purpose of Plan

The impacts of spills can be catastrophic and may threaten or damage the environment, especially water supplies. As such, the Government of Nunavut (GN) requires contingency plans be written and fully implemented. The purpose of this Environmental Emergency Contingency Plan is to provide a plan of action for spills (sewage, hazardous waste, and petroleum products) that may occur because of water supply and treatment, and sewage collection and treatment undertaken within the Municipality of Kugaaruk, Nunavut.

The Plan also focuses on the health and safety of both workers and the public.

This Environmental Emergency Contingency Plan will assist in implementing corrective options quickly to minimize environmental damage. Furthermore, it defines the responsibilities of key personnel and outlines procedures to contain and recover spills of sewage, hazardous waste, and hydrocarbon products arising from water and sewage collection; transportation; storage; and treatment operations. It will assist in meeting the regulatory requirements related to reporting events to the appropriate authorities within the prescribed time frame.

1.2 Objectives

The objectives of this Emergency Contingency Plan are to:

- Ensure the health and safety of workers and the public
- Provide a plan with procedures so that the Spill Response Team can rapidly respond to a spill situation and minimize injury to individuals and environmental damage.
- Comply with all existing regulations.
- Cooperate with other groups and agencies.
- Be prepared and able to provide an integrated team approach with various Municipal, Territorial, and Federal agencies
- Keep staff, government officials, and community residents informed.

1.3 Health and Safety

Health and safety of workers and the public takes priority always. All activities must follow the requirements of the Nunavut Safety Act.

1.4 Government of Nunavut Environmental Policy

It is within Policy for CGS to fully comply with all applicable legislation to ensure the protection of the environment in the territory of Nunavut. The legislation includes, but is not limited to:

- Nunavut Safety Act
- Environmental Protection Act, Section 34 – Spill Contingency Planning and Reporting Regulations
- Nunavut Waters and Nunavut Surface Rights Tribunal Act.

CGS will cooperate with other groups committed to protecting the environment and shall ensure that employees, regulatory authorities, and the public are informed on the policies and procedures developed to help protect the environment and the residents of the Municipality of Kugaaruk.

2.0 Site Description

2.1 General Site Description

This Environmental Emergency Contingency Plan is to be implemented within the Municipal boundaries of the Municipality of Kugaaruk, Nunavut.

The Municipality of Kugaaruk is located within the Kitikmeot Region of Nunavut, at general latitude 68° north and longitude 89° west in central Nunavut. The Municipality is situated along the south-eastern shore of Pelly Bay off the Gulf of Boothia, roughly 960 km west of Iqaluit. As per the 2021 census, the population was 1033.

The Municipality of Kugaaruk provides water supply and sewage disposal services for the Municipality under Nunavut Water Board (NWB) License NWB 3BM-PEL1929 issued on September 18, 2019 and expiring September 17, 2029. Water and wastewater systems include the following facilities:

- A water intake plant. Water is drawn from Kugajuk River and is treated at the plant.
- A Sewage Lagoon which provides primary treatment of sewage, and eventual discharge into the Ocean.
- A Solid Waste Disposal Facility including a Metal Waste Site and Hazardous Waste Site.

The community and surrounding area are shown in Figure 1.



Figure 1 Kugaaruk and Surrounding Area

2.2 Water, Sewage and Waste Disposal Activities

2.2.1 Water Supply and Treatment

Water supply for the community is taken from Kugajuk River, located approximately 1.2 km northeast of the community.

Water is pumped directly from Kugajuk River to the Water Treatment Plant where it is filtered, treated by UV, chlorinated, and then distributed to homes using water trucks.

2.2.2 Sewage Collection

Sewage in Kugaaruk is collected by vacuum truck and transported to the Sewage Lagoon.

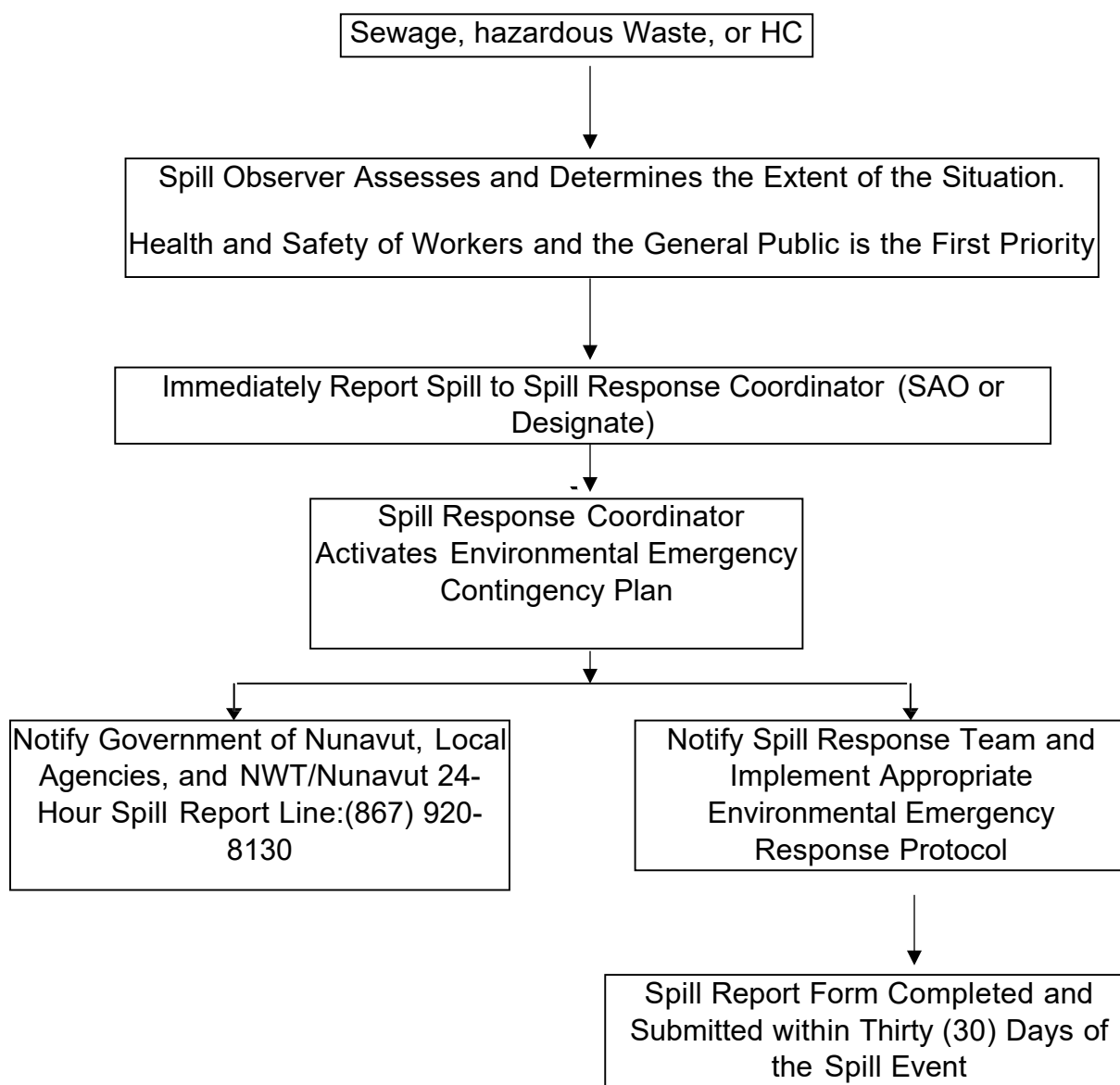
2.3 Hazardous Materials in the Community

Material	Quantity in Community	Uses	Potential Discharge
Oil	Unknown	Vehicle operation	Overtured drums
Gear Oil	Unknown	Vehicle servicing	Overtured drums
Antifreeze	Unknown	Vehicle Servicing	Overtured container
Sodium Hypochlorite 12%	Unknown	Water Treatment	Cannister rupture/leak
Gasoline	Unknown	Vehicle operation	Tank or pipe leaks
Diesel	Unknown	Power generation	Tank or pipe leaks
Jet Fuel A-1	Unknown	Aircraft	Tank or pipe leaks

Propane	Unknown	Household use	Tank leaks
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3.0 Spill Response Organization

The following is a flow chart to illustrate the sequence of events that must be followed in the event of a sewage, hazardous waste, or HC (hydrocarbon) spill occurring during supply, distribution, collection, transportation, storage, and treatment operations:



Emergency Response Flow Chart

3.1 Spill Response Team

The Municipality SAO or his/her designate will serve as the Spill Response Coordinator for the Municipality in the event of a sewage or HC spill during collection, transportation, storage, or treatment operations. They will appoint and train appropriate personnel to make up the Spill Response Team, which normally consist of the following personnel:

- Spill Response Coordinator
- Facilities Supervisor or Operations Personnel.

The responsibilities of the Spill Response Coordinator are as follows:

1. Assume complete authority over the spill scene and coordinate all personnel involved.
2. Control access and ensure the health and safety of workers and the public.
3. Evaluate the spill situation and develop an overall plan of action.
4. Activate the Environmental Emergency Contingency Plan
5. Immediately report the spill to the NWT/Nunavut 24-Hour Spill Report Line at (867)920-8130, and other applicable regulatory or assistance agencies.
6. Provide regulatory agencies with information regarding the status of the clean-up activities.
7. Act as a spokesperson on behalf of the Municipality with regulatory agencies, the public, and the media
8. Prepare and submit a report on the spill incident to regulatory agencies within 30 days of the event.
9. Obtain the assistance of regulatory agencies, consultants, and/or contractors with the skills and equipment to deal with emergency situations deemed to be beyond the capabilities of the Municipality Staff.

3.2 Contact Information

A complete listing of contact information, including telephone numbers of standard regulatory agencies, Municipality personnel, and assistance agencies who may be contacted to supply resources, expertise, and advice needed to deal with a spill emergency is included in Appendix A.

4.0 Spill Reporting Procedure

The Spill Response Coordinator must be notified immediately by any individual who is aware of any spill either by phone, email, or in person.

Community and Government Services

Environmental Emergency Contingency Plan

March 2022

The following are the incident reporting procedures once the Spill Response Coordinator activates this Environmental Emergency Contingency Plan:

1. Report spills immediately to the 24-Hour NWT/Nunavut Spill Report Line Phone (867)920-8130 (Section 4.1)
2. Report immediately to the CIRNAC Manager, Water Resources in Iqaluit at (867) 975-4550 and GN-DOE (867) 975-7748
3. Notify Municipality of Kugaaruk Fire Department
4. Fill out the NWT/Nunavut Spill Report Form (Appendix B) within thirty (30) days of the spill event occurring.

4.1 NWT/Nunavut Spill Report Line

All spills, as defined in this document, must be reported immediately to the 24-hour NWT/Nunavut Spill Report Line. The following information should be gathered prior to making the call:

- Date and time of spill (if known)
- Location and map coordinates (if known) and direction of flow of spill materials if moving.
- Party responsible for spill
- Product/material spilled and quantity estimate.
- Cause of spill.
- Note whether spill has been contained or if it is still releasing into the environment.
- Extent of contaminated area
- Factors affecting spill or recovery, such as weather conditions or terrain.
- Note whether spill containment is available.
- Action taken or proposed.
- If assistance is required
- Possible hazards to individuals, property or environment (e.g., fire, drinking water, fish, wildlife, etc.)
- Health and safety issues.

The information collected should be brief, and rough estimates made to enable the Spill Report Line and the Spill Response Coordinator to assess the situation. The information is the same as to that required on the Nunavut Spill Report form that must be filled out and submitted within thirty days of the incident. This form is included as Appendix B.

4.1.1 Spill Response Contact List

Organization	Contact/Location	Contact Number
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Community and Government Services
Environmental Emergency Contingency Plan
March 2022

AANDC Water resources	Water Resource Officers - Iqaluit	Ph: (867) 975-4295 Ph: (867) 975-4500
Northwest Territories/Nunavut 24 Hour Spill Report Line		Ph: (867) 920-8130 Fax: 867-873-6924 spills@gov.nt.ca
Nunavut Department of Environment		Ph: (867) 920-8130
Environment Canada	Environmental Protection Operations, Environmental Emergencies	Ph: (780) 951-8861
Kitikmeot Inuit Association	Cambridge Bay	Ph: (867) 983-2458
Fisheries Management, Department of Fisheries and Oceans.	Iqaluit	Ph: (867) 979-8000
Environmental Health Officer		Ph: (867) 983-4236 agill@gov.nu.ca

5.0 Action Plans

5.1 Initial Action

The instructions to be followed by the first person on the spill scene are as follows:

1. Always be alert and consider your safety and the safety of others first.
2. If possible, estimate the volume of material that has been spilled.
3. Assess the hazard of people in the vicinity of the spill.
4. If possible, and safety permits, attempt to stop the release of product to minimize potential for environmental impacts.
5. Immediately report the spill to the Spill Response Coordinator
6. Resume any effective action to contain, mitigate, or terminate the flow of the spilled material.

5.2 Environmental and Human Health Protection and Mitigation Measures – General Procedures

The environmental protection and mitigation measures outlined in the following sections are to be taken by all personnel responding to a spill event. This will reduce the chance of environmental impairment and health hazards due to a spill, release, or other incident.

The following general clean-up procedures shall apply for all spill areas within the Municipality:

Community and Government Services

Environmental Emergency Contingency Plan

March 2022

- Control access to the area and ensure the health and safety of workers and the public.
- Always wear personal protective equipment (PPE)
- Smoking is prohibited during all spill response activities.
- Eliminate all ignition sources.
- Contain spills on soil or rock by construction of earthen dykes using available material. If soil is not available, place sorbent materials or a boom in the path of the spill. As the sorbent barrier becomes saturated, continually replace it. Fuel or other liquids lying in pools, or trenches are to be removed with pumps, buckets, or skimmers.
- If the ground is snow covered, create snow dykes, and line them with a chemically- compatible liner for containment and recovery of liquid.
- For fuel spills on water, deploy containment booms, and recovery as much fuel as possible with a work boat and skimmer if less than 1/10th of the area is covered in ice. If the area is frozen, burn fuel spills using igniters.
- Apply sorbent materials, if necessary
- Assess potential for disturbance of wildlife, fish, and archaeological sites from spill or clean-up operations.
- Notify environmental authorities to discuss available and feasible disposal and clean- up options.
- Conduct required clean-up operations.
- Assess and appropriately treat any areas disturbed by clean-up activities with laboratory testing.
- Ensure that the site has been completely restored. Resume operations, only once all work is finalized and laboratory testing confirmed.

Procedures for containing spills of specific contaminants are provided in the following sections.

5.3 Mitigative Measures: Hydrocarbon Spills

Hydrocarbon spills include gasoline, diesel fuel, hydraulic fluid, lubricating oil and aviation fuel. If possible, and safety permits, stop the flow of product, which is occurring, and eliminate all ignition sources. Smoking is prohibited during all spill response activities.

5.3.1 Hydrocarbon Spill on Soil, Gravel, Rock, or Vegetation

- Build a containment berm using soil material or snow and place a plastic tarp at the foot of the berm easily capture the spill after all vapours have dissipated.
- Remove the spill by using absorbent pads or excavating the soil, gravel or snow.

- Remove spill splashed on vegetation using particulate absorbent material.

5.3.2 Hydrocarbon Spill on Water

- Use containment boom to capture spill for recovery after vapours have dissipated.
- Use absorbent pads to capture small spills.
- Use a petroleum skimmer for larger spills.
- GN-DOE requires that Environment Canada be consulted regarding clean-up methods.

5.3.3 Hydrocarbon Spill on Ice and Snow

- Build a containment berm around spill using snow.
- Remove spill using absorbent pads or particulate sorbent material.
- The contaminated ice and snow must be scraped and shovelled into plastic buckets with lids, 205 litre drums, and/or polypropylene bags.
- GN-DOE requires that Environment Canada be consulted regarding clean-up methods.

5.3.4 Hydrocarbon Contaminated Material Storage and Transfer

There is a landfarm in operation in Kugaaruk. Petroleum Products Division must be contacted to arrange disposal to this facility. If this facility is unable to accept the soil, it should be bagged, contained, and transported out of the community for proper disposal.

As space permits, small quantities of water, ice, snow, vegetation, and cleanup supplies contaminated by HC may be stored in labeled drums in the hazardous waste storage facility in accordance with normal operating procedures. If the quantity of contaminated material makes storage in drums unfeasible, the Municipality shall contact the appropriate regulatory agencies before removing any materials.

5.4 Mitigative Measures: Sewage

If possible, and safety permits, stop the flow of sewage escaping to the environment.

A small spill (truck leak or household tank leak) is not a significant environmental issue, site control containment and clean up can be accomplished without significant concerns. Dilution with water is an effective remedy for any residual.

Community and Government Services

Environmental Emergency Contingency Plan

March 2022

In the event of a catastrophic failure of the sewage collection system, which allowed a large volume of untreated or partially treated sewage to escape, efforts should focus on re-establishing containment. The following mitigative measures would follow:

- Control flow and attempt to pump sewage back into containment.
- Cordon off the area and warn the public
- Maximize the length of the flow path of the sewage through ditching and diversion berms.
- Dilute with water pumped from local sources.
- Sample along the flow path and direct efforts to areas of most concern
- Recover solids as best as possible while limiting the environmental impacts.

5.4.1 Sewage Spill on Soil, Gravel, Rock, or Vegetation

- Build a containment berm using soil material or snow and place a plastic tarp at the foot of the berm to easily capture the spill, and to prevent sewage from entering any water body.
- Remove the spill by using vacuum trucks or excavating the soil, gravel, or snow.

5.4.2 Sewage Spill into Water

Use containment boom to capture spill, and pump contaminated water into vacuum trucks.

- Deposit contaminated water in the sewage treatment facility
- As a minimum, monitor the affected water body by sampling for Biological Oxygen Demand (BOD), Total Suspended Solids (TSS), ammonia (NH₃), and faecal coliforms (FC)
- Environment Canada should be contacted regarding clean-up methods.

5.4.3 Sewage Spill on Ice and Snow

- Build a containment berm around spill using snow.
- Remove spilled sewage and contaminated snow and ice and dispose of it at the sewage treatment facility.
- Environment Canada should be contacted regarding clean-up methods.

5.4.4 Sewage Storage and Transfer

All contaminated water, ice, snow, soil, and clean-up supplies will be deposited to the Municipality sewage lagoon (liquid or frozen liquid) or landfill facility (solid), as appropriate.

Community and Government Services

Environmental Emergency Contingency Plan

March 2022

Environment Canada should be contacted regarding clean-up methods.

5.5 Mitigative Measures: Hazardous Materials

5.5.1 Hazardous Solid Waste Spill on Soil, Gravel, Rock, or Vegetation

- Physically remove the spilled hazardous solid waste from the area, and store in the Hazardous Waste Storage Area at the Municipality Solid Waste Management Facility.

5.5.2 Hazardous Solid Waste Spill into Water

- Use containment boom to capture solid hazardous waste for recovery.
- Physically remove the spilled solid waste from the water, and store in the Hazardous Waste Storage Area at the Municipality Solid Waste Management Facility
- Capture any sheen from the water using absorbent pads or skimmer and store any used absorbent pads as hazardous waste.

5.5.3 Solid Waste Spill on Ice and Snow

- Build a containment berm around spill using snow.
- Physically remove the spilled hazardous solid waste and store in the Hazardous Waste Storage Area at the Municipality Solid Waste Management Facility.

5.5.4 Disposal

Any solid hazardous waste shall be transferred to the Hazardous Waste Storage Area at Municipality Solid Waste Management Facility until it can be properly characterized and shipped out of the community.

The GN-DOE monitors the movement of hazardous waste using a tracking document known as a Waste Manifest. A Waste Manifest must accompany all movements, and all parties must register with DOE by contacting:

Sean Noble (867) 975-7769 snoble@gov.nu.ca

Michele LeBlanc-Havard (867) 975-7726 mleblanc-havard1@gov.nu.ca

5.6 Spill Recovery Assessment

To determine whether a spill has been successfully remediated, samples of the soil and/or water within the spill containment area and surrounding the area, are to be collected and sent to an accredited Canadian Association of Environmental Analytic

Community and Government Services

Environmental Emergency Contingency Plan

March 2022

Laboratories (CAEAL) laboratory to be analyzed for the chemical parameters contained expected in the spill material. If concentrations of the spill chemicals are not detected, or are at concentrations below the applicable Territorial, Federal, or CCME regulations/criteria, the spill clean-up will be determined a success. Clean-up operations may then cease.

Refer to the Environmental Monitoring Program and Quality Assurance/Quality Control Plan for the Municipality of Kugaaruk for a description of sampling protocols and parameters.

Sampling and monitoring results (air, sediments, water, and soil) will be compared to the applicable land use classification of the site (residential, commercial, industrial, etc.), as contained within the Canadian Environmental Quality Guidelines (CCME, 2007). Should NWB Water License or Nunavut guideline criteria exist that are applicable to the situation, then the most stringent criteria should be followed.

Depending on the nature of the spill or emergency, the material requiring clean-up and handling must be handled and disposed of in accordance with Nunavut Guidelines for Industrial Waste Discharges or General Management of Hazardous Waste.

Refer to the Monitoring Program and Quality Assurance/Quality Control Plan, Community and Government Services, for directions on obtaining sample bottles, conducting sampling, and laboratory analysis of samples. Refer to the following documents for the handling and disposal of liquid and solid waste within the Municipality of Kugaaruk:

- Solid Waste Management Facility Operation and Maintenance (O&M) Plan
- Sewage Treatment Facility Operation and Maintenance (O&M) Plan.

6.0 Spill Response Resource Inventory

6.1 Additional Personnel Available

In addition to CGS staff, the Kugaaruk Fire Department is available to assist in spill response and clean-up activities. Personnel from the local RCMP Detachment will be available for securing the site from unauthorized individuals, closing roads, etc. The Community Health Centre has personnel to assist in the treatment of anyone injured during the emergency.

Environmental consulting companies can provide technical guidance and spill response impact evaluation, remediation, and post remedial confirmatory sampling.

6.2 Spill Response Equipment Inventory

Within the community, there is some equipment available to assist in responding to a spill including heavy equipment (i.e., vacuum trucks, dozer, front end loader, and grader), as well as various handheld tools including shovels. In addition, the spill kit should be available during spill incident response operations. Each spill kit should contain the following supplies.

Composition of Spill Kit

	Quantity
• 360 litre polyethylene over pack drum	1
• oil sorbent booms (5" X 10')	6
• oil sorbent sheets (16.5" X 20" X 3/8")	100
• drain cover (36" X 36" X 1/16")	1
• Caution tape (3" X 500')	1
• 1lb plugging compound	1
• Nitrile gloves (pair)	4
• Safety goggles (pair)	4
• Tyvek coveralls (pair)	4
• instruction booklet	1
• printed disposable bags (24" X 48")	10

Sorbent capacity of each spill kit is 240 litres.

The spill response kits should be stored in the on-site locker at the Hazardous Waste Storage Area provided for this purpose. Some equipment may be stored in other areas throughout the community.

7.0 Training

All members of the Spill Response Team should be trained in the safe operation of all machinery and tools to help prevent sewage, solid waste and hazardous material spills. All staff should also be trained for initial spill response. Annual refresher exercises should be conducted to review the procedures of this Environmental Emergency Contingency Plan with all members the Spill Response Team, including members of the local volunteer fire department, RCMP Detachment, and Community Health Centre.

Spill Response Team training should include the following aspects:

- Spill awareness and prevention

Community and Government Services

Environmental Emergency Contingency Plan

March 2022

- Methods of detection
- Types of spills and seasonal considerations
- Reporting procedures and initial responses
- Spill response kit familiarization
- Clean-up and site remediation methods
- Occupational health and safety including proper selection and use of protective equipment.

8.0 Annual Review of this Environmental Emergency Contingency Plan

As part of the preparation of the Annual Report to the Nunavut Water Board as required by the Water License, the Licensee should review and update the information contained within this plan. The purpose of the update is to ensure all changes to regulations are incorporated into this plan, along with the use of any new technology or method advances, to prevent or stop a spill and to mitigate and/or remediate a spill. This ensures that the plan adapts as the Municipality grows, to ensure the community is properly prepared in the event of an incident.

Staff training must accompany the use of this document.

Annual refresher training of personnel should be completed after any revisions to this document have been approved. This will familiarize personnel with the updated plan, and to provide a rapid and coordinated response.

Appendix A

Contact Information

Contact	Location	Telephone Number
Fire Department	Kugaaruk, Nu	(867) 769-7222
RCMP Detachment	Kugaaruk, Nu	(867) 769-1111
Community Health Centre	Kugaaruk, Nu	(867) 769-6441
24-Hour Emergency Spill Report Line	Yellowknife, NT	(867) 920-8130
Aboriginal Affairs and Northern Development Canada- Inspector	Kugluktuk, Nu	(867) 222-2839
Government of Nunavut – Regional Engineer	Cambridge Bay, Nu	(867) 983-4156
Municipality of Kugaaruk	Kugaaruk, Nu	(867) 769-6281

The following agencies can be contacted for assistance in spill reporting, response and/or clean-up and remediation.

Agency	Legislation	Contact Information
Nunavut Water Board	<i>Nunavut Waters and Surface Right Tribunal Act</i>	Phone: (867) 360-6338 Fax: (867) 360-6369
Nunavut Impact Review Board	<i>Nunavut Land Claims Agreement Act</i>	Phone: (867) 983-2593
Government of Nunavut Department of Environment	<i>Nunavut Environmental Protection Act</i>	Phone: (867) 975-7700 Fax: (867) 975-7740
Environment Canada	<i>Canadian Environmental Protection Act, 1999</i>	Phone: (867) 975-4464 Fax: (867) 975-4645
Fisheries and Oceans Canada (Iqaluit)	<i>Fisheries Act</i>	Phone: (519) 383-1813 Fax: (519) 464-5128
Transport Canada (Coast Guard)	<i>Transportation of Dangerous Goods Act</i>	Phone: (867) 979-5269 Fax: (867) 979-4260

Appendix B

NWT Spill Report

Community and Government Services
Environmental Emergency Contingency Plan
March 2022

NT-NU SPILL REPORT

OIL, GASOLINE, CHEMICALS AND
 OTHER HAZARDOUS MATERIALS



NT-NU 24-HOUR SPILL REPORT LINE
 Tel: (867) 920-8130 • Email: spills@gov.nt.ca

REPORT LINE USE ONLY

A	Report Date: MM DD YY	Report Time:	<input type="checkbox"/> Original Spill Report OR <input type="checkbox"/> Update # _____ to the Original Spill Report	Report Number:
	Occurrence Date: MM DD YY	Occurrence Time:		
C	Land Use Permit Number (if applicable):	Water Licence Number (if applicable):		
D	Geographic Place Name or Distance and Direction from the Named Location:		Region: <input type="checkbox"/> NT <input type="checkbox"/> Nunavut <input type="checkbox"/> Adjacent Jurisdiction or Ocean	
E	Latitude: _____ Degrees _____ Minutes _____ Seconds		Longitude: _____ Degrees _____ Minutes _____ Seconds	
F	Responsible Party or Vessel Name:		Responsible Party Address or Office Location:	
G	Any Contractor Involved:		Contractor Address or Office Location:	
H	Product Spilled: <input type="checkbox"/> Potential Spill	Quantity in Litres, Kilograms or Cubic Metres:	U.N. Number:	
I	Spill Source:	Spill Cause:	Area of Contamination in Square Metres:	
J	Factors Affecting Spill or Recovery:	Describe Any Assistance Required:	Hazards to Persons, Property or Environment:	
K	Additional Information, Comments, Actions Proposed or Taken to Contain, Recover or Dispose of Spilled Product and Contaminated Materials:			
L	Reported to Spill Line by:	Position:	Employer:	Location Calling From:
M	Any Alternate Contact:	Position:	Employer:	Alternate Contact Location:
				Telephone:
				Alternate Telephone:

REPORT LINE USE ONLY

N	Received at Spill Line by:	Position:	Employer:	Location Called:	Report Line Number:
Lead Agency: <input type="checkbox"/> EC <input type="checkbox"/> CCG/TCMSS <input type="checkbox"/> GNWT <input type="checkbox"/> GN <input type="checkbox"/> ILA			Significance: <input type="checkbox"/> Minor		File Status: <input type="checkbox"/> Open
<input type="checkbox"/> AANDC <input type="checkbox"/> NEB <input type="checkbox"/> Other: _____			<input type="checkbox"/> Major <input type="checkbox"/> Unknown		<input type="checkbox"/> Closed
Agency:	Contact Name:	Contact Time:	Remarks:		
Lead Agency:					
First Support Agency:					
Second Support Agency:					
Third Support Agency:					