

# SCREENING DECISION REPORT NIRB FILE No.: 18YN020

NPC File No.: 148796

# May 18, 2018

Following the Nunavut Impact Review Board's (NIRB or Board) assessment of all materials provided, the NIRB is recommending that a review of Polar Knowledge Canada's "Permafrost Dynamics in Response to Climate Change on Victoria Island, Nunavut" is not required pursuant to paragraph 92(1)(a) of the *Nunavut Planning and Project Assessment Act*, S.C. 2013, c. 14, s. 2 (*NuPPAA*).

Subject to the Proponent's compliance with the terms and conditions as set out in below, the NIRB is of the view that the project proposal is not likely to cause significant public concerns, and it is unlikely to result in significant adverse environmental and social impacts. The NIRB therefore recommends that the responsible Minister accepts this Screening Decision Report.

#### OUTLINE OF SCREENING DECISION REPORT

- 1) REGULATORY FRAMEWORK
- 2) Project Referral
- 3) PROJECT OVERVIEW & THE NIRB ASSESSMENT PROCESS
- 4) Assessment of the Project Proposal in accordance with Part 3 of NuPPAA
- 5) VIEWS OF THE BOARD
- 6) RECOMMENDED PROJECT-SPECIFIC TERMS AND CONDITIONS
- 7) OTHER NIRB CONCERNS AND RECOMMENDATIONS
- 8) REGULATORY REQUIREMENTS
- 9) Conclusion

#### REGULATORY FRAMEWORK

The primary objectives of the NIRB are set out in Section 12.2.5 of the Agreement between the Inuit of the Nunavut Settlement Area and Her Majesty the Queen in right of Canada (Nunavut Agreement) and are confirmed by section 23 of the NuPPAA:

*Nunavut Agreement*, Article 12, Section 12.2.5: In carrying out its functions, the primary objectives of NIRB shall be at all times to protect and promote the existing and future well-being of the residents and communities of the Nunavut Settlement Area, and to protect the ecosystemic integrity of the Nunavut Settlement Area. NIRB shall take into account the well-being of the residents of Canada outside the Nunavut Settlement Area.

The purpose of screening is provided for under section 88 of the *NuPPAA*:

*NuPPAA*, s. 88: The purpose of screening a project is to determine whether the project has the potential to result in significant ecosystemic or socio-economic impacts and, accordingly, whether it requires a review by the Board...

To determine whether a review of a project is required, the NIRB is guided by the considerations as set out under subsection 89(1) of *NuPPAA*:

*NuPPAA*, s. 89(1): The Board must be guided by the following considerations when it is called on to determine, on the completion of a screening, whether a review of the project is required:

- (a) a review is required if, in the Board's opinion,
  - i. the project may have significant adverse ecosystemic or socioeconomic impacts or significant adverse impacts on wildlife habitat or Inuit harvest activities,
  - ii. the project will cause significant public concern, or
  - iii. the project involves technological innovations, the effects of which are unknown; and
- (b) a review is not required if, in the Board's opinion,
  - i. the project is unlikely to cause significant public concern, and
  - ii. its adverse ecosystemic and socioeconomic impacts are unlikely to be significant, or are highly predictable and can be adequately mitigated by known technologies.

It is noted that subsection 89(2) of the NuPPAA provides that the considerations set out in paragraph 89(1)(a) prevail over those set out in paragraph 89(1)(b) of the NuPPAA.

As set out under subsection 92(1) of the *NuPPAA*, upon conclusion of the screening process, the Board must provide its written report the Minister:

*NuPPAA*, s. 92(1): The Board must submit a written report to the responsible Minister containing a description of the project that specifies its scope and indicating that:

- (a) a review of the project is not required;
- (b) a review of the project is required; or
- (c) the project should be modified or abandoned.

Where the NIRB determines that a project may be carried out without a review, the NIRB has the discretion to recommend specific terms and conditions to be attached to any approval of the project proposal pursuant to paragraph 92(2)(a) of NuPPAA as follows:

NuPPAA, s. 92(2) In its report, the Board may also

(a) recommend specific terms and conditions to apply in respect of a project that it determines may be carried out without a review.

#### PROJECT REFERRAL

On March 21, 2018 the NIRB received a referral to screen Polar Knowledge Canada's (PKC) "Permafrost Dynamics in Response to Climate Change on Victoria Island, Nunavut" project proposal from the Nunavut Planning Commission (NPC or Commission) which noted that the project proposal is outside the area of an applicable regional land use plan.

Pursuant to Article 12, Sections 12.4.1 and 12.4.4 of the *Nunavut Agreement* and section 87 of the *NuPPAA*, the NIRB commenced screening this project proposal and assigned it file number 18YN020.

#### PROJECT OVERVIEW & THE NIRB ASSESSMENT PROCESS

# 1. Project Scope

The proposed "Permafrost Dynamics in Response to Climate Change on Victoria Island, Nunavut" project is located within the Kitikmeot region, within the municipality of Cambridge Bay, its surrounding area and within the southern part of Victoria Island. The Proponent intends to start a research project to study the response of Victoria Island permafrost ecosystems to climate change and their environmental implications. The program is proposed to take place from May to August 2018.

As required under subsection 86(1) of the *NuPPAA*, the Board accepts the scope of the Permafrost Dynamics in Response to Climate Change on Victoria Island, Nunavut project as set out by Polar Knowledge Canada in the proposal. The scope of the project proposal includes the following undertakings, works, or activities:

- Use of aircraft for pick-ups and drop-offs;
- Use of All Terrain Vehicles (ATVs) to access study sites near the community;
- Deployment and use of geophysical tools to undertake fieldwork. Specific field activities include:
  - Use of aircraft for aerial surveys;
  - Use of a portable earth drill to collect permafrost samples from the study sites to characterize the permafrost conditions;
  - Use of ground-penetrating radar to survey the active layer of permafrost and to image the subsurface;
  - o Monitor spatial changes in the landscape due to thawing permafrost with the use of high-precision Global Navigation Satellite (GPS) System and satellite images;
  - Use of a series of sensors connected to a data logging system to measure ground temperature changes and monitor permafrost thaw in the area;
  - o Characterize and sample sediments found at the land surface;
  - Assess the impacts of permafrost disturbances on the water quality of lakes and streams;
  - o Gather local knowledge on the changes occurring across the Arctic landscape;
- Transportation, storage and use of fuel for equipment refuelling; and
- Use of accommodations and facilities at the Canadian High Arctic Research Station (CHARS) campus to collect baseline knowledge of permafrost and landscape changes in the Kitikmeot Region.

# 2. Inclusion or Exclusion to Scoping List

The NIRB has identified no additional works or activities in relation to the project proposal. As a result, the NIRB proceeded with screening the project based on the scope as described above.

# 3. Key Stages of the Screening Process

The following key stages were completed:

Date	Stage
March 21, 2018	Receipt of project proposal and positive conformity determination
	from the NPC
March 21, 2018 &	Information requests
March 27, 2018	
April 5, 2018	Proponent responded to information request
April 5, 2018	Scoping pursuant to subsection 86(1) of the <i>NuPPAA</i>
April 10, 2018	Public engagement and comment request
May 1, 2018	Receipt of public comments
May 4, 2018	Ministerial extension requested from the Minister Responsible for
	Nunavut Arctic College

#### 4. Public Comments and Concerns

Notice regarding the NIRB's screening of this project proposal was distributed on April 10, 2018 to community organizations in Cambridge Bay, as well as to relevant federal and territorial government agencies, Inuit organizations and other parties. The NIRB requested that interested parties review the proposal and provide the Board with any comments or concerns by May 1, 2018 regarding:

- Whether the project proposal is likely to arouse significant public concern; and if so, why:
- Whether the project proposal is likely to cause significant adverse eco-systemic or socioeconomic effects; and if so, why;
- Whether the project proposal is likely to cause significant adverse impacts on wildlife habitat or Inuit harvest activities; and if so, why;
- Whether the project proposal is of a type where the potential adverse effects are highly predictable and mitigable with known technology, (and providing any recommended mitigation measures); and
- Any matter of importance to the Party related to the project proposal.

The following is a summary of the comments and concerns received by the NIRB:

#### Fisheries and Oceans Canada (DFO)

Has reviewed the proposal and determined that it is not within its mandate and therefore do not have any comments.

#### **Indigenous and Northern Affairs Canada (INAC)**

No comments or additional terms and conditions.

# 5. Comments and Concerns with respect to Inuit Qaujimaningit, Traditional, and Community Knowledge

No concerns or comments were received with respect to Inuit Qaujimaningit or traditional and community knowledge in relation to the proposed project.

# 6. Time of Report Extension

The NIRB was not able to provide its screening decision report to the responsible Minister within 45 days as required by Article 12, Section 12.4.5 of the *Nunavut Agreement* and subsection 92(3) of the *NuPPAA*. Therefore, on May 4, 2018 the NIRB wrote to the Minister Responsible for Nunavut Arctic College, Government of Nunavut, seeking an extension to the 45-day timeline for the provision of the Board's Report.

#### ASSESSMENT OF THE PROJECT PROPOSAL IN ACCORDANCE WITH PART 3 OF NUPPAA

In determining whether a review of the project is required, the Board considered whether the project proposal had potential to result in significant ecosystemic or socio-economic impacts.

Accordingly, the assessment of impact significance was based on the analysis of those factors that are set out under section 90 of the *NuPPAA*. The Board took particular care to take into account Inuit Qaujimaningit, traditional and community knowledge in carrying out its assessment and determination of the significance of impacts.

The following is a summary of the Board's assessment of the factors that are relevant to the determination of significant impacts with respect of this project proposal:

1. The size of the geographic area, including the size of wildlife habitats, likely to be affected by the impacts.

The proposed project is within the municipality of Cambridge Bay, its surrounding area and within the southern part of Victoria Island. Components of the proposed project would occur in proximity to the Ovayok Territorial Park, and would include ATV-assisted travel routes from Cambridge Bay to nearby study sites and aircraft travel routes to remote study areas. As identified by mapping sources, the proposed activities may take place within habitats for many far-ranging wildlife species such as grizzly bears, muskox, wolves, wolverines, migratory birds and non-migratory birds, small terrestrial mammals, and Species at Risk (Dolphin and Union caribou), and may potentially affect animal migratory patterns.

2. The ecosystemic sensitivity of that area.

The proposed project would occur in an area with no particular identified ecosystemic sensitivity with exception of some of the aerial survey activities outlined within the project proposal that would occur in proximity to the Ovayok Territorial Park. This area has been identified as having value and priority to the local community for:

- i. Caribou, caribou habitat, and their associated migration routes; and
- ii. Terrestrial wildlife such as muskox and grizzly bears.

3. The historical, cultural and archaeological significance of that area.

The Proponent has identified no known areas of historical, cultural and archaeological significance associated with the project area. Should the project be approved to proceed, the Proponent would be required to contact the Government of Nunavut-Department of Culture and Heritage if any sites of historical, cultural or archaeological significance are encountered.

4. The size of the human and the animal populations likely to be affected by the impacts.

The proposed project would occur within the municipality of Cambridge Bay, its surrounding area and within the southern part of Victoria Island. The NIRB notes that there is potential for impact to the Dolphin and Union caribou herds, which could result in negative impacts of traditional pursuits such as caribou hunting and migration routes. No other specific animal populations have been identified as likely to be affected by potential project impacts.

Although no significant public concerns were raised during the public commenting period, the NIRB notes that the close proximity of the proposed activities to the community of Cambridge Bay, to the Ovayok Territorial Park and areas used by residents for recreational/traditional pursuits could potentially contribute to public concern developing. A term and condition has been recommended to direct engagement with the community, hunters and trappers organization and interested parties, as well as the posting of public notices to ensure residents are aware of the geophysical research activities being or to be conducted.

5. The nature, magnitude and complexity of the impacts; the probability of the impacts occurring; the frequency and duration of the impacts; and the reversibility or irreversibility of the impacts.

As the "Permafrost Dynamics in Response to Climate Change on Victoria Island, Nunavut" project is a proposed research program, the nature of potential impacts is considered to be well-known. Potential adverse impacts are likely to be localized, of low magnitude and infrequent (up to 30 days). However, due to the proximity of the project activity area to habitat for caribou and other ungulate species, specific mitigation measures for the protection of caribou and other terrestrial wildlife species may be necessary. Based on past evidence of similar scope of activities, potential adverse impacts to terrestrial wildlife will be reversible and mitigable with due care.

6. The cumulative impacts that could result from the impacts of the project combined with those of any other project that has been carried out, is being carried out or is likely to be carried out.

The proposed project would take place within a 100 kilometre radius to a number of other projects that are currently active, in addition to other projects proposed and currently undergoing assessment by the Board as listed in Table 1 below. However, it is noted that this project is not likely to result in residual or cumulative impacts. The potential for cumulative impacts to terrestrial wildlife and their respective habitats resulting from the research

activities and other projects occurring in the region has been identified and considered in the development of the NIRB's recommendations. Terms and conditions recommended for each of these projects are expected to reduce any residual impacts, and as such would limit or eliminate the potential for cumulative effects to occur.

**Table 1: Project List** 

NIRB P	roject	Project Title	Project Type		
Number					
Active Project	Active Projects				
17UN042		CAT-TRAIN: Canadian Arctic Tidal Transect	Research		
		Research and Infrastructure Network			
18YN011		Spatial Mapping of Water Chemistry using the	Research		
		ChemYak			
Past Projects					
16DN063		Operation Nunalivut 2017	Defence		
16YN019		Polar Knowledge Canada (POLAR) camp on	Research		
		Greiner Lake, Cambridge Bay			
16YN027		Cambridge Bay Nearshore Ecological Survey	Research		
16YN054		Baseline Monitoring of Marine Productivity	Research		
		and Oceanography Spanning the Northwest			
		Passage Using Ships of Opportunity			
17YN041	17YN041 A Coastal, Pan-Canadian Collection of Plants,		Research		
		Microalgae and Marine Invertebrates for the			
		Canadian Museum of Nature, as part of			
		Canada C3			

7. Any other factor that the Board considers relevant to the assessment of the significance of impacts.

No other specific factors have been identified as relevant to the assessment of this project proposal.

#### VIEWS OF THE BOARD

In considering the factors as set out above in the screening of the project proposal, the NIRB has identified a number of issues below and respectfully provide the following views regarding whether or not the proposed project has the potential to result in significant impacts. In addition, the NIRB has proposed terms and conditions that would mitigate the potential adverse impacts identified.

# **Administrative Conditions:**

To encourage compliance with applicable regulatory requirements and assist the Board and responsible authorities with compliance and effects monitoring for project activities, the following project-specific terms and conditions have been recommended: 1-4.

#### Ecosystem, wildlife habitat and Inuit harvesting activities:

<u>Issue 1:</u> Potential adverse impacts to terrestrial wildlife (including caribou and muskox), migratory and non-migratory birds, and their associated habitats due to increased noise from ATV and aircraft transportation of research personnel, and aerial survey and ground-based research activities.

Board views: As discussed above in the assessment of factors relevant to this project proposal, the potential for impact(s) is applicable to a small geographic area and is limited due to infrequent activities within the area surrounding Cambridge Bay and the size of the samples being collected. There is a potential for impacts to terrestrial wildlife species such as caribou and muskox, their migration routes, and migratory and non-migratory birds from the movement of personnel and from project-related noise. Any resulting impacts would be expected to be temporary only, low in magnitude, and short in duration (anticipated to last a few hours per day over a four (4) week period). General wildlife protocols and migratory bird management are expected to further mitigate potential adverse impacts to terrestrial wildlife species including birds breeding in the area.

The Proponent would also be required to follow the *Migratory Birds Convention Act*, *Migratory Birds* Regulations, *Species at Risk Act* and the *Wildlife Act (Nunavut)* (see Regulatory Requirements section).

Recommended Mitigation Measures: It is recommended that the potential adverse impacts may be mitigated by measures such as requiring the Proponent to avoid nesting areas of migratory birds, avoid wildlife and ensure not to harass wildlife, and to ensure that project personnel are properly briefed on wildlife protocols, sensitivities, and management procedures prior to undertaking research sampling activities. The NIRB recommends the following terms and conditions to mitigate the potential adverse impacts to terrestrial wildlife, migratory birds and their associated habitat: 5, 6, and 11 through 23.

<u>Issue 2:</u> Potential adverse impacts to surface water quality, fish and fish habitat, vegetation health and soil quality from the use of ATVs for transportation of personnel to and from the project sites, potential fuel spills during refuelling activities, runoff from ground disturbance activities and the collection of soil samples and vegetation for research activities.

Board Views: There is potential for adverse impacts to the surrounding areas from the use of ATVs to transport personnel to nearby research sites, from the storage and use of fuel during refuelling activities, and to the vegetation health and soil quality from the collection of soil samples and from the vegetation surveys associated with the research activities. However, the potential adverse impacts to surface water quality, fish and fish habitat, vegetation health and soil quality are considered to be of low magnitude, infrequent and reversible in nature. In addition to the Proponent's proposed mitigation measures, it is expected that standard operational considerations such as provision of

spill response equipment on site would mitigate any potential adverse impacts to soil, vegetation, surface water quality, including fish and fish habitat.

The Proponent would also be required to follow the Wildlife Act (Nunavut) (see Regulatory Requirements section) for the collection of soil samples and vegetation samples. In addition, the Proponent would be required to follow the Fisheries Act, and Nunavut Waters and Nunavut Surface Rights Tribunal Act, the Transportation of Dangerous Goods Regulations, Transportation of Dangerous Goods Act and the Canadian Environmental Protection Act

Recommended Mitigation Measures: It is recommended that the potential adverse impacts to the surface water quality and the terrestrial environment, particularly for vegetation and surface soils and terrestrial wildlife habitats would be mitigated by measures requiring the Proponent to ensure wastes are properly disposed of and transported back to the community of Cambridge Bay; that the sites are kept clean and tidy and that movement of vehicles would only be conducted over ground surfaces that are capable of supporting the vehicles. The Board recommends terms and conditions 5, 6 through 10, and 24 through 27 to mitigate potential adverse impacts to surface water quality, vegetation health and soil quality and terrestrial wildlife habitats.

<u>Issue 3:</u> Potential adverse impacts to public and traditional land use activities in the area due to research activities, transportation of personnel using ATV's and use of aircraft for transportation and aerial surveys ground-based research activities.

Board Views: There is potential for the proposed project activities to disrupt traditional and recreational land use activities as the activities would occur within the municipality of Cambridge Bay and within its surrounding area. The project activities are short term (30 days) in nature and the impacts are expected to be temporary in nature, reversible and mitigable with due care. The Proponent has indicated that the proposed project would be taking place within the area surrounding Cambridge Bay, in proximity to the Ovayok Territorial Park. This area is known for traditional land use activities, however, due to the low-intensity and intermittent nature of the proposed project components, standard measures would be expected to mitigate any potential adverse impacts.

Recommended Mitigation Measures: Term and condition 28 is recommended to ensure that the affected communities and organizations are informed about the project proposal and term and condition 29 has been recommended to ensure that project activities do not interfere with Inuit wildlife harvesting or traditional land use activities in the area. In addition, terms and conditions 11 through 18 have been recommended to minimize interference with the movements of wildlife and migratory birds.

# **Socio-economic effects on northerners:**

<u>Issue 4:</u> Potential adverse impacts to historical, cultural and archaeological sites from research activities.

- Board Views: The Proponent is proposing to work in area with some known historical, cultural, or archaeological sites as previously identified in comments received by the Government of Nunavut.
  - The Proponent would be required to follow the *Nunavut Act* (as recommended in Regulatory Requirements section) if any sites of historical, cultural, and archaeological importance are encountered during their research activities and to contact the Government of Nunavut-Department of Culture and Heritage.
- <u>Recommended Mitigation Measures</u>: The Board recommends term and condition 28 to ensure that the potential adverse impacts to historical sites may be mitigated by measures such as soliciting available Inuit Qaujimaningit from local residents.
- <u>Issue 5:</u> Potential benefit to the local community from the hiring of local summer students and guides, and purchasing of local goods and services.
- Board Views: The Proponent has committed to hiring local summer students and guides for the life of the project and has also committed to reporting back to the community of Cambridge Bay and other Nunavut organizations about their scientific surveys and findings. It is noted that the Proponent will be using accommodations at the Canadian High Arctic Research Station. The Proponent also indicated that they would be purchasing local goods and services within the community of Cambridge Bay.
- Recommended Mitigation Measures: Terms and conditions 28 and 30 have been recommended to ensure the Proponent informs the community of the research activities and findings as well as provide community members with information to ensure a successful local hiring opportunity.

# Significant public concern:

- <u>Issue 6:</u> No significant public concern was expressed during the public commenting period for this file.
- <u>Board Views:</u> Follow up consultation and involvement of community members is expected to mitigate any potential for public concern resulting from project activities.
- Recommended Mitigation Measures: Term and condition 28 is recommended to ensure that the affected community and organizations are informed about the project proposal, and to provide the Proponent with an opportunity to proactively address or mitigate any concerns that may arise from the project activities' findings.

# Technological innovations for which the effects are unknown:

No specific issues have been identified associated with this project proposal.

In considering the above factors and subject to the Proponent's compliance with the terms and conditions necessary to mitigate against the potential adverse environmental and social effects, the Board is of the view that the proposed project is unlikely to cause significant public concern and its adverse ecosystemic and socioeconomic impacts are unlikely to be significant, or are highly predictable and can be adequately mitigated by known technologies.

# RECOMMENDED PROJECT-SPECIFIC TERMS AND CONDITIONS

The Board is recommending the following specific terms and conditions to apply in respect of the project:

#### General

- 1. Polar Knowledge Canada (the Proponent) shall maintain a copy of the Project Terms and Conditions at the site of operation at all times.
- 2. The Proponent shall forward copies of all permits obtained and required for this project to the Nunavut Impact Review Board (NIRB) prior to the commencement of the project.
- 3. The Proponent shall operate in accordance with all commitments stated in correspondence provided to the Nunavut Planning Commission (NPC File No.: 148796) and the NIRB (Online Application Form, April 5, 2018).
- 4. The Proponent shall operate the site in accordance with all applicable Acts, Regulations and Guidelines.

# **Waste Disposal**

5. The Proponent shall keep all garbage and debris in bags placed in a covered metal container or equivalent until disposed of at an approved facility. All such wastes shall be kept inaccessible to wildlife at all times.

#### **Fuel and Chemical Storage**

- 6. The Proponent shall store all fuel and chemicals in such a manner that they are inaccessible to wildlife.
- 7. The Proponent shall locate all fuel and other hazardous materials a minimum of thirty-one (31) metres away from the high water mark of any water body and in such a manner as to prevent their release into the environment unless otherwise authorized by the Nunavut Water Board.
- 8. The Proponent shall ensure that re-fueling of all equipment occurs a minimum of thirty-one (31) metres away from the high water mark of any water body unless otherwise authorized by the Nunavut Water Board.
- 9. The Proponent shall use adequate secondary containment or a surface liner (e.g., self-supporting insta-berms and fold-a-tanks) when storing barreled fuel and chemicals at all locations.
- 10. The Proponent shall ensure that all personnel are properly trained in fuel and hazardous waste handling procedures, as well as spill response procedures. All spills of fuel or other deleterious materials of any amount must be reported immediately to the 24 hour Spill Line at (867) 920-8130.

#### Wildlife - General

- 11. The Proponent shall ensure that there is no damage to wildlife habitat in conducting this operation.
- 12. The Proponent shall not harass wildlife. This includes persistently circling, chasing, hovering over pursuing or in any other way harass wildlife, or disturbing large groups of animals.
- 13. The Proponent shall not hunt or fish, unless proper Nunavut authorizations have been acquired.
- 14. The Proponent shall ensure that all project personnel are made aware of the measures to protect wildlife and are provided with training and/or advice on how to implement these measures.

## **Migratory Birds and Raptors Disturbance**

- 15. The Proponent shall not disturb or destroy the nests or eggs of any birds. If nests are encountered and/or identified, the Proponent shall take precaution to avoid further interaction and or disturbance (e.g., a 100 metres buffer around the nests). If active nests of any birds are discovered (i.e., with eggs or young), the Proponent shall avoid these areas until nesting is complete and the young have left the nest.
- 16. The Proponent shall minimize activities during periods when birds are particularly sensitive to disturbance such as migration, nesting and moulting.
- 17. The Proponent shall ensure its aircraft avoid excessive hovering or circling over areas where bird presence is likely.

# **Aircraft Flight Restrictions**

- 18. The Proponent shall not alter flight paths to approach wildlife, and shall avoid flying directly over animals.
- 19. The Proponent shall restrict aircraft/helicopter activity related to the project to a minimum flight altitude of 610 metres above ground level except during landing, take-off or if there is a specific requirement for low-level flying, which does not disturb wildlife or migratory birds.
- 20. The Proponent shall ensure that aircraft maintain a vertical distance of 1000 metres and a horizontal distance of 1500 metres from any observed groups (colonies) of migratory birds. Aircraft should avoid critical and sensitive wildlife areas at all times by choosing alternate flight corridors.
- 21. The Proponent shall ensure that aircraft/helicopter do not, unless for emergency, touch-down in areas where wildlife are present.

#### Caribou and Muskox Disturbance

- 22. The Proponent shall cease activities that may interfere with the migration or calving of caribou or muskox, until the caribou or muskox have passed or left the area.
- 23. The Proponent shall not block or cause any diversion to caribou or muskox migration, and shall cease activities likely to interfere with migration such as airborne geophysics surveys,

drilling or movement of equipment or personnel until such time as the caribou or muskox have passed.

#### **Ground Disturbance and Land Use**

- 24. The Proponent shall not move any equipment or vehicles unless the ground surface is in a state capable of fully supporting the equipment or vehicles without rutting or gouging. Overland travel of equipment or vehicles must be suspended if rutting occurs.
- 25. The Proponent shall ensure that the land use area is kept clean and tidy at all times.

#### **Restoration of Disturbed Areas**

- 26. The Proponent shall remove all garbage, fuel and equipment upon abandonment.
- 27. The Proponent shall ensure that all disturbed areas are restored to a stable or pre-disturbed state as practical as possible upon completion of field work.

#### Other

- 28. The Proponent should engage with local residents regarding planned activities in the area and should solicit available Inuit Qaujimaningit and information regarding current recreational and traditional usage of the project area which may inform project activities. Posting of translated public notices and direct engagement with potentially interested groups and individuals prior to undertaking project activities is strongly encouraged.
- 29. The Proponent shall ensure that project activities do not interfere with Inuit wildlife harvesting or traditional land use activities.
- 30. The Proponent should, to the extent possible, hire local people and access local services where possible.

#### OTHER NIRB CONCERNS AND RECOMMENDATIONS

In addition to the project-specific terms and conditions, the Board is recommending the following:

#### **Change in Project Scope**

1. Responsible authorities or Proponent shall notify the Nunavut Planning Commission and the NIRB of any changes in operating plans or conditions, including phase advancement, associated with this project prior to any such change.

#### **Bear and Carnivore Safety**

- 2. The Proponent should review the Government of Nunavut's booklet on Bear Safety, which can be downloaded from this link: <a href="http://gov.nu.ca/sites/default/files/bear\_safety-reducing-bear-people conflicts in nunavut.pdf">http://gov.nu.ca/sites/default/files/bear\_safety-reducing-bear-people conflicts in nunavut.pdf</a>. Further information on bear/carnivore detection and deterrent techniques can be found in the "Safety in Grizzly and Black Bear Country" pamphlet, which can be downloaded from this link: <a href="http://www.enr.gov.nt.ca/sites/default/files/web-pdf">http://www.enr.gov.nt.ca/sites/default/files/web-pdf</a> wd bear safety brochure 1 may 2015 <a href="http://www.enr.gov.nt.ca/sites/default/files/web-pdf">http://www.enr.gov.nt.ca/sites/default/files/web-pdf</a> wd bear safety brochure 1 may 2015 <a href="http://www.enr.gov.nt.ca/sites/default/files/web-pdf">http://www.enr.gov.nt.ca/sites/default/files/web-pdf</a> wd bear safety brochure 1 may 2015 <a href="http://www.enr.gov.nt.ca/sites/default/files/web-pdf">http://www.enr.gov.nt.ca/sites/default/files/web-pdf</a> wd bear safety brochure 1 may 2015 <a href="http://www.enr.gov.nt.ca/sites/default/files/web-pdf">http://www.enr.gov.nt.ca/sites/default/files/web-pdf</a> wd bear safety brochure 1 may 2015 <a href="http://www.enr.gov.nt.ca/sites/default/files/web-pdf">http://www.enr.gov.nt.ca/sites/default/files/web-pdf</a> wd bear safety brochure 1 may 2015 <a href="http://www.enr.gov.nt.ca/sites/default/files/web-pdf">http://www.enr.gov.nt.ca/sites/default/files/web-pdf</a> wd bear safety brochure 1 may 2015 <a href="http://www.enr.gov.nt.ca/sites/default/files/web-pdf">http://www.enr.gov.nt.ca/sites/default/files/web-pdf</a> wd bear safety brochure 1 may 2015 <a href="http://www.enr.gov.nt.ca/sites/default/files/web-pdf">http://www.enr.gov.nt.ca/sites/default/files/web-pdf</a> <a href="http://www.enr.gov.nt.ca/sites/default/files/web-pdf">http://www.enr.gov.nt.ca/sites/default/files/web-pdf</a> <a href="http://www.enr.gov.nt.ca/sites/default/f
- 3. There are polar bear and grizzly bear safety resources available from the Bear Smart Society with videos on polar bear safety available in English, French and Inuktitut at

http://www.bearsmart.com/play/safety-in-polar-bear-country/. Information can also be obtained from Parks Canada's website on bear safety at the following link: http://www.pc.gc.ca/eng/pn-np/nu/quttinirpaaq/visit/visit6/d.aspx or in reviewing the "Safety in Polar Bear Country" pamphlet, which can be downloaded from the following link: http://www.pc.gc.ca/eng/pn-np/nu/quttinirpaaq/visit/visit6/~/media/pn-np/nu/quyuittuq/pdf/shared/PolarBearSafety\_English.ashx.

4. Any problem wildlife or any interaction with carnivores should be reported immediately to the local Government of Nunavut, Department of Environment Conservation Office (Conservation Officer of Cambridge Bay, phone: (867) 983-4164).

# **Species at Risk**

5. The Proponent review Environment and Climate Change Canada's "Environment Assessment Best Practice Guide for Wildlife at Risk in Canada", available at the following link:

http://www.sararegistry.gc.ca/virtual\_sara/files/policies/EA%20Best%20Practices%202004.pdf. The guide provides information to the Proponent on what is required when Wildlife at Risk, including *Species at Risk*, are encountered or affected by the project.

## **Migratory Birds**

- 6. The Proponent review Canadian Wildlife Services' "Key migratory bird terrestrial habitat sites in the Northwest Territories and Nunavut", available at the following link: <a href="http://publications.gc.ca/site/eng/317630/publication.html">http://publications.gc.ca/site/eng/317630/publication.html</a> and "Key marine habitat sites for migratory birds in Nunavut and the Northwest Territories", available at the following link: <a href="http://publications.gc.ca/site/eng/392824/publication.html">http://publications.gc.ca/site/eng/392824/publication.html</a>. The guide provides information to the Proponent on key terrestrial and marine habitat areas that are essential to the welfare of various migratory bird species in Canada.
- 7. For further information on how to protect migratory birds, their nests and eggs when planning or carrying out project activities, consult Environment and Climate Change Canada's Incidental Take web page and the fact sheet "Planning Ahead to Reduce the Risk of Detrimental Effects to Migratory Birds, and their Nests and Eggs" available at <a href="http://www.ec.gc.ca/paom-itmb/">http://www.ec.gc.ca/paom-itmb/</a>.

#### **Transport of Dangerous Goods and Waste Management**

8. Environment and Climate Change Canada recommends that all hazardous wastes, including waste oil, receive proper treatment and disposal at an approved facility.

#### REGULATORY REQUIREMENTS

The Proponent is also advised that the following legislation may apply to the project:

#### **Acts and Regulations**

- 1. The *Fisheries Act* (http://laws-lois.justice.gc.ca/eng/acts/F-14/index.html).
- 2. The *Nunavut Waters and Nunavut Surface Rights Tribunal Act* (<a href="http://laws-lois.justice.gc.ca/eng/acts/n-28.8/">http://laws-lois.justice.gc.ca/eng/acts/n-28.8/</a>).

- 3. The Migratory Birds Convention Act and Migratory Birds Regulations (http://lawslois.justice.gc.ca/eng/acts/M-7.01/).
- 4. The Species at Risk Act (http://laws-lois.justice.gc.ca/eng/acts/S-15.3/index.html). Attached in Appendix A is a list of Species at Risk in Nunavut.
- 5. The Wildlife Act (Nunavut) and its corresponding regulations (http://www.canlii.org/en/nu/laws/stat/snu-2003-c-26/latest/snu-2003-c-26.html).
- 6. The *Nunavut Act* (http://laws-lois.justice.gc.ca/eng/acts/N-28.6/). The Proponent must comply with the proposed terms and conditions listed in the attached **Appendix B**.
- 7. The Transportation of Dangerous Goods Regulations (http://www.tc.gc.ca/eng/tdg/cleartofc-211.htm). **Transportation** Dangerous Goods Act (http://lawsof lois.justice.gc.ca/eng/acts/t-19.01/), and the Canadian Environmental Protection Act (http://laws-lois.justice.gc.ca/eng/acts/C-15.31/).
- 8. The *Aeronautics Act* (<a href="http://laws-lois.justice.gc.ca/eng/acts/A-2/">http://laws-lois.justice.gc.ca/eng/acts/A-2/</a>).

#### **CONCLUSION**

The foregoing constitutes the Board's screening decision with respect to the Polar Knowledge Canada's "Permafrost Dynamics in Response to Climate Change on Victoria Island, Nunavut". The NIRB remains available for consultation with the Minister regarding this report as necessary.

Dated May 18, 2018 at Whale Cove, NU.

Elizabeth Copland, Chairperson

Inland

Attachments: Appendix A: Species at Risk in Nunavut

Appendix B: Archaeological and Palaeontological Resources Terms and Conditions for Land Use

Permit Holders

# Appendix A

### Species at Risk in Nunavut

Due to the requirements of Section 79(2) of the Species At Risk Act (SARA), and the potential for project-specific adverse effects on listed wildlife species and its critical habitat, measures should be taken as appropriate to avoid or lessen those effects, and the effects need to be monitored. Project effects could include species disturbance, attraction to operations and destruction of habitat. This section applies to all species listed on Schedule 1 of SARA, as listed in the table below, or have been assessed by the Committee on the Status of Endangered Wildlife in Canada (COSEWIC), which may be encountered in the project area. This list may not include all species identified as at risk by the Territorial Government. The following points provide clarification on the applicability of the species outlined in the table.

- Schedule 1 is the official legal list of Species at Risk for SARA. SARA applies to all species on Schedule 1. The term "listed" species refers to species on Schedule 1.
- Schedule 2 and 3 of SARA identify species that were designated at risk by the COSEWIC prior to October 1999 and must be reassessed using revised criteria before they can be considered for addition to Schedule 1.
- Some species identified at risk by COSEWIC are "pending" addition to Schedule 1 of SARA. These species are under consideration for addition to Schedule 1, subject to further consultation or assessment.

If species at risk are encountered or affected, the primary mitigation measure should be avoidance. The Proponent should avoid contact with or disturbance to each species, its habitat and/or its residence. All direct, indirect, and cumulative effects should be considered. Refer to species status reports and other information on the species at risk Registry at <a href="http://www.sararegistry.gc.ca">http://www.sararegistry.gc.ca</a> for information on specific species.

Monitoring should be undertaken by the Proponent to determine the effectiveness of mitigation and/or identify where further mitigation is required. As a minimum, this monitoring should include recording the locations and dates of any observations of species at risk, behaviour or actions taken by the animals when project activities were encountered, and any actions taken by the proponent to avoid contact or disturbance to the species, its habitat, and/or its residence. This information should be submitted to the appropriate regulators and organizations with management responsibility for that species, as requested.

For species primarily managed by the Territorial Government, the Territorial Government should be consulted to identify other appropriate mitigation and/or monitoring measures to minimize effects to these species from the project.

Mitigation and monitoring measures must be undertaken in a way that is consistent with applicable recovery strategies and action/management plans.

Schedules of SARA are amended on a regular basis so it is important to check the SARA registry (<a href="www.sararegistry.gc.ca">www.sararegistry.gc.ca</a>) to get the current status of a species.

Updated: September 2017

Updated: September 2017		T	
Terrestrial	COSEWIC		Government Organization with Primary Management
Species at Risk <sup>1</sup>	Designation	Schedule of SARA	Responsibility <sup>2</sup>
		ry Birds	
Buff-breasted Sandpiper	Special concern	Schedule 1	ECCC
Eskimo Curlew	Endangered	Schedule 1	ECCC
Harlequin Duck (Eastern	Special Concern	Schedule 1	ECCC
population)			
Harris's Sparrow	Special Concern	Pending	ECCC
Horned Grebe (Western	Special Concern	Schedule 1	ECCC
population)			
Ivory Gull	Endangered	Schedule 1	ECCC
Peregrine Falcon	Special Concern	Schedule 1 -	ECCC
	(anatum-tundrius complex <sup>3</sup> )	Schedule 3	
Red Knot (islandica	Special Concern	Schedule 1	ECCC
subspecies)			
Red Knot (rufa subspecies)	Endangered	Schedule 1	ECCC
Red-necked Phalarope	Special concern	Pending	ECCC
Ross's Gull	Threatened	Schedule 1	ECCC
Rusty Blackbird	Special Concern	Schedule 1	ECCC
Short-eared Owl	Special Concern	Schedule 1	ECCC
		tation	
Blanket-leaved Willow	Special Concern	Schedule 1	Government of Nunavut
Felt-leaf Willow	Special Concern	Schedule 1	Government of Nunavut
Porsild's Bryum (Moss)	Threatened	Schedule 1	Government of Nunavut
	Arthr	opods	•
Traverse Lady Beetle	Special Concern	Pending	Government of Nunavut
·	Terrestria	l Wildlife	•
Caribou (Barren-Ground population)	Threatened	Pending	Government of Nunavut
Dolphin and Union Caribou	Special Concern	Schedule 1	Government of Nunavut
Grizzly Bear (Western Population)	Special Concern	Pending	Government of Nunavut
Peary Caribou	Endangered	Schedule 1	Government of Nunavut
Peary Caribou (High Arctic	Endangered	Schedule 2	Government of Nunavut
Population)		_	
Peary Caribou (Low Arctic	Threatened	Schedule 2	Government of Nunavut
Population)			
Wolverine	Special Concern	Pending	Government of Nunavut
Wolverine (Western	Non-active	Pending	Government of Nunavut
population)			
	Marine	Wildlife	
Atlantic Walrus	Special Concern	Pending	DFO
Beluga Whale		Schedule 2	DFO
(Cumberland Sound	Endangered		
population)			
Beluga Whale	Special Concern	Pending	DFO
(Eastern High Arctic - Baffin			
Bay population)			
Beluga Whale	Endangered	Pending	DFO
(Eastern Hudson Bay			
population)			

Beluga Whale (Southeast	Endangered	Schedule 2	DFO
Baffin Island – Cumberland			
Sound population)			
Beluga Whale	Special Concern	Pending	DFO
(Western Hudson Bay			
population)			
Bowhead Whale (Eastern	Endangered	Schedule 2	DFO
Arctic population			
Bowhead Whale	Special Concern	Pending	DFO
(Eastern Canada – West			
Greenland population)			
Killer Whale (Northwest	Special Concern	Pending	DFO
Atlantic / Eastern Arctic			
populations)			
Narwhal	Special Concern	Pending	DFO
Polar Bear	Special Concern	Schedule 1	Government of
			Nunavut/DFO
	Fi	sh	
Atlantic Cod, Arctic Lakes	Special Concern	Pending	DFO
Atlantic Wolffish	Special Concern	Schedule 1	DFO
Bering Wolffish	Special Concern	Schedule 3	DFO
Blackline Prickleback	Special Concern	Schedule 3	DFO
Fourhorn Sculpin	Special Concern	Schedule 3	DFO
Fourhorn Sculpin (Freshwater	Data Deficient	Schedule 3	DFO
form)			
Northern Wolffish	Threatened	Schedule 1	DFO
Roundnose Grenadier	Endangered	Pending	DFO
Spotted Whitefish	Threatened	Schedule 1	DFO
Thorny Skate	Special Concern	Pending	DFO

<sup>&</sup>lt;sup>1</sup> The Department of Fisheries and Oceans has responsibility for aquatic species.

<sup>&</sup>lt;sup>2</sup>Environment Canada (EC) has a national role to play in the conservation and recovery of Species at Risk in Canada, as well as responsibility for management of birds described in the Migratory Birds Convention Act (MBCA). Day-to-day management of terrestrial species not covered in the MBCA is the responsibility of the Territorial Government. Populations that exist in National Parks are also managed under the authority of the Parks Canada Agency.

# Appendix B Archaeological and Palaeontological Resources Terms and Conditions for Land Use Permit Holders



#### INTRODUCTION

The Department of Culture and Heritage (CH) routinely reviews land use applications sent to the Nunavut Water Board, Nunavut Impact Review Board and the Indigenous and Northern Affairs Canada. These terms and conditions provide general direction to the permittee/proponent regarding the appropriate actions to be taken to ensure the permittee/proponent carries out its role in the protection of Nunavut's archaeological and palaeontological resources.

#### TERMS AND CONDITIONS

1) The permittee/proponent shall have a professional archaeologist and/or palaeontologist perform the following **Functions** associated with the **Types of Development** listed below or similar development activities:

	Types of Development	Function	
	(See Guidelines below)	(See Guidelines below)	
a)	Large scale prospecting	Archaeological/Palaeontological	
	Large scale prospecting	Overview Assessment	
	Diamond drilling for exploration or		
b)	geotechnical purpose or planning of	Archaeological/ Palaeontological	
	linear disturbances	Inventory	
c)	Construction of linear disturbances,	Archaeological/ Palaeontological	
	Extractive disturbances, Impounding	Inventory or Assessment or Mitigation	
	disturbances and other land		
	disturbance activities		

Note that the above-mentioned functions require either a Nunavut Archaeologist Permit or a Nunavut Palaeontologist Permit. CH is authorized by way of the *Nunavut and Archaeological and Palaeontological Site Regulations*<sup>1</sup> to issue such permits.

2) The permittee/proponent shall not operate any vehicle over a known or suspected archaeological or palaeontological site.

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<sup>&</sup>lt;sup>1</sup>P.C. 2001-1111 14 June, 2001

- 3) The permittee/proponent shall not remove, disturb, or displace any archaeological artifact or site, or any fossil or palaeontological site.
- 4) The permittee/proponent shall immediately contact CH at (867) 934-2046 or (867) 975-5500 should an archaeological site or specimen, or a palaeontological site or fossil, be encountered or disturbed by any land use activity.
- 5) The permittee/proponent shall immediately cease any activity that disturbs an archaeological or palaeontological site encountered during the course of a land use operation until permitted to proceed with the authorization of CH.
- 6) The permittee/proponent shall follow the direction of CH in restoring disturbed archaeological or palaeontological sites to an acceptable condition. If these conditions are attached to either a Class A or B Permit under the Territorial Lands Act Indigenous and Northern Affairs Canada directions will also be followed.
- 7) The permittee/proponent shall provide all information requested by CH concerning all archaeological sites or artifacts and all palaeontological sites and fossils encountered in the course of any land use activity.
- 8) The permittee/proponent shall make best efforts to ensure that all persons working under its authority are aware of these conditions concerning archaeological sites and artifacts and palaeontological sites and fossils.
- 9) If a list of recorded archaeological and/or palaeontological sites is provided to the permittee/proponent by CH as part of the review of the land use application the permittee/proponent shall avoid the archaeological and/or palaeontological sites listed.
- 10) Should a list of recorded sites be provided to the permittee/proponent, the information is provided solely for the purpose of the proponent's land use activities as described in the land use application, and must otherwise be treated confidentially by the proponent.

### **Legal Framework**

As stated in Article 33 of the Agreement between the Inuit of the Nunavut Settlement Area and Her Majesty the Queen in right of Canada (Nunavut Agreement):

Where an application is made for a land use permit in the Nunavut Settlement Area, and there are reasonable grounds to believe that there could be sites of archaeological importance on the lands affected, no land use permit shall be issued without written consent of the Designated Agency. Such consent shall not be unreasonably withheld. [33.5.12]

Each land use permit referred to in Section 33.5.12 shall specify the plans and methods of archeological site protection and restoration to be followed by the permit holder, and any other conditions the Designated Agency may deem fit. [33.5.13]

# Palaeontology and Archaeology

Under the  $Nunavut Act^2$ , the federal government can make regulations for the protection, care and preservation of palaeontological and archaeological sites and specimens in Nunavut. Under

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<sup>&</sup>lt;sup>2</sup> s. 51(1)

the *Nunavut Archaeological and Palaeontological Sites Regulations*<sub>3</sub>, it is illegal to alter or disturb any palaeontological or archaeological site in Nunavut unless permission is first granted through the permitting process.

#### **Definitions**

As defined in the *Nunavut Archaeological and Palaeontological Sites Regulations*, the following definitions apply:

"archaeological site" means a place where an archaeological artifact is found.

"archaeological artifact" means any tangible evidence of human activity that is more than 50 years old and in respect of which an unbroken chain of possession or regular pattern of usage cannot be demonstrated, and includes a Denesuline archaeological specimen referred to in section 40.4.9 of the Agreement between the Inuit of the Nunavut Settlement Area and Her Majesty the Queen in right of Canada (Nunavut Agreement).

"palaeontological site" means a site where a fossil is found.

"fossil" includes:

Fossil means the hardened or preserved remains or impression of previously living organisms or vegetation and includes:

- (a) natural casts;
- (b) preserved tracks, coprolites and plant remains; and
- (c) the preserved shells and exoskeletons of invertebrates and the preserved eggs, teeth and bones of vertebrates.

Guidelines for Developers for the Protection of Archaeological Resources in the Nunavut Territory

(**Note:** Partial document only, complete document at: www.ch.gov.nu.ca/en/Archaeology.aspx)

#### Introduction

The following guidelines have been formulated to ensure that the impacts of proposed developments upon heritage resources are assessed and mitigated before ground surface altering activities occur. Heritage resources are defined as, but not limited to, archaeological and historical sites, burial grounds, palaeontological sites, historic buildings and cairns Effective collaboration between the developer, the Department of Culture, and Heritage (CH), and the contract archaeologist(s) will ensure proper preservation of heritage resources in the Nunavut Territory. The roles of each are briefly described.

CH is the Nunavut Government agency which oversees the protection and management of heritage resources in Nunavut, in partnership with land claim authorities, regulatory agencies, and the federal government. Its role in mitigating impacts of developments on heritage resources is as follows: to identify the need for an impact assessment and make recommendations to the appropriate regulatory agency; set the terms of reference for the study depending upon the scope of the development; suggest the names of qualified individuals

<sup>&</sup>lt;sup>3</sup> P.C. 2001-1111 14 June, 2001

prepared to undertake the study to the developer; issue an archaeologist or palaeontologist permit authorizing field work; assess the completeness of the study and its recommendations; and ensure that the developer complies with the recommendations.

The primary regulatory agencies that CH provides information and assistance to are the Nunavut Impact Review Board, for development activities proposed for Inuit Owned Lands (as defined in Section 1.1.1 of the Agreement between the Inuit of the Nunavut Settlement Area and Her Majesty the Queen in right of Canada (Nunavut Agreement)), and the Indigenous and Northern Affairs Canada, for development activities proposed for federal Crown Lands.

A developer is the initiator of a land use activity. It is the obligation of the developer to ensure that a qualified archaeologist or palaeontologist is hired to perform the required study and that provisions of the contract with the archaeologist or palaeontologist allow permit requirements to be met; i.e. fieldwork, collections management, artifact and specimen conservation, and report preparation. On the recommendation of the contract archaeologist or palaeontologist in the field and the Government of Nunavut, the developer shall implement avoidance or mitigative measures to protect heritage resources or to salvage the information they contain through excavation, analysis, and report writing. The developer assumes all costs associated with the study in its entirety.

Through his or her active participation and supervision of the study, the contract archaeologist or palaeontologist is accountable for the quality of work undertaken and the quality of the report produced. Facilities to conduct fieldwork, analysis, and report preparation should be available to this individual through institutional, agency, or company affiliations. Responsibility for the curation of objects recovered during field work while under study and for documents generated in the course of the study as well as remittance of artifacts, specimens and documents to the repository specified on the permit accrue to the contract archaeologist or palaeontologist. This individual is also bound by the legal requirements of the *Nunavut Archaeological and Palaeontological Sites Regulations*.

#### **Types of Development**

In general, those developments that cause concern for the safety of heritage resources will include one or more of the following kinds of surface disturbances. These categories, in combination, are comprehensive of the major kinds of developments commonly proposed in Nunavut. For any single development proposal, several kinds of these disturbances may be involved

- Linear disturbances: including the construction of highways, roads, winter roads, transmission lines, and pipelines;
- Extractive disturbances: including mining, gravel removal, quarrying, and land filling;
- *Impoundment disturbances: including dams, reservoirs, and tailings ponds;*
- Intensive land use disturbances: including industrial, residential, commercial, recreational, and land reclamation work, and use of heritage resources as tourist developments.

• Mineral, oil and gas exploration: establishment of camps, temporary airstrips, access routes, well sites, or quarries all have potential for impacting heritage resources.

# **Types of Studies Undertaken to Preserve Heritage Resources**

**Overview:** An overview study of heritage resources should be conducted at the same time as the development project is being designed or its feasibility addressed. They usually lack specificity with regard to the exact location(s) and form(s) of impact and involve limited, if any, field surveys. Their main aim is to accumulate, evaluate, and synthesize the existing knowledge of the heritage of the known area of impact. The overview study provides managers with baseline data from which recommendations for future research and forecasts of potential impacts can be made. A Class I Permit is required for this type of study if field surveys are undertaken.

**Reconnaissance:** This is done to provide a judgmental appraisal of a region sufficient to provide the developer, the consultant, and government managers with recommendations for further development planning. This study may be implemented as a preliminary step to inventory and assessment investigations except in cases where a reconnaissance may indicate a very low or negligible heritage resource potential. Alternately, in the case of small-scale or linear developments, an inventory study may be recommended and obviate the need for a reconnaissance.

The main goal of a reconnaissance study is to provide baseline data for the verification of the presence of potential heritage resources, the determination of impacts to these resources, the generation of terms of reference for further studies and, if required, the advancement of preliminary mitigative and compensatory plans. The results of reconnaissance studies are primarily useful for the selection of alternatives and secondarily as a means of identifying impacts that must be mitigated after the final siting and design of the development project. Depending on the scope of the study, a Class 1 or Class 2 Permit is required for this type of investigation.

**Inventory:** A resource inventory is generally conducted at that stage in a project's development at which the geographical area(s) likely to sustain direct, indirect, and perceived impacts can be well defined. This requires systematic and intensive fieldwork to ascertain the effects of all possible and alternate construction components on heritage resources. All heritage sites must be recorded on Government of Nunavut Site Survey forms. Sufficient information must be amassed from field, library and archival components of the study to generate a predictive model of the heritage resource base that will:

- allow the identification of research and conservation opportunities;
- enable the developer to make planning decisions and recognize their likely effects on the known or predicted resources; and
- make the developer aware of the expenditures, which may be required for subsequent studies and mitigation. A Class 1 or 2 permit is required.

**Assessment:** At this stage, sufficient information concerning the numbers and locations of heritage resources will be available, as well as data to predict the forms and magnitude of impacts. Assessments provide information on the size, volume, complexity and content of a

heritage resource, which is used to rank the values of different sites or site types given current archaeological knowledge. As this information will shape subsequent mitigation program(s), great care is necessary during this phase.

**Mitigation:** This refers to the amelioration of adverse impacts to heritage resources and involves the avoidance of impact through the redesign or relocation of a development or its components; the protection of the resource by constructing physical facilities; or, the scientific investigation and recovery of information from the resource by excavation or other method. The type(s) of appropriate mitigative measures are dictated by their viability in the context of the development project. Mitigation strategies must be developed in consultation with, and approved by, the Department of Culture and Heritage. It is important to note that mitigation activities should be initiated as far in advance of the construction of the development as possible.

**Surveillance and monitoring:** These may be required as part of the mitigation program.

Surveillance may be conducted during the construction phase of a project to ensure that the developer has complied with the recommendations.

*Monitoring* involves identification and inspection of residual and long-term impacts of a development (i.e. shoreline stability of a reservoir); or the use of impacts to disclose the presence of heritage resources, for example, the uncovering of buried sites during the construction of a pipeline.