

# SCREENING DECISION REPORT NIRB FILE No.: 17YN003

NPC File No.: 148639

### **January 24, 2018**

Following the Nunavut Impact Review Board's (NIRB or Board) assessment of all materials provided, the NIRB is recommending that a review of Geological Survey of Canada's "GEM-2 North Baffin Bedrock Mapping" is not required pursuant to paragraph 92(1)(a) of the *Nunavut Planning and Project Assessment Act*, S.C. 2013, c. 14, s. 2 (*NuPPAA*).

Subject to the Proponent's compliance with the terms and conditions as set out in below, the NIRB is of the view that the project proposal is not likely to cause significant public concerns, and it is unlikely to result in significant adverse environmental and social impacts. The NIRB therefore recommends that the responsible Minister(s) accepts this Screening Decision Report.

#### OUTLINE OF SCREENING DECISION REPORT

- 1) REGULATORY FRAMEWORK
- 2) Project Referral
- 3) PROJECT OVERVIEW & THE NIRB ASSESSMENT PROCESS
- 4) Assessment of the Project Proposal in accordance with Part 3 of NuPPAA
- 5) VIEWS OF THE BOARD
- 6) RECOMMENDED PROJECT-SPECIFIC TERMS AND CONDITIONS
- 7) OTHER NIRB CONCERNS AND RECOMMENDATIONS
- 8) REGULATORY REQUIREMENTS
- 9) Conclusion

### REGULATORY FRAMEWORK

The primary objectives of the NIRB are set out in Section 12.2.5 of the Agreement between the Inuit of the Nunavut Settlement Area and Her Majesty the Queen in right of Canada (Nunavut Agreement) and are confirmed by section 23 of the NuPPAA:

*Nunavut Agreement*, Article 12, Section 12.2.5: In carrying out its functions, the primary objectives of NIRB shall be at all times to protect and promote the existing and future well-being of the residents and communities of the Nunavut Settlement Area, and to protect the ecosystemic integrity of the Nunavut Settlement Area. NIRB shall take into account the well-being of the residents of Canada outside the Nunavut Settlement Area.

The purpose of screening is provided for under section 88 of the *NuPPAA*:

*NuPPAA*, s. 88: The purpose of screening a project is to determine whether the project has the potential to result in significant ecosystemic or socio-economic impacts and, accordingly, whether it requires a review by the Board...

To determine whether a review of a project is required, the NIRB is guided by the considerations as set out under subsection 89(1) of *NuPPAA*:

*NuPPAA*, s. 89(1): The Board must be guided by the following considerations when it is called on to determine, on the completion of a screening, whether a review of the project is required:

- (a) a review is required if, in the Board's opinion,
  - i. the project may have significant adverse ecosystemic or socioeconomic impacts or significant adverse impacts on wildlife habitat or Inuit harvest activities,
  - ii. the project will cause significant public concern, or
  - iii. the project involves technological innovations, the effects of which are unknown; and
- (b) a review is not required if, in the Board's opinion,
  - i. the project is unlikely to cause significant public concern, and
  - ii. its adverse ecosystemic and socioeconomic impacts are unlikely to be significant, or are highly predictable and can be adequately mitigated by known technologies.

It is noted that subsection 89(2) of the NuPPAA provides that the considerations set out in paragraph 89(1)(a) prevail over those set out in paragraph 89(1)(b) of the NuPPAA.

As set out under subsection 92(1) of the *NuPPAA*, upon conclusion of the screening process, the Board must provide its written report the Minister:

*NuPPAA*, s. 92(1): The Board must submit a written report to the responsible Minister containing a description of the project that specifies its scope and indicating that:

- (a) a review of the project is not required;
- (b) a review of the project is required; or
- (c) the project should be modified or abandoned.

Where the NIRB determines that a project may be carried out without a review, the NIRB has the discretion to recommend specific terms and conditions to be attached to any approval of the project proposal pursuant to paragraph 92(2)(a) of *NuPPAA* as follows:

NuPPAA, s. 92(2) In its report, the Board may also

(a) recommend specific terms and conditions to apply in respect of a project that it determines may be carried out without a review.

### PROJECT REFERRAL

On November 24, 2017 the NIRB received a referral to screen Geological Survey of Canada's (GSC)'s "North Baffin Bedrock Mapping – Steensby-Barnes" project proposal from the Nunavut Planning Commission (NPC or Commission), with an accompanying positive conformity determination with the North Baffin Regional Land Use Plan. The NPC noted that the previous conformity determination issued on January 17, 2017 for the activities associated with the current proposal continues to apply and has determined that the project proposal is a significant modification to the project because it includes a new location and establishment of a temporary camp.

Pursuant to Article 12, Sections 12.4.1 and 12.4.4 of the *Nunavut Agreement* and section 87 of the *NuPPAA*, the NIRB commenced screening this project proposal. Due to the proposal containing activities that were sufficiently related to previously assessed activities under NIRB file number **17YN003**, the NIRB viewed this project proposal as an amendment to the previously screened project and assigned this proposal with this previous file number. A summary of the previously screened project activities can be found in **Appendix A**.

### PROJECT OVERVIEW & THE NIRB ASSESSMENT PROCESS

### 1. Project Scope

The proposed "North Baffin Bedrock Mapping (Steensby-Barnes)" project is located within the Qikiqtani region, between Steensby Inlet and the Barnes Ice Cap, with a temporary base camp located on the Isortoq River approximately 245 kilometres (km) Northeast from Igloolik, 270 km southwest of Pond Inlet and 280 km west of Clyde River. The Proponent intends to conduct geological bedrock mapping and hand sampling in continuation of the mapping project undertaken in 2017. The program is proposed to take place from July 9 to August 19, 2018. The scope of activities previously approved for this ongoing research program (NIRB File No. 17YN003) has been included within **Appendix A**.

As required under subsection 86(1) of the *NuPPAA*, the Board accepts the scope of the "North Baffin Bedrock Mapping (Steensby-Barnes)" project as set out by GSC in the proposal. The scope of the project proposal includes the following undertakings, works, or activities:

- Use of one (1) Twin Otter for transportation and resupply to the proposed field camp from Pond Inlet:
- Use of one (1) helicopter for transportation of up to 11 personnel and equipment from the base camp to various research locations;
- Transportation, storage (caching), and use of up to 21,464 litres (L) of aviation fuel at the temporary camp and fuel caches in the project area, use of 1,272 L of propane and 852 L of gasoline at the camp;
- Establishment of a temporary base camp near the Isortoq River;
- Use of water for domestic purposes from the Isortoq River;
- Disposal of greywater and sewage by burial;
- Incineration of combustible waste and burial of ashes:
- Non-combustible waste to be backhauled and disposed of at an appropriate facility in Pond Inlet; and

• Fuel drums to be backhauled to Pond Inlet following community consultation to determine method of disposal.

# 2. Inclusion or Exclusion to Scoping List

The NIRB has identified no additional works or activities in relation to the project proposal. As a result, the NIRB proceeded with screening the project based on the scope as described above.

# 3. Key Stages of the Screening Process

The following key stages were completed:

Date	Stage
November 24, 2017	Receipt of project proposal and positive conformity determination
	(North Baffin Land Use Plan) from the NPC
November 24, 2017	Information requests
& December 7, 2017	
January 2, 2018	Proponent responded to information requests
January 2, 2018	Scoping pursuant to subsection 86(1) of the <i>NuPPAA</i>
January 4, 2018	Public engagement and comment request
January 15, 2018	Receipt of public comments

### 4. Public Comments and Concerns

Notice regarding the NIRB's screening of this project proposal was distributed on January 4, 2018 to community organizations in Igloolik, Pond Inlet and Clyde River, as well as to relevant federal and territorial government agencies, Inuit organizations and other parties. The NIRB requested that interested parties review the proposal and the NIRB's *proposed* project-specific terms and conditions, and provide the Board with any comments or concerns by January 15, 2018 regarding:

- Whether the project proposal is likely to arouse significant public concern; and if so, why;
- Whether the project proposal is likely to cause significant adverse eco-systemic or socioeconomic effects; and if so, why;
- Whether the project proposal is likely to cause significant adverse impacts on wildlife habitat or Inuit harvest activities; and if so, why;
- Whether the project proposal is of a type where the potential adverse effects are highly predictable and mitigable with known technology, (and providing any recommended mitigation measures); and
- Any matter of importance to the Party related to the project proposal.

The following is a summary of the comments and concerns received by the NIRB:

# **Environment and Climate Change Canada (ECCC)**

No comments at this time.

# **Indigenous and Northern Affairs Canada (INAC)**

No comments to offer.

# 5. Comments and Concerns with respect to Inuit Qaujimaningit, Traditional, and Community Knowledge

No concerns or comments were received with respect to Inuit Qaujimaningit or traditional and community knowledge in relation to the proposed project.

### ASSESSMENT OF THE PROJECT PROPOSAL IN ACCORDANCE WITH PART 3 OF NUPPAA

In determining whether a review of the project is required, the Board considered whether the project proposal had potential to result in significant ecosystemic or socio-economic impacts.

Accordingly, the assessment of impact significance was based on the analysis of those factors that are set out under section 90 of the *NuPPAA*. The Board took particular care to take into account Inuit Qaujimaningit, traditional and community knowledge in carrying out its assessment and determination of the significance of impacts.

The following is a summary of the Board's assessment of the factors that are relevant to the determination of significant impacts with respect of this project proposal:

1. The size of the geographic area, including the size of wildlife habitats, likely to be affected by the impacts.

The proposed research activities will occur in an area between Steensby Inlet and the Barnes Ice Cap. The total area designated for bedrock mapping is approximately 36,000 square kilometres, and would include a helicopter-assisted travel routes from a temporary camp to different project locations to conduct the geological fieldwork on foot. As identified by the Proponent, the GN and NPC mapping sources, the proposed activities may take place within habitats for many far-ranging wildlife species such as Peary caribou, muskox, wolves, arctic fox, wolverine, migratory and non-migratory birds and Species at Risk such as Ivory Gulls and Polar Bears, and may potentially affect animal migratory patterns.

2. The ecosystemic sensitivity of that area.

The proposed project would occur in an area with no particular identified ecosystemic sensitivity, however, the footprint of the proposed project may also overlap areas identified as having value and priority to local communities for:

- i. Terrestrial wildlife,
- ii. Migratory birds, especially Geese, and
- iii. Polar Bears.
- 3. The historical, cultural and archaeological significance of that area.

Neither the Proponent nor any parties that submitted comments for this project identified any known areas of historical, cultural and archaeological significance associated with the project area. Should the project be approved to proceed, the Proponent would be required to contact

the Government of Nunavut-Department of Culture and Heritage if any sites of historical, cultural or archaeological significance are encountered.

4. The size of the human and the animal populations likely to be affected by the impacts.

The proposed temporary camp would occur at a location approximately 245 kilometres (km) Northeast from Igloolik, 270 km southwest of Pond Inlet and 280 km west of Clyde River, the nearest communities, and due to the large area for which mapping is planned to be carried out, the helicopter used for transport may approach to within approximately 100 km of Igloolik or 125 km of Clyde River; as such, no human populations are likely to be affected by project impacts related to the proposed research activities. No specific animal populations have been identified as likely to be affected by potential project impacts.

Although no significant public concerns were raised during the public commenting period, the NIRB notes that the proximity of the proposed activities to areas used by residents from the communities of Igloolik, Clyde River, and Pond Inlet for recreational/traditional pursuits could potentially contribute to public concern developing. A term and condition has been recommended to direct engagement with the community, hunters and trappers organization and interested parties, as well as the posting of public notices to ensure residents are aware of the geological mapping activities being or to be conducted.

5. The nature, magnitude and complexity of the impacts; the probability of the impacts occurring; the frequency and duration of the impacts; and the reversibility or irreversibility of the impacts.

As the "North Baffin Bedrock Mapping – Steensby-Barnes" project is a proposed research program involving geological fieldwork on foot and helicopter activities, the nature of potential impacts is considered to be well-known. Potential adverse impacts are likely to be localized, of low magnitude, infrequent and restricted to the short period of project activities in the project area. Based on past evidence of similar scope of activities, potential adverse impacts will be reversible and mitigable with due care.

6. The cumulative impacts that could result from the impacts of the project combined with those of any other project that has been carried out, is being carried out or is likely to be carried out.

The proposed project would take place within a 100 kilometre radius to a number of other projects that are currently active, in addition to other projects proposed and currently undergoing assessment by the Board as listed in Table 1 below. However, it is noted that this project is not likely to result in residual or cumulative impacts. The potential for cumulative impacts to migratory birds, terrestrial wildlife and marine mammals as a result of the research activities and other projects occurring in the region has been identified and considered in the development of the NIRB's recommendations. Terms and conditions recommended for each of these projects are expected to reduce any residual impacts, and as such would limit or eliminate the potential for cumulative effects to occur.

Table 1: Project List

NIRB Project	Project Title	Project Type	
Number			
Active Projects			
08MN053	Mary River Project Mine Development		
Past Projects			
16DN063	Operation NUNALIVUT 2017	Defence	
16YN048	Impacts of Air Pollution on Terrestrial and Research		
	Aquatic Ecosystems on Baffin Island		
17AN031	Canada C3 led by the Students on Ice	Tourism	
	Foundation		

7. Any other factor that the Board considers relevant to the assessment of the significance of impacts.

No other specific factors have been identified as relevant to the assessment of this project proposal.

### VIEWS OF THE BOARD

In considering the factors as set out above in the screening of the project proposal, the NIRB has identified a number of issues below and respectfully provide the following views regarding whether or not the proposed project has the potential to result in significant impacts. In addition, the NIRB has proposed terms and conditions that would mitigate the potential adverse impacts identified.

### **Administrative Conditions:**

To encourage compliance with applicable regulatory requirements and assist the Board and responsible authorities with compliance and effects monitoring for project activities, the Board has previously recommended terms and conditions 1 through 4, which continue to apply to the current project proposal. The Board is also recommending term and condition 31 to ensure complete reference to applicable regulatory requirements.

The Board would also note that, as justified in its previous decision (NIRB File No. 17YN003 dated March 28, 2017), terms and conditions 5 through 30 remain applicable to the project's geological mapping and sampling activities, while the additional impacts identified for the new component of the proposed temporary camp warrant mitigation measures as justified below.

# **Ecosystem, wildlife habitat and Inuit harvesting activities:**

**Issue 1:** Potential negative impacts to wildlife, and migratory and non-migratory birds and their respective habitats due to the development of a temporary camp, increased noise from transportation of personnel by helicopter to and from research sites, and ground based research activities.

Board views: As discussed above in the assessment of factors relevant to this project proposal, the potential for impact(s) is applicable to a small geographic area but may affect several wildlife species including caribou herds, Polar bears, wolves, arctic fox, wolverines, migratory and non-migratory birds. However, it is noted that activities would be limited due to infrequent ground-based research activities anticipated to last a few hours over a 6 week period, and would be expected to be temporary only. Further, it is unlikely that the specific areas identified by the Proponent for the temporary camp, fieldwork and rock sampling could be actively used by caribou; however, any resulting impacts would be expected to be temporary only. Any resulting impacts from the temporary camp, research activities and project-related noise would be expected to be temporary only and to be low magnitude. Minimum flight altitudes and seasonal restrictions are expected to further mitigate potential adverse impacts to terrestrial wildlife, migratory and non-migratory birds.

The Proponent would also be required to follow the *Migratory Birds Convention Act*, the *Migratory Birds* Regulations, the *Species at Risk Act*, the *Nunavut Wildlife Act*, and the *Aeronautics Act* (see Regulatory Requirements section).

- Recommended Mitigation Measures: It is recommended that the potential adverse impacts may be mitigated by measures such as requiring the Proponent to maintain minimum flight altitudes, reducing wildlife attractants, and avoidance tactics. The Board previously recommended the following additional terms and conditions to mitigate the potential adverse impacts to terrestrial wildlife and migratory birds: 5, 6, 12 through 24 which continue to apply to the current project proposal.
- <u>Issue 2:</u> Potential negative impacts to surface water quality, fish and fish habitat, vegetation and soils due to ground-based research activities, temporary camp activities, storage and use of fuel for the research activities, and potential spills as a result of re-fuelling activities.
- <u>Board views</u>: The potential for negative impacts is applicable to a small geographic area and the probability of impacts occurring is considered to be low, with potential adverse effects anticipated to be low in magnitude, infrequent in occurrence and reversible in nature. The Proponent has committed to minimal disturbance of the natural environment in carrying out this project, as well as properly disposing of wastes and undertake restoration of the land after completion of project activities.

The Proponent would require a water licence from the Nunavut Water Board for waste generation and fuel storage activities and would be required to follow the *Fisheries Act*, the *Transportation of Dangerous Goods Regulations*, *Transportation of Dangerous Goods Act*, and the *Canadian Environmental Protection Act* (see Regulatory *Requirements* section).

Recommended Mitigation Measures: It is recommended that the potential negative impacts to surface water quality, fish and fish habitat, vegetation and soils would be mitigated by measures requiring the Proponent not to disturb any streams, have spill response equipment readily available during fueling, remove all garbage and undertake

restoration of the site to a stable state upon completion of field work. The following terms and conditions were previously recommended by the Board to mitigate the potential negative impacts from the proposal: 5, 7 through 11; and 25 through 27 which continue to apply to the current project proposal. In addition, the NIRB is recommending term and condition 32 to mitigate potential negative impacts to the environment from the development of the temporary camp.

- <u>Issue 3:</u> Potential negative impacts to public and traditional land use activities in the area due to transportation of personnel and equipment to various research sites across the mapping area.
- <u>Board Views:</u> Due to the project's location which overlaps areas used by residents of the communities of Pond Inlet, Clyde River, and Igloolik, there is the potential for negative impacts to arise as a result of the development of the temporary camp, research and fuel storage activities overlapping with traditional land use, and harvesting activities from community members. If situations arise where the project may interfere with traditional land use, a term and condition has been recommended to ensure minimal impacts to traditional land use activities.
- Recommended Mitigation Measures: Term and condition 28 was previously recommended by the Board to ensure that the affected communities and organizations are informed about the project proposal and term and condition 30 was previously recommended to ensure that project activities do not interfere with Inuit wildlife harvesting or traditional land use activities in the area. In addition, terms and conditions 12 through 24 were previously recommended by the Board to minimize interference with the movements of terrestrial wildlife, and nesting/breeding birds. These terms and conditions continue to apply to the current project proposal.

# **Socio-economic effects on northerners:**

- <u>Issue 4:</u> Potential negative impacts to historical, cultural and archaeological sites from research activities.
- <u>Board Views:</u> No archaeological or known historical significant sites have been identified in the project area by the Proponent, however the Board recognizes that historical sites could be encountered and should be avoided. The Proponent would be required to contact the Culture and Heritage Department of the Government of Nunavut when encountering historical sites and is required to follow the *Nunavut Act* (as recommended in the Regulatory Requirements section).
- Recommended Mitigation Measures: Term and condition 28 was previously recommended to ensure that available Inuit Qaujimaningit can inform project activities, and reduce the potential for negative impacts occurring to any additional historical sites. This term and condition continues to apply to the current project proposal.

- <u>Issue 5:</u> Potential positive impacts to the local community from the use of accommodation facilities in Pond Inlet and the hiring of two Nunavut Arctic College students to assist in the research.
- Board Views: It is noted that the Proponent will use local accommodation facilities in Pond Inlet before and after field activities and would likely be purchasing local goods and services which would allow the community to increase income and expenditures within the community. Finally, the Proponent has noted that it would provide hired positions for two Nunavut Arctic College students as a bedrock mapper and assistant cook.
- Recommended Mitigation Measures: Terms and conditions 28 and 29 have been previously recommended by the Board to ensure the Proponent continues to inform the community of the research activities as well as provide community members with information to ensure a successful local hiring opportunity, which continue to apply to the current project proposal.

# Significant public concern:

- <u>Issue 6:</u> No significant public concern was expressed during the public commenting period for this file.
- <u>Board Views:</u> Follow up consultation and involvement of local community members is expected to mitigate any potential for public concern resulting from project activities. In addition, it is recommended that the Proponent considers hiring local people for the project activities.
- Recommended Mitigation Measures: The Board previously recommended term and condition 28 to ensure that the affected community and organizations are informed about the project proposal, and to provide the Proponent with an opportunity to proactively address or mitigate any concerns that may arise from the project activities findings. Further, the Board previously recommended term and condition 29 to ensure that the Proponent provide community members with information to ensure a successful local hiring opportunity. Both terms and conditions continue to apply to the current project proposal.

### Technological innovations for which the effects are unknown:

No specific issues have been identified associated with this project proposal.

In considering the above factors and subject to the Proponent's compliance with the terms and conditions necessary to mitigate against the potential adverse environmental and social effects, the Board is of the view that the proposed project is unlikely to cause significant public concern and its adverse ecosystemic and socioeconomic impacts are unlikely to be significant, or are highly predictable and can be adequately mitigated by known technologies.

### RECOMMENDED PROJECT-SPECIFIC TERMS AND CONDITIONS

The following terms and conditions were previously issued by the NIRB in the March 28, 2017 Screening Decision Report for File No. **17YN003**, and continue to apply to the North Baffin Bedrock Mapping (Steensby-Barnes) project:

### General

- 1. Geological Survey of Canada (the Proponent) shall maintain a copy of the Project Terms and Conditions at the site of operation at all times.
- 2. The Proponent shall forward copies of all permits obtained and required for this project to the Nunavut Impact Review Board (NIRB) prior to the commencement of the project.
- 3. The Proponent shall operate in accordance with all commitments stated in correspondence provided to the Nunavut Planning Commission (NPC File No. 148639), and the NIRB (Online Application Form; Non-technical summaries in English, Inuktitut and French; NIRB Part 1 form in Inuktitut; NRCan Application Form; and Project Description, February 6, 2017).
- 4. The Proponent shall operate the site in accordance with all applicable Acts, Regulations and Guidelines.

# **Waste Disposal**

5. The Proponent shall keep all garbage and debris in bags placed in a covered metal container or equivalent until disposed of at an approved facility. All such wastes shall be kept inaccessible to wildlife at all times.

# **Fuel and Chemical Storage**

- 6. The Proponent shall store all fuel and chemicals in such a manner that they are inaccessible to wildlife.
- 7. Unless otherwise authorized by the Nunavut Water Board, the Proponent shall locate all fuel and other hazardous materials a minimum of thirty-one (31) metres away from the high water mark of any water body and in such a manner as to prevent their release into the environment.
- 8. The Proponent shall ensure that re-fueling of all equipment occurs a minimum of thirty-one (31) metres away from the high water mark of any water body, unless otherwise authorized by the Nunavut Water Board.
- 9. The Proponent shall use adequate secondary containment or a surface liner (e.g., self-supporting insta-berms and fold-a-tanks) when storing barreled fuel and chemicals at all locations.
- 10. The Proponent shall ensure that appropriate spill response equipment and clean-up materials (e.g., shovels, pumps, barrels, drip pans, and absorbents) are readily available during any transfer of fuel or hazardous substances and at all fuel storage sites.
- 11. The Proponent shall ensure that all personnel are properly trained in fuel and hazardous waste handling procedures, as well as spill response procedures. All spills of fuel or other

deleterious materials of any amount must be reported immediately to the 24 hour Spill Line at (867) 920-8130.

### Wildlife - General

- 12. The Proponent shall ensure that there is no damage to wildlife habitat in conducting this operation.
- 13. The Proponent shall not harass wildlife. This includes persistently circling, chasing, hovering over pursuing or in any other way harass wildlife, or disturbing large groups of animals.
- 14. The Proponent shall not hunt or fish, unless proper Nunavut authorizations have been acquired.
- 15. The Proponent shall ensure that all project personnel are made aware of the measures to protect wildlife and are provided with training and/or advice on how to implement these measures.

### **Migratory Birds and Raptors Disturbance**

- 16. The Proponent shall not disturb or destroy the nests or eggs of any birds. If nests are encountered and/or identified, the Proponent shall take precaution to avoid further interaction and or disturbance (e.g., a 100 metres buffer around the nests). If active nests of any birds are discovered (i.e., with eggs or young), the Proponent shall avoid these areas until nesting is complete and the young have left the nest.
- 17. The Proponent shall minimize activities during periods when birds are particularly sensitive to disturbance such as migration, nesting and moulting.
- 18. The Proponent shall ensure its aircraft avoid excessive hovering or circling over areas where bird presence is likely.

# **Aircraft Flight Restrictions**

- 19. The Proponent shall not alter flight paths to approach wildlife, and avoid flying directly over animals.
- 20. The Proponent shall restrict aircraft/helicopter activity related to the project to a minimum altitude of 610 metres above ground level unless there is a specific requirement for low-level flying, which does not disturb wildlife and migratory birds.
- 21. The Proponent shall ensure that aircraft maintain a vertical distance of 1000 metres and a horizontal distance of 1500 metres from any observed groups (colonies) of migratory birds. Aircraft should avoid critical and sensitive wildlife areas at all times by choosing alternate flight corridors.
- 22. The Proponent shall ensure that aircraft/helicopter do not, unless for emergency, touch-down in areas where wildlife are present.
- 23. The Proponent shall advise all pilots of relevant flight restrictions and enforce their application over the project area, including flight paths to/from the project area.

### Caribou and Muskoxen Disturbance

24. The Proponent shall cease activities that may interfere with the migration or calving of caribou or muskox, until the caribou or muskox have passed or left the area.

### **Land Use and Restoration of Disturbed Areas**

- 25. The Proponent shall ensure that the land use area is kept clean and tidy at all times.
- 26. The Proponent shall remove all garbage, fuel and equipment upon abandonment.
- 27. The Proponent shall ensure that all disturbed areas are restored to a stable or pre-disturbed state as practical as possible upon completion of field work.

### Other

- 28. The Proponent should engage with local residents regarding planned activities in the area and should solicit available Inuit Qaujimaningit and information regarding current recreational and traditional usage of the project area which may inform project activities. Posting of translated public notices and direct engagement with potentially interested groups and individuals prior to undertaking project activities is strongly encouraged.
- 29. The Proponent should, to the extent possible, hire local people.
- 30. The Proponent shall ensure that project activities do not interfere with Inuit wildlife harvesting or traditional land use activities.

# <u>In addition to the previously issued terms and conditions, the Board recommends the following project-specific terms and conditions:</u>

### General

31. The Proponent shall operate in accordance with all commitments stated in correspondence provided to the Nunavut Planning Commission (Application to Determine Conformity, November 24, 2017), and the NIRB (Online Application Form; Non-technical summaries in English, Inuktitut and French;; and Project Description, January 2, 2018).

### **Temporary Camps and Land Use**

32. The Proponent shall ensure that all camps are located on gravel, sand or other durable land.

### OTHER NIRB CONCERNS AND RECOMMENDATIONS

In addition to the project-specific terms and conditions, the Board has previously recommended the following on March 28, 2017:

### **Change in Project Scope**

1. Responsible authorities or Proponent shall notify the Nunavut Planning Commission (NPC) and the NIRB of any changes in operating plans or conditions, including phase advancement, associated with this project prior to any such change.

### **Bear and Carnivore Safety**

2. The Proponent should review the Government of Nunavut's booklet on Bear Safety, which can be downloaded from this link: <a href="http://gov.nu.ca/sites/default/files/bear safety-reducing bear-people conflicts in nunavut.pdf">http://gov.nu.ca/sites/default/files/bear safety-reducing bear-people conflicts in nunavut.pdf</a>. Further information on bear/carnivore

- detection and deterrent techniques can be found in the "Safety in Grizzly and Black Bear Country" pamphlet, which can be downloaded from this link: <a href="http://www.enr.gov.nt.ca/sites/default/files/web\_pdf\_wd\_bear\_safety\_brochure\_1\_may\_2015">http://www.enr.gov.nt.ca/sites/default/files/web\_pdf\_wd\_bear\_safety\_brochure\_1\_may\_2015</a>.pdf.
- 3. There are polar bear and grizzly bear safety resources available from the Bear Smart Society with videos on polar bear safety available in English, French and Inuktitut at <a href="http://www.bearsmart.com/play/safety-in-polar-bear-country/">http://www.bearsmart.com/play/safety-in-polar-bear-country/</a>. Information can also be obtained from Parks Canada's website on bear safety at the following link: <a href="http://www.pc.gc.ca/eng/pn-np/nu/quttinirpaaq/visit/visit6/d.aspx">http://www.pc.gc.ca/eng/pn-np/nu/quttinirpaaq/visit/visit6/d.aspx</a> or in reviewing the "Safety in Polar Bear Country" pamphlet, which can be downloaded from the following link: <a href="http://www.pc.gc.ca/eng/pn-np/nu/quttinirpaaq/visit/visit6/~/media/pn-np/nu/auyuittuq/pdf/shared/PolarBearSafety\_English.ashx">http://www.pc.gc.ca/eng/pn-np/nu/quttinirpaaq/visit/visit6/~/media/pn-np/nu/auyuittuq/pdf/shared/PolarBearSafety\_English.ashx</a>.
- 4. Any problem wildlife or any interaction with carnivores should be reported immediately to the local Government of Nunavut, Department of Environment Conservation Office (Conservation Officer of Pond Inlet, phone: (867) 899-8034).

### **Species at Risk**

5. The Proponent review Environment and Climate Change Canada's "Environment Assessment Best Practice Guide for Wildlife at Risk in Canada", available at the following link:

http://www.sararegistry.gc.ca/virtual\_sara/files/policies/EA%20Best%20Practices%202004.pdf. The guide provides information to the Proponent on what is required when Wildlife at Risk, including *Species at Risk*, are encountered or affected by the project.

### **Migratory Birds**

- 6. The Proponent review Canadian Wildlife Services' "Key migratory bird terrestrial habitat sites in the Northwest Territories and Nunavut", available at the following link: <a href="http://publications.gc.ca/site/eng/317630/publication.html">http://publications.gc.ca/site/eng/317630/publication.html</a> and "Key marine habitat sites for migratory birds in Nunavut and the Northwest Territories", available at the following link: <a href="http://publications.gc.ca/site/eng/392824/publication.html">http://publications.gc.ca/site/eng/392824/publication.html</a>. The guide provides information to the Proponent on key terrestrial and marine habitat areas that are essential to the welfare of various migratory bird species in Canada.
- 7. For further information on how to protect migratory birds, their nests and eggs when planning or carrying out project activities, consult Environment and Climate Change Canada's Incidental Take web page and the fact sheet "Planning Ahead to Reduce the Risk of Detrimental Effects to Migratory Birds, and their Nests and Eggs" available at <a href="http://www.ec.gc.ca/paom-itmb/">http://www.ec.gc.ca/paom-itmb/</a>.

# Transport of Waste/Dangerous Goods and Waste Management

- 8. Environment and Climate Change Canada recommends that all hazardous wastes, including waste oil, receive proper treatment and disposal at an approved facility.
- 9. The Proponent shall ensure that a waste manifest or the appropriate transportation of dangerous goods (TDG) documentation accompany all potential hazardous samples and/or materials that are transported off site. Further, the Proponent shall ensure that the shipment of waste is registered with the Government of Nunavut Department of Environment (GN-

- DoE). Contact the Manager of Pollution Control and Air Quality at (867) 975-7748 to obtain a manifest if hazardous waste will be generated during project activities.
- 10. The Proponent shall provide an authorization or letter of conformation of disposal be obtained from the owner/operator of the landfill to be used for disposal of project-related wastes.

### **Aircraft Identification**

11. (*updated*) The Proponent shall provide the community of Pond Inlet, Clyde River, and Igloolik the planned helicopter activities, including photo(s) of the helicopter to be used, approximate flight paths, plans and times as available prior to commencement of activities to ensure community members are aware of the planned activities.

# REGULATORY REQUIREMENTS

The Board previously recommended in the March 28, 2017 Screening Decision Report for the North Baffin Bedrock Mapping (Steensby-Barnes) project the following legislation, which continues to apply to the current proposal:

### **Acts and Regulations**

- 1. The *Fisheries Act* (<a href="http://laws-lois.justice.gc.ca/eng/acts/F-14/index.html">http://laws-lois.justice.gc.ca/eng/acts/F-14/index.html</a>).
- 2. The *Nunavut Waters and Nunavut Surface Rights Tribunal Act* (<a href="http://lawslois.justice.gc.ca/eng/acts/n-28.8/">http://lawslois.justice.gc.ca/eng/acts/n-28.8/</a>).
- 3. The *Migratory Birds Convention Act* and *Migratory Birds Regulations* (<a href="http://lawslois.justice.gc.ca/eng/acts/M-7.01/">http://lawslois.justice.gc.ca/eng/acts/M-7.01/</a>).
- 4. The *Species at Risk Act* (<a href="http://laws-lois.justice.gc.ca/eng/acts/S-15.3/index.html">http://laws-lois.justice.gc.ca/eng/acts/S-15.3/index.html</a>). Attached in **Appendix B** is a list of Species at Risk in Nunavut.
- 5. The *Wildlife Act* (<a href="http://www.canlii.org/en/nu/laws/stat/snu-2003-c-26/latest/snu-2003-c-26.html">http://www.canlii.org/en/nu/laws/stat/snu-2003-c-26/latest/snu-2003-c-26.html</a>) which contains provisions to protect and conserve wildlife and wildlife habitat, including specific protection measures for wildlife habitat and species at risk.
- 6. The *Nunavut Act* (<a href="http://laws-lois.justice.gc.ca/eng/acts/N-28.6/">http://laws-lois.justice.gc.ca/eng/acts/N-28.6/</a>). The Proponent must comply with the proposed terms and conditions listed in the attached **Appendix C**.
- 7. The *Transportation of Dangerous Goods Regulations* (<a href="http://www.tc.gc.ca/eng/tdg/clear-tofc-211.htm">http://www.tc.gc.ca/eng/tdg/clear-tofc-211.htm</a>), *Transportation of Dangerous Goods Act* (<a href="http://laws-lois.justice.gc.ca/eng/acts/t-19.01/">http://laws-lois.justice.gc.ca/eng/acts/t-19.01/</a>), and the *Canadian Environmental Protection Act* (<a href="http://laws-lois.justice.gc.ca/eng/acts/C-15.31/">http://laws-lois.justice.gc.ca/eng/acts/C-15.31/</a>).
- 8. The *Aeronautics Act* (http://laws-lois.justice.gc.ca/eng/acts/A-2/).

### **CONCLUSION**

The foregoing constitutes the Board's screening decision with respect to the Geological Survey of Canada's "North Baffin Bedrock Mapping (Steensby-Barnes)". The NIRB remains available for consultation with the Minister regarding this report as necessary.

Dated _	January 24, 2018	at Whale Cove, NU.
	Epland	

Elizabeth Copland, Chairperson

Attachments:

Appendix A: Previously-Screened Project Proposals
Appendix B: Species at Risk in Nunavut
Appendix C: Archaeological and Palaeontological Resources Terms and Conditions for Land Use

Permit Holders

### APPENDIX A: PREVIOUSLY-SCREENED PROJECT PROPOSALS

The original project proposal NIRB (File No. 17YN003),was received by the NIRB from the Nunavut Planning Commission on January 10, 2017 and was screened by the Board in accordance with Part 4, Article 12 of the *Agreement between the Inuit of the Nunavut Settlement Area and Her Majesty the Queen in right of Canada (Nunavut Agreement)* and Section 3 of the *Nunavut Planning and Project Assessment Act*, S.C. 2013, c. 14, s. 2 (*NuPPAA*). On March 28, 2017 the NIRB issued a screening decision pursuant to paragraph 92(2)(a) of the *NuPPAA* to the Minister of Indigenous and Northern Affairs (now Minister of Crown – Indigenous Relations and Northern Affairs) which indicated that the proposed project could proceed subject to the NIRB's recommended project-specific terms and conditions.

Geological Survey of Canada's (Proponent) original "GEM-2 North Baffin Bedrock Mapping" project was located within the Qikiqtani region, with components of the proposed project to occur within the Sirmilik National Park, up to 195 kilometres (km) from the community of Pond Inlet. The Proponent indicated that it intended to conduct bedrock mapping targeting the 2.7 billion year old granite-greenstone, in order to better understand how these geological units relate to similar geological formations in Greenland and elsewhere in Nunavut. The program was proposed to take place from March 1, 2017 through August 2017.

According to the previously screened project proposal, the scope of the project included the following undertakings, works or activities:

- Use of one (1) helicopter for transportation of up to 12 personnel and equipment from Pond Inlet to various project locations;
- Undertake geological fieldwork and bedrock mapping on foot, including a portion of these activities to be conducted within Sirmilik National Park;
- Collection of fist-size rock samples for geoscience studies;
- Conduct measurement of rock structure orientation, including documentation of field observations using GPS, handheld computers and field notebooks;
- Transportation, storage (caching) and use of up to 521,463 litres of aviation fuel with a twin otter plane;

Phone: (867) 983-4600 Fax: (867) 983-2594

- Use of accommodation facilities in Pond Inlet; and
- Waste generated to be disposed at an appropriate facility in Pond Inlet.

### Appendix B

# Species at Risk in Nunavut

Due to the requirements of Section 79(2) of the Species At Risk Act (SARA), and the potential for project-specific adverse effects on listed wildlife species and its critical habitat, measures should be taken as appropriate to avoid or lessen those effects, and the effects need to be monitored. Project effects could include species disturbance, attraction to operations and destruction of habitat. This section applies to all species listed on Schedule 1 of SARA, as listed in the table below, or have been assessed by the Committee on the Status of Endangered Wildlife in Canada (COSEWIC), which may be encountered in the project area. This list may not include all species identified as at risk by the Territorial Government. The following points provide clarification on the applicability of the species outlined in the table.

- Schedule 1 is the official legal list of Species at Risk for SARA. SARA applies to all species on Schedule 1. The term "listed" species refers to species on Schedule 1.
- Schedule 2 and 3 of SARA identify species that were designated at risk by the COSEWIC prior to October 1999 and must be reassessed using revised criteria before they can be considered for addition to Schedule 1.
- Some species identified at risk by COSEWIC are "pending" addition to Schedule 1 of SARA. These species are under consideration for addition to Schedule 1, subject to further consultation or assessment.

If species at risk are encountered or affected, the primary mitigation measure should be avoidance. The Proponent should avoid contact with or disturbance to each species, its habitat and/or its residence. All direct, indirect, and cumulative effects should be considered. Refer to species status reports and other information on the species at risk Registry at <a href="http://www.sararegistry.gc.ca">http://www.sararegistry.gc.ca</a> for information on specific species.

Monitoring should be undertaken by the Proponent to determine the effectiveness of mitigation and/or identify where further mitigation is required. As a minimum, this monitoring should include recording the locations and dates of any observations of species at risk, behaviour or actions taken by the animals when project activities were encountered, and any actions taken by the proponent to avoid contact or disturbance to the species, its habitat, and/or its residence. This information should be submitted to the appropriate regulators and organizations with management responsibility for that species, as requested.

For species primarily managed by the Territorial Government, the Territorial Government should be consulted to identify other appropriate mitigation and/or monitoring measures to minimize effects to these species from the project.

Mitigation and monitoring measures must be undertaken in a way that is consistent with applicable recovery strategies and action/management plans.

Schedules of SARA are amended on a regular basis so it is important to check the SARA registry (<a href="www.sararegistry.gc.ca">www.sararegistry.gc.ca</a>) to get the current status of a species.

Updated: September 2017

Updated: September 2017		T		
Terrestrial	COSEWIC		Government Organization with Primary Management	
Species at Risk <sup>1</sup>	Designation	Schedule of SARA	Responsibility <sup>2</sup>	
	Migrato	.*		
Buff-breasted Sandpiper	Special concern	Schedule 1	ECCC	
Eskimo Curlew	Endangered	Schedule 1	ECCC	
Harlequin Duck (Eastern	Special Concern	Schedule 1	ECCC	
population)				
Harris's Sparrow	Special Concern	Pending	ECCC	
Horned Grebe (Western	Special Concern	Schedule 1	ECCC	
population)				
Ivory Gull	Endangered	Schedule 1	ECCC	
Peregrine Falcon	Special Concern	Schedule 1 -	ECCC	
	(anatum-tundrius complex <sup>3</sup> )	Schedule 3		
Red Knot (islandica	Special Concern	Schedule 1	ECCC	
subspecies)				
Red Knot (rufa subspecies)	Endangered	Schedule 1	ECCC	
Red-necked Phalarope	Special concern	Pending	ECCC	
Ross's Gull	Threatened	Schedule 1	ECCC	
Rusty Blackbird	Special Concern	Schedule 1	ECCC	
Short-eared Owl	Special Concern	Schedule 1	ECCC	
		tation		
Blanket-leaved Willow	Special Concern	Schedule 1	Government of Nunavut	
Felt-leaf Willow	Special Concern	Schedule 1	Government of Nunavut	
Porsild's Bryum (Moss)	Threatened	Schedule 1	Government of Nunavut	
		opods		
Traverse Lady Beetle	Special Concern	Pending	Government of Nunavut	
		l Wildlife		
Caribou (Barren-Ground population)	Threatened	Pending	Government of Nunavut	
Dolphin and Union Caribou	Special Concern	Schedule 1	Government of Nunavut	
Grizzly Bear (Western Population)	Special Concern	Pending	Government of Nunavut	
Peary Caribou	Endangered	Schedule 1	Government of Nunavut	
Peary Caribou (High Arctic Population)	Endangered	Schedule 2	Government of Nunavut	
Peary Caribou (Low Arctic Population)	Threatened	Schedule 2	Government of Nunavut	
Wolverine	Special Concern	Pending	Government of Nunavut	
Wolverine (Western population)	Non-active	Pending	Government of Nunavut	
<u> </u>	Marine Wildlife			
Atlantic Walrus	Special Concern	Pending	DFO	
Beluga Whale	1	Schedule 2	DFO	
(Cumberland Sound	Endangered			
population)				
Beluga Whale (Eastern High Arctic – Baffin	Special Concern	Pending	DFO	
Bay population)				
Beluga Whale	Endangered	Pending	DFO	
(Eastern Hudson Bay	5			
population)				

Beluga Whale (Southeast	Endangered	Schedule 2	DFO
Baffin Island – Cumberland			
Sound population)			
Beluga Whale	Special Concern	Pending	DFO
(Western Hudson Bay			
population)			
Bowhead Whale (Eastern	Endangered	Schedule 2	DFO
Arctic population			
Bowhead Whale	Special Concern	Pending	DFO
(Eastern Canada – West			
Greenland population)			
Killer Whale (Northwest	Special Concern	Pending	DFO
Atlantic / Eastern Arctic			
populations)			
Narwhal	Special Concern	Pending	DFO
Polar Bear	Special Concern	Schedule 1	Government of
			Nunavut/DFO
	Fi	sh	
Atlantic Cod, Arctic Lakes	Special Concern	Pending	DFO
Atlantic Wolffish	Special Concern	Schedule 1	DFO
Bering Wolffish	Special Concern	Schedule 3	DFO
Blackline Prickleback	Special Concern	Schedule 3	DFO
Fourhorn Sculpin	Special Concern	Schedule 3	DFO
Fourhorn Sculpin (Freshwater	Data Deficient	Schedule 3	DFO
form)			
Northern Wolffish	Threatened	Schedule 1	DFO
Roundnose Grenadier	Endangered	Pending	DFO
Spotted Whitefish	Threatened	Schedule 1	DFO
Thorny Skate	Special Concern	Pending	DFO

<sup>&</sup>lt;sup>1</sup> The Department of Fisheries and Oceans has responsibility for aquatic species.

<sup>&</sup>lt;sup>2</sup>Environment Canada (EC) has a national role to play in the conservation and recovery of Species at Risk in Canada, as well as responsibility for management of birds described in the Migratory Birds Convention Act (MBCA). Day-to-day management of terrestrial species not covered in the MBCA is the responsibility of the Territorial Government. Populations that exist in National Parks are also managed under the authority of the Parks Canada Agency.

# Appendix C Archaeological and Palaeontological Resources Terms and Conditions for Land Use Permit Holders



#### INTRODUCTION

The Department of Culture and Heritage (CH) routinely reviews land use applications sent to the Nunavut Water Board, Nunavut Impact Review Board and the Indigenous and Northern Affairs Canada. These terms and conditions provide general direction to the permittee/proponent regarding the appropriate actions to be taken to ensure the permittee/proponent carries out its role in the protection of Nunavut's archaeological and palaeontological resources.

### TERMS AND CONDITIONS

1) The permittee/proponent shall have a professional archaeologist and/or palaeontologist perform the following **Functions** associated with the **Types of Development** listed below or similar development activities:

	Types of Development	Function
	(See Guidelines below)	(See Guidelines below)
2)	Large scale prospecting	Archaeological/Palaeontological
a)	Large scale prospecting	Overview Assessment
	Diamond drilling for exploration or	
b)	geotechnical purpose or planning of	Archaeological/ Palaeontological
	linear disturbances	Inventory
	Construction of linear disturbances,	Archaeological/ Palaeontological
c)	Extractive disturbances, Impounding	Inventory or Assessment or
	disturbances and other land	Mitigation
	disturbance activities	wiitigation

Note that the above-mentioned functions require either a Nunavut Archaeologist Permit or a Nunavut Palaeontologist Permit. CH is authorized by way of the *Nunavut and Archaeological and Palaeontological Site Regulations*<sup>1</sup> to issue such permits.

2) The permittee/proponent shall not operate any vehicle over a known or suspected archaeological or palaeontological site.

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<sup>&</sup>lt;sup>1</sup>P.C. 2001-1111 14 June, 2001

- 3) The permittee/proponent shall not remove, disturb, or displace any archaeological artifact or site, or any fossil or palaeontological site.
- 4) The permittee/proponent shall immediately contact CH at (867) 934-2046 or (867) 975-5500 should an archaeological site or specimen, or a palaeontological site or fossil, be encountered or disturbed by any land use activity.
- 5) The permittee/proponent shall immediately cease any activity that disturbs an archaeological or palaeontological site encountered during the course of a land use operation until permitted to proceed with the authorization of CH.
- 6) The permittee/proponent shall follow the direction of CH in restoring disturbed archaeological or palaeontological sites to an acceptable condition. If these conditions are attached to either a Class A or B Permit under the Territorial Lands Act Indigenous and Northern Affairs Canada directions will also be followed.
- 7) The permittee/proponent shall provide all information requested by CH concerning all archaeological sites or artifacts and all palaeontological sites and fossils encountered in the course of any land use activity.
- 8) The permittee/proponent shall make best efforts to ensure that all persons working under its authority are aware of these conditions concerning archaeological sites and artifacts and palaeontological sites and fossils.
- 9) If a list of recorded archaeological and/or palaeontological sites is provided to the permittee/proponent by CH as part of the review of the land use application the permittee/proponent shall avoid the archaeological and/or palaeontological sites listed.
- 10) Should a list of recorded sites be provided to the permittee/proponent, the information is provided solely for the purpose of the proponent's land use activities as described in the land use application, and must otherwise be treated confidentially by the proponent.

# **Legal Framework**

As stated in Article 33 of the Agreement between the Inuit of the Nunavut Settlement Area and Her Majesty the Queen in right of Canada (Nunavut Agreement):

Where an application is made for a land use permit in the Nunavut Settlement Area, and there are reasonable grounds to believe that there could be sites of archaeological importance on the lands affected, no land use permit shall be issued without written consent of the Designated Agency. Such consent shall not be unreasonably withheld. [33.5.12]

Each land use permit referred to in Section 33.5.12 shall specify the plans and methods of archeological site protection and restoration to be followed by the permit holder, and any other conditions the Designated Agency may deem fit. [33.5.13]

# Palaeontology and Archaeology

Under the  $Nunavut Act^2$ , the federal government can make regulations for the protection, care and preservation of palaeontological and archaeological sites and specimens in Nunavut. Under

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<sup>&</sup>lt;sup>2</sup> s. 51(1)

the *Nunavut Archaeological and Palaeontological Sites Regulations*<sub>3</sub>, it is illegal to alter or disturb any palaeontological or archaeological site in Nunavut unless permission is first granted through the permitting process.

### **Definitions**

As defined in the *Nunavut Archaeological and Palaeontological Sites Regulations*, the following definitions apply:

"archaeological site" means a place where an archaeological artifact is found.

"archaeological artifact" means any tangible evidence of human activity that is more than 50 years old and in respect of which an unbroken chain of possession or regular pattern of usage cannot be demonstrated, and includes a Denesuline archaeological specimen referred to in section 40.4.9 of the Agreement between the Inuit of the Nunavut Settlement Area and Her Majesty the Queen in right of Canada (Nunavut Agreement).

"palaeontological site" means a site where a fossil is found.

"fossil" includes:

Fossil means the hardened or preserved remains or impression of previously living organisms or vegetation and includes:

- (a) natural casts;
- (b) preserved tracks, coprolites and plant remains; and
- (c) the preserved shells and exoskeletons of invertebrates and the preserved eggs, teeth and bones of vertebrates.

Guidelines for Developers for the Protection of Archaeological Resources in the Nunavut Territory

(**Note:** Partial document only, complete document at: www.ch.gov.nu.ca/en/Archaeology.aspx)

### Introduction

The following guidelines have been formulated to ensure that the impacts of proposed developments upon heritage resources are assessed and mitigated before ground surface altering activities occur. Heritage resources are defined as, but not limited to, archaeological and historical sites, burial grounds, palaeontological sites, historic buildings and cairns Effective collaboration between the developer, the Department of Culture, and Heritage (CH), and the contract archaeologist(s) will ensure proper preservation of heritage resources in the Nunavut Territory. The roles of each are briefly described.

CH is the Nunavut Government agency which oversees the protection and management of heritage resources in Nunavut, in partnership with land claim authorities, regulatory agencies, and the federal government. Its role in mitigating impacts of developments on heritage resources is as follows: to identify the need for an impact assessment and make recommendations to the appropriate regulatory agency; set the terms of reference for the study depending upon the scope of the development; suggest the names of qualified individuals

<sup>&</sup>lt;sup>3</sup> P.C. 2001-1111 14 June, 2001

prepared to undertake the study to the developer; issue an archaeologist or palaeontologist permit authorizing field work; assess the completeness of the study and its recommendations; and ensure that the developer complies with the recommendations.

The primary regulatory agencies that CH provides information and assistance to are the Nunavut Impact Review Board, for development activities proposed for Inuit Owned Lands (as defined in Section 1.1.1 of the Agreement between the Inuit of the Nunavut Settlement Area and Her Majesty the Queen in right of Canada (Nunavut Agreement)), and the Indigenous and Northern Affairs Canada, for development activities proposed for federal Crown Lands.

A developer is the initiator of a land use activity. It is the obligation of the developer to ensure that a qualified archaeologist or palaeontologist is hired to perform the required study and that provisions of the contract with the archaeologist or palaeontologist allow permit requirements to be met; i.e. fieldwork, collections management, artifact and specimen conservation, and report preparation. On the recommendation of the contract archaeologist or palaeontologist in the field and the Government of Nunavut, the developer shall implement avoidance or mitigative measures to protect heritage resources or to salvage the information they contain through excavation, analysis, and report writing. The developer assumes all costs associated with the study in its entirety.

Through his or her active participation and supervision of the study, the contract archaeologist or palaeontologist is accountable for the quality of work undertaken and the quality of the report produced. Facilities to conduct fieldwork, analysis, and report preparation should be available to this individual through institutional, agency, or company affiliations. Responsibility for the curation of objects recovered during field work while under study and for documents generated in the course of the study as well as remittance of artifacts, specimens and documents to the repository specified on the permit accrue to the contract archaeologist or palaeontologist. This individual is also bound by the legal requirements of the *Nunavut Archaeological and Palaeontological Sites Regulations*.

### **Types of Development**

In general, those developments that cause concern for the safety of heritage resources will include one or more of the following kinds of surface disturbances. These categories, in combination, are comprehensive of the major kinds of developments commonly proposed in Nunavut. For any single development proposal, several kinds of these disturbances may be involved

- Linear disturbances: including the construction of highways, roads, winter roads, transmission lines, and pipelines;
- Extractive disturbances: including mining, gravel removal, quarrying, and land filling;
- *Impoundment disturbances: including dams, reservoirs, and tailings ponds;*
- Intensive land use disturbances: including industrial, residential, commercial, recreational, and land reclamation work, and use of heritage resources as tourist developments.

• Mineral, oil and gas exploration: establishment of camps, temporary airstrips, access routes, well sites, or quarries all have potential for impacting heritage resources.

# **Types of Studies Undertaken to Preserve Heritage Resources**

**Overview:** An overview study of heritage resources should be conducted at the same time as the development project is being designed or its feasibility addressed. They usually lack specificity with regard to the exact location(s) and form(s) of impact and involve limited, if any, field surveys. Their main aim is to accumulate, evaluate, and synthesize the existing knowledge of the heritage of the known area of impact. The overview study provides managers with baseline data from which recommendations for future research and forecasts of potential impacts can be made. A Class I Permit is required for this type of study if field surveys are undertaken.

**Reconnaissance:** This is done to provide a judgmental appraisal of a region sufficient to provide the developer, the consultant, and government managers with recommendations for further development planning. This study may be implemented as a preliminary step to inventory and assessment investigations except in cases where a reconnaissance may indicate a very low or negligible heritage resource potential. Alternately, in the case of small-scale or linear developments, an inventory study may be recommended and obviate the need for a reconnaissance.

The main goal of a reconnaissance study is to provide baseline data for the verification of the presence of potential heritage resources, the determination of impacts to these resources, the generation of terms of reference for further studies and, if required, the advancement of preliminary mitigative and compensatory plans. The results of reconnaissance studies are primarily useful for the selection of alternatives and secondarily as a means of identifying impacts that must be mitigated after the final siting and design of the development project. Depending on the scope of the study, a Class 1 or Class 2 Permit is required for this type of investigation.

**Inventory:** A resource inventory is generally conducted at that stage in a project's development at which the geographical area(s) likely to sustain direct, indirect, and perceived impacts can be well defined. This requires systematic and intensive fieldwork to ascertain the effects of all possible and alternate construction components on heritage resources. All heritage sites must be recorded on Government of Nunavut Site Survey forms. Sufficient information must be amassed from field, library and archival components of the study to generate a predictive model of the heritage resource base that will:

- allow the identification of research and conservation opportunities;
- enable the developer to make planning decisions and recognize their likely effects on the known or predicted resources; and
- make the developer aware of the expenditures, which may be required for subsequent studies and mitigation. A Class 1 or 2 permit is required.

**Assessment:** At this stage, sufficient information concerning the numbers and locations of heritage resources will be available, as well as data to predict the forms and magnitude of impacts. Assessments provide information on the size, volume, complexity and content of a

heritage resource, which is used to rank the values of different sites or site types given current archaeological knowledge. As this information will shape subsequent mitigation program(s), great care is necessary during this phase.

**Mitigation:** This refers to the amelioration of adverse impacts to heritage resources and involves the avoidance of impact through the redesign or relocation of a development or its components; the protection of the resource by constructing physical facilities; or, the scientific investigation and recovery of information from the resource by excavation or other method. The type(s) of appropriate mitigative measures are dictated by their viability in the context of the development project. Mitigation strategies must be developed in consultation with, and approved by, the Department of Culture and Heritage. It is important to note that mitigation activities should be initiated as far in advance of the construction of the development as possible.

**Surveillance and monitoring:** These may be required as part of the mitigation program.

Surveillance may be conducted during the construction phase of a project to ensure that the developer has complied with the recommendations.

*Monitoring* involves identification and inspection of residual and long-term impacts of a development (i.e. shoreline stability of a reservoir); or the use of impacts to disclose the presence of heritage resources, for example, the uncovering of buried sites during the construction of a pipeline.